# DARLINGTON NEW NUCLEAR POWER PLANT PROJECT JOINT REVIEW PANEL

# PROJET DE NOUVELLE CENTRALE NUCLÉAIRE DE DARLINGTON LA COMMISSION D'EXAMEN CONJOINT

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#### JOINT REVIEW PANEL

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#### ERRATA

## Transcript :

## Page 225, line 25

25 and compensation plans, the N&D project as defined **Should have read:** 

25 and compensation plans, the NND project as defined

Page 227, line 7

7 N&D intake is 1,350 kilograms per year or .4

# Should have read:

7 NND intake is 1,350 kilograms per year or .4

(iii)

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1 Courtice, Ontario 2 3 --- Upon commencing at 8:30 a.m./ 4 L'audience débute à 8h30 5 CHAIRPERSON GRAHAM: Good morning 6 everyone and welcome to day five. 7 I'll ask my co-manager to read a 8 few rules and information into the record. 9 Ms. Myles? 10 MS. MYLES: Thank you, Mr. Graham. 11 Good morning, everyone. Welcome 12 to the Darlington New Nuclear Power Plant Project Joint Review Panel public hearing. My name is 13 14 Debra Myles and I'm the panel co-manager. 15 I'm just going to go through a 16 couple of logistical matters relating to the 17 proceedings. 18 Please silence your cell phones and electronic devices. The panel staff are 19 20 available at the back of the room. If you have any 21 questions, please speak to Julie Bouchard if you're 22 scheduled to present at today's session and haven't 23 spoken to her already. 24 If you want permission from the 25 Chair to put a question to a presenter or if you

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weren't previously registered and would now like to
 speak to the panel, please see Julie. All requests
 to address the panel must first be discussed with
 the panel Secretariat staff.

5 Opportunities for questions or to 6 make a brief oral statement are subject to the 7 availability of time.

8 We have simultaneous translation 9 and headsets are available just behind the black 10 curtain here. English is on channel one and French 11 is on channel two.

12 Please keep the pace of your 13 speech relatively slow so that the translators can 14 keep up and be sure to identify yourself before 15 speaking to make the transcripts as meaningful as 16 possible. A written transcript will reflect the 17 official language used by each speaker. The audio 18 files in the transcripts will be posted on the 19 Canadian Environmental Assessment Registry internet 20 site for this project.

The link to the live webcast is on the Canadian Nuclear Safety Commission website and archived webcasts are also housed on the CNSC website. If you're having trouble finding any of this information, please see the Secretariat staff

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1 and we'll help you.

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2 As a courtesy to everyone in the 3 room, please silence your cell phones. In 4 accordance with today's agenda, the Joint Review Panel will resume with the presentation by 5 6 Emergency Management Ontario. 7 Thank you, Mr. Graham. 8 CHAIRPERSON GRAHAM: Thank you 9 very much, Debra, and good morning, everyone. Just 10 one other logistic -- during the last five days 11 we've had a number of undertakings that were given 12 to both -- to various parties within the room and 13 Mr. Saumure will address those after the first 14 break this morning, an update on all of them to see 15 where they stand, bring them up to date. So with that, I want to welcome 16 17 Emergency Preparedness Ontario. Thank you for 18 taking time out of your schedule to come to what is 19 a most important hearing and we hope that we can 20 garner a lot of information from your presentation 21 this morning. 22 And I believe Mr. Hefkey -- am I 23 pronouncing that right -- is here this morning and 24 you will introduce your team and give us your

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presentation. Thank you very much and good

1 morning.

#### 2 --- PRESENTATION BY MR. HEFKEY

3 MR. HEFKEY: Merci, monsieur le 4 président. 5 Permettez-moi premièrement de vous 6 présenter mon équipe. Alors à ma gauche, j'ai monsieur Dave Nodwell, qui est gestionnaire 7 8 responsable pour les exercices et les plans. À ma 9 droite j'ai mon député qui est Mike Morton et aussi 10 un gestionnaire qui est responsable pour la filière 11 nucléaire qui est Kathy Blyer. 12 Pour le restant de la 13 présentation, je vais la faire en anglais était 14 donné que la langue officielle ici pour 15 l'administration c'est en anglais. 16 So with that said, I guess I can 17 also introduce myself for the record. My name is 18 Dan Hefkey. I'm the commissioner responsible for 19 community safety for the Province of Ontario. 20 Prior to and I think it's germane for the 21 presentation, prior to my appointment to 22 Commissioner, I was also the Chief of Emergency 23 Management Ontario. I'm responsible for this 24 particular portfolio. 25 So with that if we can just move

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1 on to the -- the second page of the presentation 2 and speaking of the purpose for our presentation. 3 And there are really three points that we'd like to 4 The first is we want to be able to provide make. 5 you with what we see as an overview of the mandate 6 of EMO and the legislative framework within which 7 we operate as it relates to the nuclear file. 8 Second, is provide you with a 9 description and some detail as to the Emergency 10 Management arrangements that are in place currently 11 within our provincial nuclear emergency plan. 12 While, again, I appreciate -- and just to digress 13 one bit, I appreciate that for everyone the focus 14 is always on response. While that is a credibly 15 important, equally important are the other pieces 16 related to preparedness and exercising and planning 17 and all the consultations that go in with that. 18 That is how, for us, we believe that our response is -- is that much more robust. 19

But lastly, is to speak again, very specifically, on the impact of the Darlington New Nuclear power plant project, on nuclear emergency management here in the province. So those are the three points that we want to get across in our presentation.

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1 So first our vision and I'm going 2 to go through these very guickly. At EMO our vision is just this: A safe, secure and resilient 3 4 Ontario. It's important to note that because for 5 us it isn't just about Darlington; it isn't just 6 about the communities of Clarington or Courtice or 7 even Durham Region, but we are truly provincial. 8 So appreciate as we talk, we dig deep to our 9 municipalities and our municipal colleagues and our 10 other partners, but we're also considering the 11 impacts, and I'm sure you too are very much aware 12 of the impacts of this provincially. And that is 13 our role to look at both at a local, regional, 14 provincial level.

15 Now, in order to affect our 16 vision, our mission is through those effective 17 partnerships because it has to happen that way. We cannot do this alone. EMO leads in the co-18 19 ordination, development and implementation of --20 and these are the pillars of Emergency Management, 21 prevention, mitigation, preparedness, response and 22 recovery strategies to maximize the safety and 23 security of all Ontarians. 24 Now, in terms of our core

25 functions, and this is really interesting. This is

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our core lines of business if you will. The first 1 2 is, our doctrine. It's important for everyone in 3 Ontario who is responsible for and working in 4 Emergency Management, that we all sing from that same song sheet. The doctrine is that song sheet. 5 6 It is something that has been in place for a number 7 of years; something that we have used in order to 8 develop our incident management system, but it's 9 something that all of us work on and we work from 10 that same sheet.

As I talked about before, one of our core services as well, speaks to emergency response obviously, and that is why we have a 24/7 provincial emergency operation centre in Toronto and it is staffed 365 days a year. But then there are the other pieces around preparedness, things like planning and exercising and guidelines.

18 Now, in terms of exercises, we do 19 have a provincial exercise program. So this is 20 something that we've developed in consultation with 21 our many partners. That is how we come to 22 developing exercises such as the one we did last 23 year for the G8 and G20 summits. And two years 24 before that a regional exercise we did in 25 Northwestern Ontario that looked at some of the

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1 other hazards that face our province. And how next 2 year, or I should say later on this year now, in 3 2011, we will be running an exercise involving 4 radiological material.

5 Be we also develop training for 6 emergency management professionals, as well as 7 senior elected officials, so that they get to 8 understand and better appreciate what it means to 9 be prepared and what we can do better respond. And 10 then we get into public education. So this is how 11 do we get to folks? And in a couple weeks, come 12 the first week in May we'll have EP week again, and 13 so that's where we throw it into high gear and we 14 provide education and public education messaging to 15 not only through our members, but also through our 16 community partners, our community emergency 17 management co-ordinators.

18 But with everything, and I know 19 that you do it as well within your organization, we 20 evaluate. We are constantly in a cyclical approach 21 to assessing, then testing, and then planning some 22 more, and then improving on that. So everything 23 we've learned from our 2008 exercise, or the 24 exercise we did in Chalk River in 2007, or the one 25 that we did for Darlington in 2005, we've taken

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1 those lessons learned and incorporated them into 2 our plans, into our programs, so that we're better 3 prepared.

4 But we also advise and assist 5 emergency managers and responders. And this is 6 really important. While we have a small cadre, 7 relatively speaking, at about 14 across the 8 province, those field officers are the ones who 9 provide advice to folks who may not be that 10 familiar with emergency management principles. And 11 they provide advice. They also provide the linkage 12 for us back to the province so that we gain 13 absolutely great, accurate situational awareness. 14 And lastly is analysis, and that 15 area is very important to us, because that is 16 something that is done not just during the response 17 cycle, but well before that. And so we have staff 18 dedicated to analyzing what are the threats. And I 19 say threats, plural, because well, today, we're 20 talking about nuclear. Appreciate that in Ontario 21 we have 36 other, what we call, hazards. And that 22 analysis group looks at assessing a risk to those 23 hazards.

24 Now, moving on to the legislative
25 mandate. I think this is very important for you to

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1 be aware of, that Emergency Management Ontario is 2 governed by an act, and that act is The Emergency Management and Civil Protection Act. 3 It's a 4 provincial piece of legislation, but it sets out 5 the responsibility of the chief of EMO, and when I 6 was the chief and now as the commissioner, I take 7 this responsibility very seriously, and that is to 8 monitor, co-ordinate and assist in the development 9 and implementation of emergency management 10 programs.

11 And I emphasize the term program 12 because we've gone beyond -- in Ontario, we've gone beyond just simply a matter of let's have a plan, 13 14 but a true program that speaks to the training 15 associated to that plan, to the exercises that need 16 to occur in order for that plan to be validated, 17 and all of the other activities related to a good, 18 robust program that includes public information, 19 and includes connecting with the other folks within 20 a community, who might be impacted by whatever that 21 hazard is that your community has. 22 It also -- the legislation 23 requires the formulation of an emergency plan 24 respecting emergencies arising in connection with nuclear facilities, and the requirement that 25

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1 municipal nuclear emergency plans conform to the 2 provincial plan. So the kind of -- and I speak in 3 pictures, to give it to you very simply, the provincial is the umbrella plan. So we have a 4 5 provincial nuclear emergency response plan. 6 Under that umbrella, from it flows 7 the other plans, be it for Bruce, Darlington, 8 Pickering, Chalk River, or for Fermi, as it relates 9 to nuclear. Municipalities in non-nuclear 10 communities also have plans, and those plans 11 conform with our provincial emergency response 12 plan. But we have two in Ontario, two provincial plans that speak to -- one specifically to nuclear, 13 14 and another that speaks to the non-nuclear hazards. 15 Now, in terms of the provincial 16 nuclear emergency response plan itself. For us we 17 have defined an emergency as something that occurs 18 where there is an actual or potential hazard to 19 public health property or the environment from 20 ionizing radiation. Such a hazard will usually be 21 caused by an accident or malfunction, loss of 22 control involving radioactive material of that --

23 in that nuclear facility.

Now, we use that -- again, going
back to this point about singing from the same song

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sheet. This is our definition provincially. All 2 nuclear facilities use this definition so that we understand each other as we're talking and as we start to report information across lines.

5 Now, in terms of a time line, I'm 6 very proud, I've got to tell you, for -- and I look 7 to my team here, because they're the ones who did 8 it. Last year, in -- or I should say two years ago 9 now, 2009, we were able to start the regularized 10 updating of our plans. We had heard and we work 11 with our nuclear safety partners, both the 12 municipalities, OPG and Bruce, and worked with them 13 very closely on developing improvements to our 14 provincial nuclear response plan. And when we did 15 that, we did that in 2009, we were able to go 16 before cabinet.

17 And again here, this is why I 18 think it's very important that you appreciate that. 19 For us in Ontario, this is the one provincial plan 20 across the spectrum that has to be approved by 21 cabinet. Others, it is the minister who is 22 responsible for that particular hazard. So if 23 we're talking about a health hazard, it's the 24 Minister of Health who is responsible for that 25 plan. However, when it comes to nuclear emergency

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1 response planning, it is all of cabinet. They are 2 the ones who are responsible for it. So we were 3 able to, in 2009 with the help of this team, go 4 before cabinet, provide them with what we saw as 5 improvements, recommend to them that they be 6 approved, and they were.

7 And so to that end we had been --8 again, when we had first developed it in '79 and 9 then again updated in '86, and then updated it 10 again in 2009, what we were trying to do here was 11 get ahead of that curve. We wanted to be very, 12 very mindful of the fact that we are strong and we 13 really do believe in preparedness, and that it 14 isn't just simply a reactive work that we do. And 15 so we, in 2009, had approval with our master plan. 16 And then this past year we were able to get 17 approval for what we call our implementing plans. 18 And we assess them.

Which ones are the ones that are most critical for us and for the safety, as you saw in our vision, for Ontario. That is why we went and we developed and got approval for Pickering, Darlington and Bruce, the three nuclear generating stations in this province. The other four that exist will be done this year, and we'll go before

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cabinet, hopefully at some point this year, to be
 approved. And then, again, it'll be on a regular
 cycle of updating.

4 So with that said, again, our stakeholders and making this pretty clear, our 5 6 nuclear operator stakeholders are OPG, Bruce, 7 Atomic Energy Canada, as well as Detroit Edison. 8 In terms of designated 9 municipalities, again, depending on the -- on the 10 facility, if you go to the stakeholder piece here, 11 when we speak of -- about Pickering and Darlington, 12 and you are looking at Durham region and the City 13 of Toronto as with our primary zone, and the host 14 municipalities of Peterborough and Toronto. They 15 too are our stakeholders and they participate in 16 what we call our provincial nuclear emergency 17 management co-ordinating committee.

18 For Bruce there is Concardon, and 19 the host communities are Saugeen Shores and Deep 20 River. My apologies, that should just say Saugeen 21 Shores. Deep River is related to our Chalk River 22 facility obviously, where the primary zone involves 23 Laurentian Hills and Deep River. And with respect 24 to Fermi 2, it's the town of Emmersburg and the 25 hosts are in Windsor and Essex.

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1 Moving on. Our nuclear facilities 2 and -- and here they are, this is just a pictorial 3 representation of where they are. Other 4 stakeholders, as I mentioned, our co-ordinating committee is large, but we really do appreciate all 5 6 of the input that we receive. Again, we are not 7 nuclear engineers. We are not representatives of a 8 municipality. And it's for those reasons that we 9 bring in other folks to our committee to provide 10 their particular perspective. That is something 11 similar to what you do here when you have your 12 hearings.

13 So from the province we have Ag, 14 Food and Rural Affairs, clearly, and you're seeing 15 this and it's playing out in the news with the 16 Japanese emergency. Food and agriculture are very 17 important aspects in the recovery phase, and in 18 Ontario we recognize that and they are involved in 19 our planning processes.

The Attorney General, obviously -we're talking about a piece of legislation and we want to make sure that they are there and they provide us with good sound legal advice. Community and Social Services, well, we're talking about moving people,

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potentially, evacuating them from an area. We need to make absolutely certain that that social network system is in place for those folks, and it is this Ministry who is responsible for that at a provincial level, again, appreciating that it goes beyond just a municipality, it goes beyond just a region.

8 Energy, clearly; Environment, 9 again, I understand you've already spoken so I 10 won't go into them in detail. Health/Long-term 11 care, you're aware of.

12 Labour, very important; our 13 Ministry of Labour wants to ensure worker safety. 14 So when these kinds of incidents occur they want to 15 make absolutely certain that they also have the 16 right information. And they also provide us with 17 good information. They have physicians on staff 18 who come and work with us in our provincial 19 emergency operation centre. Now, they've been 20 doing that to date as it relates to exercises, but 21 when the real event were to occur they would be 22 there for us.

23 Municipal Affairs and Housing, 24 obviously, and I understand yesterday you had an 25 intervention from that representative, so you

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1 understand their role.

2 Natural Resources, as well as 3 Northern Development, Mines and Forestry. 4 And Transportation, and just to go 5 a little bit here, appreciate that in Ontario we 6 have a joint traffic control centre and that 7 particular approach to how we manage the traffic 8 flow is really important. 9 So in my previous life, prior to 10 being the chief, I was also working with the Ontario Provincial Police and so that's where I 11 12 first met Cathy Blyer (ph), where we were looking 13 at developing a joint traffic control centre. 14 So it wasn't just the Ontario 15 Provincial Police but it involved Toronto, it involved York, it involved Peterborough and also 16 17 the Ministry of Transportation, and so they house 18 that particular joint traffic control centre as it 19 relates to Darlington. 20 And federally we have Health 21 Canada, Public Safety Canada, the CNSC. And we 22 meet with the CNSC and our colleagues from there on 23 a fairly regular basis. We tried to meet twice a 24 year when I was the chief. And Arcan. 25 Now, going into the PNERP

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structure itself, you should -- again, as I talked 1 2 about, in 2009 we were able to receive approval 3 from Cabinet on the master plan, and what it does 4 is it describes and it really lays out those 5 overall principles, the provincial policies, the 6 basic concepts, organizational structure, and I 7 talked earlier about the incident management 8 system, and responsibilities and response for a 9 nuclear or radiological emergency. 10 And then from that flow the seven 11 implementing plans and those plans again all have 12 to connect with that master plan. So there is an 13 implementing plan for each of the nuclear 14 generating stations, but there's also a 15 transborder, a Chalk River and other radiological 16 emergencies plan, again, appreciating that we also 17 have research facilities that exist. And so we've 18 tried to capture it all in the various aspects of 19 nuclear safety under these seven implementing 20 plans. 21 Now, in terms of preparedness, 22 probably the biggest investment that we've made in 23 preparedness is the creation of and the ongoing 24 work that is provided to us by a coordinating

25 committee. It has membership, and as I was

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1 mentioning, from federal representatives, from 2 provincial ministries, the nuclear facility 3 owners/operators themselves, as well as designated 4 municipalities.

5 So we're hearing from all the 6 different perspectives, again, trying to achieve 7 our vision of that safe, secure and resilient 8 Ontario. We don't get that by just talking to one 9 person or for thinking that we can do it all by 10 ourselves, we can't, and that's why we bring them 11 in.

12 They meet quarterly, and I can 13 tell you the conversations are lively and we get 14 through a lot of things. But they are responsible, 15 again, for ensuring that optimum state of 16 preparedness. That's what they do. That's what we 17 force from them. And we also set up, as it says at 18 the last bullet there, we do set up subcommittees, 19 at times, to look at specific issues. So, for 20 example, a couple years back the KI issue came up 21 so there was a subcommittee developed for that. 22 The other piece on preparedness is 23 the incident management system, and we're very 24 proud of this because this is Ontario's incident 25 management system, and it is the way in which we

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manage all emergencies, nuclear, non-nuclear, it 1 2 doesn't matter, this is the approach. 3 And I say Ontario's approach 4 because it took us some time; we started this post-5 911, however, a couple -- three years ago we were 6 finally able to achieve consensus amongst all of 7 our stakeholders, and that included first responder 8 communities, because it's really important that, 9 again, we all sing from that same song sheet, and 10 that's what this all about. 11 And so what we do is when we are 12 responding everybody understands when we talk about 13 an operation cell this is what it looks like. When 14 we talk about the command cell, this is who it's 15 related to and these are the folks who speak to it, 16 or administration, or logistics, but it's all part 17 of that process. And so we developed that and the 18 entire province works on that particular concept. 19 Now, in terms of preparedness, and 20 again the diagram that you're seeing here is 21 exactly how we prepare.

Now, what's really important for Ontario, which is different from my colleagues in Quebec, in New Brunswick, for example, we have a cabinet committee responsible for emergency

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1 management, so this is sub-set of the full cabinet 2 committee, and they look at emergency management 3 specifically.

4 They will convene, and we do 5 convene them from time to time, and we will discuss 6 issues both proactively and reactively on the issue 7 of emergency management, and then that information 8 -- and we share that and that information then gets 9 up to the Premier and the Lieutenant Governor-in-10 Council, but that particular piece comes to and 11 they get information from myself and the provincial 12 emergency operation centre.

13 So I'm also receiving information 14 from my various ministries and the federal 15 departments who comprise that provincial emergency 16 operations centre.

But what you're also seeing here is the connection with the nuclear installation -so you see that over to the right-hand of the sheet -- and how they connect in with our provincial emergency operations centre.

But you also have the municipalities. So we get that from the facility but you also have the municipalities, and they're connecting, and they're connecting up in various

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22

ways, both on the public information piece as well 1 2 as operationally so that their centres, again, 3 operating on an incident management system, are 4 then connected up to our provincial system. 5 Again, for us, the big piece here 6 is common situational awareness. When I hear 7 something or I'm communicating something to Cabinet 8 and a policy decision is being made I want to make 9 sure I have the best information possible. I want 10 to make sure that that's the same information as 11 the mayor, for example, of Clarington has gotten. 12 As you can well appreciate, we do 13 not -- absolutely do not -- want to have confusing 14 It's going back to safe, secure and messages. 15 resilient Ontarian, well, for me to get and achieve 16 that vision I've got to make sure that folks are 17 confident in the messages that we're sending out, 18 so it's absolutely critical that we have that 19 strong connection with our municipalities. 20 And then you're seeing other 21 entities that also exist during a nuclear emergency 22 response. 23 Now, exercises in terms, again, 24 preparedness, this is very, very important to us, 25 and I've spoken with the CNSC on this point,

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appreciate that nuclear is one of those 37 hazards
 that we have in Ontario and, therefore, we have to
 look at other parts of the province in exercising
 them.

5 That's why, for example, we take 6 advantage of things like in the G20 to exercise 7 things that are occurring in Central Ontario, or 8 two years before that, as I mentioned, in 9 Northwestern Ontario, using a major weather event, 10 because in Ontario that is a significant hazard. 11 But nuclear is also a hazard and 12 it is to that end that we, again, develop 13 exercises. So in 2005 we did one for Darlington, 14 and lessons were learned and those lessons were 15 applied to our implementing plan. So we were able 16 to fold those in. And then come June of this year 17 we begin the whole issue of developing, as well, an 18 exercise related to a radiological emergency that 19 would occur in Ontario, no. It's an exercise we 20 don't want to give too much out to our players, but 21 appreciate that it will involve radiological 22 material.

But we're looking at again, for
us, and the focus for us in Emergency Management
Ontario is the effects, the consequential effects

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1 of that particular emergency.

Now, plans are also underway to exercise the new emergency public information component in June during OPG's exercise. So this is a new -- public information is really, really, an ever-evolving aspect to nuclear preparedness and response.

8 And so to that end, the province 9 and our communications branch, because we are not 10 communications experts, so we bring them in, and 11 they've been working with the municipalities on 12 developing a new arrangement.

13 So whereas we only had one place 14 where we were sending information, we've now 15 decided that it's probably best if we had two. One 16 locally, because that's what folks want, for them 17 to gain confidence and knowing exactly what's to be 18 said, they want to hear from their head of council. 19 And we appreciate that and recognize that. 20 But then there's also that other 21 dimension at the provincial level, so we have

22 another centre there. So, again, that's what we're 23 going to test this year.

Now, in terms of public alerting,I think what's important that you appreciate here

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1 in terms of public alerting, which is again 2 different from public information, right? Public alerting is about the sirens and the Tonar radios, 3 4 but in this case the nuclear emergency response plan requires that the entire primary zone, the PZ, 5 6 and the entire population has to have been alerted 7 within 15 minutes of that event being assessed and 8 reported. 9 So that is a condition within our 10 So the population within that response plan. 11 three-kilometre radius requires a very stringent 12 notification due to the proximity of the hazard. Ι 13 think that's pretty evident. 14 So alerting for practically 15 100 percent of that population, both indoors, meaning the Tonar radios, and outdoors in terms of 16 17 sirens. 18 Now, the population within the 19 remainder of that primary zone, that's again from 20 the three to ten-kilometre, would be notified in an 21 area-wide basis. Again, there we're looking at 22 sirens. 23 OPG is required to, and has, 24 resourced that system under the terms of the 25 Nuclear Emergency Response Plan.

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In terms of specifics -- let me just go back to that page. Currently, there are 14 sirens that have been installed within a threekilometre area around, and surrounding Darlington, so that's that contiguous zone.

6 Tonar radios, that's the indoor 7 technology, have been purchased and are ready to be 8 distributed.

9 And again, as I told you before, 10 we just received approval recently, the latter part 11 of last year, on the new and improved implementing 12 plan for Darlington, Pickering and Bruce. Within 13 that plan, within those new plans, we asked that we 14 also get public alerting to go from three, and we 15 got it to go out to ten.

16 And I say that we did not do that 17 unilaterally; we spoke with the municipalities that 18 were impacted. We spoke with the owners and 19 operators. All agreed that it would make great 20 sense in order to have a safe, secure and resilient 21 Ontario and to gain that public confidence to 22 expand that public alerting radius to ten 23 kilometers.

24 So, again, in speaking with Ivan 25 Ciuciura from the Region of Durham, we understand

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1 that they are now in process. So appreciate that 2 it's for us relatively hot off the press, and so 3 now they are underway, taking steps to now move 4 form the three to the ten.

5 Also, in terms of preparedness, 6 the infamous KI thyroid-blocking, I guess what -- I 7 want to put this in a context and, appreciate, I am 8 not a physician and not a health professional, and 9 so I will allow my colleagues from Ministry of 10 Health and Long-Term Care to speak to this, or 11 Health Canada.

12 But the point here is that while 13 the KI pills are important and we had them as a 14 piece in terms of preparedness, for us, our big 15 piece is avoidance. Let's get folks to avoid the 16 radiation in any way possible, and then if we need 17 and we do have this strategy in place, sure, we 18 will use it. But again, for us, it's not the very 19 first thing that we're saying, "Oh, this is it." 20 Again, we reach out to our colleagues from the 21 Ministry of Health to assist us in understanding 22 exactly what is the most appropriate time. 23 Again, what you were seeing in 24 Japan, you were hearing that, "Exactly when do we 25 take it?" And you also saw -- and for us this in

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1 very important. Appreciate that we've been -- and 2 I know from the CNSC's perspective, we've been 3 learning a lot from that Japanese experience. 4 But watching the reaction on the western part of North America, and you were seeing 5 6 folks who were wanting KI pills, thinking that they 7 had to take them. 8 And that's important. That is 9 something that we are now learning from, because 10 this is what you're going to hear. You're going to 11 hear the folks from Kenora, saying, "So should I be 12 taking KI?" And we need to have a message out to 13 It's important, again, to maintain that them. 14 confidence, public confidence. 15 So as you know, KI pills provide 16 that measure of protection from thyroid cancer by 17 saturating the gland with regular iodine, not the radioactive kind. And then therefore it allows it 18 19 -- as it says, it blocks the radioactive iodine. 20 Now, Durham Region must facilitate 21 the availability of KI pills for primary zone 22 institutions and emergency centres, as well as any 23 member of the primary zone who wishes to possess a 24 supply.

25 OPG is responsible for procuring

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So OPG buys it; Durham then distributes it. 1 it. 2 What I can tell you is that's been done. So the 3 retirement homes, long-term health care facilities, 4 reception centres, schools, community centres, and 5 some pharmacies -- there are designated pharmacies 6 -- all have potassium iodide pills that, again, in 7 the case of an emergency, can be given to everyone 8 within that primary zone. So we've covered that 9 way.

10 Now, moving from preparedness, I'm
11 now moving into response.

12 The red area you're seeing there 13 is the exclusion zone. So this is the onsite area. 14 It's inside the station boundary. That is not --15 and just to be very clear in terms of the Nuclear 16 Emergency Response Plan, that is the domain of CNSC 17 and the owner-operator. They're the ones who take 18 care of that.

We count on them to take care of that and provide us with information so that we're then better able to manage the consequential effects that go out into the other areas, so from three and all the way up to 16, and those are the areas.

25 Now, clearly there are lake

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sectors, as you can see, but we have the contiguous 1 2 area and that's in that three-kilometre zone, and 3 then the primary zone which is at 10 kilometres. 4 For Darlington, in that contiguous 5 zone, we're looking at about 1,500 people. Now, as 6 you know, that's today. But we have always looked 7 outwards and studies have been done outwards to 8 2025, and so we have that kind of information, as 9 well as in the primary zone, where you have 10 currently 118 and how that's going to increase up 11 to 2025. 12 And then there is, again, a secondary zone, and where ingestion control 13 14 measures may be required. So things like milk, 15 things like produce, and measures that we will put 16 into place to make sure that that material is not 17 ingested or sent outside the zone, should there be 18 a nuclear emergency impacting those particular 19 areas or sectors. 20 And so here you are, in a 21 graphical representation, this is what it looks 22 like in terms of response on the next slide. 23 Now, in terms of response, there 24 are certain rules to this approach and to our plan.

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Number one, OPG must notify both the province and

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the Region of Durham within 15 minutes of 1 2 recognizing that an event has occurred. So once 3 they're done that assessment and recognized there 4 has been an event, they've got 15 minutes to get 5 that information to us. 6 OPG also accomplishes that 7 notification by communicating one of four 8 notification categories which denotes the severity 9 of the incident.

10 So again, here, that's our plan. 11 So we have -- depending on the incident, we could 12 be reportable all the way up to that emergency. 13 But they, again, are telling us -- appreciate that 14 from us and the province, while we do have nuclear 15 scientists on staff, we count on the folks with 16 that expertise from CNSC to the owners and 17 operators, to provide us with that detailed 18 information as to not what the cause is, but what 19 the possible effects would be, and then that's what 20 we run on, and that's what we're trying to manage, 21 is the consequential effects. 22 The province, in turn, decides on 23

23 the response level to be adopted and within 15 24 minutes notifies Durham region, and the response 25 level is then adopted. So it's a cycle, and we

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1 provide it back.

I think what's important also to note is that we also have an arrangement with the Geological Society. And so what we do is anytime there is an earthquake of a magnitude 5 or higher within 500 kilometres of any nuclear facility in the -- any nuclear facility in the province, they tell us.

9 And then what we do -- when I say, 10 us, my apologies, to be clear, they tell Emergency 11 Management Ontario. And then our duty officer who 12 receives that information then gives a call to the 13 impacted or affected nuclear generating stations or 14 facilities and says, "This is what we've been told 15 by the geological society; any impacts in your 16 area?" And then we get the information and 17 confirmation either way.

18 Now, the categories -- and I had19 mentioned these earlier, and here they are.

20 There's a reportable event and for 21 us, are offsite. So that can -- that can happen, 22 and we go to a routine monitoring.

When there's an abnormal event,then we go to enhanced monitoring.

25 If there's an onsite emergency, we

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do a partial activation, and that's very, very 1 2 important. Partial activation for us means we will 3 bring in key partners. So we'll bring in the folks from Public Safety Canada. We'll bring in our 4 5 partners from Agriculture, from Health, from Labour 6 at the provincial level. And we'll bring them into 7 our provincial emergency operation centre, and we 8 begin to look at and assess what that onsite 9 emergency -- what does that mean for us, and we 10 begin the process of managing and responding to 11 that emergency. 12 If there's a general emergency, 13 that's when we go to full activation. 14 Now, also in terms of response, 15 protective measures, it's all about minimizing the 16 exposure to the radiation, to that hazard. 17 And there are really two controls, 18 and that's how we -- basically in the plan, how 19 we've chunked them out. The one side is the 20 exposure controls, things like evacuation. And, as 21 I said, that's something that we think about and we 22 look at very seriously. 23 But we also consider sheltering. 24 Again, depending on the nature of the emergency 25 that has occurred, we then make that decision. Is

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it best to keep folks in their homes, and so that 1 2 when that -- that material falls from the sky that they're protected by their roofs? Or can we get 3 4 folks out and away from the hazard? 5 Then there's thyroid blocking, 6 I've told you about that. 7 Entry control, so not only getting 8 people out, but making sure nobody comes in. And 9 this is really important, and that's why for us at 10 the provincial level -- and as you know, the 401 is one of the busiest arteries in North America. 11 And 12 so we need to consider, what does that mean, and 13 how do we make sure that the many thousands of 14 tractor trailers and cars that run that road east 15 and west bound are protected? So we, again, minimize that entry control. 16 17 And then there's decon. So once 18 we've got those vehicles coming from the impacted 19 area out and perhaps to reception areas, how do we 20 make sure that they're properly decontaminated? We 21 talk about that in our plan. 22 And also the use of protective 23 equipment, but then that's on the exposure side.

Now, on the ingestion side is the controls measures we put into place, both for --

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well, not both, but for water, for milk, for the 1 2 pastures that have perhaps been impacted, to produce and crop, livestock, food, and other kinds 3 4 of land, not pasture, but just simple land, and 5 environmental decontamination. 6 So these are all things that we 7 talk about within the nuclear emergency response 8 plan. 9 Now, in terms of evacuations and 10 sheltering, and I mentioned this, we currently have 11 developed an evacuation strategy that is related to 12 those sectors where projected doses are expected to be prescribed evacuation action levels. So we've 13 14 got those identified within the plan. 15 And there's also a joint traffic 16 control plan that speaks to how we're going to get 17 folks out. 18 But we also appreciate that what 19 we were going to get and why we have this strategy, 20 it's not just a single strategy that will work. 21 We do recognize that individuals 22 will self-evacuate. The first sound of this kind 23 of a thing happening, there are going to be certain 24 individuals who will say, you know what, I'm 25 leaving. And that's okay. We appreciate that, and

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1 we've taken that into account. 2 So within our strategy and within the estimated times of evacuations, we've taken 3 4 those pieces into -- into consideration. 5 Now, sheltering, here again 6 depending on the circumstances, that's where the 7 direction would come to folks within, be it, the 8 contiguous zone, and perhaps the primary, to 9 shelter. So we have those. 10 Thyroid blocking, as I mentioned, 11 we are not the medical specialists, and we count on 12 our Ministry of Health and Long-Term Care to 13 provide detailed guidance regarding the 14 administration of KI pills. 15 Again, as you know, some years 16 back there were issues about what kind of KI dosage 17 should a child or an infant take in terms of vis-a-18 vis the adult dosage, so those kind -- that kind of 19 information was folded into our plan. 20 Now, communicating emergency 21 information, again, this is important. The 22 province does issue bulletins and advises the 23 affected public on measures they need to take. 24 But, as I said to you earlier, 25 there are two centres. There is one locally, and

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1 there's also one provincially.

2 Appreciating that locally folks are going to hear from their local elected 3 4 officials. Those -- the police chief from Durham 5 region, the fire chief, they're going to want to hear from those folks. That's who they gain their 6 7 confidence and comfort with, not from Dan Hefkey, 8 because they know those folks. They're local. 9 That's who they have confidence in. That's what we 10 acknowledge, and we want to promote.

11 But we also appreciate that this 12 has a provincial implication, and that's why we 13 have that provincial centre as well. So we're 14 talking about this and the impacts on the province 15 because it isn't just about Durham region. It's 16 also about the consequential effects beyond those 17 borders.

18 Now, the impact of the Darlington 19 new build now. The planning basis for the current 20 PNERP was based on probabilistic risk assessments 21 conducted by the nuclear facility to determine 22 potential nuclear accident scenarios for the four 23 existing Darlington reactors. So we're looking at 24 what currently exists, like the current can-do 25 nuclear technology.

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1 So as such, the planning zones 2 were defined. And I know we'll probably get into this in terms of why did you decide on ten and 3 4 three and that? 5 Again, those were all based, not 6 on ourselves, but were based on studies that go 7 back 20 years and that speak to this and that have 8 been subsequently reviewed, and the data has been 9 corroborated. And the -- so those zones are okay. 10 They are still valid. And so that's what we've 11 been working on. 12 So, again, appreciate that we went 13 out, reached out and asked folks, the experts in 14 the field, to tell us about this, so experts from 15 the University of Toronto as well as some other 16 areas. 17 But they provided us with, again, 18 that is how because of those zones; we were then 19 able to develop those preparedness measures. 20 And there are, in fact, zone 21 specific response measures to protect public safety 22 going -- going back. That is what it's all about, 23 protecting the public. 24 Now, while it's expected that the 25 principles of emergency management as currently

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1 prescribed by the PNERP will remain essentially the 2 same, new and yet-to-be-determined reactor 3 technology will likely result in changes to that 4 risk assessment.

5 Both myself and my staff felt 6 very, very strongly that we needed to communicate 7 that to you, that -- appreciate that, as you heard 8 before about our implementing plans -- and that's 9 why we were able to speak with Cabinet and get this 10 kind of regular cyclical updating, is that we 11 recognize, as do our partners on our nuclear 12 emergency committee -- is we need to look at this, 13 and as we look at it, we need to adapt and adopt. 14 So whatever is happening, you need to share that 15 with us so then we can adapt our plan. So appreciate that when I talk to you today. I'm 16 17 talking about what is here today.

Both myself and the staff at EMO 18 19 who are responsible for this file appreciate that 20 that could change in time, and that's okay. If it 21 does, you just tell us, and we'll get those studies 22 done, and we'll -- and then we will adapt the same 23 way as it says here, we'll continue to work closely 24 with our partners to ensure that those changes are 25 properly reflected within the nuclear emergency

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1 response plan for the province. 2 So, summary, we work with the communities to create a safe and secure Ontario. 3 4 That's what's important to us. 5 The chief has a legislated mandate 6 to coordinate emergency management programs across 7 the province, not just here, but across the 8 province. 9 An approved plan is in place to 10 respond to a nuclear emergency at Darlington today. 11 As I mentioned to you, that approval came from the 12 highest level of government, our Cabinet --13 provincial government, our Cabinet. 14 The province will work closely 15 with all stakeholders to determine the appropriate 16 modification to the Darlington implementing plan 17 should changes be required as a result of new 18 nuclear -- I'm sorry -- reactor technology -- be 19 put into Darlington. 20 And that is my presentation. 21 CHAIRPERSON GRAHAM: Well, thank 22 you very much for a presentation which I'm sure

And I'm going to start off with some questions now from panel members, and I'll go

will be helpful to the panel.

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1 to Mr. Pereira first.

2 --- QUESTIONS BY THE PANEL:

3 MEMBER PEREIRA: Thank you, Mr. Chairman, and thank you for that excellent 4 5 presentation. 6 With any plan, the real proof is 7 when it's tested or implemented in a real accident, 8 but I see from your presentation that you had a 9 major, full-scale exercise at Darlington in 2005. 10 What were the principal 11 conclusions and lessons learned from that exercise, 12 and what actions did EMO take arising from that 13 exercise? 14 MR. HEFKEY: Oh, thank you. I 15 don't even need the button now. 16 So the three points, Mr. Pereira, 17 the three -- I guess the three major lessons 18 learned that have been now applied. 19 One was that emergency information 20 piece that I mentioned in my presentation; is that 21 whole concept of -- because at the time, in 2005, 22 we were only going with one emergency information 23 centre. 24 So you can well appreciate -- and 25 again, it was a simulation, but what we looked at

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as we thought about it was, can you imagine a real 1 2 situation? You're going to be getting folks going 3 outwards and here we have provincial officials 4 trying to go against the stream, if you will. 5 And so we said, you know what, we 6 can do work on that, hence the reason why we now 7 have two centres. That was lesson learned number 8 one. 9 Lesson number two was around 10 evacuations and, again, you have to appreciate my 11 bias from my policing background; was this whole 12 issue of evacuation and can we do this. 13 And what we did was -- and with 14 all exercises -- we try, in some cases, stress it 15 to the point where it will break in a simulated 16 way. 17 And so we created during the 18 exercise a number -- and now I'm remembering -- a 19 number of different breakdowns; a bridge for 20 example that would normally not hold the weight of 21 a tractor-trailer now having traffic from those 22 kinds of tractor-trailers going back-and-forth and 23 then collapsing that particular bridge and then 24 causing traffic chaos. 25 So what that did was then cause

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1 for us to say, you know what, we need to reflect on 2 exactly that evacuation strategy, hence my whole 3 point around the issue of -- and I liken it to 4 water. 5 And that is when folks are 6 evacuating, just like water is spilled down a 7 sidewalk, it will go in that path of least 8 resistance, and so that's something that we learned 9 from that exercise, the second piece. 10 The third piece was around 11 alerting and we saw -- and, again, to acknowledge 12 that we had gaps in our alerting, and we needed for 13 that to be bolstered, and that's why we've been 14 working with Clarington and Durham on just that in the Darlington area. And we were able to make 15 16 those improvements and that's why you now have 14 17 sirens in and around the Darlington plant. 18 MEMBER PEREIRA: Thank you. 19 My next question is going to be on 20 alerting, but before I go to that I'd like to go to 21 CNSC and OPG to follow up on what they learned from 22 the 2005 exercise, and I'll start with CNSC. 23 MR. HOWDEN: Barclay Howden. 24 I'll ask Bernie Beaudin to 25 respond.

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1 MR. BEAUDIN: For the record, 2 Bernie Beaudin. 3 From the 2005 exercise we learned 4 that our role at the provincial emergency 5 operations centre was very detailed so we needed 6 some training in that area. So, basically, that 7 was one of the first things that we learned. The other thing was the internal 8 9 procedures that we had in our communications area, 10 we needed to expand a bit on that as well. 11 The partnership with the federal 12 nuclear emergency preparedness, public safety, it 13 had to be enhanced as well. 14 So those were the three main keys. 15 MEMBER PEREIRA: Thank you. 16 And OPG? 17 MR. SWEETNAM: Albert Sweetnam, for the record. 18 19 I will ask Rick Bell to respond. 20 MR. BELL: Yes, Rick Bell, for the 21 record. 22 As in all our exercises, we always 23 strive for continuous improvement. 24 In the 2005 exercises we took some 25 various actions out of that that we have also

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1 implemented.

2 Public information, we have 3 established a new crisis communication program that 4 was started based on that exercise. 5 We have a new safety management 6 software program called WebEOC to enhance the 7 method in what we communicate, either internally 8 and externally, and that is now been in place. And 9 that was a result of that exercise and other drills 10 and exercises within the plant. 11 And we also have a new 12 notification system that is now in place within OPG; that we notify our emergency response 13 14 organization much more effectively and efficiently, 15 and those types of things come out of that exercise as well as the drills. 16 17 We also have exercising drill 18 reports that go into more specifics and we can make 19 that available if you wish. 20 MEMBER PEREIRA: Thank you. 21 I'd like to go on to alerting 22 next, but I was pleased to note that you tested out 23 the evacuation because earlier in this hearing I 24 and my colleagues asked questions about the 25 predictions for evacuation following an

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hypothetical accident at the Darlington facility. 1 2 So going on to alerting, and you 3 spoke about the different measures taken to improve 4 the efficiency of alerting. 5 Now, the system, I presume, is 6 still in the process of being installed, the 7 expanding to the 10-kilometre radius. 8 How does EMO plan to test the 9 alerting on a periodic basis because, clearly, if 10 the system is functional today it may not be as 11 effective in five years time because of 12 obsolescence or the public losing interest in the 13 devices or whatever. 14 So how would you plan to ensure 15 that the public remains aware and is responsive to 16 the measures you have in place for alerting? 17 MR. HEFKEY: Yes, thanks for the 18 question. 19 So when we're talking about, as 20 you were saying, in terms of ongoing -- how can I 21 put it -- confirmation that we do have good, sound 22 public altering, and that's where in terms of our 23 plan we require the municipality to be the one to 24 do that. 25 So, again, I would ask that we

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1 direct that question to the -- yeah, the 2 municipality of the Region of Durham on how they 3 plan on testing it. 4 For us, what our point and our 5 baseline was, okay, we need in our new plan, we need to have that alerting out to 10 kilometres. 6 7 You, Durham, we'd like you to now 8 tell us how you're going to do that because we're 9 not that prescriptive; the province is not so 10 prescriptive. All we need to do is provide the 11 baseline or the reference points and then we ask 12 Ivan and his group to then work on that. 13 And it's my understanding that 14 that's what they've been doing. 15 MEMBER PEREIRA: Is anyone from 16 the municipality here to be able to respond? 17 CHAIRPERSON GRAHAM: One gentleman 18 is -- do you want to take the mic at the back, sir? 19 MR. WEIR: Gord Weir, for the 20 record. I'm the fire chief here in Clarington. 21 At Durham Emergency Management 22 Ontario, Ivan, they have a process. Our sirens are 23 tested, I believe it's monthly. It's not -- they 24 have tested for the loudest but they can do what 25 they call a "silent test" to make sure that each

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siren receives the signal and is able to alert. 1 2 I'm not sure though if anybody 3 from the Region is here to qualify that, but I know 4 our sirens are active right now. 5 CHAIRPERSON GRAHAM: Thank you for 6 that information. Mr. Pereira? 7 MEMBER PEREIRA: Thank you. I'll 8 go on to a different topic. 9 In your coverage of what would 10 happen in an emergency at the different levels of 11 activation, I didn't see any details on medical 12 facilities, like hospitals, that would be -- that 13 receive casualties or people who receive doses how 14 is that covered? Is that something that has been 15 planned and is kept up-to-date in terms of knowing 16 what the expectations are? 17 MR. HEFKEY: Actually, for me, 18 there are actually two aspects I'd like to bring to 19 your attention, and I go back to this, for me, is 20 what I call shared accountability framework, so I 21 look to my colleagues at the Ministry of Health and Long-Term Care. So Allison Stewart is the 22 23 Assistant Deputy Minister responsible for the 24 Emergency Management Unit within the -- within the 25 ministry, and her and our Chief Medical Officer of

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1 Health work on these points.

2 The two I'd like to bring to your 3 attention, and, again, I would ask that you speak with them for more detail, but the pieces that we 4 know are, number 1, is that they, the Ministry of 5 6 Health and Long-Term Care, have what is called an 7 Emergency Medical Assistance Team, EMAT for short, 8 and that EMAT, we actually tested as a -- as I was 9 mentioning, we had an exercise in Thunder Bay, so 10 we actually deployed it. They actually -- in fact, 11 in real life, they deployed it. 12 If you remember, there was an 13 incident, a fire that occurred in a hospital in 14 Sudbury a couple years ago. They actually deployed 15 the EMAT to, again, assist in the consequential effects on that -- on that facility, so we do have 16 17 that, so that's number 1.

18 Number 2 is the chem bio 19 radiological nuclear explosive capacity 20 provincially. And to that end, on the medical 21 side, that's where Allison and her team are 22 building that capacity. So currently within the 23 province we have three teams; one in Toronto, one 24 in Ottawa, also one in Windsor, and those are level 25 3 teams so they provide us provincially with a

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1 CBRNE response capability.

2 MEMBER PEREIRA: Thank you. And my 3 final question is -- concerns the planning basis, 4 and you said it's based on a probabilistic risk 5 assessment. Can you tell me a bit more about how 6 that is rolled out?

7 MR. HEFKEY: Sorry, I've been 8 reminded, Dan Hefkey for the record. So the --9 good staff. So the point, Mr. Pereira, to this is, 10 first off, is that we get information from the 11 owners and operators. That information is then 12 validated by organizations, like I know I was 13 mentioning about the University of Toronto, some of 14 the experts there. One of the other organizations, 15 and I apologize I didn't mention it at first, was 16 the Royal Society of Canada as well as the Canadian 17 Academy of Engineers. So they, back in 1996, for 18 example, were the ones who validated the 19 information that was being received by the owners 20 and operators of the facilities, and then we then 21 take that information and then translate that into 22 our plans and exactly how we will respond to the 23 consequential effects. So that's how we make those 24 determinations.

25 MEMBER PEREIRA: Thank you.

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1 CHAIRPERSON GRAHAM: Thank you 2 very much, Mr. Pereira, and thank you, Mr. Hefkey, 3 for those responses. Now I'll turn to my other 4 panel member, Madame Beaudet. 5 MEMBER BEAUDET: Thank you, Mr. 6 Chairman. You said that there was a sub-cabinet 7 committee. In case of an emergency, would it be 8 the PM who is the -- has the lead role? 9 MR. HEFKEY: So the quick answer 10 is yes. The -- just to give you a bit more, in 11 terms of the cabinet committee in its --12 CHAIRPERSON GRAHAM: Identify 13 yourself, if you don't mind, each time, because 14 when the -- it's when they do the transcript. 15 MR. HEFKEY: Sorry, Your Honour. 16 CHAIRPERSON GRAHAM: No, when they 17 do the transcripts, they have to know. 18 MR. HEFKEY: Yeah, that's right. 19 So for the record again, Dan Hefkey. So, again, 20 just to put a point on it, the composition of the 21 cabinet committee on emergency management is 22 chaired by the premier. There is also a vice-chair 23 should the premier not be available, and that is, 24 again, designated depending on the cabinet 25 composition.

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And then there are a variety of both ministers, so my Minister for Community Safety of Correctional Services, Health, Attorney General, Ag Food Rural Affairs are all on it, but as well, we have other non-minister members on that subcabinet committee.

7 MEMBER BEAUDET: Thank you. We 8 know that at the federal government it's Health 9 Canada, but I believe Environment Canada already --10 also has a role, and I think we have someone today 11 with us who can explain a bit more the role of 12 Environment Canada, please.

13 MR. CLEMENT: Hi. For the record, 14 I'm Steve Clement, I'm with Environment Canada. 15 I'm the Regional Environmental Emergencies 16 Coordinator, and we're located in Toronto. I was asked to come here to answer some of your 17 18 questions. You're asking Environment Canada's role 19 in emergency management, but can I ask you just to 20 be a bit more specific in terms of what aspect of 21 emergency management? MEMBER BEAUDET: Well, what are 22 23 the aspects? We heard yesterday that you would 24 have -- for instance, you would monitor air

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pollutants because you have the proper models.

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believe also climatology is probably under you or
 is it in R-Can to see where -- which way the winds
 are going and (inaudible).

4 MR. CLEMENT: For the record 5 again, Steve Clement. We have the Federal Nuclear 6 Emergency Response Plan, and Health Canada is the 7 lead for that. Environment Canada feeds into 8 Health Canada providing modeling services taking 9 into consideration the atmospheric conditions. 10 MEMBER BEAUDET: And you would be 11 called automatically? How does it function? And 12 you give advice to the Province of Ontario? I'd like to hear a bit more about the process. 13 14 MR. CLEMENT: Okay. Steve Clement 15 for the record again. I'll back up a bit. I'm 16 going to go a bit more over some of the prevention, 17 preparedness, response, and recovery aspects of 18 Environment Canada. It applies to primarily 19 hazardous materials, non-radionuclides. The 20 Federal Nuclear Emergency Response Plan deals more 21 with the major releases of nuclear releases type 22 aspects.

23 So the program with Environment 24 Canada Environment Emergencies, again, look at 25 prevention, preparedness, response, and recovery.

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1 Our prevention efforts are largely focused on two 2 aspects. One is when we're doing environmental 3 assessments, these kind of processes where we're 4 looking at the facilities which are being constructed, we're looking at providing advice on 5 6 regulatory or process management, emergency 7 planning kinds of recommendations. 8 The other aspect of prevention is 9 something called environmental emergency 10 regulations, which I believe was also mentioned in 11 the past few days at one point. That regulation 12 looks at facilities across Canada. It looks at certain facilities with quantities on site of 13 14 certain substances, as an example: propane. It's a 15 hazardous material. If it -- if there's a --16 sorry, a facility with a container over four-and-a-17 half tonnes, they'll have to provide to us 18 information advising us of that, they'll have to 19 communicate with their communities, they'll have to 20 prepare environmental emergency plans, which looks 21 at their controls and how they are going to ensure 22 the safety of the people off their property. 23 Propane is one example, hydrazine 24 is another one, 6.8 tonnes. Gasoline is at 150 tonnes, chlorine is 1.13 tonnes, so there's many 25

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different substance facilities such as Darlington may -- at this time have not registered with us in terms of having those quantities, but with an expansion, maybe they will. We do not know that at this time.

6 The E2 Regulation does not cover 7 radionuclides; it does not deal with those. 8 Canadian Nuclear Safety Commission is the one that 9 primarily deals with control of the radionuclides 10 at the federal level.

11 I mentioned prevention; there's 12 also preparedness. We're involved with the 13 Ministry of the Environment and many communities in 14 terms of exercises, preparing with them, planning 15 them, and participating in them, and that's mostly 16 to do with spills of oils and chemicals to the 17 lakes or to the lands and at federal facilities. 18 The nuclear plants have various 19 other substances on site, various kinds of oils and 20 chemicals, and so we will be involved with them at 21 the time -- in some of the exercises that they may 22 run. 23 Part of preparedness and verging 24 into response are notification procedures. Dan

25 Hefkey mentioned the requirements for OPG to notify

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1 the provincial government when there is an incident 2 and there's a certain timeframe for that. 3 It's actually one of the few times 4 when there is a time requirement, which is nice to 5 see, because in most cases it's as soon as 6 possible. 7 So when we're given such serious

7 So when we're given such serious 8 incidents that may involve radionuclides, it's good 9 to have that time requirement. Oils and chemicals 10 it's as soon as possible. Usually that is within 11 an hour though. They're very, very quick.

12 In Ontario, we have arrangements 13 between Environment Canada and the Ministry of the 14 Environment where the Ministry of the Environment 15 is the first taker of those calls.

16 Industries like OPG, any other 17 company, they report to the Spills Action Centre. 18 It's a 24/7 operation and the Spills Action Centre 19 and the provincial -- sorry, Provincial Emergency 20 Operation Centre are in close communication because 21 there will communications on instance coming in 22 from both channels. They're both very closely 23 connected for communications electronically and 24 voice.

25 So any industries which have to

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1 report under federal requirements for releases of 2 hazardous materials will be reporting to the Spills 3 Action Centre. Environment Canada has people on 4 call 24 hours a day. Our meteorological centre is 5 available for the modelling 24 hours a day and the 6 calls will come from the Spills Action Centre to 7 Environment Canada under that agreement.

8 If there is an incident linked at 9 Environment Canada legislation being the Fisheries 10 Act or Canadian Environmental Protection Act of 11 1999, Environment Canada's key role is going to be 12 providing the responsible parties -- that would be 13 the facility operator or lead agency such as the 14 Ministry of Environment or Canadian Nuclear Safety 15 Commission or Health Canada maybe or Canadian Coast 16 Guard -- advice on hazardous material properties, 17 fate and effects, behaviour.

Depending on the situation, if it's going to the Great Lakes, we will be probably running dispersion modelling of that substance to see how far it's going to go and over what timescales.

23 We look at response strategy 24 development, cleanup priorities, sampling and 25 monitoring requirements, those kinds of assets, and

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we'll be helping also the operator with that. 1 2 Again, I just want to back up. This is not so much -- this is not dealing with 3 major nuclear emergencies. This is the oils and 4 5 chemicals or small-scale radionuclide releases that 6 happen not necessarily from the reactor but from 7 other aspects of the operations of the facilities. 8 There are some circumstances where 9 we'll be providing advice to the responsible party 10 if there's also this situation if they don't -- if 11 they're not willing or they're not able, then 12 Environment Canada, as Ministry of Environment or 13 other agencies can do is require them -- make the 14 requirements for them to do that in the form of 15 directions or orders and if they aren't able to do that, undertake those activities themselves and 16 17 recover the cost. 18 I mentioned earlier about the 19 Canadian Meteorological Centre and I believe 20 they've been discussed in the pass in terms of 21 their services and how they fit into the Federal 22 Nuclear Emergency Response Plan that's led by 23 Health Canada. 24 MEMBER BEAUDET: Thank you. 25 So if I understand well, where is

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the role of CNSC? Are you falling under also 1 2 Health Canada or are you working as completely co-3 presiding the federal response? 4 MR. HOWDEN: Barclay Howden 5 speaking. 6 I'll give a little oversight and 7 I'll ask Bernie Beaudin to fill in the details but 8 depending on the nature of the event, we could be 9 working under the Federal Nuclear Emergency Plan if 10 it was activated and then the federal family works together to be able to deliver advice and 11 assistance to a province under that umbrella. 12 13 If there's events that don't 14 require the activation of that, then we have other 15 means in which to provide that. 16 So basically our role during a 17 nuclear emergency is our regulatory role remains 18 unchanged. We continue to have oversight of the 19 licensee, basic with the focus to ensure that they 20 are implementing their emergency response plans 21 that they have developed and exercised. 22 We also have a role to communicate 23 outwards to the public on the event. We have a 24 role to analyze because we have technical resources 25 that we can bring to bear, areas in nuclear safety,

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health, dose predictions and those types of things, 1 2 and we have an advisory function that we can 3 provide to provincial agencies or federal agencies. 4 If there is an activation of the 5 provincial plan, we have staff -- first of all, we 6 have staff at the site because we have site 7 inspectors. They would go in and embed themselves 8 in OPG's Emergency Operation Centre. So they would 9 have access to raw data that we could look at and 10 do some validation of the work that OPG was doing. 11 We send staff to the provincial 12 operation centre to do liaison and technical work. 13 We send staff to the government operation centre. 14 Regardless of whether FNERP is activated or not, we 15 would send people there. 16 Generally they're liaison people 17 that we can provide technical advice through them 18 to the government and we also have our own 19 emergency operation centre that we activate. It's 20 currently activated because of the events in Japan 21 and it's running 24/7. 22 Another important facet that we 23 have is communication with the international 24 community. We communicate with the IEA and get 25 information back from them because they become the

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1 clearinghouse internationally for information.

For example, in Japan, rather than 100 countries trying to get information, Japan supplies the information to the IEA and then they forward it out to everyone else.

6 We also have a very unique or we 7 have a unique relationship with the United States 8 Nuclear Regulatory Commission where we exchange 9 information bilaterally with them. Because they 10 are a close neighbour to Canada, that is one 11 conduit of information that we use. With that, 12 they're able to provide information to their 13 federal agencies.

14 There's also many other bilateral 15 arrangements that the provinces take with the 16 neighbouring states and the federal government with 17 the Government of the United States.

So if you wanted anymore details,
please pose the question and Mr. Beaudin can answer
that.

21 MEMBER BEAUDET: I don't know if 22 my colleague has but for the moment, it's okay 23 because I have other subjects also to cover. 24 I'd like to go back to alerting 25 and I understand that you have sirens that will

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alert people up to 10 kilometres, but we've seen 1 2 for instance in Japan, you know, the first thing is you evacuate but then also you tell people not to 3 4 go out and stay in your house. 5 How do you make people aware of 6 exactly what they are supposed to do because if 7 they hear the siren, how do they know if they're 8 supposed to leave or stay? 9 I mean this is one example but 10 it's very difficult in terms of communication and 11 you must know that you can have a broad campaign 12 and you'll reach about 20 percent of the people. 13 So how is that articulated? 14 MR. HEFKEY: Dan Hefkey, for the 15 record. Thank you, Madame Beaudet, for that 16 question. 17 What you have now described in 18 your question is the transition between public 19 alerting and public information. 20 Alerting is important but what it 21 also does -- and this is why it's always coupled 22 with a strong public education component. You're 23 right. When that siren goes off, what does it mean? 24 What it means for folks who live 25 in this community is that they are to go and listen

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1 and that they are to go and listen to what the 2 instructions are from their community officials. That siren doesn't say "leave". 3 4 It's for them; they could decide to leave. But 5 what it's saying is get further information. 6 Something has occurred. We need you to go to your 7 radio station and it will most likely be on 8 television and get that information. 9 Now, what I'd like to talk with 10 you about is how we, within the province, are 11 assisting in that regard. 12 What we've done is we've come to discover, and as pretty well everyone around here, 13 14 is that not everyone listens to a radio. Not 15 everyone listens to a TV, that we need to broaden 16 the reach of our messaging to get that infamous 17 message. 18 And I go to -- if you don't mind, 19 I'd like to use the example of the Tokyo mayor 20 giving the instruction to residents of Tokyo not to 21 mix the local water in order to make baby formula. 22 I think that was a couple three days ago now that 23 that alert went out. 24 So in this case, what you saw 25 there was information being given by a credible

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leader of that particular community to the 1 2 population. The same thing with us, we have a thing called "Red Alert" in Ontario; so where there 3 was an incident. And in fact, last year, for those 4 5 of you who vacation in the Midland and Perry Sound 6 area, you would have heard about our red alert as 7 -- in the month of -- it was about the end of June 8 when we actually had a tornado coming off of 9 Georgian Bay.

10 Again, through the help of 11 Environment Canada, we were told that the 12 probability of a tornado was happening, and that --13 therefore, we needed to advise our folks as quickly 14 as possible. So what we did, is we used the 15 connections with the radio and the TV stations to get that red alert out. But now again, and it's 16 17 basically the same team, but we've also done 18 enhancements and so now we're going to be in a 19 position to provide that information using our web, 20 using our website so that you, today, Madam 21 Beaudet, could go to our site and register for red 22 alerts. So you would get them and they could go to 23 your Blackberry or whatever you want so that you 24 would be able to get that information.

And in it, it speaks of the hazard

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1 and also of the protective measure. So do we need 2 you to shelter in place; do we need you to evacuate? So that's how we've done it in Ontario. 3 4 That would be, as I mentioned to you before, that's 5 the provincial strategy. We would apply that 6 strategy in this particular case as well to get that information. So in addition to getting the 7 8 siren activated, you would be getting the 9 complementary instruction or protective action 10 through a credible source. And we use our 11 partnerships with folks like the Weather Network 12 and the Ontario Association of Broadcasters to get 13 that message out.

14 MEMBER BEAUDET: Thank you. The 15 second point I'd like to look at is centres of 16 population that you would have to evacuate. You 17 have here on -- on your slide where you determined 18 the different zones -- primary zones or contiguous 19 zones, slide 20. We've discussed with the Ministry 20 of Housing and Municipal Affairs and also with the 21 municipalities yesterday in the Durham Region, a 22 concern that there would be some potential living 23 areas closer and closer, coming closer and closer 24 to -- to the Darlington site. We were reassured 25 that nothing of the kind would happen till 2031, I

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think. I'd like to look with you, if you have -- I 1 2 know the Minister of Environment has setbacks for other industries in terms of a buffer zone, and I 3 4 was wondering if you do have advice that you give 5 to the municipalities on that or if you have 6 setbacks that -- that -- you know, you would advise 7 them to -- to keep from a centre where, you know, 8 there's a possibility of -- of an accident, and if 9 you do have, we'd like to hear about it. 10 MR. HEFKEY: Dan Hefkey for the 11 record. Madam Beaudet, the -- the answer to your 12 question for us within the province, is that land use planning is the issue and is the purview of

13 use planning is the issue and is the purview of 14 Municipal Affairs and Housing Ministry. They are 15 the ones who provide us with that information. 16 Again, depending on what they do and how they --17 how they did it, and you heard from the Ministry of 18 the Environment as well with some of the stuff --19 some of the work they've been doing.

For us, we take that information and then adapt the plan based on those givens. We call them givens because it is something that, again, in -- you know, in good process, they would have consulted and done everything. And then it is for then -- for us to look at the consequential

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effects of that particular development. So when 1 2 you talk about setbacks, if that is how -- if -- if 3 that is what is being suggested and what is being 4 implemented, then we, in turn, adapt our plan to 5 that particular reality, that given. 6 MEMBER BEAUDET: So if I 7 understand, you have absolutely no influence on --8 on -- it's from past experiences. I mean, you --9 you're not on the advisory committee for planning 10 and -- where you would say, you know, we would 11 advise you to respect setbacks in your planning --12 you --you usually take the situation as is? 13 MR. HEFKEY: Dan Hefkey for the 14 record. Yes, Ma'am. 15 MEMBER BEAUDET: When we look here 16 at the -- the exclusion zone is one kilometre, 17 contiguous zone is three to four kilometres. You 18 have a population of 1,500, as you said, this is

19 for now. It will increase with time. You already 20 have, let's say within the -- I think it's a 21 kilometre or .5, you already have a school of 600 22 children and 60 teachers that you would have to 23 evacuate. And -- and that's not -- we're not 24 looking here to -- I don't know how you call them, 25 sectors. I mean, this -- this is not in sector

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number 12, I mean, it's closer than that. It's in 2 your sector number two. Do you have any special 3 arrangements for, if you already have sensitive 4 populations in -- in what would be even the 5 exclusion -- well, not quite, on the border of the 6 exclusion zone or contiguous zone? 7 MR. HEFKEY: Dan Hefkey for the 8 record. So the -- the quick answer, Madam Beaudet, 9 is that that is for the municipality so the 10 municipality region of Durham, are the ones who 11 then acknowledge these. And I -- and my apologies, 12 I used the term vulnerable populations so those 13 primary school children or if there is, for 14 example, a retirement home or long-term care 15 facility in that area, it is for them to decide. 16 This goes to my whole point around exercising as 17 well. While Durham would identify these -- these 18 places, during the exercising we would talk about 19 that, that particular reality, and the fact that 20 they, in those areas, don't have access to a 21 vehicle. So what do we do? 22 Now, I do know, again, from 23 experience, that in fact there are arrangements 24 that when those places -- thank you, yes -- that in 25 terms of evacuation arrangements, when we talk

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1 about those vulnerable populations, that, yes, that 2 (a) we recognize them; we identify them, and then 3 we -- very specifically, they will go to a 4 particular reception centre. So to give you the 5 example, and it's quite interesting, last week I 6 was on a boat and we have the -- the evacuation drill there as well. And the same thing, within 7 8 the -- the nuclear communities, and that is that 9 that school, for example, is not waiting for the 10 parents, while that does happen sometimes, but the 11 game plan is to have those students get on a bus 12 and that they be taken to a reception centre when 13 -- again, when required and when instructed to do 14 so, but that that's part of the plan. And so they 15 would -- and so they would do that. 16 Did I answer -- my apology. I think I answered your question. 17 18 MEMBER BEAUDET: Yes, you did. My 19 last point would be on evacuation. We have a -- a 20 traffic update about -- a summary of -- rather 21 recommended improvements that OPG has -- has 22 prepared in -- in one of the technical support 23 documents. We had confirmation with them that it 24 would be over time up to -- I think 2021. I'd like 25 to confirm with OPG that the evacuation activities

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and planning and -- and the number of hours that 1 2 they have arrived at, would be within the 3 respective evolution of the road improvements? 4 MR. SWEETNAM: Yes, they will be. 5 MEMBER BEAUDET: Thank you. 6 MR. SWEETNAM: Sorry, Albert 7 Sweetnam for the record. 8 MEMBER BEAUDET: So we -- we have 9 here the evacuation planning on -- on the 10 assumption that, you know, 401 eventually will --11 will have some improvements; the 407, et cetera, et 12 cetera. For you -- do you -- do you study that? 13 Do you make sure -- I mean, like, you had documents 14 here, okay, and if this doesn't happen, it doesn't 15 mean that everything is going -- everybody is going 16 to be evacuated in nine hours. This is on the 17 assumption that the road improvements are there. 18 How do you deal with that situation because I mean, 19 the road improvements, we already received notice 20 that it may take some time? 21 MR. HEFKEY: Dan Hefkey, for the 22 record. 23 Madam Beaudet, to your point, and 24 that's where we go to our colleagues, to the 25 Ministry of Transportation. So again, where KLD

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Associates did those estimated time of evacuations, 1 2 both -- and just to be very, very clear, we're 3 talking about now, and they also looked at what was 4 going to happen for 2025. 5 And again there there were a 6 number of operating assumptions and as you talked 7 about, road improvements and road enhancements to 8 the whole provincial grid were taken in. 9 But that's where currently our 10 colleagues at the Ministry of Transportation are 11 actually looking at that. And it goes back to your 12 other question with respect to land use planning. 13 We then take that information, 14 when we look at the Joint Traffic Control Centre, 15 and that is then fed into that centre and we make 16 decisions on how is it we're going to do those 17 evacuations. What does this now mean; is there now 18 a better alternative than using -- I don't know --19 a particular county road now that the new 407 has 20 come to that point. 21 So that information is -- you're 22 absolutely correct, it is vital and that's why I 23 keep going back to -- that's where, for us, our 24 strength lies in that kind of close collaboration

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with our various ministries, is that they may

25

1 provide that to us.

2 It would be impossible -- and 3 also, it would not be very effective for us to be 4 experts in traffic management.

5 We have a whole ministry with 6 staff, experts in that, in traffic flow and the 7 management. Even on the policing side, we count on 8 the MTO to provide us with that kind of expertise 9 and so they would in fact be providing us with that 10 information, again, both now and up to 2025, so 11 those estimated times of evacuations.

I guess my question would be did they -- have you been provided with those estimated times?

15 MEMBER BEAUDET: They say that 16 there were delays and these improvements are 17 proposed from the time the site preparation, up to 18 2021.

So I think there is, to some
extent, a concern in the evaluation of evacuation
times if this is not implemented.

My last point, and maybe it is more municipality's responsibility but you have a -- your slide number 10 here, municipalities expected to be hosting the evacuees.

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1 You must have some definitions on 2 short term and mid term and long-term. If you have 3 people, for instance, in the school, for a week --4 really it's long, a week, what do you for a longer 5 term? 6 Because if you're in a school and

7 you have a thousand people or 600 people and 8 there's about eight toilets, no showers, how do you 9 react -- how do you plan this when you organize 10 these things?

11MR. HEFKEY: Dan Hefkey, for the12record.

13 Thank you. That's actually a very 14 -- I love that question and the reason why is 15 because we have now experience from the non-nuclear 16 experiences in Ontario that I can relate to you. 17 And in fact, it's going to be --18 probably right now we're planning for it. 19 Every year we have major flooding 20 along the Moose, the Albany, the Attawapiskat 21 Rivers that flow into James Bay in Northern 22 Ontario. We have remote isolated communities 23 along, and usually at the mouths of those rivers 24 who are impacted. The residents of those 25 communities are impacted and we evacuate them.

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To your point about short and long-term, and again, appreciate that for us we -you can only stay -- actually one of our other staff is actually -- he had come from Hungary and said that he had been in one of those gyms for many weeks and appreciates the reality of being in a situation like that for many weeks.

8 So our plan and we look, again at 9 our experience with evacuating flood victims is 10 that we have folks in community centres as a first 11 step. So again, remove them from the hazard, get 12 them out as quickly as possible to somewhere safe 13 and secure.

So for the first two weeks the general population goes to a community centre which -- again, what we plan for and folks like Geraldton or Greenstone now, have developed whole systems to receive large populations. That's for the general population.

20 What we've also done is we've 21 provided a bit of a triage. So folks who are 22 currently being care for in hospital and need 23 ongoing medical attention, Ministry of Health, 24 Orange Program evacuates them and takes them 25 directly from the community and moves them into a

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1 hospital-setting somewhere in Southern Ontario.
2 Then there are others, there are
3 the elderly who need -- perhaps they're in home
4 care right now but they need constant assistance,
5 so they and their escorts are then provided with a
6 hotel room.

But we don't stop there because we also appreciate that even with a flood -- so in the context of a nuclear emergency and you're -- as you know, pretty evident, that we're looking at the longer term.

12 And that's why at the provincial 13 level that's where the strength really lays because 14 now we're not just touching on, and you saw -- and 15 thank you for that -- Peterborough, and York 16 University and Sir Sanford Fleming, places like 17 that, like those are transit points, if you will. 18 Now what we've come to discover from our situation, but as well as what we've seen 19 20 in other incidents, non-nuclear, is that typically 21 -- and this goes back to the ice storm of '98 as 22 well, is typically folks, when given a choice, will 23 stay somewhere but then they're looking for 24 somewhere else, to stay with family, to stay with a 25 relative or someone they know.

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1 And so really the populations that 2 are impacted, for us, the estimates are now ranging 3 in the 20 percent that need a facility. 4 So that's both in the short as 5 well as in the long-term. 6 Now, when it comes to long-term we 7 count on two things; provincially we look at what 8 we can do to accommodate these folks on a longer 9 term basis in other facilities. 10 And that's where again we draw on 11 the strength of other municipalities and the 12 experience we've had with -- and you saw last --13 sorry -- not last year but the year before, when we 14 moved folks from Northern Ontario, far north, into 15 places like St.-Mary's and Stratford. 16 Places that typically had not been 17 host communities but had raised their hand saying, 18 you know what, we want to see -- because if this 19 were ever -- if something were ever to happen in 20 our communities we'd like to see how well we could 21 do and so they provided us with that. 22 Now, the other piece that wasn't 23 mentioned in my presentation and I'm sure you're 24 very much aware, is the issue of long, long-term 25 and that's where we look at the Nuclear Liability

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Act and then that kicks in. 1 2 So the federal government now 3 provides, in terms of long-term, provides those 4 kinds of options of how are we going to 5 reconstruct. 6 So not just recover but how are we 7 going to reconstruct and that's where we count on 8 our colleagues from the federal government to play 9 that significant role. 10 That is already defined within 11 that particular Act. 12 MEMBER BEAUDET: Thank you very 13 much. 14 CHAIRPERSON GRAHAM: Thank you, 15 Mr. Hefkey and thank you, Madam Beaudet. 16 Your enthusiasm impresses me as 17 someone that is really trying to make this whole 18 organization work and work successfully. 19 I had several questions and I'm 20 not going to reiterate -- a couple of them were 21 covered by Madam Beaudet. 22 One that concerns me though is, as 23 a follow-up, yesterday, the region of Durham was 24 here and we heard -- they represent I guess 620,000 25 people and it's going to go to 900,000 by 2030 I

guess it is or somewhere like that which is -- and 1 2 I use the parallel that that's more than the whole 3 Province of New Brunswick in a very small area. 4 But my concern is is that with 5 your knowledge and with your experience and with 6 your -- the planning tools you have, why you're not 7 involved in that planning of development and so on, 8 near a nuclear power plant, why you do not --9 you're told what's going to happen and you make it 10 I think that's what you said today. work. 11 It concerns me That concerns me. 12 that you should be part of the solution and looking 13 to the solution before your expertise is needed for 14 a disaster or something that happened, and I'm 15 wondering, is there any move towards having your 16 department's expertise there right from the get-go 17 as far as if there's planning with regard to 18 development and so on, whether it's a one-mile, 19 two-mile -- or one-kilometre, two-kilometre, three-20 kilometre radius and all that, that you have a say, 21 and say, look, if you make that decision, here's 22 the consequences, and so on? 23 Do you have that -- do you have 24 that ability? Are you recognized by the planning 25 groups as being able to deliver your experience?

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1 MR. HEFKEY: Dan Hefkey, for the 2 Thank you, Mr. Chair, for that question. record. 3 So a couple things in -- in kind 4 of reacting to your question. First, and I guess I 5 just want to repeat the fact that we have a nuclear 6 emergency management co-ordinating committee. On 7 that committee sit municipal representatives as 8 well as the owner/operators, as well as members of 9 the provincial ministries and some federal 10 departments. So we sit there. So I guess -- and 11 my apologies if I'm making it sound like they're 12 operating in isolation. 13 What we tried to do in this shared 14 accountability framework is that we mind our 15 knitting, they mind theirs. We're not going to

16 micromanage because they know best how their 17 situation will play out. But with that said, I 18 wouldn't want you to think that we're somehow, you 19 know, just kind of walking down, you know, however, 20 you know, the wind blows, we'll go with that. We 21 do provide, through that emergency -- the nuclear 22 emergency management co-ordinating committee, we do 23 provide that opportunity for input.

And it, again, goes back and there was one message I wanted to get across today was

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1 that close collaboration we have. Like, we're on 2 first name basis with the Ivans of the world. And 3 we know what's happening, and some of the issues, 4 and we do try and provide consultative services or 5 expert opinion to them.

6 But now to go to your -- the last 7 part of your question, which spoke to the issue of 8 the zones. Again, I go back to -- I've got a 9 nuclear scientist who's -- who's on staff, but the 10 information is information that is garnered from 11 the owners and operators, and these independent 12 groups who do the assessments. And what they're 13 doing -- and again, I'm sure the panel is more 14 familiar than I, but there are a number of factors 15 that go into deciding how big of a radius. Hence 16 the reason why for us it's different than it is in 17 Japan as it is in Europe as it is in the US. Given 18 the size of our nuclear generating station, the 19 power out -- I'm sorry, the power that can be 20 outputted from it, and its -- and the technology 21 that's being used, they, the experts, confirmed by 22 our EMO staff, and then pushed back again in 23 looking at some independent assessors, said, you 24 know what, this is -- this is what you need. You 25 need to look at this, three and ten, and that's

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1 where we went.

2	CHAIRPERSON GRAHAM: I guess what
3	I wanted to hear from you and I guess you've said
4	it, is that you can give advice, let's say, if
5	if the planning commissions make this decision,
6	this is the consequences. Or if you make this
7	decision, this is the consequences, and you're able
8	to raise those alarm bells.
9	MR. HEFKEY: And if you don't mind
10	sorry, Dan Hefkey, for the for the record.
11	Mr. Chair, and the one piece I do want to say is,
12	again, going back to, that is the strength and
13	beauty of the relationships we have with our
14	communities, is we are not at odds with them. They
15	willingly come and contribute to our committees,
16	and we are talking with them on a regular basis.
17	And it isn't just on a quarterly basis, Cathy's
18	talking to them on a daily basis.
19	CHAIRPERSON GRAHAM: Thank you.
20	Another question, just and I don't want to
21	because time is going, in a short way a lot of
22	discussion and a lot of debate not debate, but a
23	lot of concern with regard to the events that
24	recently happened in Japan. There is an ongoing
25	lessons learned that will go on for a very long

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time with regard to that involved by Government of 1 2 Canada, by CNSC, by OPG, by a lot of different 3 stakeholders. How do you -- how do you tie into 4 this and how are you involved in these lessons learned to be able to put different things in -- in 5 6 perspective for the -- for reacting here in Canada 7 if ever you needed to have some sort of emergency 8 plan with regard to a nuclear accident? 9 MR. HEFKEY: Thank you. Actually 10 there's -- I'd like to make three points to this. 11 Dan Hefkey, for the record. And my colleague from 12 the CNSC mentioned this about their role that they 13 play. So for me, one of the big pieces that we've 14 learned thus far on the Japanese experience is 15 exactly how information, good, confirmed, evidence-16 based information, so it's not coming from some 17 other source, but it's coming from, you know, the 18 authorities, how do we get that? 19 Well, I feel really good today to 20 know that I can go to my -- and lean on my friends 21 at CNSC or Public Safety Canada as well to talk 22 about the CNSC, to talk about the nuclear piece, 23 the technological piece. But from Public Safety 24 Canada to also appreciate what's going on in terms 25 of the -- how they're managing the consequential

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1 effects. And Public Safety Canada has been
2 providing regular updates, and I'm very, very
3 comfortable with that because that is the role as
4 set out in their plan and the way we've run it for
5 others.

6 Now, in terms -- and so the second 7 point I wanted to make was the fact that for me --8 and it goes to Madam Beaudet's question around 9 public information. I am looking with great 10 interest on how information is being communicated 11 to the public and internationally because, again, 12 but by the grace of God goes I.

And for me, as I look at that, I am looking at how the mayor of Tokyo, for example, is communicating to his residents. And how the Government of Japan, the ministers, are responding and communicating their pieces. To me that is absolutely critical that we do that.

My third point is that we are still -- and again, we are in early days. So we are all still collecting information and reactions to, you know, their decisions on how they did this, how they communicated a particular piece, and the apparent up and down, up and down of that infamous reactor or unit number 2. So to all that, when --

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when things are much more stable, we are going to
 sit down collectively.

3 I feel very good about the fact 4 that we have another organization that I chair 5 currently. It's the Canadian Council of Emergency 6 Management Organizations. This is a 7 provincial/territorial organization, and I meet 8 with -- on a regular basis I meet with my 9 representatives from New Brunswick and from Ouebec. 10 So Ernie MacGillivray as well as our new -- we have 11 a new member out of -- out of Quebec and we meet --12 and I've met with the previous from Quebec, but we 13 talk about nuclear safety as well. And so we will 14 take this opportunity to do just that. 15 CHAIRPERSON GRAHAM: Thank you. 16 The only other question I have is a weak link, and 17 that is my concern with regard to nine-hour 18 evacuation plans and so on. Is the senior that 19 doesn't have a car that maybe -- that lives alone, 20 that doesn't have access; the single parent that 21 may be at home with two children or so on that 22 doesn't have a vehicle, and so on; the street 23 people that are -- and -- or the population, the 24 side of people that have no residence. How do you 25 communicate with them and provide the necessary

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evacuation methods? Is -- is there -- I don't need 1 2 to go into detail, but I'd like to know, is there 3 an plan for that type -- those type of people which 4 I look at as the weak link at -- at evacuation? 5 MR. HEFKEY: Dan Hefkey for the 6 record, and thank you, Mr. Chair, for that question 7 as it relates to the plan. So -- and this goes to 8 your -- the last question you asked. 9 This is, again, going back to 10 talking with Durham, and yes, Durham does look at 11 -- and I use the term "vulnerable populations." 12 The homeless and others who, as you say, and just 13 so you know, that during the 2005 exercise, that 14 was my point as a -- at the time I was a police 15 officer, was what do we do for that elderly couple 16 who no longer drive? They can't. They're over 80, 17 they couldn't pass that infamous test. And just --18 everybody's giggling because all of us have parents 19 about that age now. 20 CHAIRPERSON GRAHAM: And -- and 21 not only that, not -- not maybe even turn a radio 22 on in the morning or television until after nine 23 hours go by. 24 MR. HEFKEY: That's correct. And

25 so -- and that's what Durham's doing. So know that

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that -- that vulnerable persons population is being
 identified.

We also acknowledge the fact that that -- that population varies. It can change from today to next week, to next month, to next year because of, you know, just people moving, people passing away, et cetera.

8 And so that's what at the local 9 level -- that's why I meant about the strength of 10 having that partnership is, they know best.

At the province, I wouldn't be able to tell you about -- if my parents didn't -they don't live here, but if Mike's parents lived in this area, I wouldn't know where, at a provincial level, but at a local level, at the Durham Regional Police level, at the community level, they would know those things.

18 CHAIRPERSON GRAHAM: I have a note 19 or an indication that Sandro Leonardelli had some 20 very relevant information from Environment Canada 21 to add to the information that's been presented and 22 would like to go ahead.

23 So Mr. Leonardelli, the floor is24 yours.

25 MR. LEONARDELLI: Thank you.

1 Sandro Leonardelli, for the 2 record. 3 So when Steve spoke, there was a 4 lot of information presented, and unfortunately we 5 don't have any slides to provide you with a quick 6 summary, so I thought it would be important for 7 your own clarify to summarize a few points. 8 So as Steve indicated, he manages 9 a team that deals primarily with conventional oil 10 and chemical spills, both in terms of preparedness 11 and response. 12 Under our Canadian Environmental Protection Act, we have environmental emergency 13 14 regulations that would apply to the Darlington new 15 build project. We would evaluate the new build 16 project to see if they have the quantities of 17 substances that Steve mentioned a few examples. 18 If they meet certain quantity 19 thresholds, then they would be subject to those 20 regulations, but I emphasize that's for 21 conventional chemicals, and some specific examples 22 that might apply would be things like ammonia and 23 hydrazine perhaps. So we'd have to evaluate that 24 at a later date. 25 The other thing would be that in

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terms of the radiological release scenarios, 1 2 Environment Canada provides support to Health Canada by running computer models to predict wind 3 4 patterns, and identify areas that might be affected 5 by a radiation release. 6 Our Canadian meteorological centre 7 is designated by the World Meteorological 8 Organization as one of eight regional specialized 9 meteorological centres around the world that could 10 provide this type of expertise, and I would note 11 that the CMC is prepared to provide that service at 12 all times. 13 So for example, when the events at 14 Fukushima were unfolding, the CMC began to run 15 modelling to determine the dispersion that might affect Canada, dispersion of radionuclides into 16 17 Canada from that scenario. So I just thought I'd 18 provide that as a summary. 19 CHAIRPERSON GRAHAM: Thank you 20 very much. 21 Mr. Hefkey, would you like to 22 respond? 23 MR. HEFKEY: Dan Hefkey, for the 24 record. 25 Mr. Chair, it wasn't a response;

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it was actually just kind of to add to that point 1 2 and to build upon a question that was asked by 3 Madame Beaudet that I felt was important, again, in 4 light of what was stated. 5 Within our plan there are actually 6 -- we have -- and, my apologies, I kind of glazed 7 over this -- incident management system and its 8 structure. 9 You had asked and you had started 10 the question asking about asking about our Cabinet 11 Committee. 12 Two levels down from that we have 13 a scientific group within the Provincial Emergency 14 Operations Centre. That scientific group actually 15 has two functions. One is the -- and it's in the 16 plan -- the Environmental Radiation Monitoring 17 Group. 18 That group is led by Health 19 Canada, and what they do, and as it says here, it's 20 responsible for planning, surveying fixed and 21 aerial and ground monitoring activities, directing 22 the radiation monitoring teams, federal, provincial 23 and nuclear facilities and private sector. 24 The teams are made up of those groups. I think 25 that's important to note.

1 There is also another subset of 2 that scientific group that look at assurance monitoring, and that involves the folks from Labour 3 4 who lead this, as well an Environment, AG Food, 5 Rural Affairs, Health. Canadian Food Inspection 6 Agency are also involved, as is Health Canada. 7 So we bring them all together, and 8 as the last intervenor spoke about the modelling, 9 that's who we're connecting with. 10 And that was your question, Madame 11 Beaudet, is that's who we connect with. At the 12 federal level we use our Health Canada connection, 13 and they provide that kind of data back, and then 14 we use it as we are also in our scientific group 15 developing those models. 16 CHAIRPERSON GRAHAM: Thank you 17 very much. 18 I'm going to go to OPG. Do you 19 have any questions? 20 MR. SWEETNAM: Albert Sweetnam for 21 the record. 22 No questions. 23 CHAIRPERSON GRAHAM: CNSC, do you 24 have any questions? 25 MR. HOWDEN: Barclay Howden.

1	No questions, thank you.
2	CHAIRPERSON GRAHAM: Okay. with
3	that, we have four registered intervenors, and we
4	cut it off at the four, but I think we'll take a
5	10-minute break and then come to the intervenors
6	right after the 10-minute break.
7	Thank you very much.
8	Upon recessing at 10:33 a.m./
9	L'audience est suspendue à 10h33
10	Upon resuming at 10:48 a.m.
11	L''audience est reprise à 10h48
12	CHAIRPERSON GRAHAM: Will everyone
13	please take their seats?
14	Before we go to intervenors, I
15	generally call other government departments. I
16	know that Environment Canada went to the mic. Are
17	there any other government departments?
18	Then if there are none, we will go
19	to intervenors, and the first intervenor on the
20	list is Mr. Stensil of Greenpeace.
21	And since you are just the first
22	time before us here, Mr. Stensil, just a couple of
23	things. The questions all go through the Chair, if
24	you don't mind and, secondly, please keep them as
25	short as possible and to the point.

1 --- QUESTIONS BY THE INTERVENORS: 2 MR. STENSIL: Merci, monsieur le 3 président. 4 I have three questions, and the 5 first one follows your line of questioning, 6 Mr. Chair. 7 While I appreciate the enthusiasm 8 that we heard from Emergency Management Ontario, 9 one word didn't come up and that was "Katrina." 10 And following the Katrina disaster in New Orleans, 11 there's been some interesting articles appearing in 12 the academic literature that often refer to 13 emergency planning documents as "fantasy" 14 documents. That's not my word; that's the word that's being used in academics, by academics. 15 16 We're preparing certain documents 17 that we want to believe we'll be able to implement, 18 and that was one of the learnings that's coming out 19 of New Orleans. 20 And following through on that with 21 the conclusions, is -- this is leading up to my 22 question, sir ---23 CHAIRPERSON GRAHAM: As quickly as 24 possible. 25 MR. STENSIL: --- is that instead

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1 of just preparing these documents, which gets to 2 what your point was, we also need to be looking at 3 how do we, in the planning, mitigate disaster in the case of an accident. How do we do planning in 4 5 such as way that we can mitigate the problems of 6 emergency preparedness or evacuation? 7 And so my question is this, and 8 I've struggled over this for the past several 9 years, is there any hard and fast rule in Canadian 10 legislation or through the CNSC, or with Ontario, 11 of at what level of population density do you not 12 permit a nuclear station to be built at a site? 13 Because that has an effect on emergency management. 14 CHAIRPERSON GRAHAM: I'm not sure 15 where that question -- as you had outlined, you 16 don't legislate; you advise and you work with 17 groups. 18 You could answer that if you want, 19 but I'm not sure whether you have the answer. 20 MR. HEFKEY: Actually, I would 21 like to respond. There's couple of points in the 22 preamble, when you spoke of "fantasy" documents, 23 and on the issue of plans being "fantasy"

24 documents.

25

As I mentioned in my presentation,

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1 that is why in Ontario we moved from plans to 2 programs. Because, a plan is just that; it's a 3 document. Without any kind of testing, any kind of 4 education, that's -- when I say "education," both training for the staff who are having to implement 5 6 that plan, but also education to Madame Beaudet's 7 point around the larger, the broader public sector, 8 or the public, period -- is that it's so important, 9 and that's what makes it change from fantasy to 10 reality, in that you have to exercise that plan. 11 Now, as it related to the -- and 12 again, if I can just kind of paraphrase, or frame -- tell me if I've got this correct -- but if 13 14 you're asking if there is some kind of a -- this is 15 a density, if you will, and beyond that there won't 16 be any -- you know, you're not to do anything? 17 At this point, we have nothing in 18 our legislation under the Emergency Management and Civil Protection Act, or within the plan, which is 19 20 again, as I said, cabinet approved, that speaks to 21 if the population density were to go to this, that 22 that's it, you know, we wouldn't allow. 23 CHAIRPERSON GRAHAM: Thank you. 24 And your next question? 25 MR. STENSIL: Yes. There was a

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number -- it was noted that the plans are based on 1 2 probabilistic risk assessments on how the zones are 3 determined. Are those probabilistic risk 4 assessments public and transparent, or are they 5 commercially confidential to Ontario Power 6 Generation? 7 MR. HEFKEY: So in terms of are 8 they, I can only say that the folks who shared it 9 with was -- it was OPG. 10 And, again, being respectful, I 11 would -- if you don't mind, I'd like to just 12 transfer that question to OPG to be able to say if 13 it's public. 14 CHAIRPERSON GRAHAM: Yes, I would 15 say -- suggest that. 16 OPG, would you care to respond? 17 MS. SWAMI: Laurie Swami for the 18 record. 19 This is a matter that's currently 20 under review in a -- in a court system, so I prefer 21 not to comment at this time. 22 CHAIRPERSON GRAHAM: -- accept 23 that. Your next question, Mr. Stensil. 24 MR. STENSIL : I'll take that as a 25 no.

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1 Last week, the Canadian Government 2 asked or advised Canadians within 80 kilometres of 3 the Fukushima nuclear plant to evacuate. 4 Has Emergency Preparedness Ontario 5 considered a scenario where we have to evacuate 80 6 kilometres around the Darlington nuclear station? 7 MR. HEFKEY: So that's an 8 excellent question, and, yes, I can answer that 9 question. 10 CHAIRPERSON GRAHAM: Identify 11 yourself. 12 MR. HEFKEY: My apologies, Dan 13 Hefkey, commissioner of community safety. 14 That's an excellent question. And 15 this goes back to our plan and its flexibility. 16 So -- and you talked about in the 17 previous question about the probabilistic risk 18 assessments, so know that our plans have to be 19 based on something, and that's where probability 20 comes in. That's where you assess risk. 21 So what we looked at was, based on 22 the reactor size, based on the technology, and the 23 -- again, on the expert advice that's being 24 provided to us, this is how we planned. 25 However -- and this, again, goes

1 back to a very good question that was asked by
2 Madam Beaudet and then as well as you, Mr. Chair,
3 was -- but that's the beauty of this being a
4 provincial plan, and that is we can then easily go
5 out to 80, to 100, to 150, whatever it is. That's
6 why the province has taken charge of this at a
7 provincial level.

8 We then work very, very closely 9 with our municipal colleagues to figure out, okay, 10 if that has to happen, how are we going to use 11 Quinte West, how are we going to use Belleville, 12 how are we going to use Kingston, if needed? And 13 that's what we would do, and that's why we --14 again, going back to our provincial exercise 15 program, that's what we try and do as we did in 16 north-western Ontario and like we're going to do 17 later this year in central Ontario and south-18 central Ontario, is see and test exactly to what 19 point are we resilient and how can we exercise 20 those arrangements. 21 CHAIRPERSON GRAHAM: Thank you. 22 We'll go to the next presenter, 23 Mr. Mattson -- next intervener, I mean to say. 24 MR. MATTSON: Thank you very much, Mr. Chairman. 25

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1 With respect to -- this is to Mr. 2 Hefkey. It's with respect to the notice, the 15 3 minute -- the hope is that the message will get out 4 within 15 minutes, and one of the tools is this red 5 alert system we heard of. 6 And I'm wondering if Mr. Hefkey 7 could educate the board on whether that red alert 8 system is open for the public to subscribe or if 9 it's limited only to the partners, OnStar, The Sun, 10 and The Weather Network that I noticed are 11 currently partners in the project. 12 CHAIRPERSON GRAHAM: Mr. Hefkey? 13 MR. HEFKEY: Thank you. Dan 14 Hefkey for the record. 15 So I -- there's actually two 16 points or two parts to the question that I just 17 want to clarify. 18 In terms of the 15 minutes, so to 19 be clear, it is the requirement within the 20 provincial nuclear emergency response plan that 21 when a facility has done its assessment, then it 22 has 15 minutes to notify the province. 23 Then the province has 15 minutes 24 to then loop back to the affected municipality, in 25 this case, we'll talk about the municipality for

1 the Regional Municipality of Durham, and to get 2 that message out. So know that that's kind of the 3 4 first part of the question. 5 Now, relative to red alerts -- and 6 the question specifically is, can anyone subscribe 7 to a red alert, or is it somehow only the red alert 8 only goes to the -- and thank you very much. 9 You've obviously seen the website. 10 So going -- you know, does it go 11 directly to OnStar or to members of the Ontario 12 Association of Broadcasters? 13 The quick answer is that anyone in 14 the province and outside the province can subscribe 15 to being a receiver of those red alerts. 16 But what I didn't mention in my 17 initial as you were asking the question is we also 18 have emergency advisories. So when we have things 19 like tornado season or we have floods, flooding 20 season, or anything else, we use that opportunity. 21 And it goes back to our vision of that safe, 22 secure, and resilient Ontario. We understand and 23 appreciate and want to get messages out, and so we 24 use that. 25 So, yes, any citizen can go to our

website and subscribe, and they will receive when 1 2 we issue it, the red alert that is. They would 3 receive it as well. 4 CHAIRPERSON GRAHAM: Thank you. 5 Theresa McClenaghan. 6 MS. McCLENAGHAN: Thank you, Mr. 7 Chairman. 8 Theresa McClenaghan from Canadian 9 Environmental Law Association. 10 And I have two questions. 11 One is in follow-up to a question 12 the other day that was deferred to this panel. And 13 that has to do with the distance to the evacuation 14 centres and how long it would take to get to those 15 centres. 16 I believe OPG told us that their 17 time lines in their analysis were to get to just outside of the 10-kilometre evacuation zone, and 18 19 that those times didn't -- didn't deal with 20 anything beyond that, but that perhaps EMO could 21 address that. 22 So I'm wondering if that has been 23 evaluated and how far it is exactly that it is from 24 the Darlington plant to those evacuation zones, 25 which you say here, are in Peterborough and Toronto

1 -- those evacuation centres, pardon me. 2 CHAIRPERSON GRAHAM: Mr. Hefkey? 3 MR. HEFKEY: So in terms -- and 4 the question -- sorry, Dan Hefkey, commissioner of 5 community safety. 6 Thanks for the prompt. 7 So to your question in terms of 8 timing and then also distance, as I mentioned, two 9 of the -- there are many, but two of the major 10 reception centres would be York University and the 11 other would be Sir Sandford Fleming. 12 Time and the distance, I -- and my 13 apologies, I do not have the distances. I can ask 14 my staff. I don't have them, and I can get those, 15 and we'll get them in just a sec. We just go to 16 Google Map and get them. 17 CHAIRPERSON GRAHAM: Just an 18 approximate today because if you have them, we just 19 need to know the approximate, if you -- do you have 20 approximate in your -- top of your -- tip of your 21 fingers? 22 MR. HEFKEY: Yeah. It's about 50 23 k to Peterborough -- I'm sorry, 50 kilometres to 24 Peterborough and about 80 kilometres to York

25 University.

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1 Now, the question that was asked -2 - the first part of the question was with respect to timing. How long would it take to get there? 3 4 Again, now I'm putting back my 5 police officer hat on. That is going to -- there's 6 a lot of factors that that's going to be dependent 7 upon. 8 One, it's going to be the number 9 of people who are -- who are leaving at the same 10 time. It's going to matter on the time of day. 11 It's going to matter on the time of the year. 12 If you look two days ago, that 13 highway was ice covered. And so there's all these 14 factors that are going to happen. 15 And that is why -- and I go back 16 to that's why with our -- with respect to our plan 17 and when we look at this, what we're looking at is 18 getting folks out of the area. That if they can't 19 get to the reception centre in as short a time as 20 it would take this morning, for example, it's okay. 21 As long as we can get them out of that impacted 22 area as quickly as possible, that's good, as long 23 as they know that this is where the reception 24 centres are and they're going to take whatever time 25 it takes to get there.

1 CHAIRPERSON GRAHAM: Thank you. 2 Ms. McClenaghan, do you have one 3 more question? MS. McCLENAGHAN: Yes, I do. 4 5 In follow-up to a comment, Mr. 6 Chairman, that the commissioner made today about 7 long -- long-term relocation, he referenced relying 8 on the Nuclear Liability Act, and I wondered if the 9 commissioner is aware that as it's presently 10 structured, the Nuclear Liability Act limits the 11 total available dollars for a severe nuclear 12 accident to \$75 million in entirety and that above 13 that, it's completely up to the discretion of the 14 Federal Cabinet whether to institute the commission 15 and use federal taxpayer dollars to do any long-16 term reparation. 17 CHAIRPERSON GRAHAM: I believe 18 that's a question to the Chair. 19 And, yes, I'm familiar with bill 20 C-15. 21 MS. McCLENAGHAN: I was wondering 22 if the commissioner is aware of that because he was 23 relying on that for the long-term relocation 24 answer. 25 CHAIRPERSON GRAHAM: Yes. We are

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aware of bill C-15 going -- the 75 million 1 2 liability going to the six -- no. We are -- the 3 commission is aware of that, yes. 4 MS. MCCLENAGHAN: I'm sorry. I 5 meant -- I meant Mr. Hefkey. 6 CHAIRPERSON GRAHAM: Okay, you 7 kept saying it's the commission, so --8 MS. MCCLENAGHAN: I apologize. 9 There's two commissioners in this room. 10 CHAIRPERSON GRAHAM: Okay, to Mr. 11 Hefkey, thank you. 12 MS. MCCLENAGHAN: Wrong one. My 13 apologies, that was my fault. 14 MR. HEFKEY: Dan Hefkey, Commissioner of Community Safety, just for the 15 16 record. So, A, yes, I am aware of the fact, and, 17 again, as the Chair of the Commission, I'm also aware of the bill that's before the house. What I 18 19 can say to that point is that for us, on two 20 pieces, one, and this goes to a point of Madame 21 Beaudet's with respect to our municipal affairs and 22 housing, our working in close cooperation with 23 their federal counterparts on exactly that. How are 24 we going to move from the current 75 to something 25 beyond that?

Second point is we've also created a subcommittee at the provincial level to also look at this, and this goes to a point, Mr. Chair, that you made, and that's where we all come together, provincial ministries, and provide our perspective and our input on what this means.

7 So EMO and my good friend to my 8 left here, Dave Nodwell, will be providing our 9 perspective in terms of emergency management. And 10 then the folks from agriculture would be speaking 11 to how that would potentially impact the food and 12 agriculture industries, and then others would speak 13 to their pieces.

14 CHAIRPERSON GRAHAM: Thank you.
15 We'll now go to Brennain Lloyd for -- of Northwatch
16 for her question.

17 MS. LLOYD: Thank you and good 18 morning. Brennain Lloyd for Northwatch. I have 19 two questions, the first for the Environmental --20 Emergency Management Ontario. I would like to 21 know, given that the scope of this project review 22 is set out in your guidelines, Mr. Graham includes 23 the management of conventional and radioactive 24 waste. I have reviewed the documents submitted by 25 EMO and I've listened carefully today and I've not

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1 found any discussion or address of the transport of 2 nuclear waste, and in particular, nuclear fuel 3 waste in the advice given from -- by EMO to the 4 panel. And I would just like if I could have a 5 confirmation from Emergency Management Ontario that 6 they did not address those issues, which are within 7 the scope of this review. 8 CHAIRPERSON GRAHAM: Mr. Hefkey, 9 you have the question. 10 MR. HEFKEY: Dan Hefkey, 11 Commissioner of Community Safety for the record. 12 Actually, that's a -- that's a fair question. I 13 did not -- I mentioned it very briefly when I 14 talked about the implementing plans. Part 8 of 15 those implementing plans speaks to the 16 transportation of radiological materials. 17 Now, again, going back to that 18 shared accountability framework, legislatively, 19 Transport Canada on the Transportation of Dangerous 20 Goods Act speaks to exactly who can transport under 21 what conditions, et cetera, et cetera. But also 22 there's my colleagues from CNSC who are also --23 because it's radiological material who also within 24 their Act have responsibility to make sure that 25 that stuff is safe.

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1 So for us, recognizing that that 2 is a -- it's a reality, it's a real hazard, and, 3 again, not to give too much away about our exercise 4 coming up, but that's what we want to test is our 5 radiological material and its transportation. 6 CHAIRPERSON GRAHAM: Thank you. 7 Your second question. 8 MS. LLOYD: Thank you. My second 9 question, we heard from Emergency Management 10 Ontario when they were -- fairly early in their 11 presentation, a description that they are -- have a 12 relationship with -- I think it was Geological 13 Services. I've forgotten the exact name of the 14 organization -- Geological Society of Ontario, and 15 they would get a call from the geological service, 16 this was with respect to seismic activity, they would then call the nuclear generating station was 17 18 my understanding of EMO's description.

And I'm wondering if they have a performance target in terms of how long from when they get that call to when the nuclear generating station receives the information and takes action on it and if there's a similar arrangement around weather -- extreme weather events.

25 The tornado -- if the tornado that

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1 came off Georgian Bay last year came off Lake 2 Ontario this year, what's the relationship and 3 what's the performance target in terms of 4 information transmitted and acted upon? 5 CHAIRPERSON GRAHAM: Thank you for 6 your last question. Mr. Hefkey, can you give us 7 your response, please. 8 MR. HEFKEY: Thank you. Dan 9 Hefkey, Commissioner of Community Safety. Thank 10 you for that question. That's actually a very good 11 question, and my apologies, I did state -- I did 12 use the term a geological society when, in fact, 13 it's the Geological Survey of Canada, so I mislead 14 the commission, and my apologies. 15 During the break, I don't know if 16 it was a member, but someone made a point of 17 pointing that out to me, so --18 CHAIRPERSON GRAHAM: It's noted. 19 MR. HEFKEY: Thank you, thank you. 20 It allows me not to go over to your transcriber and 21 -- and tell him. So in terms of timing, so when 22 that happens, that information is then shared with 23 us, and you are absolutely correct in how you had 24 received the information. We would then speak to 25 the nuclear facilities in question, again, in that

1 -- in that 500 kilometre ring.

2 When we do that, it is then for 3 that effected or impacted nuclear facility to then 4 do an assessment, and that's all part of that, you 5 know, is it a reportable event or not.

6 So once we've given them the 7 information, it is -- again, it is for they, and it 8 would be best for OPG now to speak to exactly how 9 long for them, if they wish to speak to that, it 10 would take to do that assessment. But they would 11 do the assessment, and once they've done that, they 12 would come back to us with no effect or, you know, 13 this is what we've come to discover.

14 But in terms of a performance 15 measure as to what exactly that timing would be 16 between the time we gave the information to them 17 and the time they then got back to us, I did not 18 state that because there is no performance measure 19 or some kind of a criteria on the timeline. Ιt 20 will depend, again, on -- on that facility and, you 21 know, how long it takes for them to do the 22 assessment.

23 CHAIRPERSON GRAHAM: OPG, would 24 you like to respond to clarify that a little 25 further?

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1 MR. SWEETNAM: Albert Sweetnam for 2 the record. OPG at its stations already has the 3 required monitoring devices that would -- and 4 subscriptions to the relative agencies that would 5 provide us with the same information that the EMO 6 would receive by phone, so we would actually have 7 this information at the same time and would already 8 be acting on it. 9 CHAIRPERSON GRAHAM: Thank you. 10 With that, I'd like to thank the team from 11 Emergency Management Ontario for coming before us 12 this morning and providing a lot of information. 13 And I'd also like to thank Steve Clement from 14 Environment Canada being with -- with you also for 15 his participation. Thank you very much, and we 16 will move into the Department of Labour once the 17 podium -- once your chairs are vacated. Thank you 18 very much. 19 At the outset, I'd said that Yes. 20 between the two presenters this morning, I would 21 ask legal counsel to deal with the undertakings, so 22 Mr. Saumure, would you like to deal with those now? 23 MR. SAUMURE: Thank you, Mr. 24 Graham. My name is Denis Saumure. I just wanted 25 to let you know that the table of undertakings will

be available shortly on the registry and we will be updating it as required. We will also have some paper copies available at the back of the room within -- maybe by the end of the day or by tomorrow.

6 I will now go over the list and 7 address the undertakings that are completed or the 8 ones for which answers or information is due today. 9 I would like to start with the number 1 to 4 10 undertakings and number 6 have been answered. 11 Number 5 was an undertaking undertaken by CNSC; 12 What are the requirements for ground acceleration 13 for the American reactors on Lake Ontario? Is CNSC 14 prepared to --15 MR. HOWDEN: Yeah. Barclay 16 Howden. I'll ask Dave Newland to speak to that. 17 MR. NEWLAND: For the record, Dave 18 Newland. I thought that -- just to clarify the 19 question, I thought it was specific to two specific 20 reactors, Nine Mile Point and Perry. Just for your

21 information, for Nine Mile Point, it's a BWR on the 22 shore of Lake Ontario, and the design peak ground 23 acceleration is 0.11 g.

For the second, Perry, again, BWR,
this time on the shore -- shoreline of Lake Erie

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and it is designed to 0.15 g.

1

2 Thank you. 3 MR. SAUMURE: Thank you. 4 I would like to go to Undertaking 5 Number 9, also again CNSC, which was to clarify of 6 the recommendation on page 48, the second paragraph 7 of PMD 11-P1.3. 8 DR. THOMPSON: Patsy Thompson, for 9 the record. 10 We have -- the undertaking was with regards to clarification of the staff's 11 12 expectations that were described in the second 13 paragraph of page 48 of the staff CMD. 14 We've examined our recommendations 15 in light of Madam Beaudet's question and what we 16 suggest is that in order to be clearer we propose 17 that CNSC staff's recommendation to the Joint Review Panel Number 6 be modified to include the 18 19 additional baseline water quality data needs 20 identified on page 48 21 And those refer to shoreline and 22 offshore locations, future embayments, areas 23 located by the outlet of Darlington Creek and any 24 environmental monitoring programs associated. 25 And so what we would propose, if

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1	the Commission the panel would accept is that we
2	would recommend that Recommendation 6 be revised as
3	follows:
4	"OPG conduct a comprehensive
5	assessment including, but not
6	limited to baseline water
7	quality data for all proposed
8	shoreline, offshore and
9	offshore locations, any
10	future embayment area
11	associated with the outlet of
12	Darlington Creek, specific
13	details on effluent releases
14	(quantity, concentration,
15	points of release)
16	Description of effluent
17	treatment, including
18	demonstration that the chosen
19	option has been designed to
20	achieve best available
21	treatment, technology, and
22	techniques economically
23	achievable and monitoring
24	programs specifically
25	associated with these points

1 of release. 2 OPG shall then undertake a 3 risk assessment on proposed 4 residual releases to 5 determine whether additional 6 mitigation measures may be 7 necessary." 8 And if you would like, we can 9 provide this in writing. 10 CHAIRPERSON GRAHAM: Direction 11 from the panel, the panel had asked the questions, 12 I believe Madam Beaudet, so we'll go from there. 13 Madam Beaudet? 14 MEMBER BEAUDET: Yes. Would you 15 consider that it covers also the concerns from 16 Health Canada? Yesterday where there was some 17 confusion as to what was going to be done. 18 DR. THOMPSON: Patsy Thompson, for 19 the record. 20 Yes, the last part of the 21 recommendation where a risk assessment on proposed 22 residual releases would cover the requirements. 23 The risk assessment covers public uses of beaches 24 and the drinking water supply plants. 25 MEMBER BEAUDET: Thank you.

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1 CHAIRPERSON GRAHAM: Mr. Pereira, 2 do you have anything further on that? You're 3 satisfied. 4 Mr. Saumure, the next one? 5 MR. SAUMURE: Thank you. 6 I'd like to move now to 7 Undertaking Number 12, again to CNSC. It was to 8 provide the Ontario Drinking Water Advisory Board 9 report which I understand has now been filed with 10 the secretariat and I guess a link will be provided 11 to the public to that report. 12 DR. THOMPSON: Could I -- if you 13 allow me to add something. 14 CHAIRPERSON GRAHAM: Dr. Thompson? 15 DR. THOMPSON: We have provided 16 the link to the report. 17 What I would like to add, if I 18 may, Mr. Chair, is when I was providing verbal 19 information to the panel on the Advisory Council's 20 recommendations, I would like to make sure that I 21 didn't leave the impression that OPG does not 22 currently monitor tritium in its discharge. 23 In fact, OPG does monitor tritium 24 in its discharge. This is an important requirement 25 to protect public health and to provide sufficient

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1 notification.

2	What would be changed if the
3	Advisory Council's recommendations are adopted by
4	the province is the trigger, the level of tritium
5	that would trigger notification to the
6	municipality. But currently tritium monitoring is
7	being done in the discharge channel, it would
8	continue. It's simply the level at which reporting
9	would happen that would be changed.
10	CHAIRPERSON GRAHAM: Thank you,
11	Dr. Thompson.
12	Any questions from the panel on
13	this?
14	If not, then Mr. Saumure, the next
15	undertaking.
16	MR. SAUMURE: Thank you. I just
17	go to Number 16 which was a joint undertaking by
18	Environment Canada and CNSC to provide the
19	comparative analysis of hot and cold plume
20	releases.
21	I guess the information that was
22	required today was with regard to who would lead
23	and the timeline as to when that info would be
24	available to the panel.
25	MR. NEWLAND: Dave Newland, for

1 the record. 2 The CNSC will take the lead and we 3 hope to provide something to the panel by -- around the  $5^{th}$ ,  $6^{th}$  of April. And I guess we're seeking 4 5 your views on whether that is an appropriate 6 timeline. 7 CHAIRPERSON GRAHAM: Panel 8 members, I'm not sure who had asked, I think it's 9 Madam Beaudet. You're satisfied with that 10 timeline, Mr. Pereira? 11 Yes we are so we'll date that 12 undertaking for that time. 13 MR. NEWLAND: Thank you. 14 CHAIRPERSON GRAHAM: Mr. Saumure, 15 is there any others? 16 MR. SAUMURE: Yes, I just have two 17 others directed to OPG. Number 10 was with regard 18 to sustainable development benchmarking documents. 19 MR. SWEETNAM: Albert Sweetnam, 20 for the record. 21 This relates to the sustainability 22 documents offered by Clara Clairman and we will 23 submit these today. 24 CHAIRPERSON GRAHAM: Thank you

very much. The commitment is taken.

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Mr. Saumure, there's one other one MR. SAUMURE: I have a last one. Again, to OPG which was regarding clarification

5 with reference to the 2003 CSA Standards and to 6 88.1 Guidelines for Calculation Derived Release 7 Limits. 8 MR. SWEETNAM: Albert Sweetnam, 9 for the record. 10 We're willing to speak to this now 11 if you would like. 12 CHAIRPERSON GRAHAM: Please do. 13 MR. SWEETNAM: I'd ask that Dr. 14 Jack Vecchiarelli to respond. DR. VECCHIARELLI: Jack 15 Vecchiarelli, for the record. 16 17 To clarify, the version that was 18 used, it is identified on page 119 of the Site 19 Evaluation Report, Part 2, in the List of 20 References it is CSA Version N288.1-08. 21 CHAIRPERSON GRAHAM: That's 22 satisfactory to my colleagues. If that's the case, 23 then thank you very much and that item is closed. 24 And the other undertakings that 25 are published will be reviewed each day as they

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you have?

1 become due. 2 Thank you very much. 3 It's been drawn to my attention 4 that Madam Lloyd was not completely -- did not 5 completely get her answer. 6 In the spirit of trying to make 7 all intervenors feel that they are getting correct 8 answers and getting responses, I'm going to ask Mr. 9 Hefkey to just clarify that one point. Just to be 10 brief. 11 MR. HEFKEY: Thank you, Mr. Chair. Dam Hefkey, for the record. 12 13 And I very much echo your 14 sentiment. 15 The question specifically was as 16 it related to a weather event. So what is, again -17 - basically what is the performance indicator 18 there. 19 So again, going back to what we 20 do. Is when there is a significant weather event 21 and it somehow -- and I'll use the example of 22 something that happened -- that has happened in 23 real life. 24 Where if you have the external 25 power source to the nuclear facility shut down, so

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1 it's cut off, they don't have that external power 2 supply, that then becomes for us a reportable 3 event.

4 Now, that assessment is pretty 5 quick, they can tell that fairly quickly. But if 6 there's something a bit more nuanced or you know, 7 again, because I'm not a nuclear engineer, there's 8 something in terms of their structural integrity 9 that needs to take more time, well, then they take 10 the time. 11 Going back to and similar to the 12 question as it related to an earthquake, we allow

13 the facility the time that it needs in order to 14 make that assessment.

15 CHAIRPERSON GRAHAM: Thank you 16 very much for that clarification. And hopefully 17 Madam Lloyd, that clarifies things for the record 18 for you.

19 Now, Ministry of Labour, the floor20 is yours.

21 Mr. Hefkey, you can be excused.22 Thank you.

23 --- PRESENTATION BY MR. DOEHLER:

24 MR. DOEHLER: Thank you, Mr.25 Chair.

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1 For the record, my name is Lothar 2 Doehler; I'm the Manager of the Radiation Protection Service for the Ministry of Labour. 3 4 So the purpose of my presentation 5 is to provide the Review Panel, relevant 6 stakeholders and the general public an overview of 7 the Ministry of Labour's role and responsibilities 8 towards the Darlington New Nuclear Power Plant 9 Project. 10 I'll be outlining the Ministry of 11 Labour's vision, mission and implementation, their 12 mandate, memorandum of understanding with federal 13 government agencies, our responsibilities under the 14 Provincial Nuclear Emergency Response Plan; my own 15 group, which is comprised of the Radiation 16 Protection Monitoring Service, and the Radiation 17 Protection Field Service, and a summary to wrap up. 18 19 The Ministry of Labour's vision is 20 to ensure that Ontario's workplaces are safe, 21 healthy, fair and harmonious, in balance with the 22 need to support a competitive and sustainable 23 economy. Our mission to achieve that vision is to 24 advance practices that address those issues. The

implementation is composed of setting,

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1 communicating and enforcing legislation to achieve 2 the vision and the mission. During a recent review of the Ministry of Labour's structure, there will 3 4 be a future prevention module established. 5 A mandate: In general, the mandate 6 of protecting the health and safety of workers is 7 guided by Safe at Work Ontario, which is a risk-8 rating strategy, and enforced by workplace 9 compliance to The Occupational Health and Safety 10 Act. 11 The second main mandate is to 12 protect workers from unfair employment practices. 13 And this is addressed by enforcement of The 14 Employment Standards Act, which sets out mainly 15 standards that employers and employees must follow 16 with respect to rates of pay, hours of work, 17 vacation, overtime, public holidays, various required forms to fill in. 18 19 The third item is the promotion of 20 labour relations; promoting stable and instructive 21 labour relations climate, fostering productive 22 workplace relationships, and this is handled by the 23 Employment and Labour Policy and Program 24 Development Branch, and various agencies. The 25 Ontario Labour Relations Board oversees and

mediates in common issues that apply to collective 1 2 agreements and collective bargaining processes. 3 So these general mandates and 4 legislative responsibilities that I've just 5 mentioned relate to workers that will be involved 6 with the proposed Darlington New Nuclear Power 7 Plant Project during its entire life cycle, which 8 encompasses site preparation and construction, 9 operation and decommissioning. 10 Just as an example, prior to the 11 site preparation phase, our regulation for 12 construction projects requires that each 13 constructor and employer engaged in construction 14 complete a registration form and notify the 15 Ministry of Labour before construction begins of 16 any project having a total expected cost of more 17 than \$50,000. And I think we can all agree that 18 this project will meet that criteria. 19 And subsequent to the initial 20 phase, there are additional regulations that come 21 into play under The Occupational Health and Safety 22 Act, and I've just listed some of them here. The 23 main programs will be industrial establishments, 24 possibly mines and mining plants, and then there 25 are other regulations to support that. My personal

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favourite is the X-ray Safety Regulation, but I
 believe that will be limited to the installation of
 security x-ray scanners.

4 In 1998 the Ministry of Labour 5 entered into a memorandum of understanding with 6 Human Resources and Skills Development Canada, 7 representing Labour Canada. Exclusions were made 8 to the Canada Labour Code, which empowered the 9 Ministry of Labour to enforce The Occupational 10 Health and Safety Act, The Employment Standards Act and labour relations in Ontario nuclear facilities 11 12 in place of their federal counterparts. And when I 13 say nuclear facilities, it's defined under the 14 Canada Labour Code as, first of all, being under 15 the jurisdiction of The Nuclear Safety Control Act, 16 and it was also owned -- sorry, previously owned or 17 owned by Ontario Hydro. So that defines Pickering, 18 Darlington and Bruce.

As a result of that MOU, the Ministry of Labour acknowledges that the Canadian Nuclear Safety Commission has shared jurisdiction with regard to the health and safety of workers in general, and specifically in the handling and exposure to nuclear energy and nuclear substances under The Nuclear Safety Control Act.

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1 We are currently developing a 2 memorandum of understanding, an agreement that provides for information data and technical 3 4 expertise sharing to promote partnership in 5 protecting workers at nuclear facilities. In 6 addition to these three criteria, we will also be 7 conducting joint planning, joint field visits, and 8 joint facilitation in conducting workplace 9 inspections.

10 My thanks to Mr. Hefkey for 11 outlining the legislative structure responsible for 12 the Provincial Nuclear Emergency Response Plan. 13 The Ministry of Labour has 20 ordering council 14 responsibilities assigned to it under the Response 15 Plan. The general mandate, of course, is to ensure 16 that employers meet their obligations under The 17 Occupational Health and Safety Act, even during a 18 nuclear emergency. Most of the other 19 responsibilities are covered by the Ministry of 20 Labour's Radiation Protection Services. 21 The RPS is comprised of two units, 22 a radio-analytical laboratory and a radiation 23 protection enforcement field service. To highlight 24 the laboratory: It is the only provincial radio-25 analytical laboratory in Ontario. It's comprised

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1 of a laboratory co-ordinator, a quality insurance 2 officer and four radio-chemical technologists. 3 RPMS serves as the watchdog of 4 Ontario, as it continually monitors the environment around the provincial nuclear installations to 5 6 ensure that the exposure to radiation received by 7 workers and the general population be kept as low 8 as reasonably be achievable. 9 The mandate of the RPMS is to 10 ensure that the health, safety, welfare and 11 property of workers and the general public are not 12 adversely affected by radioactive emissions 13 stemming from Ontario nuclear reactors by providing 14 the infrastructure to support a radiation-15 monitoring program. 16 I won't go into all of the assigned 17 responsibilities. Three of the primary tasks are 18 to, as I've just said, monitor radioactivity in the 19 environment around nuclear installations, and 20 notify the Premature Emergency Operations Centre of 21 Emergency Management Ontario of any abnormal above-22 background results. 23 We also provide and arrange for 24 laboratory facilities for the analysis of air, 25 water, soil, garbage, milk, foodstuffs, et cetera.

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And we maintain a network of fixed radiological
 monitoring stations in the secondary zones of the
 reactor installations.

Notification: In the event of a
nuclear radiological emergency, the RPMS reassures
the public of their safety, and if protective
measures are required. Recommendations are made to
Emergency Management Ontario, they report to their
scientific group.

10 Under the Ontario Reactor 11 Surveillance Program, the RPMS uses established 12 fixed sites to monitor air particulates, tritium in air and drinking water. And we also have special 13 14 studies to monitor milk, fruits and vegetables 15 during the respective seasons, and recreational 16 surface waters around the adjoining provincial 17 parks.

18 The reactor program is a 19 combination of external monitoring sites, sample 20 collection, analysis by the laboratory and 21 reporting of results to the relevant authority. 22 Each year we compile all the 23 results of the preceding year into an annual report 24 that is made available to interested stakeholders. 25 If any results exceed Ontario's

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drinking water limits that are established by the 1 2 Ministry of Environment and any results that expose 3 the general populace to more than the equivalent of 4 .1 milliSieverts of radiation, those are immediately reported to Emergency Management 5 6 Ontario -- sorry, drinking water exceedance is 7 reported to the Ministry of Environment, any other 8 exceedance is reported to Emergency Management 9 Ontario. 10 And to give you an idea of what .1 11 milliSievert is, the average person in Ontario will 12 receive somewhere around 2 to 2.5 milliSieverts per 13 year. 14 Just to look at the 15 infrastructure. We have sites stationed around all 16 of the three main generating facilities, plus Chalk 17 River and we also have a site located near Windsor 18 to monitor any emissions from the Fermi 2 reactor 19 in Michigan. 20 This is a map of what we have 21 around the Darlington reactor. It's composed of 22 various air monitoring sites, drinking water 23 collection. 24 In the past year we've actually 25 installed three additional sites because of urban

sprawl and the potential gaps required for the new
 Darlington build.

Here you see some examples of our monitoring sites. Air particulate pumps are used to draw air through which the volume is carefully monitored by a calibrated meter. Tritium and air is captured on an absorbent and then re-analyzed. And here you see two of our technologists doing some maintenance on the sites.

10 The laboratory is accredited by 11 the Canadian Association of Laboratory 12 Accreditation to meet the requirements of ISO 1725, 13 which is a general requirement for the competence 14 of calibration and testing laboratories. We 15 participate in proficiency testing bi-annually, and 16 I'm happy to report that we've always met the 17 pass/fail criteria.

Accreditation provides formal recognition of the competence of the laboratory and it increases the confidence of the data information produced by the laboratory.

22 Some pictures of our sample 23 preparation room and our liquid scintillations 24 counters which are used for tritium analysis of --25 in water and in air and in milk.

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1 I mentioned the annual report. 2 The 2009 result confirmed that the results are far below concentrations that would result in a 3 committed effective dose of .1 milliSievert to the 4 5 public from either inhalation or ingestion. 6 Each radioisotope has a certain 7 activity that is equivalent to this .1 8 milliSievert. For example, tritium is 7,000 9 Becquerels per litre and we typically see just 10 maybe twice background as an average concentration. 11 Just a brief slide about the other 12 part of the service which is the radiation 13 protection field service. Their main mandate is to 14 enforce the regulation respecting X-ray safety but 15 they also have a mandate to respond to worker 16 complaints or work refusals regarding nuclear 17 energy substances, non-ionized and radiation such 18 as lasers, radiofrequency microwave, Wi-Fi has been 19 in the news recently, and naturally occurring 20 radioactive materials such as radon which are not 21 licensed by the Canadian Nuclear Safety Commission. 22 Some of the responsibilities on 23 the provincial Nuclear Emergency Response Plan are 24 to audit emergency worker centres, radiation safety 25 community programs and designated nuclear response

1 hospitals.

We also have a partnership with
the Radiation Safety Institute of Canada to act as
a consultant and training delivery provider.
To summarize, the Ministry of
Labour is prepared to meet its roles and
responsibilities with regard to workers involved in
New Darlington Power Plant Project for enforcement
of its legislation and acting as provincial
radiation monitoring watchdog.
Workers and the public in the
vicinity of the DNPP will be assured that their
health, safety, welfare and property are not
adversely affected by emissions stemming from it.
Thank you.
CHAIRPERSON GRAHAM: Thank you
very much, Mr. Doehler.
Colleagues, Mr. Pereira, do you
have any questions?
QUESTIONS BY THE PANEL:
MEMBER PEREIRA: Thank you, Mr.
Chairman.
I note on Slide 9 you talk about
the 1998 MOU with HRSDC and the CLC may be amended
to incorporate the DNNPPP. So this is an action

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that's got to be taken if the project proceeds. 1 2 Who would take that initiative to 3 seek amendment of the agreement, the MOU? 4 MR. DOEHLER: Lothar Doehler, for 5 the record. 6 I apologize for not elaborating on 7 that point. There is a process ongoing to amend 8 that MOU and the exclusions of the Canada Labour 9 Code. We have had legal opinion that the new build 10 may not be encompassed by the scope of the current 11 MOU and the Canada Labour Code, but rest assured it 12 is in process. 13 MEMBER PEREIRA: But who has the 14 responsibility of making sure that that coverage is 15 in place; under what jurisdiction does it fall? 16 It's with HRSDC I presume? 17 MR. DOEHLER: Yes, they were the 18 ones who proposed the initial transfer of 19 responsibility from Labour Canada to the Ministry 20 of Labour. There has been a team constructed 21 comprised of representatives from the Ministry of 22 Labour and Human Resources and Skills Development 23 Canada. 24 MEMBER PEREIRA: This is to go to 25 the CNSC.

1 Is there any involvement by the 2 CNSC in ensuring that there's appropriate coverage on the site for labour issues? 3 4 MR. HOWDEN: Barclay Howden, for 5 the record. 6 Yes, there is. The preference of 7 OPG is to be under the same regime that they're 8 under now because it involves health and safety as 9 well as labour relations. 10 The wheels are in motion between 11 OPG, HRSDC and Ministry of Labour. We've actually 12 met with the groups through a teleconference, so 13 that's the way they're going to go, and we support 14 that view. If they didn't go that way, HRSDC 15 16 would then be responsible for the conventional 17 health and safety on the site and under the Canada 18 Labour Code 1, 2 and 3. But the expectation is it 19 will go to the province through exclusion 20 regulations. 21 MEMBER PEREIRA: You made a 22 comment about conventional health and safety. Is 23 there another aspect of health and safety and who 24 is responsible for that? 25 MR. HOWDEN: As mentioned by the

1 presenter, there's also an aspect of work refusals 2 involving nuclear substances. 3 When you go over to the radiation 4 protection plans, those are covered under the 5 Nuclear Safety and Control Act and, specifically, 6 the radiation protection regulations. 7 MEMBER PEREIRA: So the CNSC is 8 responsible for that aspect? 9 MR. HOWDEN: That is correct, 10 however, we are entering into an MOU with the 11 Ministry of Labour to be able to do closer 12 cooperation to share our expertise and part of that 13 is to be able to do joint inspections, share 14 information because there are synergies between the 15 two organizations, so we're looking at formalizing 16 a closer agreement with them. 17 MEMBER PEREIRA: Does Ontario 18 Power Generation have any comment on how this 19 aspect of worker safety is being handled? 20 MR. WEBSTER: Alan Webster, for 21 the record, Senior Manager, Licensing. 22 As Mr. Howden indicated, it is 23 OPG's preference to continue under the regimes that 24 currently exist and we're satisfied with that 25 arrangement.

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1 MEMBER PEREIRA: Thank you. 2 In your presentation you talk about the surveillance results from 2009 and you 3 4 report very low doses. Is that result typical of, 5 say, the last 10 years at Darlington? 6 MR. DOEHLER: Lothar Doehler, for 7 the record. 8 Yes, we have seen no major changes 9 or trends over the last 10 years of the program. 10 MEMBER PEREIRA: And to OPG, do 11 you have your own surveillance program on site for 12 radiological protection issues? 13 MS. SWAMI: Laurie Swami, for the 14 record. 15 Yes, we do. We have that covered 16 under our radiological environmental monitoring 17 program where we have a number of sampling 18 locations, as well as ongoing monitoring of our 19 site, and we provide that information to the CNSC 20 on an annual basis and it's publicly available 21 information. 22 MEMBER PEREIRA: And what about 23 workers? 24 MS. SWAMI: Worker information is also monitored on a regular basis and of course our 25

1 employees are fully aware of any impacts that they 2 receive and the information is also provided to the 3 regulatory requirements of dosimetry files, et 4 cetera, that are shared with the CNSC. 5 MEMBER PEREIRA: Thank you. 6 That's all, Mr. Chairman. 7 CHAIRPERSON GRAHAM: Thank you, 8 Mr. Pereira. 9 Now Madam Beaudet. 10 MEMBER BEAUDET: Thank you, Mr. 11 Chairman. 12 I have two questions. The first 13 one regards nuclear accidents. You mention on 14 slide number 11 the responsibilities, most of --15 you talk about here, rather, the responsibilities 16 of the Proponent or the people operating the plant. 17 We've seen in Japan that -- I 18 think when its normal operation there probably is 19 no issue but when you have a nuclear accident and 20 you have OPG say that they would have shifts so 21 that the workers would not exceed the dose, but we 22 have seen that in Japan it does happen that, you 23 know, we have the two workers already in hospital. 24 I'd like to see the fine line 25 between what the workers should do or not do and

1 what is the responsibility of the operator and to 2 what extent he's limited to ask something, and if somebody wants to be a volunteer then he gets hurt, 3 4 you know, does he get any compensation afterwards. 5 How do you see this issue and what 6 are the limits and constraints and the 7 recommendations that you would have for this 8 particular situation? 9 MR. DOEHLER: Lothar Doehler, for 10 the record. 11 In an emergency every employer 12 must ensure that their workers are protected. The 13 Provincial Nuclear and Emergency Response Plan has 14 specific exposure limits but there is a caveat that 15 an individual may volunteer to exceed those limits 16 to save a life or for the general protection of the 17 community. 18 I can't speak to what occurs on 19 site because our inspectors will not be going into 20 the primary zone during an emergency. What we will 21 do is monitor emergency worker centres which 22 process workers going into the primary zone and

23 ensure that they are properly outfitted with 24 personal protection, monitoring and are trained to

25 observe the limits applied.

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1 MEMBER BEAUDET: I don't know how 2 it works in Ontario. I know in Quebec if a worker is hurt on site then he has access to compensation. 3 4 And where's the fine line if you volunteer; are you 5 still allowed to ask for compensation if you get 6 hurt in such a case? 7 MR. DOEHLER: Lothar Doehler, for 8 the record. 9 I would assume that you are still 10 considered to be a worker and because of that you 11 would be fully compensated and the necessary forms 12 for injury would have to be filled out at some point. So I can't give you a definitive answer but 13 14 the assumption that an injured worker receives 15 compensation would probably apply in this scenario 16 as well. 17 MEMBER BEAUDET: Can I have OPG's 18 comments on that, please? 19 MR. SWEETNAM: Albert Sweetnam, 20 for the record. 21 Any worker that's injured on site 22 or in the execution of work related activity is 23 fully compensated. 24 CHAIRPERSON GRAHAM: I think Madam 25 Beaudet's question was, was a volunteer, someone

1 that wasn't.

2 And my experience as an employer was/ is that worker's compensation is based on 3 4 salary and if somebody was a volunteer there's no 5 basis for salary to determine the compensation. 6 And I don't think Madam Beaudet's 7 question is answered, and it's not answered to my 8 satisfaction, that compensation is based --9 generally in New Brunswick it's 80 percent of wages 10 and so on. I have no idea about Ontario. But if 11 somebody's in there as a volunteer, who fills out 12 the forms, who makes the application to worker's 13 compensation or health place work safety or 14 whatever jurisdiction that is, and I don't think 15 we're getting the answer and I'd like to have that 16 clarified. 17 And I didn't mean to interrupt, 18 Madam Beaudet, but ---19 MEMBER BEAUDET: No, thank you 20 very much. Because there were many cases, for 21 instance in New York when the towers went down, 22 with the firemen and the policemen. I mean, a lot 23 of them -- I think when you have a catastrophe like 24 that, you know, you don't think, but a lot of them 25 in the end were not compensated and I think it's

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something that we have to look at because it's 1 2 lessons learned. 3 MEMBER GRAHAM: I would like to 4 suggest that that be an undertaking from someone 5 and I'm not sure who yet, but -- because we're 6 dealing with volunteers and I'd like to -- either 7 Labour or OPG to speak to this to see who's willing 8 to take as an undertaking to get an answer because 9 I think this is a very important one. 10 MR. SWEETNAM: Albert Sweetnam, 11 for the record. 12 OPG has in place insurances in 13 addition to what's available through the Ministry 14 of Labour related to compensation. 15 However, we will take this as an 16 undertaking to check with our HR organization and 17 come back to specifically address the question 18 around volunteers. 19 CHAIRPERSON GRAHAM: Madam 20 Beaudet, is that satisfactory for OPG to give it an 21 undertaking? 22 And we'll give that number 24. 23 CHAIRPERSON GRAHAM: Do you have a 24 timeline or do you want ---25 MR. SWEETNAM: Albert Sweetnam,

for the record. 1 2 We will get back to you by Tuesday 3 morning. 4 CHAIRPERSON GRAHAM: Tuesday 5 morning. Thank you very much. 6 Mr. Doehler, if you have -- no, 7 Madam Beaudet, I guess, to Mr. Doehler. 8 MADAM BEAUDET: My second question 9 regards slide 24 where you say that you audit emergency worker centres radiation safety, et 10 11 cetera, and designated nuclear response hospitals. 12 I believe there is one in the 13 region here that has been designated a nuclear 14 response hospital. 15 So the audit would be done how 16 often and what are the main points of your 17 auditing? 18 MR. DOEHLER: Lothar Doehler, for 19 the record. 20 Although we use the Provincial 21 Nuclear Emergency Response Plan as a template we 22 are basically ensuring that workers are protected 23 under the Occupational Health and Safety Act. 24 So the scenario would involve 25 contaminated workers and how they are handled by

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1 the hospital receiving them. So we would look for 2 proper detection, decontamination and how are the workers protected from that contamination. 3 We 4 would ensure that their portable monitors have been calibrated; that workers are trained in their use 5 6 and then trained in all procedures that safely 7 protect them and safely contaminate the workers. 8 MADAM BEAUDET: So if I understand 9 well, it would be done only if there was an 10 emergency. It's not on a regular basis that you go 11 around and make sure that they would have the 12 proper staff or proper equipment and the equipment 13 is working, et cetera? 14 MR. DOEHLER: Lothar Doehler For 15 the record. We have not established frequency. 16 What we've asked the hospitals to do is inform us 17 when they are exercising their own response plans 18 because, as you can imagine, it's very difficult 19 for us to arrive unannounced and ask for their 20 entire radiation contamination program to be set up 21 and functional. So we -- through the -- there's a 22 subgroup under Emergency Management Ontario that 23 deals with emergency planning exercises and through 24 that subgroup we are informed of when a 25 municipality or a region intends to do their own

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internal emergency exercise.

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2 MEMBER BEAUDET: Thank you. 3 CHAIRPERSON GRAHAM: Thank you, 4 Madam Beaudet. I have one question and I'm not 5 sure -- most Departments of Labour or the ones that 6 I've been experienced with in Canada, is Labour and 7 Training. Is training part of your department? 8 MR. DOEHLER: We're not known as a 9 training ministry although we do have partners in 10 training. We have occupational health and safety 11 associations that do provide training. And WSIB 12 also provides certain training so the Ministry of 13 Labour as such is not a training organization. But 14 as I mentioned in my presentation, there has been a 15 recent review and there will be a prevention 16 section of the Ministry established that will 17 probably address training issues. 18 CHAIRPERSON GRAHAM: The reason 19 for my question is -- is that in -- well, in some 20 Departments of Labour and Training, or that has 21 that training jurisdiction, my question was going 22 to be about training -- special training programs 23 for Aboriginals -- young Aboriginals who may want 24 to work in the nuclear industry and I'm wondering 25 how the province of Ontario is addressing that as a

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1 special program, if there is one and how that --2 how that might be put towards a -- a project of 3 this size that will employ many hundreds or -- or 4 thousands of people that they have a -- rightfully be able to compete in a -- in a training program --5 6 come out of a training program with the -- the 7 skills that are required to meet the employment 8 obligations of OPG. So I'm wondering if -- if you 9 don't do it, could -- could we see which department 10 we might be able to obtain that information from? 11 MR. DOEHLER: Lothar Doehler for I believe that would fall under the 12 the record. 13 Ministry of Training Colleges and Universities. Ι 14 know of a program at the University of Ontario 15 which does address some of the curriculum that 16 you've just mentioned. 17 CHAIRPERSON GRAHAM: Well, I'm 18 going to just -- thank you very much. I -- I'm 19 going to ask maybe -- and I guess I'll look at OPG, 20 if they could find out what programs might be

available under an undertaking to -- unless they can answer that, that specifically designated towards young Aboriginals that they can come out with the -- a higher level of skill sets to be able to compete for some of the job opportunities. Mr.

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1 Sweetnam, maybe you have an answer; if you do, 2 fine. If you don't, if we'd get an undertaking to 3 try and find that out before we conclude our -- our 4 hearings. 5 MR. SWEETNAM: Albert Sweetnam for 6 the record. We'll accept that as an undertaking. 7 CHAIRPERSON GRAHAM: Thank you 8 very much and that will be number 25 and it may 9 take some time so let's put it on for next Friday 10 and if you don't have it, we can extend it. Ι'd 11 accept that. 12 CHAIRPERSON GRAHAM: Okay, thank 13 you very much. Now, we will go -- first of all, to 14 CNSC, are there any questions for the Ministry of 15 Labour? 16 MR. HOWDEN: No questions from us. 17 CHAIRPERSON GRAHAM: Mr. Sweetnam 18 and OPG are there any questions? 19 MR. SWEETNAM: No questions. 20 CHAIRPERSON GRAHAM: Any other 21 government departments within the -- the meeting 22 this morning that may have questions? I see none. 23 Then we will then proceed to intervenors and we 24 have two intervenors and I'll close the list now so 25 that we can follow on. And the first one is from

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1 CELA, Theresa McClenaghan.

2 --- QUESTIONS FROM THE INTERVENORS: 3 MS. McCLENAGHAN: Thank you, Mr. 4 Chairman. I have two questions if I may. The 5 first is regarding slide 11, and I was also 6 wondering, the other aspect of what we've seen in 7 Japan, as -- as I understand it, is that the 8 workers' safety dose limits had to be increased in 9 order to allow the workers to continue there. And 10 I also understand that the workers who are 11 continuing there are volunteers and in a different 12 sense than the volunteer discussion we were just 13 having. I believe they were workers, but they 14 volunteered to -- to stay or to go back into the 15 plant from time to time. 16 So my question is whether or not

16 So my question is whether or not 17 the standards would be waived in a very severe 18 emergency or whether there would be a process to 19 change them in a short timeframe what that process 20 might be and if that's been explicitly discussed 21 with the workers here? 22 MR. DOEHLER: Lothar Doehler for

23 the record. The emergency worker dose limit is
24 established under the Provincial Nuclear Emergency
25 Response Plan and we defer to the Canadian Nuclear

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1 Safety Commission as setting those limits. As I 2 understand, the limit is currently at 500 millisieverts with the caveat, as I mentioned, that 3 4 if a worker or a volunteer voluntarily decided to exceed those limits, they would be permitted to. 5 6 But it would be relative to saving life or saving 7 the community at large. 8 CHAIRPERSON GRAHAM: Ms. 9 McClenaghan? 10 MS. McCLENAGHAN: The other 11 question I had was with respect to slide 16 and the 12 Ontario reactor surveillance program. And I'm 13 wondering, it indicates measurement of -- of three 14 -- three parameters air particulates tritium in the 15 air and drinking water. And I'm just wondering, 16 because of the evidence we heard yesterday from Dr. 17 Caldicott, if the witness is able to mention 18 whether those programs measure Beta, Alpha or Gamma 19 radiation? 20 MR. DOEHLER: Lothar Doehler for 21 the record. Yes, the appropriate -- depending on 22 what the radionuclide is, all of those Alpha, Beta 23 and Gamma radiation are measured. MS. McCLENAGHAN: Well, for -- for 24 25 these three, which -- which parameters are

1 measured? We heard specifically about tritium and 2 particularly tritium in air as opposed to water. 3 MR. DOEHLER: Lothar Doehler for 4 Tritium is a Beta emitter so it would the record. 5 be only measured for -- for Beta using the 6 radioisotope depending on it -- what it emits, is 7 measured by the most appropriate analytical 8 instrument. 9 MS. McCLENAGHAN: Thank you. 10 CHAIRPERSON GRAHAM: Thank you 11 very much for that answer. The other one is 12 Brennain Lord -- Lloyd, pardon me again, from 13 Northwatch. 14 MS. LLOYD: Thank you. Brennain 15 Lloyd from Northwatch. Mr. Chairman, my question 16 for the Ministry of Labour is -- relates to the 17 part of this project that pertains to nuclear waste 18 and its longer term management. As you know 19 there's some speculation in the environmental 20 impact statement prepared by Ontario Power 21 Generation, that the nuclear fuel waste might be 22 shipped off site at some point. 23 And I have reviewed the three 24 documents provided to you by the Ministry of Labour 25 and it seems to me in my review that the documents

1 are really limited to the reactor stations, and --2 you know, as summarized in slide 13 of the presentation today. And I'm wondering -- now, I 3 4 haven't seen work done by OPG either when acting as 5 OPG or acting as the -- the Nuclear Management 6 Organization, much work on effects of workers 7 during transport of nuclear fuel waste. But there 8 has been a -- a considerable body of work done by 9 the state of Nevada and I -- that work does 10 identify certain concerns. And I would just like 11 the Ministry of Labour to confirm for me or point 12 me in the direction of work -- confirm for me that 13 their submissions to you do not address transport 14 concerns for workers, transport of nuclear fuel waste or point me in the direction of where they 15 16 have provided you with information or advice 17 related to that.

18 CHAIRPERSON GRAHAM: Thank you.19 Mr. Doehler.

20 MR. DOEHLER: Lothar Doehler for 21 the record. I think it's been previously been 22 pointed out by Mr. Hefkey that the transport of 23 radioactive fuel in this case would be under the 24 jurisdiction of Transport Canada and the Canadian 25 Nuclear Safety Commission.

1 MS. LLOYD: So, Mr. Graham --2 CHAIRPERSON GRAHAM: Just if I 3 could, maybe --4 MS. LLOYD: My question, though, 5 was about Ministry of Labour's submissions, not 6 about Emergency Management of Ontario's 7 submissions. 8 CHAIRPERSON GRAHAM: Are you 9 asking for a position or -- he had pointed out that 10 it wasn't, it fell under the jurisdiction of CNSC 11 and -- and another department, so do you have 12 anything else to add, sir? MS. LLOYD: I take it, then, he's 13 14 stating that because of his ministry's view that 15 it's covered by other departments, that's the 16 reason he didn't provide you with any information 17 or advice; is that correct? Am I understanding him 18 correctly? 19 MR. DOEHLER: Lothar Doehler for 20 the record. Yes. 21 MS. LLOYD: Thank you. 22 CHAIRPERSON GRAHAM: Thank you 23 very much. That concludes the presentation by the 24 Department of Labour along with questions and 25 intervenor questions, and, Mr. Doehler, we thank

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1 you very much for coming this morning and providing 2 us with the information about your department and 3 its role in this -- this Impact Review. Thank you 4 very much. 5 MR. DOEHLER: Thank you, Mr. 6 Chair. 7 CHAIRPERSON GRAHAM: Now we go to 8 -- it's 12:00, and I am going to -- my 9 understanding is that there -- Mr. Jennings, I 10 believe, is here this morning from -- from Ontario 11 Ministry of Energy. Is Mr. Jennings here this 12 morning? 13 MR. JENNINGS: Yes, sir. 14 CHAIRPERSON GRAHAM: Okay. When 15 Mr. Doehler vacates, the floor is yours, sir, and 16 you have a team with you. 17 (SHORT PAUSE) 18 CHAIRPERSON GRAHAM: Good morning, 19 Mr. Jennings. 20 MR. JENNINGS: Good morning. 21 CHAIRPERSON GRAHAM: The floor is 22 yours. 23 --- PRESENTATION BY MR. JENNINGS: 24 MR. JENNINGS: Okay. My name is 25 Rick Jennings. I'm Assistant Deputy Minister of

Energy Supply, Transmission, and Distribution with 1 2 the Ontario Ministry of Energy, and with me today, I have Cedric Jobe who's Director of Nuclear Supply 3 4 and Wilson Lam who's a Senior Advisor Nuclear. 5 So in terms of the presentation 6 today, the objectives of the presentation are to 7 provide the panel the details of the legislative 8 policy framework and directives under the 9 responsibility of the Ministry of Energy, and 10 particularly those that provide important context 11 for the environmental assessment and licencing 12 reviews of the proposed Darlington New Nuclear 13 Project, and to provide the panel with information 14 on the ministry's direction to OPG regarding the 15 proceeding with new nuclear at the Darlington site 16 and to provide the panel with the Ministry's 17 assessment of the environmental impact statement 18 and the application of this to the ministry's 19 mandate. 20 So in terms of legislative policy

directives under the responsibility of the ministry, the ministry has a broad policy mandate to maintain -- it's responsible for maintaining adequate, safe, sustainable, and reliable electricity supply in Ontario and the

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1 responsibility for managing and planning 2 electricity resources and supply and demand 3 particular to this -- this aspect. 4 So in establishing the policy 5 framework, the ministry consults broadly, including 6 providing opportunities for public comment as well 7 as specific stakeholders. 8 The Ontario -- Ontario's Long-term 9 Energy Plan, and this is a document that I believe 10 has been available to the commission but this was released in November of 2010, of last year, 11 November 23<sup>rd</sup>, this sets out what the ministry's 12 13 plan is for the -- for the province, and the 14 ministry is confident that this policy framework 15 represents the needs of Ontarians for balanced 16 electricity supply. 17 So the -- in addition, this 18 framework -- so the launch of energy plan was 19 prepared within the province's legislative 20 framework for electricity planning as set out in 21 the *Electricity Act*. This was an amendment to the 22 Act in December 2004 to establish the Ontario Power 23 Authority. It provided it with, among other 24 responsibilities, the responsibility of preparing 25 an integrated power system plan, and the plan

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1 specifically is to be a 20-year plan, and it is 2 redone or revised every three years to give -- to 3 provide flexibility on an ongoing basis. 4 The term "integrated" used in this case means we're referring to integrating demand 5 6 for electricity, conservation, supply generation, 7 and transmission and distribution. So it is an 8 integration of all the aspects that you need to do 9 for electricity planning, bring them all together 10 on an integrated basis. 11 So, again, the -- to reiterate the 12 flexibility, so the plan will identify then on this 13 basis, if we're working together, integrated basis, 14 what requirements there are for new supply. The 15 individual projects identified under the plan are 16 subject to the applicable environmental assessment 17 that -- and then these depend, of course, on the 18 types of projects. 19 So they -- in terms of the 20 objectives under the plans, so the Long-term Energy 21 Plan will ensure that Ontario continues to be the 22 North American leader for clean energy jobs and 23 technology and continues with the government's 24 policy of phasing out coal by the end of 2014. 25 The Darlington -- proposed

1 Darlington New Nuclear project is an important 2 component of Ontario's Long-term Energy plan. 3 In developing the plan, so there 4 was extensive consultation in its development. The 5 government had posted on its website a series of 6 questions for public comment, and during the period 7 of September to mid-November of last year, we 8 received over 2,500 comments, 25 different 9 individuals, and in addition to that, there were 10 extensive consultations. We held over 40 11 stakeholder meetings, and there was also engagement 12 and outreach to First Nations and Métis groups. 13 And as well, the ministry 14 consulted with the agencies in the energy sectors, 15 the Ontario Power Authority, Hydro One, Ontario 16 Power Generation, and the Ontario Energy Board and 17 the Independent Electricity System Operators, so we received information and advice from all of those 18 19 entities as well. 20 So consistent with the legislative 21 framework, the ministry provides -- the minister 22 provides a cabinet-approved -- so it's an order in 23 council, supply mix directive, and this -- that

24 gives the direction to the Ontario Power Authority 25 in terms of developing an integrated power system

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1 plan.

2 So in this instance, the supply mix directive was a draft directive, was published 3 4 for public comment on the environmental registry, and this was released at the same time as the long-5 6 term energy plan. And they -- there was a comment 7 period for the supply mix directive which ran out 8 -- which I guess is illustrated, really, on the 9 next page, the sequence.

10 So it was a 45-day posting. We 11 had 375 comments on the environmental registry 12 posting. 40 of those were from stakeholder groups, 13 5 from First Nations, and the rest were from --14 essentially from individuals. So those -- that comment period ended January 7<sup>th</sup>, 2011. Subsequent 15 16 to that, a final version of the supply mix 17 directive was prepared, and that was approved by Ontario cabinet and released on February 17<sup>th</sup> of 18 19 2011.

20 So based on that, the Ontario 21 Power Authority will be developing a detailed 22 integrated power system plan, and they have -- will 23 be starting consultations with the public beginning 24 in April. Again, very extensive consultations will 25 arise from that, and the intention of that is to

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1 have a -- a draft integrated power system plan 2 submitted by late summer as is the expected date 3 that would go to the Ontario Energy Board that it 4 will be and subject to a full proceeding, full review, including public hearings towards the end 5 6 of the process, and so this is just to illustrate 7 the extent of the planning process in Ontario and 8 also the extent to which there's public 9 consultation and input. 10 So in terms of the supply, the 11 challenge -- demand supply challenge, it went 12 through a period of -- since between mid-'90s and 13 2003, when there was fairly limited investment, 14 both in transmission and generation, since that 15 period the government has committed to adding a 16 significant generating capacity. This states we now have about 35,000 megawatts of capacity, and I 17 18 guess to say what -- illustrate what that means, 19 the all-time peak demand on the Ontario system has 20 been about 27,000 megawatts. That's a very, very 21 hot day in the summer. 22 And the reason we would have --23 have more, some of this includes some coal units

24 that will be coming off. Some of the nuclear

25 plants at Pickering, for example, that will

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1 ultimately come out of the mix. And in addition, 2 renewable projects, about 2,100 megawatts that are 3 in service now, and from a capacity-meeting 4 capability, they're not really comparable with the other generation. So during -- over the time 5 6 period of this plan 15,000 megawatts will have to 7 be renewed or replaced. So that could be either 8 new capacity or refurbishment of existing capacity. 9 So a challenge in the planning, as 10 of course, you need to have a balanced mix. You 11 have to take prudent decisions to ensure you will 12 have the supply of both adequacy and the type of 13 generation that you need in the long term. And 14 then that also -- there has to be flexibility built 15 in the system, partly illustrated by the fact that 16 the expectation is while a 20-year plan, it's 17 required to be renewed every three years. 18 So in terms of the types of things 19 we'd have to take into consideration in this 20 planning, there's different types of generation, it 21 can meet different types of loads. So we are -- a 22 major focus to the plan is conservation. And I'll 23 go into a bit more detail about that -- that now, 24 we've got very aggressive conservation targets. We 25 have to plan for meeting base load generation,

1 which is the requirements of the system that are 2 fairly steady throughout the day, throughout the 3 year. And so the generation has to be planned that 4 can meet that. We have intermittent sources of 5 generation, such as the solar and -- and wind. And 6 those are available basically when -- when the 7 conditions are appropriate for them to run. But 8 they aren't really able to meet peak demand. We 9 will also have to rely on other generation that is 10 flexible enough to meet changes in the load and to 11 meet intermediate and peaking load as load -- as 12 demand ramps up and ramps down.

13 So in terms of what we have in the 14 long-term plan, we have again guite ambitious 15 targets with respect to renewables. So this plans 16 on an increase in the amount of wind, solar and 17 bio-energy in total to 10,700 megawatts by 2018. 18 So in service today there's about 2,100 megawatts. 19 And this figure represents in effect the amount 20 that could be physically connected to the system in 21 terms of recognizing transmission and distribution 22 limits. And to be able to meet this the plan also 23 identifies five priority transmission projects, 24 which would have to be completed before we would be able to link these projects, this amount of 25

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1 generation.

2 The 2018 is -- represents, in fact, where these additional transmission projects 3 4 because of approvals, construction, various other 5 requirements, the projects, the five priority 6 products we have identified that will need to be 7 completed, we're not expecting them to be in 8 service until at least 2017, the two major of them. 9 So the new line as an example of one that would 10 facilitate doing more renewals. 11 And it also includes 9,000 12 megawatts of hydro-electric supply, which is a 13 significant increase from today. The hydro is 14 about 8,000 megawatts in service today. 15 So conservation, another major 16 area in the long-term energy plan. And there are -- the target we've set out, and this is an 17 18 increase from the previous one, the previous target 19 was 6,300 megawatts by 2025. We have a demand 20 management target of 7,100 megawatts by 2030. 21 There are also targets for -- so this is peak 22 demand use. 23 There are also target --24 significant targets for energy, in this case you 25 have 28 terawatt hours or billion kilowatt hours.

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There are also interim targets set out in the plan by five-year intervals, and local targets that local distribution companies have to meet. And this is met through a combination of provincial programs, many of which are delivered by the local distribution companies, as well as appliance efficiency regulations and -- and other measures related to interior building code, et cetera. So, again, the plan, the main points of the plan or the objectives of the longterm energy plan, build a clean energy future, clean, modern and reliable electricity system, meet the needs of an evolving economy, shifting

14 electricity demand. Use the right generation mix 15 to ensure balanced supply. And we need a balanced 16 supply that's reliable, modern, clean and cost 17 effective, and make best use of Ontario's existing 18 assets. It's including upgrading, expanding or in 19 some cases, converting facilities.

20 So the Ministry is confident that 21 this policy framework set out in the LTP, the long-22 term energy plan, meets the needs of Ontarians for 23 a balanced, clean, modern and reliable electricity 24 supply over the next 20 years.

25 So again, the features, so the --

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underlying any electricity plans, first the demand
 growth. This chart sets out three low-growth
 possible scenarios. So a low which is a fairly
 flat growth, and these really take different
 assumptions about population growth, economic
 growth, the future of manufacturing. And so we've
 set out three different scenarios.

8 So the moderate growth, which is 9 really one that we are kind of focusing for 10 planning purposes on it, is for a 15 percent growth 11 over the 20 years, so that's about .7 percent a 12 year, so that's the growth net of conservation, net 13 of the conservation planning and initiatives that 14 the government's going to do. And I guess just for context, in the period -- the ten-year period, '95 15 16 to 2005, the electricity demand growth was about 17 1.3 percent per annum. There was a decline in 18 consumption during the -- the recession of 2005, 19 was kind of the peak period. So between then and 20 2009 demand fell about 10 percent, but over the --21 in terms of returning to the growth, there was a 2 22 percent growth 2010 over 2009, and the outlook is, 23 as I said, for fairly moderate growth going 24 forward.

25 In terms of what would drive that

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1 growth, well, for one thing we're expecting a 2 population increase, about 3.7 million in Ontario over that period. Over a million new households 3 4 corresponding, and about 130 million square metres 5 of commercial floor space. So those will all be 6 added to the mix, so there will be some efficiency 7 improvements, of course, and that's certainly 8 reflected by the fact that the demand growth will 9 be significantly expected -- or we're planning on 10 the basis of it being significantly lower than 11 economic growth.

12 The higher growth scenario is one where in addition to having higher population and 13 14 economic growth, it would also be driven by greater 15 electrification, and some of this would result in more electric vehicles. More electrification of 16 17 urban transit, and in addition if we have a policy 18 of -- an aggressive policy of reducing carbon use, 19 that will result in higher carbon pricing, which 20 will drive some more use of electricity as opposed 21 to fossil fuels.

And the Ontario system with the phase out of coal, and the plans for refurbishing a nuclear fleet, we would end up with electricity as a fairly low carbon -- carbon source compared to

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some other jurisdictions, particularly in the US. 1 2 And this is illustrated -- this graph, which shows 3 the expected greenhouse gas emissions from the 4 electricity sector, so the major reason this has been achieved is through the phase out of coal fire 5 6 generation. And coal has -- in terms of its 7 generation of greenhouse gases, it's about three 8 times that for new combined-cycle natural gas, but 9 when it combines with the natural gas, still is a 10 -- but that would be what the emissions are 11 post-2015 on here from natural gas. If we had more 12 natural gas, of course, you'd end up having a 13 higher greenhouse gas scenario. 14 The electricity sector is fairly

14 The electricity sector is fairly 15 key to the government's Go Green policy, which is 16 the Ontario Government's clean -- greenhouse gas 17 targets.

And, in fact, if you looked at the reductions of Ontario's -- we're targeted to achieve that by 2014. Seventy-seven (77) percent of that is accounted for by the coal phase-out in the electricity sector and, as you move out even to 2020, it's still about 67 percent of the reductions as accounted for by coal.

25 So part of the goals under this

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plan, is having achieved these reductions in
 greenhouse gases in this sector, to maintain that
 going forward.

So, in terms of nuclear, we have 10,000 megawatts at the Darlington and Bruce sites that are either existing -- in the case of Bruce, two units are currently being refurbished, so the plan involves refurbishing of those, that's 10,000 megawatts, and then an additional 2,000 megawatts for the new build at Darlington.

11 Those, in fact, to a large extent 12 are really to offset the closing over time of the Pickering unit, so the Pickering B units are about 13 14 2,000 megawatts; the two continuing operating units 15 at Pickering A are another 1,000 megawatts. 16 One thousand (1,000) megawatts 17 have already been closed at Pickering A, so that, in total, is about 4,000 megawatts. 18

19 So, in effect, the plan is to 20 replace the 4,000 megawatts closing with 2,000 21 megawatts of new, so rather than an expansion of 22 nuclear capacity there's in effect a modification 23 of even the plan that had been proposed a couple of 24 years ago.

So, in terms of other features of

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1 natural gas generation, it's very important for 2 meeting peak needs. And, in some cases, for local 3 and system reliabilities, in terms of areas that 4 they can be located, although there has been 5 certainly some community resistance to natural gas 6 as well.

7 It will allow an advantage natural 8 gas has, similar to some of the replacements of the 9 coal. It is generation that can move up and down 10 to meet changes in load and demand, both minute by 11 minute, and also over time, ramping it up during 12 the morning as demand increases, for example. 13 It's always also fairly important 14 in terms of a system that has a lot of renewable 15 generation which itself doesn't provide peaking 16 capability. You would, in effect, have to build 17 the equivalent generation capacity from natural gas, to be able to rely on that. 18 19 The plan identifies five 20

20 transmission projects, priority projects, two 21 related to northern Ontario, three in southern 22 Ontario. Of those three in southern Ontario, one 23 is new transmission lines; that obviously has 24 longer lead times than some of the other projects. 25 And that, again, has a lead time

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until about 2017, which will be required before we 1 2 could enable the renewable -- all the renewable 3 generation set out in the plan. 4 So, in terms of other aspects, the 5 plan does examine potential for storage and imports 6 from other jurisdictions, some of which would 7 probably be longer term options that could be 8 considered when the plan is reviewed in three 9 years. And, of course, the plan is consistent with 10 all the regulatory requirements and statutory 11 requirements being met. 12 So then, to illustrate here a 13 summary of what the plan has in terms of 14 generation, this shows the reduction in coal. 15 So, 2003, 25 percent of generation 16 That's down to 8 percent, as of last was coal. year, and of course will be out of the mix over the 17 18 long-term period of the plan. 19 The plan counts as part of its 20 planning conservation, as an asset, as a means of meeting the requirements -- and you can see we've 21 22 moved up so conservation by the end of the period, 23 2030, is about 14 percent of what would be total 24 requirements that are in effect met by 25 conservation.

The nuclear, this illustration, is about 46 percent. Again, if you took the conservation out, and it was of generation, it would be more than 50 percent of generation. And this sets out the rapid growth in wind and in solar over the period. Although the solar still is a relatively modest amount of generation, it still has a fair amount of capacity. This reflects the fact that -- how often the capacity runs on solar, would be in the range of 15 percent of the time. Wind, 30 percent, for a good wind regime, or less. Now, again, this is just a repeat of that greenhouse gases. So, again, the highlights in terms

16 of the supply mix directive, which is really the 17 quidelines or the instructions for the OPA, and the 18 Power Authority in terms of developing the 19 integrated power system plan -- so the supply mix 20 directive, again, this is cabinet-approved so it's an order-in-council; it sets out that the Power 21 22 Authority should plan on the basis of medium growth 23 scenario, but also the plan should have the 24 flexibility to accommodate the potential for higher 25 growth outcome.

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1 And in terms of nuclear build, as 2 I've set out there, it talks about the refurbishment of the 10,000 megawatts of the 3 4 existing generation, Bruce and Darlington, and the procurement of two new nuclear units of about 2,000 5 6 megawatts at the Darlington site. And, again, the 7 overall framework of that is that approximately 8 50 percent of Ontario generation is to continue 9 from nuclear. 10 So, in terms of objectives -- so 11 setting out what Ontario, the government, has done 12 with respect to directing the new nuclear -- so on 13 the basis of new nuclear, is it's a reliable, safe 14 supplier of the province's baseload generation 15 needs, counting for 50 percent of the generation. 16 Because of the nature of nuclear 17 plants, they are able to operate more or less 18 continuously, and they're -- particularly for 19 greenhouse gases, no emissions in operation, and a 20 plentiful, consistent supply of energy, at stable 21 prices. 22 And, in addition, the fuel costs 23 for a nuclear plant is small relative to its total 24 cost, so it's generally less susceptible to changes 25 in fuel prices and escalation.

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1 So then this next part just talks 2 about -- refers from the existing units and those -- expected that the refurbishment schedules for 3 4 those would require about three years in each case. 5 So, again, with government 6 support, nuclear power continues to be the 7 workhorse of electricity generation in Ontario, 8 providing half of the power, and the ministry is 9 committed to modernizing the nuclear fleet. 10 And, as per the long-term energy 11 plan, during the first 10 to 15 years of the plan, 12 10,000 megawatts will be refurbished, and then 13 2,000 megawatts will be nuclear, and the 14 expectation we would have is that that's in the 15 period 2020 to 2022, for the new build. 16 So I just have a quote here. This 17 is from the Minister of Energy, The Honourable Brad 18 Duguid, as of January this year: 19 "We will be moving forward with 20 the purchase of these two new 21 units and the refurbishment of 22 our existing units. That's not 23 in question. Our preference is 24 to do it domestically and to do 25 as much as we can to grow the

1 nuclear industry in Ontario and 2 Canada." Further to that, the comments on it have talked 3 4 about ensuring that the interests -- that any procurement is in the interests of Ontarians and 5 6 Ontarian ratepayers. 7 So, just back in terms of the 8 supply mix directive, we talked about the one in 9 2011. One was issued in 2006, which was the 10 guidelines for the first integrated power system 11 plan. 12 At that time the Minister of 13 Energy, then The Honourable Dwight Duncan, directed 14 OPG to begin the federal approval process for new 15 build nuclear units at an existing site, and 16 including commencing the environmental assessment. 17 There was a procurement process 18 for new units that was initiated in 2008, and that 19 was a competitive request for proposals. We did 20 receive three submissions, from Atomic Energy 21 Canada Limited, AREVA and Westinghouse. And this 22 process was suspended in -- actually the 23 announcement, I guess, was June of 2009. And this 24 was -- the suspension was based, I guess, on two 25 things, uncertainty about the -- the ownership of

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AECL and the nature of the bid that -- that had
 been received.

So in terms of -- of the 3 4 relationship where there was still some answers to 5 get sorted out in terms of -- of AECL and their 6 discussions. The discussions are -- are that the 7 federal government was having with -- with bidders 8 in respect to AECL. So in terms of -- we will 9 certainly be engaging in -- in the procurement 10 process and I guess how that relates to the -- this 11 proceeding. It's either given the -- the lead time 12 to -- to licence and construct in the nuclear 13 plant. It is consistent with the plan and prudent 14 and provides flexibility in -- in terms of the 15 process of going ahead.

16 Okay. So I guess then, just to 17 specifically comment on the environmental impact 18 statement, the Minister of Energy has -- has 19 reviewed the statement of -- particularly in the 20 areas of how it has dealt with alternatives to the 21 -- to the undertaking. And in our review that the 22 -- the -- this proposal is consistent with the 23 government's policy; consistent with the province's 24 supply mix perspective and -- so then the 25 government strongly supports OPG as the proponent

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in this case. So the Ministry confirms that the
 conclusions from OPG's environmental assessment and
 licencing efforts align with the police objectives
 of the long-term energy plan and supply mix
 directive.

6 Okay. Some -- some of this is 7 repetitive and this just re-affirms the -- the role 8 of the new build, the 2,000 megawatts, both in 9 terms of meeting requirements that we're expecting 10 under the -- the demand growth. And then, of 11 course, as I said, we've -- the direction under the 12 plan is to have the flexibility to meet higher 13 demand growth that -- that could develop. And 14 again, this is consist with the government's plan 15 for coal phase-out and -- and overall maintaining 16 the greenhouse gas reductions that we've already 17 have achieved in the sector to date and we'll have 18 fully achieved by 2014.

Okay. So then as noted the government -- the Ministry has reviewed the statement and is -- particularly with respect to -in our area of responsibility, how it has dealt with alternatives and that is -- we're confirming that it is consistent with the long-term energy plan and supply and mix directives that have been

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1 given to the -- the Ontario Power Authority. 2 Okay. So then, I quess again in terms of the -- the question about multi-technology 3 4 or bounding envelope, given there has not been a -a decision on technology or procurement that's been 5 6 completed, the Ministry believes that OPG's 7 approach is appropriate at this stage in project 8 planning; allows both the adequate and proper 9 assessment of environmental effects and the 10 continued study of technologies considered for 11 eventual deployment. And based on experience with 12 the existing nuclear fleet, the Ministry agrees 13 with the proponents conclusions and proposed 14 mitigation measures in the EIS document. And just 15 -- OPG continues to engage provincial authorities 16 regarding ministerial responsibilities in the 17 process.

18 So that's the conclusion of the 19 presentation and we certainly welcome any 20 questions.

21 CHAIRPERSON GRAHAM: Thank you 22 very much, Mr. Jennings. It's a little after 23 12:30. I think we'll adjourn for one hour for 24 lunch and at 1:30, in 45 -- or 55 minutes we will 25 then reconvene with questions from panel members,

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1	then questions from either CNSC or OPG and
2	government officials, and then I have four
3	intervenors that have questions. So we'll
4	reconvene at 1:30. Thank you very much.
5	Upon recessing at 12:38 p.m./
6	L'audience est suspendue à 12h38
7	Upon resuming at 1:30 p.m./
8	L'audience est reprise à 13h30
9	CHAIRPERSON GRAHAM: Please take
10	your seats.
11	(SHORT PAUSE/COURTE PAUSE)
12	CHAIRPERSON GRAHAM: This is going
13	to take a minute or so the they're just going
14	through security, our our intervenors. So
15	they're here now so that's wonderful.
16	(SHORT PAUSE/COURTE PAUSE)
17	CHAIRPERSON GRAHAM: Thank you
18	very much. I'll call on the co-manager, Ms. McGee
19	to make a few comments and announcements.
20	MS. McGEE: Good afternoon.
21	Welcome back to the continuation of today's public
22	hearing. As Mr. Graham said, my name is Kelly
23	McGee. Je suis la co-gestionnaire de la Commission
24	d'examen conjointe du projet de nouvelle centrale
25	nucléaire de Darlington et j'aimerais aborder

certains aspects touchant le déroulement des 1 2 audiences. 3 Panel Secretariat staff are 4 available at the back of the room. Please check in 5 with Julie Bouchard if you are scheduled to present 6 at this session, if you want permission of the 7 Chair to put a question to a presenter or if you 8 were not previously registered, but now wish to 9 speak. 10 Opportunities for questions or to 11 make a brief oral statement are subject to the 12 availability of time. 13 We have simultaneous translation 14 with English on Channel one. La version française 15 est au poste 2. 16 As a courtesy to everyone in the 17 room, please silence your electronic devices. Ι 18 also want to take this opportunity to advise 19 participants here and on online or listening to our 20 audio feed, that there's been a change to today's 21 schedule. Natural Resources Canada, who was 22 scheduled to be the next presenter is going to be 23 rescheduled to a later date and we will advise 24 people when we've determined that date. 25 We will move now to questions for

1 the Ontario Ministry of Energy.

2 CHAIRPERSON GRAHAM: Thank you
3 very much, Kelly. And with that, Mr. Pereira, you
4 can open -- I'll ask you to open the question
5 please.

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6 --- QUESTIONS BY THE PANEL:

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7 MEMBER PEREIRA: Thank you, Mr. 8 Chairman. My first question concerns the 9 consultation that the Ministry of Energy did in --10 in arriving at the decision to maintain a certain 11 level of nuclear -- nuclear generation which 12 includes some increase in capacity. And on your 13 slide 5, you outlined the consultation that you did 14 at different stages and different means of doing 15 that. In those consultations, did you find there 16 was broad support for the commitment to maintaining 17 the level of 12,000 megawatt nuclear generation? 18 MR. JENNINGS: For the record, 19 Rick Jennings. So the consultations included the 20 -- the broad general public in terms of a web-based consultation and with 40 different stakeholders. 21 22 The stakeholders, of course, the -- the gamut of 23 people across -- they have interest in the energy 24 sector, so that was certainly mixed; some for; some

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against. I -- we -- we haven't actually provided
1 or -- or developed a summary of that. 2 There is, though, for the 3 Environmental Registry, it was on the -- it's more 4 of a formal legalistic process. So there will be a 5 summary of that coming out and that we can 6 certainly provide to the committee. 7 MEMBER PEREIRA: Have you any idea 8 or estimate as to when that will come out? MR. JENNINGS: Over the next 9 10 month, so April, I would say. 11 MEMBER PEREIRA: The reason I ask 12 is because in the interventions from a broad range 13 of intervenors there's tremendous interest in this 14 subject of choices of alternatives, although the EA 15 guidelines do say that with a provincial directive 16 it's outside the scope of this panel, but 17 nevertheless it's a matter of some interest. 18 So we'd be interested in receiving 19 that. I don't know how we would capture that. 20 Mr. Chairman? 21 CHAIRPERSON GRAHAM: I'm not sure. I guess perhaps it would be through OPG, would it? 22 23 MR. SWEETNAM: Albert Sweetnam, 24 for the record. 25 The website that was referred to

1 it's a government website so we would be unable to 2 do that because the responses go directly to the 3 government. It should really be a government 4 undertaking. 5 MR. JENNINGS: So we can insure 6 you get it. I would have to work on how we do it 7 but we can certainly do that. 8 CHAIRPERSON GRAHAM: I quess we 9 ask you to send it to us just as soon as it's 10 available. 11 MR. JENNINGS: Okay. 12 CHAIRPERSON GRAHAM: Make sure we get it and that -- because if I go on undertaking 13 14 it's -- I think it's easier to handle it this way. 15 And we'll make sure once we get it, it is made 16 public. 17 MEMBER PEREIRA: The next question concerns some of the information on your 18 19 presentation on the projected proportions of power 20 from different sources. 21 In the conservation segment would that include expansion to combine heat and power or 22 23 is that another issue? 24 MR. JENNINGS: We've counted that 25 as a generation option. So that is part of the

1 natural gas -- sorry, Rick Jennings, for the 2 record. The combined heat and power is part of the 3 generation. 4 MEMBER PEREIRA: Okay, and it 5 serves under natural gas? 6 MR. JENNINGS: Natural gas, yes. 7 MEMBER PEREIRA: Because, again, 8 there's considerable amount of interest in what can 9 be achieved through combined heat and power. 10 And the final bit of clarification 11 there is in water power increase in hydroelectric 12 generation, and there was a comment about imports 13 from other jurisdictions. Would that be import of 14 hydroelectric generated power? MR. JENNINGS: That 9,000 number 15 16 is Ontario generation. So we have had ongoing 17 discussions with Manitoba and Quebec and in fact 18 Newfoundland. The province has expanded its 19 interconnection with Quebec so there's a 1,250 20 megawatt DC link with Quebec. So that has -- now 21 that's not tied to a specific purchase but 22 certainly power flow is back and forth on that way 23 and we are certainly open to further discussions. 24 MEMBER PEREIRA: So that certainly 25 is an alternative that can be expanded I presume?

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1 MR. JENNINGS: Rick Jennings, for 2 the record. 3 So it's not actually in -- the 4 supply mix doesn't actually assume the conclusion 5 of a further purchase but certainly continuing to 6 look at that is part of the plan. 7 MEMBER PEREIRA: And in terms of 8 options for increasing generation, is there scope 9 for further hydroelectric generation in Ontario in 10 the long-term? 11 MR. JENNINGS: Most of the 12 expansions of the 9,000 that we have there would cover existing hydro near-term additions, major 13 14 challenges, most of the larger scale hydro. 15 Now, there's some large being 16 built now. Lower Matagami is 450 megawatts. 17 There's potential north of that. What is required 18 is a significant transmission build out. And there 19 is a requirement for a bigger north-south link, 20 which is really a line from the Barrie area up to 21 Sudbury, another transmission. 22 So it becomes a major step of a 23 couple of billion dollars for that kind of 24 investment that you'd have to make before you could 25 do any of that.

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1 So the hydro we don't envisage it 2 expanding much until at least 2018. We have a 2018 target. So it should really reflect the 3 4 transmission system as it is or it could be built 5 out by then. 6 So certainly you would need a 7 major commitment. You'd also have to -- where 8 there is hydro potential in Ontario you need a long 9 transmission link up to Albany River, Attawapiskat 10 in the north. 11 So there is some. It's expensive. 12 We certainly don't have the same potential as Ouebec or Manitoba. 13 14 MEMBER PEREIRA: And one which 15 invites you to speculate a bit. 16 What's your anticipation of having 17 access to the 2,000 additional megawatts on line --18 in service? 19 MR. JENNINGS: Well, I think we'd 20 be thinking the period 2020 to 2022. 21 And so in part it needs to be 22 there or it would ideally be available as the 23 Pickering units reach their end-of-life. So 24 factoring that in is both, you know, how long it 25 would take to actually get them in service and also

1 the other requirement. 2 MEMBER PEREIRA: Thank you very 3 much. 4 CHAIRPERSON GRAHAM: Thank you, 5 Mr. Pereira. 6 Madam Beaudet? 7 MEMBER BEAUDET: Thank you, Mr. 8 Chairman. 9 I'll pursue a little bit on my 10 colleague's refection. We did, yes, get a lot of 11 intervenors proposing alternatives to nuclear. I 12 think the debate has gone over, as I said 13 yesterday, over just the project but also nuclear 14 debate at large. 15 And you've just expressed some of 16 the constraints that you would have to move to one 17 technology to another in terms, for instance, of 18 capability with transmission lines, and there are 19 other restrictions as well. 20 So I was wondering, what is your 21 biggest communication challenge? 22 Because I was reading the briefs, 23 for instance, that are only written submissions, 24 and you see people suggesting things like buying 25 more from Quebec and expressing that you should do

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1 these things now, but you just mentioned that 2 you've looked at them and there's a possibility of 3 doing it, for instance, when Pickering finishes 4 off. 5 For me, I'm trying to understand. 6 It doesn't seem to be a well-informed public, and I 7 may be wrong, in Ontario as to what you're trying 8 to do. 9 MR. JENNINGS: Rick Jennings. 10 I think another constraint, which 11 also relates to the public, there has been --12 always been concern about prices but in the last 13 half of year or so there's been considerable public 14 resistance to cost pressures in terms of pricing in 15 the system. So this is another factor that becomes 16 a major constraint on some of the choices that 17 you'd have to make, particularly if you wanted to 18 do more near term then you necessarily need. 19 So our current situation, from a 20 supply/demand situation, we're doing quite well and 21 in fact we probably added more supply in the near 22 term then we need. That has an impact on prices. 23 So I guess some of the things that people want to pursue, you know, near term options, 24 25 more solar or more wind, or whatever, that has to

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2 concerned about prices and so a communications 3 thing is really some of the cost around some of 4 these alternatives. 5 And, in fact, we do have -- in 6 addition to some of the people who may be focused 7 on this hearing, in terms of their concerns, there 8 are people who are raising concerns about spending 9 money on alternatives, given they've seen a rise in 10 their bills. 11 MEMBER BEAUDET: You said that the 12 possibilities you're looking at now, like, for more 13 hydro power, et cetera, we'll go, let's say, we 14 could possibly be in construction starting to plan 15 or to build for production around 2018. 16 Have you -- we are talking here --17 we're looking at 60 years, 70 years. 18 There are also possibilities of 19 new technology or more efficient technologies. Ι 20 know there's a big debate in the States and 21 internationally about carbon capture, new 22 technologies which would probably help some 23 countries to continue using coal. 24 So I'm just wondering; have you 25 looked at the possibility of eventually phasing out INTERNATIONAL REPORTING INC.

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be seen in the constraint. The public also is very

1 nuclear?

2 MR. JENNINGS: The province has 3 made a major commitment to phasing out coal, and so 4 the carbon capture and storage is not really an 5 option. The government did choose to go the way of 6 phasing out coal.

7 If you were to look at the 8 argument for phasing out nuclear, nuclear does 9 provide 50 percent of our generation now and it has 10 provided a substantial portion for a long time. Ιf 11 you were to -- if, for whatever reason, you were to 12 replace it, only the viable, immediate way of doing 13 it is if you wanted to build natural gas plants. 14 So we have, for example, 2030, 15 about 90 terawatt hours, a billion kilowatt/hours 16 from nuclear. If you were to produce that from 17 natural gas, you'd have 33, 34 mega tonnes of carbon dioxide, which is about what we were 18 19 producing from coal before we started phasing it 20 out. 21 So if you were to explore an

option like natural gas, you would basically end up back with the same level of emissions from coal, from the greenhouse gases that we had to start. And the province has greenhouse

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1 reduction targets, as most jurisdictions do. A big 2 reliance on that is on the phasing out of coal. Ιf 3 we were to replace that, because we're not just 4 phasing out coal; we're now replacing another source that doesn't produce greenhouse gases, you 5 6 would end up basically having not achieved any net 7 reductions from phasing out coal. 8 So the greenhouse gases is going 9 to be a major constraint on any choices. 10 MEMBER BEAUDET: So you would be 11 left really with a major area where you could 12 reduce the conservation of energy and energy 13 efficiency if eventually you would want to phase 14 out gradually Bruce, et cetera, and eventually 15 Darlington, I mean, if you look on the long term, 16 because we usually look in the long term, in terms 17 of 60 to 100 years. 18 MR. JENNINGS: Rick Jennings. 19 So we are already doing more on 20 conservation than other jurisdictions. If you looked across North America -- and I don't know 21 22 whether we could actually prove it's the most 23 ambitious -- it's certainly among the most 24 ambitious. So we are, in effect, planning on

25 meeting 14 percent of what would be generation

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1 requirements through conservation by 2030. 2 If you were to try to also replace the 50 percent that comes from nuclear with 3 4 conservation, that would effectively mean you're reducing by two-thirds your electricity consumption 5 6 over a period when the province will be adding 7 three plus million people, one plus million 8 households. We use the number -- it's hard to 9 visualize what it is -- but 132 million square 10 metres of commercial floor space. 11 So with all that growth going on, 12 and we are pushing conservation in a fairly 13 aggressive way, that still does mean that you will 14 need to replace or refurbish the system that you 15 have. 16 MEMBER BEAUDET: My other point, 17 you said this morning in your presentation that at 18 the moment you are looking for 2,000 megawatts of 19 electricity, but you agree with the plan of OPG in 20 the EIS to look for a maximum of 4,000. 21 What would be the consequence to 22 limit it only to 2,000? Because we are -- I mean, 23 we say "jongler" in French -- I don't know the word 24 in English here, but we're trying to have a 25 project, looking at the different recommendations.

1 And maybe you are aware one of them is to reduce 2 the lake infill to a contour line of a two-metre depth, and that restricts a lot if you want to have 3 4 four units on land because you go from 40 hectares 5 to -- I don't know -- I think 29. 6 We also have mitigation measures 7 that require recreation of existing ponds, and the 8 list is fairly long when you lose already a piece 9 of land. 10 We're looking at different 11 possibilities such as having cooling towers instead 12 of once through, and I'm sure next week other 13 things will add up, so we suddenly feel that the 14 site is getting smaller and smaller. 15 I'd like to hear from you what 16 would be the consequence of limiting it to 2,000 17 megawatts? 18 MR. JENNINGS: Rick Jennings. 19 We have the plan based on the 20 moderate growth. I've identified 2,000 megawatts. 21 Now, the government -- the Ministry is saying that 22 for prudency or flexibility of planning purposes, 23 we think the plan -- so this is not just this 24 proposal but the Ontario Power Authority, which 25 does the planning -- should plan to have the

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flexibility to meet the higher growth scenario. 1 2 So I guess you could say it 3 provides greater flexibility or from a planning 4 perspective, it gives you more -- it's more prudent to be able to meet if the higher growth 5 6 materializes. 7 Now what that means, we would 8 expect that over the next few years the growth 9 probably doesn't diverge very much. It starts to 10 diverge if you have stronger carbon controls, a 11 much greater penetration of electric vehicles; you 12 start having more electrified transit. So there 13 will be a time period, we would think, that you 14 would identify that you're on the higher growth 15 path. 16 But again, the principal argument 17 for it is that it's more prudent to be able to 18 address the possibility of higher growth because we 19 can envisage from technology changes that this 20 could happen. So I guess we would say, from a 21 planning principle, it's prudent to include that 22 flexibility. 23 MEMBER BEAUDET: Thank you. 24 My last point is regarding 25 features in the procurement documents. The

official line of thought for the Ontario government 1 2 in choosing a technology is threefold: the 3 lifetime cost of power; the ability to meet 4 Ontario's timetable to bring new supply in 2018 5 and; the level of investment in Ontario. 6 Now, we've been reviewing, with 7 CNSC especially, PMD documents. Some of the 8 aspects will come online or will meet the 9 requirements for safety and different aspects only 10 in details of the licence to construct, but by that 11 time you will have made a choice of a vendor. 12 And I'm sure in the bidding documents there are different aspects that the 13 14 bidders have to comply to and they're probably 15 rated according to different things. 16 And you obviously have the staff 17 also to advise you on the different technologies 18 from a technical point of view, but I'd like to 19 hear a little bit more on how that is done. Ι 20 mean, the final decision can be more an economic 21 one, but what about in choosing the vendor; how 22 does it rate, the compliance of the technology to 23 what we require in Canada? 24 MR. JENNINGS: Well, the 25 procurement that was launched in 2008, we ended up

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having the three respondents; so Atomic Energy of 1 2 Canada Limited; AREVA, which is the EPR 1600, which is one of these; and the AP1000 from Westinghouse. 3 4 So the first review in that 5 looking at that RFP is really whether they are 6 compliant with the documents. So the stage after 7 that was that, at that time, that it was only AECL 8 who was compliant. 9 Since then and I think the 10 government has been on the record that they would want to have further discussions with AECL and it's 11 12 really based on an understanding of when the 13 federal process is complete in terms of 14 understanding who the -- who the successor is or 15 who owns that. 16 So it's fair to say that the 17 government has -- the Ontario government has said 18 that the first priority is to have discussions with 19 respect to Canadian technology. This is having 20 completed that earlier process. 21 So that having been said, they've 22 also been clear that they would be looking for a 23 contract and agreement that is in the best interest 24 of Ontario and Ontario ratepayers. 25 So if we were unable to resolve an

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agreement that was felt to be satisfactory from the 1 2 government's perspective, then we could look at, 3 again, a process like the previous one. But so at 4 the moment, the government has said it's interested 5 in having discussions with the next stage of AECL. 6 Now, we don't know in terms of 7 knowing when the federal process will complete, we 8 understand that there is a bidder -- I'm not sure 9 of the exact term but someone that they are dealing 10 with on an exclusive basis at the moment, but we 11 don't really have any insights into when that 12 federal process would be complete. 13 MEMBER BEAUDET: And if you go 14 outside, let's say if you take AREVA or 15 Westinghouse, then that's where the hick is. I 16 mean there are certain things that we will know for 17 sure whether -- they all claim that they can comply 18 to the Canadian requirements of the CNSC analysis. 19 But you will have made your 20 decision before CNSC can come in and check all this 21 and there's sort of a little grey area. And maybe 22 CNSC can explain a little bit more what I'm trying 23 to say. 24 We have discussed this for several 25 days that you will have to go, when you do the

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1 licence to construct, do more tests as, you know, 2 if they meet for instance the 500 metres. 3 I know there's one technology at 4 the moment that doesn't. If you have all the 5 information regarding fire hazards, et cetera, and 6 by the time you get the documents, the choice is 7 already made. 8 MR. HOWDEN: Barclay Howden 9 speaking. 10 That may be the case. However, 11 the vendors that have been involved in this are 12 fully knowledgeable of the regulatory requirements 13 because they have all been engaged in reviewing RD-14 337 which is the design requirements for new 15 nuclear power plants. 16 So they should know what the 17 criteria they have to meet. As well, when that 18 document was created, it was put out for public 19 comment and a number of the vendors -- I don't know 20 if all of them -- did put in comments on the thing, 21 on the document. 22 So there should be no lack of 23 awareness by someone who is trying to sell reactors 24 to the Province of Ontario of what the regulatory 25 requirements are.

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1 But you are correct. When you go 2 to licence to construct, that's when the details 3 are there to demonstrate that the safety case that 4 they have claimed to meet, the details are there to 5 validate that the safety case is there and the onus 6 will be on them to meet that. 7 CHAIRPERSON GRAHAM: I also think 8 that OPG would like to respond. Mr. Sweetman? 9 MR. SWEETMAN: Albert Sweetman, 10 for the record. 11 The vendors are all fully aware of 12 the requirements of the CNSC and they have also 13 undergone -- AECL in terms of the ACR-1000 has 14 undergone both Phases 1 to 3 of the CNSC review. 15 AREVA has started Phase 1 and 16 suspended and the AP1000 has completed Phase 1. So 17 they're familiar with the Canadian regulations on 18 what the requirements are. 19 As part of the eventual EPC 20 contract, it will also encompass all of the 21 commitments that OPG is making to the EA and that 22 will be detailed in the Licence Condition Handbook. 23 So the vendors are fully aware of 24 what's happening here. They're fully aware of all 25 of the commitments that are being made and these

commitments will become contractual as part of a 1 2 final contract. 3 So they will not be able to say 4 that they cannot meet a certain requirement. 5 They're fully aware before they sign a contract of 6 all of the requirements that this panel might place 7 upon them. 8 MEMBER BEAUDET: Thank you for 9 these clarifications. 10 CHAIRPERSON GRAHAM: Just a couple 11 of questions. 12 How long can you wait for the decision of AECL? I mean we're probably going to 13 14 be in an election. There are uncertainties in how 15 fast things move and so on. Is it months, is it 16 years? How long can you wait before there is a 17 decision that the AECL is either in the game or not 18 and you have to go somewhere else? 19 MR. JENNINGS: When we launched 20 the process in 2008, there was a target date of 21 2018. Now, since then, we've had the decline in 22 demand that occurred during the recession and we're 23 starting to grow back out of that, but that has 24 probably reduced some of the urgency from the 25 province's perspective.

1 So we would still be looking at 2 the early 2020s period. 3 Certainly from the government's 4 perspective we would like it resolved sooner rather 5 than later but I think there should be some urgency 6 on both sides is what I think. 7 CHAIRPERSON GRAHAM: But 2020 I 8 believe is for coming on-stream with electricity? 9 MR. JENNINGS: Yes, yes, yes. 10 CHAIRPERSON GRAHAM: So decisions 11 along the way before you can go to that, I'm not 12 sure how long the build would take depending on the 13 chosen technology but still, what I'm wondering is 14 to get to an application for a licence to 15 construct, how long would -- when would you have to; is it 2012 or 13 or when? 16 17 MR. JENNINGS: Rick Jennings. 18 So without being definitive, I 19 would think 2012 is probably where we would want to 20 have a decision by. 21 CHAIRPERSON GRAHAM: Thank you. 22 Another question I have is there 23 seems to be, in reading the interventions, a lot of 24 the interventions, a lot of not understanding your 25 policy or your government's policy as to

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1 replacement, why we shouldn't be -- why you 2 shouldn't be building more wind or solar and so on. 3 And I guess a question, I don't know whether I can rule myself out of order I 4 5 quess, but cost. 6 Is wind and solar -- first of all, 7 is it reliable 100 percent of the time, which is 8 not but if enough of it is in place and so on, then 9 is the cost comparable to nuclear? 10 MR. JENNINGS: So wind we are now 11 paying 13.5 cents a kilowatt/hour for wind. Solar 12 projects cost between 40 and 80 cents, depending on 13 their size. 14 CHAIRPERSON GRAHAM: Is that with 15 subsidy or without subsidy? 16 MR. JENNINGS: Well, that's really where the subsidy comes from. Those prices are 17 18 offered on a 20-year basis to developers. They get 19 paid by electricity consumers. The cost gets 20 passed on. 21 So a feature of the solar and wind 22 is that they are intermittent. So you have the 23 wind when the wind blows. You have the solar when 24 the sun shines. Probably on a wind basis if you're 25 in a good wind regime, they'll operate around 30

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1 percent capacity factor. Solar is more like 15 2 percent. 3 A challenge with the wind is, 4 first of all, you have wind in areas of the 5 province which aren't necessarily where people are. 6 So you have to build those transmission 7 requirements. You also have, while it can operate 8 around 30 percent of the time if it's in a windy 9 area, it isn't able to meet peak demands. 10 So you would actually have to have 11 natural -- sufficient natural gas fire generation 12 to be able to meet the capacity requirements, 13 because you can have that running on peak. And 14 then the wind or solar would go to reduce your gas 15 burn, but you can't. 16 So on a summer day if you needed 17 1,000 megawatts, the wind -- from a planning 18 perspective what's usually used is about 10 percent capability. In other words, if you had 1,000 19 20 megawatts of wind, you should be able to reliably 21 count on about 100 megawatts, and that's partly 22 because our peak is summer, often hot, still day 23 and the wind is unavailable. 24 I think people will sometimes say, 25 well, you could just use storage, and storage can

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be expensive, but also one of the things of wind, it isn't just sort of day to day. We have a lot more wind in the winter than we do in the summer, for example. So you would actually have to be able to store large amounts of power for several months. So there are all those factors.

7 But the plan that we have is 8 actually the 10,700 megawatts that are referred to 9 in the plan. That is -- has us connecting all that 10 can be -- can actually be taken on the existing 11 transmission system, plus the completion of a 12 transmission line between the Bruce Nuclear Station 13 and Milton, which is coming on by late 2012, early 14 2013, plus five other priority transmission 15 projects that we have identified here. And given 16 the timeline for building transmission projects, a 17 couple of those are in the 2017 timeframe.

18 So we have actually, in this plan, 19 identified basically with the existing system and 20 the feasible build-out in the near term, identified 21 all the renewables that you could put in -- that 22 you could put in place. There will be challenges, 23 actually, incorporating that much in the system, 24 and there is work under way -- our independent 25 electricity system operator and the Ontario Power

1 Authority that holds these contracts working with 2 the wind projects that are on now and coming now to 3 make sure they're able to dispatch them off the 4 system when there's too much power. So you have to be able to control the generation quite carefully 5 6 when you've got that much of it. So the 10-7, which 7 we have in the plan, is on its own, will be -- is 8 ambitious to me. 9 CHAIRPERSON GRAHAM: And when you 10 -- when you quote 13 and a half cents or 40 plus 11 cents, does that include the transmission, because 12 some of these capacities, I mean, you've got an 13 \$865 million transmission line coming down from 14 Bruce, or I think that's the cost. 15 My experience in transmission 16 lines are 1 to \$2 million a kilometre to build. 17 What is -- is this 13.5 half cents the customer 18 pays or not? 19 MR. JENNINGS: Rick Jennings. 20 It's just what the generator gets for the power. 21 So the customer -- the customer pays that ---22 CHAIRPERSON GRAHAM: The whole --23 MR. JENNINGS: --- over to the 24 other costs. 25 CHAIRPERSON GRAHAM: -- regime

on transmission and so on, yes. MR. JENNINGS: Yes, yes. CHAIRPERSON GRAHAM: The other question I guess I have is cost of nuclear, really three parts. The build, the operate and then the disposal fuel and this seems to be always coming back to the unknown in anywhere in the world is what it's going to cost to dispose fuel. You do, when you generate electricity, I understand there is a fund set up, and that fund is paid into when it's supposed to be -- meet the criteria set out by CNSC as to what --

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13 what that decommissioning fund is going to cost, 14 which includes fuel. And what -- what is the base 15 cost for -- or what is the cost including those 16 three aspects of -- of build, operate and disposal 17 of spent fuel or decommissioning for nuclear -- for 18 a new nuclear project like this?

MR. JENNINGS: Okay. Rick Jennings. So partly when we're talking about procuring a nuclear -- a new nuclear plant, it is in a sense to find out what those are, so we had in our competitive process to try to determine what those were. And all those aspects were included in that bid. Certainly can say experience with

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1 existing nuclear.

2 In the case of the OPG assets, 3 they are currently receiving about 5.5 cents a kilowatt hour. That includes what they set aside 4 5 for the spent fuel. 6 The Bruce Nuclear is somewhere 7 around 6 cents for funds being refurbished, and a 8 bit less. 9 So as you say, you parse those, so 10 the spent fuel there is a fund that's set aside for 11 that and the decommissioning of the reactors. That 12 is revisited periodically, to see if ---13 CHAIRPERSON GRAHAM: I'm aware of 14 that. That's about 11 point some billion dollars 15 right now. 16 MR. JENNINGS: Yes. And it's been 17 funded and it is being funded again from per kilowatt hour. There's a charge set aside. The --18 19 so then, of course, you know, the fuel costs with 20 depend on the price of uranium, although in the 21 case of nuclear, that's a fairly modest part. 22 So to say what -- what new nuclear 23 build will be, we have looked at what other 24 jurisdictions have got, some -- some who are 25 building. I guess the more comparable ones, there

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are two in the US that are going ahead. I mean,
 there's China and Korea and various other countries
 to look at. You would have to really, I guess, do
 the comparison.

5 In the plan that we have done we 6 have a capital cost estimate, so we have estimated 7 for the new build, and this is in terms of 2010 8 dollars overnight cost, so really what -- not 9 escalation and inflation. So we've used a range in 10 there of 11 to \$15 billion. That's kind of in that 11 -- that estimate that we have there. Wouldn't 12 argue that that's firm or we can --13 CHAIRPERSON GRAHAM: No.

MR. JENNINGS: -- prove that, but that's kind of the range, which is, say, 5,000 to \$8,000 a kilowatt, is the kind of numbers that are out there.

18 CHAIRPERSON GRAHAM: The other --19 the only other question I have is you're talking 20 this morning or you've talked today about 2,000 21 megawatts in the first phase or in your phase that 22 we're -- that you presented to us today. Pickering 23 B goes offline first, decommissioned. And you're 24 saying that would be replaced by hydro, either 25 coming from Quebec or some other hydro projects; is

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1 that correct? Did I read that -- hear you say that 2 correctly? 3 MR. JENNINGS: Oh. Rick Jennings. 4 So what I've actually been saying is the 2,000 megawatts of new build is in effect to make up for 5 6 the fact that we would be losing 2,000 megawatts 7 from Pickering B, 1,000 megawatts from Pickering A, 8 and then you could say there was 1,000 of Pickering 9 A that aren't -- that weren't refurbished or are 10 mothballed. 11 CHAIRPERSON GRAHAM: And then you 12 also have to have replacement power, do you not, for Darlington refurb around 2020? 13 14 MR. JENNINGS: Yes, so there --15 there is a schedule that's been developed, we --16 ourselves or with OPG, Bruce Power, the Ontario 17 Power Authority, on managing that schedule because 18 it's both the Bruce and the Darlington unit. So 19 that refurbishments of the two Bruce units are --20 are underway now, they'll be completed 2012. The 21 other ones -- so there was a schedule developed, 22 and it may not be -- so say it's 20 -- 2015, 2016 23 they start being, and it's scheduled. So they --24 those aren't really -- that's not really finished, 25 probably, until about 2023. So there will be

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1 periods when some of those units are being 2 refurbished basically throughout that schedule. 3 So if you looked at when the new 4 build or whether you wanted more new build, I guess another risk around the amount of new build, if 5 6 it's decided at some point that some of those units 7 can't be refurbished for whatever reason, it may 8 turn out that there's conditions that you can't do it then you, you know, may want to pursue more new 9 10 build. 11 CHAIRPERSON GRAHAM: And you had 12 more or less indicated that hydro is very limited because of the distance it is and the cost of 13 14 transmission and so on, it becomes expensive also, 15 or not? 16 MR. JENNINGS: It does become 17 expensive, yes. So if -- it would also require --18 so you would have to make a major commitment not 19 just to the hydro plant, but to transmission 20 infrastructure, expanding the existing transmission 21 infrastructure. So Barrie to Toronto, plus --22 sorry, Barrie to Sudbury, Sudbury north, and then 23 further north than the lines are now. So not that 24 it couldn't be done. There's also other government

25 policies with respect to the far north, the Boreal

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Forest and endangered species that you would have 1 2 to look at to see how feasible any of that was. 3 Thank you. I could go on, but I 4 think that that's sufficient for me. Now we will 5 -- by the way, my panel members, any other 6 questions? Madame Beaudet? 7 Now we will go to questions from 8 other parties, OPG first of all. Without 9 negotiating a price increase or anything, do we 10 have other questions? 11 MR. SWEETNAM: No questions at 12 this point. 13 CHAIRPERSON GRAHAM: CNSC. 14 MR. HOWDEN: No questions. 15 CHAIRPERSON GRAHAM: Other 16 government departments that may -- Environment 17 Canada and other -- any government departments have 18 any questions to the ministry? If not, then we go 19 to -- I guess it's intervenors, and my first 20 question is -- first intervenor for the -- with a 21 question is Mark Mattson from Lake Ontario 22 Waterkeepers. Mr. Mattson. 23 --- QUESTIONS BY THE INTERVENORS: 24 MR. MATTSON: Thank you, Mr. 25 Through you to Mr. Jennings. Mr. Chairman.

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Jennings, there seems to be some misconceptions
 about the public process in Ontario for approving
 the energy plan as a result of some of the
 questions and responses I heard to the Joint Review
 Panel.

6 Tell me, my understanding is that 7 the 20-year energy plan started with the IPSP three 8 years ago formed by the OPA. It was then -- the 9 hearing never occurred. The OEB was supposed to 10 hear that plan. Then your government came out with 11 another long-term energy plan and the supply mix 12 directives, which is now going to the OPA after 13 some public consultation and then will go before 14 the OEB.

15 So right now, it's not fair to say 16 to this Joint Review Panel that there is or has 17 been public consultation that could support an 18 understanding that -- where Ontario wants to go or 19 how it chooses to go forward is clear. 20 CHAIRPERSON GRAHAM: Mr. Jennings. 21 MR. JENNINGS: Okay, Rick 22 Jennings. So the sequence of, again, the 23 Electricity Act 2004 sets out the legislative 24 requirements for electricity planning in the 25 province. And a step is that the province or the

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1 ministry, but it's a cabinet approved our in2 council, sets out the supply mix directive to the
3 Ontario Power Authority, and that is used by them
4 as the basis of developing integrated power system
5 plan.

6 So the first supply mix was issued 7 on June -- in June 2006. The power authority 8 developed an integrated power system plan that was 9 submitted to the Ontario Energy Board in August 10 2007, so they -- that was in that process in 11 proceedings. The hearing started in September 2008, so that was that -- so that's the first draft 12 13 version of that plan.

The minister at the time issued a directive shortly after the hearings had started, which was basically a revised supply mix that has to do more in several areas. So that proceeding was then stopped, there wasn't -- further on that proceeding.

The ministry developed the Longterm Energy Plan in the fall of 2010, again, with extensive consultations as I have set out, as I described earlier. And in addition to the Longterm Energy Plan, there's a supply mix directive that was put out for consultation and then

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finalized February 17<sup>th</sup> of this year. 1 2 So the OPA will be using that in 3 terms of guidelines for developing an integrated 4 power system plan, which our expectation is that they would file with the Ontario Energy Board in 5 6 late August -- well, late summer, so perhaps it's 7 into September. Then the OEB would have to start a 8 proceeding, which would include, at the end of the 9 process, public hearings, and so that would likely 10 be concluded in 2012. 11 So I think what we would be fair 12 to describe, and this is really how it is set out 13 in the legislation, the integrated power system 14 plan, is a 20-year plan. It's redone every three 15 years, and it is guided by a supply mix directives 16 that are approved by cabinet. 17 MR. MATTSON: And then just a follow-up, Mr. Chairman, just maybe --18 19 CHAIRPERSON GRAHAM: No, just --20 I've got six intervenors --21 MR. MATTSON: Oh, I know, Mr. 22 Chairman, but this is so important and you weren't 23 -- you weren't told any of that before, so I think 24 it's really important that you get a full understanding of what's going on in Ontario because 25

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1 you were very concerned about it. You asked many 2 questions, and we've been here listening to these 3 questions and yet you hadn't heard anything about 4 the IPSP, you hadn't heard about the Ontario Energy 5 Board, you hadn't heard --6 CHAIRPERSON GRAHAM: And we're 7 not --8 MR. MATTSON: Ontarians hadn't 9 heard any of this discussion that Mr. Jennings put 10 before you in a hearing yet, so we're hearing it 11 for the first -- if I could just finish my 12 question --13 CHAIRPERSON GRAHAM: Mr. Mattson, 14 I --15 MR. MATTSON: (Inaudible) I'll 16 just object and I'll sit down. 17 CHAIRPERSON GRAHAM: Mr. Mattson, 18 the rules of procedures say that we may take 19 questions. I have never refused a question in the 20 last four days. I have let every intervenor go 21 ahead, I've come back and got information for a 22 couple of intervenors, I've permitted another --23 another intervenor to bring back a presenter and 24 ask their question, and I'm trying to be fair. 25 Mr. Jennings has outlined the

legislated process, and that legislative process,
 he's brought that forward. So I'm going to go now
 to Mr. Stensil for his comment -- his question.
 Mr. Stensil.

5 Thank you. I have MR. STENSIL: 6 three questions without a long preamble this time. 7 The first one deals with the Candu 6. The 8 government did a procurement process in 2009 with 9 the three designs. The Candu 6 in those three 10 designs were generation three reactors, did not 11 include the generation two Candu 6 design. Has the 12 government given instruction to OPG to prepare to 13 build the Candu 6? And if it moves forward with 14 the Candu 6, will it reopen the competitive 15 procurement process for new reactors? 16 CHAIRPERSON GRAHAM: Mr. Jennings. 17 MR. JENNINGS: Rick Jennings. So 18 I -- I think what I have outlined in terms of what 19 -- the government's next steps, there was a 20 procurement process that the submissions came in in 21 early 2009. The process was suspended in June 22 2009, and the bids were really only held or 23 preserved until February 2010. So that process, in 24 effect, is -- was essentially concluded in February 25 2010.

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1 In terms of the government's 2 discussions that were had -- or we would propose to have with the ACL when that's -- their situation is 3 4 resolved, the government has talked about that those negotiations would be towards ensuring that 5 6 Ontarians and Ontario consumers, that any deal was 7 in the best interests of those, so the government 8 has -- you know, the preference would be to talk to 9 Canadian technology supplier, to ACL, but it would 10 have to be a deal and agreement that would be 11 favourable to Ontarians. And so --12 CHAIRPERSON GRAHAM: Since this is your first time up, I'll allow you for -- if you 13 14 have not got sufficient -- you can have one 15 supplementary. 16 MR. STENSIL: Oh, thank you. So 17 what I've heard then is there will not me -- excuse 18 me -- there will not be an open competitive bidding 19 process, then, reopened with the Candu 6 design if 20 it is included? 21 MR. JENNINGS: What I've said was 22 that we have had an open competitive process to 23 secure, I guess, interest and to understand what 24 the price was, so we have had a process which has

completed. The government proposes to have a

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discussion and negotiations with the ACL to see if 1 2 a deal can be struck that are -- is in the interests of Ontario consumers. If such a deal is 3 4 not struck, I guess we would have to revisit the 5 next steps. 6 CHAIRPERSON GRAHAM: Thank you. Steven Cornwall -- Cornwell. 7 8 MR. STENSIL: Sorry, I have two --9 two other questions I note at the top really 10 quickly. The directive states cost effectiveness, 11 only -- reactors will only go forward if it is cost 12 effective. How will the government determine cost-13 effectiveness? Will it be done through the Ontario 14 Energy Board, or will it be done in-house and by 15 directive? 16 CHAIRPERSON GRAHAM: That will be 17 your last question because I am being lenient, and 18 in fairness to Mr. Mattson who has been loyal and 19 been here every day, I have been lenient, and, in 20 fairness to Mr. Mattson, who has been loyal and 21 been here every day, I have been a little more 22 lenient, but that will be your last question, Mr. 23 Stensil. 24 MR. JENNINGS: Rick Jennings.

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So in terms of cost effectiveness,

we would have to look at how the cost compared to 1 2 the cost of alternatives. 3 So that is a process that -- the 4 government has undertaken review of that. We have 5 included -- so an entity, we have Ontario Power 6 Authority, which does look at alternatives, and, of 7 course, does develop the integrated power system 8 plan. 9 So we would be assessing it on how 10 it compares to -- to what the alternative is of a -11 - nuclear. 12 Now, we also will be looking at 13 and have been reviewing what the costs are for 14 other nuclear procurements. 15 And, as I said, the ones in the US 16 are probably the most immediately comparable to 17 Ontario, so those would be the two things that we 18 would be looking at. 19 CHAIRPERSON GRAHAM: Thank you. 20 Stephen Cornwall, please --21 Cornwell. 22 MR. CORNWELL: Thank you, Mr. 23 Chairman. 24 Stephen Cornwell for the record. I'm an intervener in the process. 25

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1 I have another question regarding 2 alternatives to the project. 3 I'm wondering is it the policy of 4 the ministry to allow green-energy options to 5 replace aging nuclear if it is proven more cost 6 effective than new nuclear? 7 CHAIRPERSON GRAHAM: Mr. Jennings? 8 MR. JENNINGS: Okay. Rick 9 Jennings. 10 Well, I would certainly be 11 interested in seeing what the analysis is. 12 So if we're talking about the 13 overall plan, one of the objectives of the long-14 term energy plan, besides reliability, 15 sustainability, is, of course, price and cost 16 effectiveness. 17 So, you know, having put that forward, if there were some -- but we would have to 18 19 look at it in the context of is it comparable 20 energy supply; like, in other words, is it -- is it 21 going to be base-load power, are all the costs 22 factored in, if it requires storage, additional 23 transmission. 24 So we would really want to 25 understand what the -- what the analysis -- what

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1 the assumptions were and what was behind it. 2 CHAIRPERSON GRAHAM: Thank you. 3 MR. CORNWELL: Could I just add 4 one more thing? I know --5 CHAIRPERSON GRAHAM: Very quickly 6 because, as I say, in the rules it says I may, not 7 shall, and I -- I've always allowed some every 8 time, but we are trying to -- people have come here 9 and sat for a couple of days to present, so I --10 I'll allow that, but that'd be it. 11 MR. CORNWELL: I understand. 12 This is -- this is a slightly 13 different -- or this request is slightly of a 14 different character. 15 We've been out over the weekend in 16 Toronto collecting signatures on this banner, which 17 say Stop Darlington, and no nukes for --18 CHAIRPERSON GRAHAM: Your 19 question, please. 20 MR. CORNWELL: My question is, 21 will Mr. Jennings take the banner from us when he 22 leaves the building today? 23 CHAIRPERSON GRAHAM: That's Mr. 24 Jennings' decision. You can discuss that when you

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leave. I don't think that's relevant to the panel

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1 and us making a decision. 2 Mr. Jennings, you can have a discussion on that later. 3 4 Thank you very much. 5 I will go to Theresa McClenaghan 6 from CELA. 7 MS. McCLENAGHAN: Thank you, Mr. 8 Chairman. 9 My question also has to do with 10 clarifying the approvals process for the long-term 11 electricity plan and the subsequent IPSP. 12 And further to the discussion we 13 just had, I just want to clarify and have Mr. 14 Jennings confirm for the record that section 25.30 15 of the Electricity Act requires that the IPSP be 16 approved by the Ontario Energy Board after a 17 hearing. And it explicitly includes, in addition 18 to compliance with the minister's supply mixed directives, also economically prudent and cost-19 20 effectiveness test by the OEB. 21 CHAIRPERSON GRAHAM: Mr. Jennings? 22 MR. JENNINGS: Rick Jennings. 23 So, again, the next steps are the 24 integrated power system plan -- is -- will be 25 developed, consultations submitted to the OEB.

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1 That process was -- so this would be late summer. 2 It would take about a year. 3 Among the things that the OEB 4 would look at as cited from that section in the Act 5 is the -- the economic prudence and cost 6 effectiveness. Thank you. 7 MS. McCLENAGHAN: 8 CHAIRPERSON GRAHAM: Thank you 9 very much. 10 Brennain Lloyd, please, for your 11 question. 12 MS. LLOYD: Thank you, Mr. Graham. 13 My question is further to Mr. 14 Jennings' slide 16. 15 And we've heard statements like 16 this from the nuclear industry in many venues. His 17 statement is around nuclear power plants don't 18 produce any primary air pollution or greenhouse 19 gases. 20 And I'd like Mr. Jennings to speak 21 to that statement. 22 In my region, in north-eastern 23 Ontario, we have a uranium refinery, which fuels 24 Ontario Power Generation's nuclear power plants, 25 and it releases 50 tonnes of primary air pollutants

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1 per year. 2 And the Darlington facility, it 3 produces -- the Darlington nuclear generating 4 station is listed on the NPRI as releasing 42 5 tonnes of primary air pollutants. 6 So could Mr. Jennings give me a 7 fact-based explanation of why this messaging is in 8 his slide? 9 CHAIRPERSON GRAHAM: Thank you, 10 Ms. Lloyd. 11 MS. LLOYD: Thank you. 12 CHAIRPERSON GRAHAM: Mr. Jennings. 13 MR. JENNINGS: Okay. Rick 14 Jennings. 15 So the particular reference -- and 16 I think when I spoke to it was to -- to talk about 17 release during operation and how definitive it is -18 - so I think that primary air pollution in that 19 case is probably a reference to sulphur dioxide, 20 nitrous oxides. 21 But in terms of greenhouse gases 22 in its operation -- so it -- it's a very large 23 facility, so there would be, you know, people 24 driving trucks around the site, and things like 25 that would obviously release some emissions.

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1 But in terms of a generation 2 source, the operation of -- the operation of a 3 nuclear power plant would produce very little, if 4 any, greenhouse gases. 5 In terms of a life cycle analysis, 6 if you factor in the cost -- what is done in 7 actually constructing a plant, there's obviously 8 greenhouse gases that are used in the construction, 9 just as there is with wind plants and solar plants. 10 And because of the different 11 amount of output, if you were to factor that per 12 kilowatt hour, a nuclear plant as greenhouse gas 13 emissions, the life cycle cost basis is comparable 14 to wind on the basis of several analyses that I'm familiar with. 15 16 And solar is -- would actually be 17 much larger because of the higher materials 18 component. 19 CHAIRPERSON GRAHAM: Thank you. 20 Anna Tilman, please. 21 MS. TILMAN: Good afternoon. Anna 22 Tilman from International Institute of Concern for 23 Public Health. 24 The primary question about the two

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to four reactors and clarification, I appreciate

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1 that being raised by Madam Beaudet because from the 2 public perspective, that is confusing. That was my 3 first. 4 My real question now goes to OPG -5 - or, sorry, Ministry of Energy, page 13 on their 6 slides on projected generations, and it is the 7 third pie chart, the 2030 projected generation in 8 terawatt hours. 9 But why is conservation considered 10 generation? I don't believe it should be in a pie 11 chart of generation. 12 And I would like to know 13 where the 14 percent -- how did you arrive at a 14 figure of 14 percent, which is equivalent, 15 according to this chart, 28 terawatt hours? 16 CHAIRPERSON GRAHAM: Mr. Jennings? 17 MR. JENNINGS: Yes. Rick 18 Jennings. 19 So there's obviously different 20 ways of portraying it. 21 So the way that this is intended 22 to do is, if not for the government's and peoples' 23 conservation efforts, which we have -- there's a 24 target, and there are initiatives designed to reach 25 28 terawatt hours, terawatt hours being billed in

1 kilowatt hours.

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2 So if not for those conservation 3 efforts, we would have had to -- we would have to 4 in 2030 generate 120 -- 198 terawatt hours of 5 generations. 6 So it is to say that the money 7 spent, the terawatt hours saved through 8 conservation is as important as what we generate. 9 So that's really how that is intended to show it. 10 I mean, I guess people can take -- have different 11 interpretations and -- and not like the way it's 12 portrayed, but essentially that's why it's 13 portrayed that way on the pie chart. 14 MS. TILMAN: May I just suggest 15 that you redo that pie chart. As a mathematician I 16 find that's not quite the honest way of -- of --

18 CHAIRPERSON GRAHAM: Thank you. 19 With that, Mr. Jennings, thank you very much for 20 bringing your staff here, bringing here -- coming 21 and answering the questions which is a -- a very 22 large part of -- of a lot of the intervenors' 23 questions and what we'll be hearing over the next few days. So thank you very much for coming. 24 25 MR. JENNINGS: Okay. Thank you.

proper way of doing it.

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1 CHAIRPERSON GRAHAM: And a safe 2 trip back to Queen's Park. 3 MR. JENNINGS: Okay. 4 CHAIRPERSON GRAHAM: The -- next 5 on the agenda is aquatic biota and habitat which is 6 going to be a presentation by OPG. And it worked 7 out yesterday and I'm going to try it again today, 8 we're also going to ask -- once OPG is finished, we 9 will ask Fisheries and Oceans to make their 10 submission and Ontario Ministry of Natural 11 Resources to make theirs. And they can all sit at 12 the table here other than OPG that has their place. 13 And we will then probably have a break for ten 14 minutes then, and then when we come back we'll 15 start with panel member questions and go the routine that we have with -- with panel member 16 questions, government and then intervenors. 17 18 So if we could start, Fisheries 19 and Oceans and Ontario Minister of Natural 20 Resources can be here and I'll ask Mr. Sweetnam to 21 proceed -- Sweetnam, I'm sorry, pardon me, with the 22 presentation on aquatic biota and habitat. So OPG, 23 the floor is yours first then we'll go to the other two. Thank you. 24 25 --- PRESENTATION BY MR. PETERS:

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MR. PETERS: Good afternoon,
 Chairman Graham and members of the panel. For the
 record, my name is John Peters and I am the manager
 of the Environmental Assessment for the new nuclear
 project.

6 OPG conducted a comprehensive 7 assessment of the potential environmental effects 8 on the aquatic environment. In doing so and 9 continuing since the EIS was submitted, we have 10 utilized the findings of the assessment to identify 11 suitable mitigation measures and to design a 12 compensation program, including a fish habitat 13 compensation plan.

14 As described in previous 15 presentations, we have also built on the aquatic 16 environment assessment program to optimize the 17 design of the site, to further reduce the effects 18 on the aquatic resources identified. Most notably 19 the design optimization process has allowed that 20 some bounding assumptions used for EA purposes, 21 including the extent of lake infill, can be reduced 22 substantially if the once-through cooling option is 23 adopted for the project.

24 Considering mitigation measures 25 and compensation plans, the NND project as defined

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by its bounding envelope and most certainly in an 1 2 optimized design context, will not result in significant adverse effects on the aquatic habitat 3 4 or biota. Our studies have established that the DN site near-shore aquatic habitat is not unique in 5 6 any way. It exhibits low productivity and is 7 sparsely inhabited. The continuous videos and the 8 graphics on the slide presented here illustrate the 9 lake bottom in the area of the proposed infill. No 10 evidence of sensitive or unique habitats were identified in the near-shore environment. It is 11 12 exposed to winds and waves and it is -- it has 13 limited cover and aquatic vegetation and is 14 generally found to be nutrient poor. 15 Impingement and entrainment losses 16 to the cooling water intake and the -- are 17 dominated by invasive forage species such as 18 Alewife, Round Goby and Common Carp. The overall 19 lake-wide populations will not be affected by the 20 small losses predicted based on monitoring at our 21 existing Darlington nuclear generating station. 22 Round Goby and Alewife represent 23 over 90 percent of the total fish impinged. These 24 -- this species are also predominant amongst the 25 fish entrained by the existing diffuser and intake

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3 Lake Ontario is 310,000 kilograms per year, focused 4 on the harvesting of Lake Whitefish and Yellow 5 Perch for which we have no interaction or effects. 6 OPG's bounding assumption for impingement of the 7 NND intake is 1,350 kilograms per year or .4 8 percent of that commercial quota.

9 Thermal discharges are well 10 understood as having limited effects, focused on a 11 few days each winter as the research that we have 12 been doing with Environment Canada has shown, and 13 several options to enhance the diffuser performance 14 during detailed design have been identified and 15 proposed.

16 Since submission of the EIS, OPG 17 has continued to work with regulatory agencies and 18 other stakeholders to ensure that the potential 19 effects of the project are fully understood and 20 appropriate measures are taken to address each of 21 them. Specifically, we have worked closely with 22 the Central Lake Ontario Conservation Authority, 23 Fisheries and Oceans Canada, and Environment Canada 24 to identify and plan specific habitat compensation 25 projects focused in Durham Region. We already

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initiated development of the Round Whitefish Action
 Plan and commenced field studies.

3 We will continue to consult with 4 Environment Canada to establish the detailed 5 thermal plume modeling scope and methods and we 6 support the recommendations they have made to this 7 effect. We will continue to conduct and submit 8 seasonable fish, community sampling to further 9 understand the fish community in the vicinity of 10 the DN site and lake-wide populations.

11 OPG has studied Round Whitefish in 12 the vicinity of the Darlington site for over 30 13 The core area we have used for our studies, years. 14 for spawning, was assessed to be five to ten metres 15 of depth in our original studies. Our current 16 intake and diffuser designs were constructed and 17 operated to avoid effects in this area of known 18 concern. As a prudent planning assumption, OPG has 19 accepted that some eggs may be deposited in water 20 as shallow as three metres based on the studies and 21 findings of the other federal agencies. Round 22 Whitefish is not a designated species at risk, 23 however, MNR has specifically identified a 24 potential decline in the lake-wide population. 25 As a result, OPG has committed to

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1 a multi-year Round Whitefish Action Plan. The plan 2 will be developed in collaboration with the Department of Fisheries and Oceans Canada, CNSC, 3 4 the Ministry of Natural Resources and Environment 5 Information derived through the Round Canada. Whitefish Action Plan will provide us future inputs 6 7 to the detail design process. It will contribute 8 to strategies to minimize physical effects of lake 9 infill. It will create optimized intake and 10 It will confirm that diffuser structure locations. 11 no effects on the -- the Round Whitefish population 12 from our cooling water system, and it will indicate 13 appropriate compensation options as required. 14 These will all be captured in the follow-up program 15 as we've stated.

16 The EIS describes the proven, 17 once-through lake water intake and discharge 18 structures in operation at the DNGS site today. 19 These structures have been highly successful in 20 managing effects on aquatic biota and will serve as 21 the design basis for the once-through cooling water 22 system for the new nuclear project. The actual 23 configuration of the intake and discharge 24 structures will be refined during the detail 25 design, taking into consideration the results of

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1 the Round Whitefish Action Plan.

2 In close collaboration with DFO, OPG has initiated the study of fish habitat 3 4 compensation beginning in 2009. The objective of 5 the compensation will be to replace habitat loss 6 associated with lake infill and the cooling water 7 intake and discharge structures and to facilitate 8 authorization under the Fisheries Act for works or 9 undertakings affecting fish habitat. 10 Compensation planning has been 11 based on DFO's habitat alteration assessment tool 12 or HAAT, H-A-A-T. The HAAT model is used to assess 13 whether a project achieves no net loss to the 14 habitat and to estimate any changes in the 15 productive capacity of the fish habitat. The 16 proposed compensation actions are focused on 17 habitat enhancement initiatives in McLaughlin Bay, 18 a 42-hectare provincially-significant coastal 19 wetland adjacent to the Darlington Provincial Park 20 about six kilometres to the west of our site. 21 We also are considering 22 watercourse improvements on the Bowmanville Creek 23 and on Harmony Creek. The compensation projects 24 selected to date are intended to support local 25 habitat improvement priorities. The proposed

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1 compensation plan is endorsed by the CLOCA, the 2 DFO, MNR and the CNSC staff. 3 As has been noted previously, the 4 EIS assumed a bounding site development layout that 5 included approximately 40 hectares of lake in-fill. 6 The bounding scenario was prudent at the time of 7 our initial studies and reflect a precautionary 8 approach inherent in the EIS. 9 We have continued to refine the 10 design concept with the benefit of extensive 11 interaction with the regulatory agencies, as you 12 have seen. 13 With the once-through lake water 14 cooling option, we have been able to reduce the 15 extent of lake in-filling, from the initial assumption of 40 hectares, to a much smaller area 16 17 of approximately 19 hectares, defined by the two-18 metre water depth. 19 The reduced extent of in-fill is 20 illustrated on the slide. With cooling towers, the 21 extent of in-fill is likely to remain closer to 22 40 hectares. 23 Enhancements to both the intake 24 and discharge structures will be further considered 25 in the detail design, based on the options we have

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identified through our studies. The final designs
 will incorporate best available technology
 economically achievable features, specific to the
 Darlington site. An integrated approach will be
 taken to maximize opportunities for reducing
 potential effects on habitat and biota throughout
 this process.

8 In conclusion, the NND project 9 will not result in significant adverse effects on 10 aquatic habitat or biota. OPG is committed to 11 optimizing the design of the once-through lake 12 water cooling system to further reduce potential 13 effects.

14 OPG continues to undertake 15 sampling and monitoring programs to refine the 16 understanding of potential changes in the aquatic 17 environment in the vicinity of the Darlington site. 18 OPG remains committed to 19 incorporating compensation and mitigation measures 20 into the design, and we have advanced a 21 compensation plan in collaboration with DFO and the 22 conservation authorities. 23 OPG would like to thank you for 24 the opportunity to make this presentation and we're

# ready to respond to any questions you may have.

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1 Thank you very CHAIRMAN GRAHAM: 2 much for that presentation. As I indicated, we're going to do 3 4 the other two, and next on the agenda that I have 5 here is Fisheries and Oceans Canada and, 6 Mr. Hoggarth, the floor is yours for your 7 presentation. 8 --- PRESENTATION BY MR. TOM HOGGARTH: 9 MR. HOGGARTH: I'd like to thank 10 the panel for giving us the opportunity to be here. 11 For the record, my name is Tom 12 Hoggarth. 13 Our review focused on Fisheries 14 and Oceans Canada habitat management mandate, which 15 is to protect fish and fish habitat. 16 In reviewing the new nuclear at 17 Darlington project, Fisheries and Oceans' ultimate goal was to work with Ontario Power Generation to 18 19 reduce the impacts to fish and fish habitat through 20 redesign and relocation where possible, then 21 mitigating impacts such that they would have no 22 residual effect, and, finally, through habitat 23 replacement or compensation, when appropriate. 24 Habitat compensation was only looked at when the previous options were not 25

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1 possible.

2 My presentation has been divided into four main sections. These include our 3 4 mandate, project interactions with fish and fish habitat, baseline fisheries information and, 5 6 finally, our recommendations. 7 So why does Fisheries and Oceans 8 have a role in this project? At the highest level, 9 the Canadian constitution gives the federal 10 government the authority to manage coastal and inland fisheries, conduct fisheries research, and 11 12 to administer the Fisheries Act. 13 It should be noted that in Ontario 14 the federal government has delegated the management 15 of the fisheries to the province while still

16 maintaining the legislative authority to protect

17 fish and fish habitat.

As just mentioned, the federal government has the authority to administer the *Fisheries Act*. This act manages and protects Canadian fisheries resources.

It applies to all fishing zones, territorial seas and inland waters, and it is binding on all Canadians, including all levels of government.

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1 As I indicated at the start of 2 this presentation, we've focused our review on our roles and responsibilities of the fish habitat 3 4 management program within Fisheries and Oceans. 5 The Fisheries Act has several 6 sections and definitions which are key to our 7 review. 8 The Fisheries Act defines fish as 9 shellfish, crustaceans, marine animals, and any 10 part of fish, shellfish, crustaceans or marine 11 animals, and the eggs, sperm, spawn, larvae, spat and juvenile stages of fish, shellfish, and marine 12 13 mammals. 14 A further definition is one for 15 fish habitat. The act defines habitat as spawning 16 grounds, a nursery, rearing food supply, migration, 17 and any other area which fish depend directly or 18 indirectly in order to carry out their life 19 processes. 20 These definitions are important to 21 how and when Fisheries and Oceans applies the 22 habitat protection provisions of the Fisheries Act. 23 The key habitat protection 24 provisions of the Fisheries Act, in relation to the 25 new nuclear at Darlington project, are section 35,

sub-section 1, which prohibits the harmful 1 2 alteration, disruption, or destruction of fish 3 habitat, unless authorized under section 35, 4 sub-section 2. 5 Another key section is section 32, 6 which prohibits the killing of fish by means other 7 than fishing, again, unless authorized. 8 And, finally, section 30, 9 sub-section 1, provides the Minister with the 10 authority to request fish guards or screens to 11 prevent passage of fish into water intakes. 12 Along with the definitions in the 13 habitat protection provisions within the act, 14 Fisheries and Oceans has developed policy around 15 the habitat protection provisions of the Fisheries 16 This policy provides further guidance to Act. 17 staff on how to apply the broad powers of the 18 Fisheries Act. 19 The overall objective of this 20 policy is the net gain in habitat for Canada's 21 fisheries resources, to three goals: Conservation, 22 restoration and habitat creation. 23 Within the first goal, 24 conservation, we have our guiding principal of no 25 net loss. It is through this lens, the no net

loss, that we review projects like the proposed
 nuclear at Darlington project.

3 To achieve no net loss, Fisheries 4 and Oceans has a hierarchy of preferences. Our 5 first preference is to maintain without disruption 6 the natural productive capacity of habitat. To do 7 this, we work with Proponents to redesign or 8 relocate their project, or to mitigate potential 9 impacts to avoid harmful alteration disruption or 10 destruction of habitat. 11 Only when these alternatives prove

12 impossible, or impractical, would Fisheries and 13 Oceans explore replacement of harmfully altered, 14 disrupted, or destroyed habitat. We refer to this 15 replacement as compensation.

16 When exploring compensation, our 17 preferences would be like-for-like habitat on-site, 18 like-for-like habitat off-site, and then unlike 19 habitat on- or off-site.

As a final note on our mandate, and Oceans is responsible for all listed aquatic species except individuals located in Parks Canada land.

25 The Species At Risk Act has

sections which speak directly to protect fish and
 fish habitat. These include section 32, which
 prohibits the killing, harming, harassment, buying,
 collecting or selling of extirpated, endangered or
 threatened Schedule 1 species.
 Section 33 protects the residence

of listed species. Currently, there are no
identified residences for aquatic species, and
section 58 prohibits the destroying of critical
habitat as defined in a recovery strategy.
Presently, it is anticipated the
proposed new nuclear project will not impact any
aquatic listed species at risk.

Fisheries and Oceans staff use the authority vested within the *Fisheries Act*, the *Species At Risk Act*, as well as the guiding principals within our policies as the basis for our review.

19 Staff have also been guided -- or 20 provided, standard operating policies to help guide 21 them in their review process. These policies have 22 been developed to improve coherence and 23 predictability in decision-making. 24 A key operating policy is our

guide to risk management. Through this guide,

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habitat practitioners assign risk to fish and fish
 habitat, based on the predicted scale of negative
 effect and on the sensitivity of fish in fish
 habitat.

5 Therefore, to complete our review 6 we must understand the scale of negative effect, 7 that is the impact of the proposed project, as well 8 as the sensitivity of the fish community to the 9 predicted changes.

10 Based on our review of the 11 project, we have identified several components of 12 the proposed project which will have a negative or 13 can have a negative effect on fish and fish 14 habitat. It is from this analysis that we 15 determine the scale of negative effect. These were 16 identified as site preparation. Lake infill, which 17 includes shoreline stabilization, construction of 18 the cooling water intake and diffuser, and finally 19 the operation and maintenance of the facility when 20 completed.

During site preparation and clearing, Ontario Power Generation will have an impact on three constructed ponds, a tributary of Lake Ontario, and may have an impact on Darlington Creek and its tributaries. We believe that the

1 impact of these water bodies can be mitigated with 2 standard best management practices, and if 3 required, compensated for using standard 4 approaches.

5 Ontario power generation 6 originally proposed to infill 40 hectares of Lake 7 Ontario. We've since heard that they have accepted 8 our recommendation and are moving to two-metre 9 contour mark. The reason for this infill was to 10 dispose of excess material from site clearing, 11 create land for reactors, create construction 12 staging and lay-down areas, and create 100-metre 13 security buffer along the existing facility. 14 Fisheries and Oceans strongly 15 believes to propose 40 hectare infill will pose a 16 high risk to fish and fish habitat. We are also 17 unsure that Ontario Power Generation will be able to compensate for the loss of habitat at this 18 19 location. As has already been mentioned, therefore 20 we recommend redesigning the proposed bounding 21 scenario to limit infill to the two-metre contour 22 line.

OPG has indicated that limiting the infill to the two-metre contour line will still result in an infill of approximately 1,900 -- 19

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In light of this, DFO considers a risk 1 hectares. 2 to fish and habitat would be more acceptable and 3 could be compensated for. Through this 4 environmental assessment process, regulatory process, Fisheries and Oceans will continue to work 5 6 with Ontario Power Generation to assess 7 alternatives to minimize the impact on fish 8 habitat. 9 Fisheries and Oceans is confident 10 that through continued negotiation with Ontario 11 Power Generation and the implementation around 12 Whitefish Action Plan, Ontario Power Generation 13 will be able to develop a compensation plan that is 14 acceptable to Fisheries and Oceans for a maximum 15 loss of 19 hectares of fish habitat. Therefore an 16 authorization pursuant to subsection 35(2) of the 17 Fisheries Act could be issued. 18 Ontario Power Generation's 19 preferred cooling method is once-through cooling. 20 The construction of the intake and the diffuser for 21 this technology will result in the harmful 22 alteration, disruption and disruption of fish 23 habitat, as well as the loss of fish though 24 impingement entrainment. 25 I will first speak to the harmful

1 alteration, disruption, and disruption of fish 2 habitat. In our opinion these structures, that's 3 the intake and the diffuser, pose a high risk to fish and fish habitat, and therefore will require a 4 Fisheries Act authorization. We will work with 5 6 Ontario Power Generation to assess preferred 7 structural location, and in the development of 8 construction, best management practice. Through 9 these activities we believe that the risk to fish 10 and fish habitat can be offset such that an 11 authorization can be issued. 12 As indicated earlier, Ontario 13 Power Generation's preferred cooling option will 14 also impact fish through impingement entrainment.

15 This option will result in the impingement

16 entrainment of fish, fish eggs, fish larvae,

17 invertebrate and plankton. Therefore an

18 authorization pursuant to subsection 32 of the

19 Fisheries Act would be required.

If once-through cooling is selected, Fisheries and Oceans will be seeking additional mitigation measures to minimize fish mortality. These measures would be included within the *Fisheries Act* authorization. The once-through cooling option will result in discharge to thermal

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effluent. As already discussed, Environment Canada
 is assessing the impact of thermal discharge in the
 aquatic environment.

4 As discussed earlier, when Fisheries and Oceans is assessing potential impacts 5 6 on fish and fish habitat we use a risk-based 7 Through this method we assess to scale a approach. 8 negative effect in relationship to the sensitivity 9 of fish and fish habitat. The preceding section 10 spoke specifically to items we use to judge scale 11 of negative effect. In other words, how much fish 12 habitat may be impacted.

13 I will now speak to issues that 14 relate to the sensitivity of fish and fish habitat. Ontario Power Generation has provided baseline 15 Fisheries data for the -- for the water varieties 16 17 on site, as well as for Lake Ontario. As the 18 impacts of fish and fish habitat are greatest 19 within Lake Ontario, I will focus on this 20 information.

21 Ontario Power Generation Sampling 22 Program has identified a long list of fish which 23 have been found and are utilizing the Lake Ontario 24 habitat in front of the existing nuclear station. 25 This includes, but is not limited to salmon, trout,

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bass, sucker, goby, whitefish and numerous minnows. 1 2 Based on our understanding of the fish community in an adjacent to proposed nuclear 3 4 Darlington project, we have selected round whitefish as our indicator species. This species 5 6 was selected as we believe that as a sensitive 7 cold-water species, if we reduce the risk to this 8 species, we will also be protecting other species. 9 It is a good species to use as an indicator, as it 10 is known to only spawn in a small area along the 11 north shore of Lake Ontario. The spawning 12 locations are found to key onto headland areas like 13 Robbie Point, and its abundance is low throughout 14 Lake Ontario. Additional to this, the combined or 15 cumulative impact of various components to the PROS 16 project can result in long-term impact to the 17 species. These combined impacts include loss of 18 spawning and nursery habitat associated with the 19 footprint of the proposed infill, the footprint of 20 the proposed intake structure, and the footprint of 21 the proposed diffuser structure; loss of adult eggs 22 and larvae round whitefish through impingement 23 entrainment and potential effects on larval death 24 through the diffuser, as well as potential 25 deleterious effect of the thermal discharge.

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1 The sampling program has -- the 2 sampling programs have captured adult round whitefish in spawning condition during the fall 3 4 spawning program. It's captured larval round 5 whitefish during the spring sampling program. They 6 have documented sub-straight composition offshore 7 of the proposed Nuclear Darlington Project that is 8 suitable spawning habitat for round whitefish. 9 These facts indicate that round whitefish spawn at 10 or immediately adjacent to the existing Darlington 11 site. Without additional information Fisheries and 12 Oceans has taken the precautionary approach that 13 round whitefish use the area offshore of the 14 proposed New Nuclear Darlington site as spawning 15 and nursery habitat.

16 Ontario Power Generation studies 17 have also concluded that round whitefish population is in decline in Lake Ontario, and they have 18 19 concluded that they -- there may be a loss of 20 recruitment. This additional bit of information 21 tends to support the fact that round whitefish 22 populations are already showing stress prior to the 23 development of the proposed facility. It is for 24 these reasons that Fisheries and Oceans recommended 25 restricting the infill to the two-metre contour

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line. We do not consider that habitat and depth
 less than two metres critical to the survival of
 round whitefish.

4 Based on our understanding of the 5 scale of negative effect of the proposed project 6 and the sensitivity of fish and fish habitat, 7 Fisheries and Oceans Canada developed the following 8 recommendations: To protect round whitefish 9 spawning and nursery habitat the proposed infill 10 should be limited to the two-metre contour line. 11 Ontario Power Generation needs to 12 finish the habitat compensation plan to offset 13 residual impacts associated with the Proposed New 14 Nuclear Darlington Project. This plan should 15 include a monitoring program to verify compliance and effectiveness of the fish habitat compensation 16 17 plan.

18 We further recommend the need for 19 a multi-stakeholder workshop to identify 20 information gaps and develop an implementation plan 21 for the whitefish action plan. This plan will be a 22 key document forming part of the regulatory 23 approvals and identifying key roles and 24 responsibilities. The intent of the round 25 whitefish action plan is to develop a clear

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understanding of the life, history, strategies of 1 2 round whitefish, and to develop best management 3 practice, mitigation strategies and potential 4 compensation options to reduce the residual impact 5 of the proposed project on round whitefish. 6 If the once-through cooling option 7 is selected, Fisheries and Oceans Canada recommends 8 looking at options to move the intake to deeper 9 water, developing further mitigation measures to 10 assist in decreasing the expected number of fish 11 being impinged and entrained and finally, to design 12 the intake with flexibility to make future 13 retrofits possible. 14 I would like to thank the panel 15 for providing Fisheries and Oceans this 16 opportunity. 17 There's just a couple of other 18 points. That ends that presentation but there's a 19 couple of other points that I'd like to add and may 20 provide some clarity on issues that have been 21 raised so far this week. 22 Madam Beaudet, you had issue or 23 your understanding of the relationship between 24 Section 35, Section 36, and you're asking questions 25 around deleterious substance and that, and this

might help or hopefully this will help clarify some
 of those issues.

The Fisheries Act, as I mentioned, 3 4 is there to manage and conserve and protect the 5 Canadian fisheries. As I mentioned, in Ontario 6 we've delegated the responsibility of the 7 management of Fisheries to the province but we 8 still look after federally the conservation and 9 protection, and we do that mainly through Section 10 35 of the Fisheries Act and by protecting habitat. 11 So with this project we will be 12 requiring authorizations, and we have mentioned in 13 some of our statements that we will provide 14 authorizations for the diffuser. Those 15 authorizations under Section 35 of the Fisheries 16 Act are just for the footprint where it's required 17 for construction works as well as any sort of 18 residual habitat lost by the structure in and of 19 itself. We are not providing Section 35 20 authorizations for any of the habitat that might be 21 associated with the plume area of the diffusers. 22 So it's those areas that if there 23 is an impact because of a -- if it's decided or 24 determined that the thermal effluent is considered deleterious it'd be under Section 36 that we would 25

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1 be making those determinations.

2 And we do not have the ability under the Fisheries Act to authorize an impairment 3 4 of fish habitat. We do not have the ability to provide a Section 35 authorization to the 5 6 impairment of the habitat from a deleterious 7 substance. 8 So that's where the line is. Ιf 9 it's a deleterious substance that's effecting fish 10 habit, that's an outright prohibition under the Fisheries Act. It is not allowed unless there is a 11 12 regulation and we cannot use Section 35 to 13 authorize that. 14 As well, with Section 32, for the 15 killing of fish, other than fishing, that is for a worker undertaking or an activity like the use of 16 17 explosives in water or like the 18 impingement/entrainment. We cannot authorize the 19 killing of fish when a deleterious substance is 20 doing that. 21 So that's one place. Hopefully 22 that provides a little more clarity. If it 23 doesn't, by all means, ask questions. 24 The other spot where we want to

25 provide a bit of clarity, it's been brought up

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1 during the conversations that when we've done our 2 review OPG accepted our recommendation to move back 3 to the two-metre contour line, and therefore 4 they're indicating that because they're moving back 5 to the two-metre line their only alternative for 6 cooling would be once-through cooling.

7 I want to make it -- I think it's 8 important to stress that for DFO when we were 9 reviewing this project, as set out by the bounding 10 scenario, we were reviewing the worse case of all 11 potential options as the bounding scenario puts 12 forward, that is 40-hectare infill, plus combine 13 that with impingement/entrainment issues with the 14 intake structure.

15 So when we looked at that, DFO 16 feel strongly that the impacts through 17 impingement/entrainment we would have better bang 18 -- we'd have better ability to mitigate those 19 impacts through design options, whereas, with an 20 infill it will be a permanent loss of fish habitat, 21 and with that permanent loss of fish habitat if --22 through our precautionary approach it was and it is 23 round whitefish spawning habitat being destroyed, 24 we're not too sure that there are a way that we can compensate for it right now. 25

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1 If, however, we did have the 2 ability to review a specific project we may at that 3 point in time would have had the ability to look at 4 tradeoffs. 5 So would it be more acceptable for 6 DFO for a larger infill if once-through cooling 7 wasn't selected? That may be an option. But at 8 this stage we don't have that project in front of 9 us to review. 10 So although we have, at this 11 point, because of the bounding scenario, have 12 indicated we would like the infill back to two 13 metres, there may be other options out there where 14 we might be saying absolutely going beyond the two 15 metre might be a better design project. 16 So I just wanted to make that 17 clear as well. 18 Thank you. I just wanted to 19 clarify a couple of those points before we moved 20 on. 21 CHAIRPERSON GRAHAM: Thank you 22 very much, Mr. Hoggarth. 23 We'll now proceed to Ministry of 24 Natural Resources for Ontario and Ms. Pella-Keen. 25 And if you need some time to set

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up your computer take what time you need. I notice 1 2 you were a little concerned that while we're trading off because I know the other presenter had 3 4 the computer on so we'll give you the time you 5 require. Maybe one of our technicians can help, or 6 not. 7 (SHORT PAUSE) 8 CHAIRPERSON GRAHAM: Yes, Ms. 9 Pella-Keen, you're ready to present. 10 Thank you very much. 11 --- PRESENTATION BY MS. PELLA-KEEN: 12 MS. PELLA-KEEN: Thank you for 13 your patience. 14 I'm Deb Pella-Keen for the record. 15 I'm with the Ontario Ministry of Natural Resources. 16 Our presentation will be done by 17 two individuals, myself and Andy Todd, who is 18 sitting to my left. He is the Lake Ontario 19 Management Unit Manager. I am the District 20 Manager. So there's a division of expertise 21 between the two of us. 22 The Ontario Ministry of Natural 23 Resources is one of the many review agencies that 24 have an interest in the Darlington project. There 25 are three areas of MNR responsibility and interest

related to the project that I'd like to review with 1 2 the panel. 3 The first is the management of 4 Crown lands; 86 percent of the land in Ontario is 5 Crown land and that also includes, in most cases, 6 the beds of Ontario's lakes. 7 When managing Crown lands our goal 8 is the sustainable development of these lands where 9 we consider a number of factors, such as 10 preservation of title integrity and fair return for 11 use, support for socio-economic development and 12 protection of the natural environment. 13 The second area of interest is 14 natural heritage and features. 15 In Ontario, we are involved in the 16 inventory assessment and protection of natural 17 features and functions, such as wetlands and woodlands. 18 19 And the third area is fish and 20 wildlife management. 21 In Ontario, we're responsible for 22 sustainably managing Ontario's fish and wildlife 23 resources, including species at risk and 24 biodiversity. 25 Our presentation today will

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provide details of our review of these three areas 1 2 of interests as they relate to the project. 3 Since April of 2008, the Ministry 4 of Natural Resources has been engaged with the 5 Ontario Power Generation in the review of the 6 Darlington project. 7 MNR has also been working 8 collaboratively with the Department of Fisheries 9 and Oceans regarding aquatic resources and impacts 10 in Lake Ontario. 11 We have reviewed the environmental 12 impact statement for the project and then provided 13 comments to the panel in June 2010 and January 14 2011. 15 And the information presented are as based on MNR's review of the information of the 16 17 project up to the end of January 2011. 18 So the first area is the Crown 19 Land Management. 20 So the bed of Lake Ontario 21 adjacent to the proposed project site is provincial 22 Crown land. Any proposed lake filling or any 23 proposed construction on the bed of the lake will 24 require MNR approval and a form of tenure. 25 MNR is not conceptually opposed to

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authorizing lake filling for shoreline development 1 2 purposes; however, this would be subject to sitespecific considerations, such as environmental 3 4 impacts.

5 The Crown lake bed has been made 6 available for a variety of projects along the Lake 7 Ontario shoreline, and this just gives you some 8 context of where there are other examples in -- in 9 this area, so Humber Bay Park, Bluffer's Park and 10 Marina, Leslie Street Spit, and the original 11 Darlington nuclear project.

12 So the bounding scenario as stated 13 in the EIS proposes up to 40 hectares of filling of 14 the bed of Lake Ontario, and we understand that the 15 filling will be required for a number of purposes, 16 such as the construction of a new shipping wharf, 17 shore protection and security setbacks, 18 construction staging areas, and installation of 19 condensing cooling water intake and discharge 20 structures. 21 In late 2009, OPG made an 22 application to MNR to secure the Crown lake bed for 23 this project; however, MNR will not begin 24 processing this application until the federal 25

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environmental assessment process is complete and a

decision is made on the actual extent and design of 1 2 the lake filling component. When considering any approval for 3 4 the use of Crown land, the lake bed for this 5 project, the following conditions would need to be 6 met: 7 Federal approvals would need to be 8 obtained under the Canadian Environmental 9 Assessment Act, the Canadian Nuclear Safety and 10 Control Act, the Fisheries Act, and the Navigable 11 Water Protection Act. 12 We also require a satisfactory 13 coastal processes report which indicates that the 14 works will cause no significant effects on shore 15 process. 16 The current peer review of the 17 report is with us and under review at this point in 18 time. 19 MNR's policies and procedures also 20 need to be followed for the authorization of use of 21 Crown land, including Aboriginal consultation and 22 satisfactory consideration and our mitigation of 23 the environmental impacts. 24 I'm sure you've seen this map 25 before, but it just gives a little bit of a context

1 of the current land ownership from the Crown in the 2 first project Darlington, that was the red, noted 3 in a light shade of pink, and then the dark red of 4 the two discharge and intake structures. 5 So they, back in 1978, obtained 17 6 hectares from us, and it was sold as the measure of 7 tenure. 8 So the dotted yellow line on this 9 map indicates, from OPG's application, where they 10 propose to require land fill. And this is the bounding scenario of 40 hectares. 11 12 So the second area of interest to 13 the Ministry of Natural Resources is natural 14 heritage features and functions. 15 On this slide, just for interest, 16 that is not a wetland on the site in question, but 17 just for illustrative purposes. 18 However, the bobolink, which has been discussed earlier this week, is on the right. 19 20 There's a female on the -- on the top slide and a 21 male on the bottom slide. 22 So the natural features, this map 23 is produced by MNR and is for illustrative 24 purposes. There are a number of natural features 25 found on this site.

1 First of all, there are some small 2 created wetlands on the east side of the property. There's Coot's Pond on the west. There are two 3 4 grassland areas in -- with a little "g" notation on 5 the northwest corner and the southeast corner. As 6 well, there is the 1.1-kilometre shoreline bluff, 7 which is habitat for bank swallows. 8 In addition, the green shading on 9 the map is forested areas, and it could be 100 percent forested to scrub forest. 10 11 So the Ontario provincial policy 12 statement and other legislation, such as the Endangered Species Act, and our evaluation 13 14 criteria, such as the Ontario Wetland Evaluation 15 System, help us determine provincial significance 16 for these natural features. 17 Pursuant to the provincial policy 18 statement, there was one feature which was 19 identified as significant on the site, and that is 20 the shore bluffs, which I showed on the map 21 previously. 22 There are approximately 1,300 23 nesting sites in this shoreline bluff and, as such,

24 according to our evaluation criteria, is --

25 considers significant.

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1 We understand the bluffs will be 2 impacted and mitigation should include minimizing the amount of bluff removal to the extent possible 3 4 and avoiding any habitat disturbance during the 5 breeding season of May to July. 6 MNR is of the opinion that with 7 the habitat compensation proposed to date that the 8 compensation is satisfactory. 9 However, information on the extent 10 of the disturbance, the location for habitat 11 creation, and a detailed design will be required to 12 be provided to MNR for review. 13 Other features located on the 14 property, there were no provincially significant 15 wetlands, woodlands, or areas of natural and scientific interest. 16 17 However, as mentioned earlier this week, there's three small created wetlands 18 19 approximately .5 hectares in size, and they could 20 be lost due to the project. They do not contain 21 any provincially-threatened or endangered species. 22 And we understand new wetlands are 23 being proposed to be created elsewhere on the site 24 to create -- to compensate for the loss of these --25 this feature.

1 Coot's Pond, which is on the 2 northwest portion of the property, is a stop-over for migratory birds. It's also an amphibian and 3 insect breeding habitat. And we understand the 4 5 pond is not proposed to be impacted by the project. 6 Next, we move into the endangered 7 species on the site from a provincial regulatory 8 perspective. 9 The three species of threatened --10 are threatened that we found -- that were found on the site include bobolink, the chimney swift, and 11 12 the least bittern. 13 So the yellow marks on this map 14 show the approximate location, not exact, because 15 it's used for illustrative purposes, of the pairs 16 of bobolink that were observed, as well as a 17 chimney swift located in the south part of the property. And there was a least bittern observed 18 19 in Coot's Pond. 20 Under the Ontario Endangered 21 Species Act of 2007, our purpose is to protect

22 provincially-endangered and provincially-threatened 23 species and habitat and promote their recovery. 24 The lease bittern, which is

25 threatened under out Act, have had sightings

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recorded in Coot's Pond and offsite to the east.
 The extent of the use of this site
 by this species is very limited, and we believe no
 impact is expected.

5 The chimney swift, which is also 6 threatened, there was a pair observed. However, 7 the proposed expansion area is presently Greenfield 8 where there are no existing structures and chimneys 9 that will be impacted. There may be some loss of 10 foraging habitat, but only marginal in our opinion. 11 The bobolink, which is threatened 12 as well. There were five pairs observed on the 13 site, and the habitat may be impacted. The exact 14 extent of possible impacts will not be known until 15 final site configuration and disturbance is known. 16 Mitigation should also include no site alteration 17 within bobolink habitat during the breeding season,

18 and compensation should include creation of

19 grassland habitat elsewhere on site.

20 The next part of the presentation,21 I will pass it over to Andy Todd.

22 --- PRESENTATION BY MR. TODD:

23 MR. TODD: For the record, Andy
24 Todd. The Ministry of Natural Resources is
25 responsible for managing fish and fish populations

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and DFO is responsible for habitat as was described
 earlier, and this relationship requires us to work
 very closely on matters such as this.

4 DFO asked the Ministry of Natural 5 Resources, the Lake Ontario Management Unit, for an 6 opinion on the impact of the bounding scenario last 7 spring, and we provided a letter to DFO which is 8 dated April 10<sup>th</sup>, and then following an assessment 9 of the impact, the EIS, and some historical 10 information we had. And, again, we were provided a 11 letter jointly with the district office on January 28<sup>th</sup>. 12

13 So round whitefish, we've heard a 14 little bit about round -- a lot about round 15 whitefish. They're a cold water native species to 16 Lake Ontario and were historically abundant and 17 found predominantly on the north shore of Lake 18 Ontario. Current data suggests, however, that 19 there's lower abundance and populations are 20 consisting of older individuals, which is 21 suggesting -- it's an indicator of poor 22 recruitment. 23 Adult catch data suggests that 24 spawning concretions are associated with headlands

25 or bluffs, and including the Raby Head area, which

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is within the study area and subject to proposed
 lake in-filling.

3 Those round whitefish spawning at 4 Raby Head may be important to the lake wide 5 population of round whitefish. The Ministry of Natural Resources, Lake Ontario Unit provided an 6 7 opinion that was -- that this project as outlined 8 in the bounding scenario could, through cumulative 9 effects, result in significant impacts to round 10 whitefish populations.

11 The opinion was based on the 12 potential importance of this location to lake wide 13 populations of native species -- of this native 14 species currently undergoing population stress. 15 MS. PELLA-KEEN: Deb Pella-Keen 16 for the record. So in conclusion, MNR will 17 continue to work with OPG and other agencies to 18 input and review in the detailed designs, 19 mitigation, and compensation measures, including 20 the lake in-filling. We will continue to assess 21 the impact of the lake in-filling proposal on fish, 22 coastal processes, shoreline features, and 23 functions. 24 In addition, with the significant

25 wildlife habitat, MNR will continue to provide

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1 input and review of the mitigation and compensation 2 measures for the loss of the bank swallow habitat when the extent of the habitat removal and 3 4 alteration is better defined. 5 For the threatened species, MNR 6 will provide input and review for the mitigation 7 and compensation measures regarding the potential 8 loss of bobolink -- bobolink habitat, again, when 9 the extent of their habitat removal is understood. 10 And for the fisheries, MNR 11 supports DFO recommendations for mitigation and 12 compensation including the preparation of the round 13 whitefish action plan. 14 CHAIRPERSON GRAHAM: Thank you 15 very much. As I said at the outset, we're going to take a short break, so we'll take -- we'll go --16 17 we'll be back at 20 minutes to 4 and there'll be 18 questions first from the panel to either OPG, DFO, 19 or MNR, and then we'll go to others and then to the 20 intervenors. Thank you very much, and 12 minutes. 21 --- Upon recessing at 3:30 p.m. 22 --- Upon reconvening at 3:42 p.m. 23 CHAIRPERSON GRAHAM: Everyone 24 please take their seats and we'll resume this 25 afternoon's session.

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1 (SHORT PAUSE) 2 CHAIRPERSON GRAHAM: We're going 3 to follow the same routine process of questions 4 from panel members and questions from either CNSC or OPG to the department. OPG [sic] made the 5 6 presentation, so there may be some questions to OPG 7 and then government departments that may have a 8 question and then public intervenors. So we'll 9 start off with Madame Beaudet. 10 --- QUESTIONS BY THE PANEL: 11 MEMBER BEAUDET: I'd like first to 12 look with the DFO, the risk assessment worksheet. 13 MS. PELLA-KEEN: Sorry, if I can 14 just confirm --15 MEMBER BEAUDET: And they -- and 16 they -- in your PMD, which, for the record, I 17 should say it's 11-P1.7. In the appendix 1, you 18 have the risk management framework worksheet, and 19 then you have in colour evaluation of -- if it's --20 it's of a scale, none, low, moderate, and high. 21 Now, what we have for sensitivity 22 of fish and fish habitat, highly sensitive and it's 23 a significant negative effect, and I believe this 24 is the basis for your decision to negotiate with OPG if it would be possible to limit the contour --25

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1 the depth of the contour line for the lake in-fill.
2 Am I correct?

3 MR. HOGGARTH: That is correct.4 Tom Hoggarth for the record.

5 MEMBER BEAUDET: Now, what we just 6 heard from you is that if it's not once-through, 7 you would be willing to look at -- let's say if 8 it's cooling towers and you have a more precise 9 project, you would be willing to look at increasing 10 the 19 hectare, it could be bigger to accommodate, 11 let's say, cooling tower in bracket. I'm just 12 making a suggestion here. However, if you're going 13 to destroy habitat, whether it's a two-metre 14 contour line -- a two-metre depth contour line or 15 ten-metre contour line, you're still destroying the 16 habitat. So how -- how are you going to resolve 17 that? Is it because -- with the further studies on 18 the round whitefish?

MR. HOGGARTH: Yeah, it's -- we would be looking at -- further studies to the round whitefish through the Round Whitefish Action Plan will provide us with better clarity on what would be considered the critical habitat in this -- in this zone that we're working on. But the other -when -- when I'm making the -- when we've made the

decision or recommendation to move back to the twometre contour line, for us, what that does is it -it no longer, in our opinion, would be considered critical to the round whitefish and therefore the sensitivity of the fish and fish habitat is lowered.

And if you lower the sensitivity of the fish and fish habitat, if you look at your coloured drawing, it then starts moving it over into where we've got site-specific review or authorization required, and that's basically saying that it's a medium or a medium-high impact, and we would -- we would move forward with an

14 authorization.

15 MEMBER BEAUDET: And with your 16 second point, what I -- when I read this, I was 17 going to ask you, have you done a risk management framework sheet for the effect on round whitefish 18 19 with respect, not just to the items here, but also 20 terminal discharge, entrainment and impingement 21 effect? I mean, and now you've just told us that 22 for you, it's only destruction of habitat with a 23 structure that is going to be built, it's not 24 afterwards through terminal effect or other 25 effects. So is that why you didn't put everything

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on -- on your worksheet here, and is it possible to 1 2 do it or you don't do it? 3 MR. HOGGARTH: Okay, it's -- if 4 you look at the -- for the round whitefish, we did 5 take into account that there was going to be loss 6 around whitefish through impingement entrainment. 7 With the 40 hectare -- with the 40 hectare review, 8 it also included the impacts the impingement 9 entrainment was having as well as the 10 authorizations that we'd have to provide for the 11 footprint of the intake and diffuser structure. 12 We -- again, like I'd mentioned, we don't have the ability to authorize impacts from 13 14 thermal discharge. So the thermal discharge would 15 be considered a deletary [sic] -- if -- again, 16 sorry. If the thermal discharge is deemed as 17 deleterious, then that is a violation of the 18 Fisheries Act. And so we are not -- our review 19 would not include that as a potential impact as we 20 don't have the ability to approve that. 21 MEMBER BEAUDET: And that's 22 Environment Canada? 23 MR. HOGGARTH: Environment Canada reviews it, but they don't have the ability to 24 25 approve it either.

1 MEMBER BEAUDET: It's more clear 2 than a few days ago, but it doesn't solve the 3 problem, as I said. My other point was about the 4 no net loss principle. You seem to suggest that possibly at the moment it's the principle that OPG 5 6 will not meet on its site. If we -- if staff could 7 give us the figure two of the Beacon Environmental 8 document. It's an update we received from OPG in 9 January -- January, 2011, if we could have that on 10 -- on the screen, please. 11 There's been some negotiation for 12 compensation in the -- how do you pronounce it, 13 it's McLaughlin Bay and also with the fish pass and 14 I would like to know how far you are in your 15 negotiations because you -- you say in your 16 submission that you are negotiating, but we would 17 like to know how realistic it is and, you know, how 18 far we can go because we have to consider that they 19 would be important mitigation measures. 20 MR. HOGGARTH: No, I understand. 21 Tom Hoggarth for the record. We're -- we're moving 22 down fairly far along our approach to this. What

23 we're doing at this stage of the game, is

24 McLaughlin Bay -- we are running different

25 scenarios of -- of how to improve McLaughlin Bay to

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1 get the best increase in productive capacity of our 2 fish and that would be things like digging it 3 deeper or putting in new, different aquatic 4 vegetation. And based on the difference scenarios, we -- we make an assessment on how close it's 5 6 getting to meeting our needs for no net loss. 7 So I'm confident that we do have 8 the ability within McLaughlin Bay, that we will be 9 able to achieve it. I would just -- it -- it would 10 be nicer and it think what's happened is we've all 11 caught -- got caught up in making sure we're having 12 our main submissions for the panel and we'll need 13 to get sitting back down at the table and doing 14 final, you know, crossing the Ts and dotting the Is 15 to make sure that McLaughlin Bay will be enough. 16 But I'm confident we can get there. 17 The other thing, we -- we've had a 18 couple of other smaller projects as well that if --19 we can always go to if -- if McLaughlin Bay doesn't 20 turn out completely to meet our needs. 21 MEMBER BEAUDET: I'd like to see 22 that document figure three because there's also a 23 proposal we discussed the other day with Mr. Peters 24 of OPG, there's a small -- it's not a wetland, it's

25 after the blue there. There's a yellow area where

1 there would be aquatic vegetation added and I would 2 like to know if this was your proposal or OPG and 3 what you intend to do there? MR. HOGGARTH: We -- we have been 4 5 talking to OPG about potential compensation 6 directly on site with the development. We were 7 assessing whether that would be appropriate as this 8 is an area that there are Round Whitefish in, and 9 we're not too sure if we would like aquatic 10 vegetation to be growing in that area. 11 It's also a -- a fairly windswept 12 area and what would be the success of it. But, no, 13 we are -- if -- if something like that, through 14 again, the Round Whitefish Action Plan that we find 15 that the fish aren't right in there and we think there's some success to it, it would definitely be 16 17 an option as well. 18 MEMBER BEAUDET: Thank you. You 19 said also in your submission and you mentioned it

20 also in your presentation that you believe that 21 there's still a risk, and I'm -- I'm quoting you 22 here: 23 "Associated with habitat loss 24 as well as the concern for

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increased mortality of Round

1	Whitefish from impingement
2	and entrainment during the
3	installation and operation of
4	the intake."

5 And that would be in spite of the 6 two metre contour line I presume or you can correct 7 me, and exactly what you have in mind here. You --8 you -- if you say that, you expect that something 9 more would be done and in response to -- in -- in 10 the responsible PG to your proposal, if you have in 11 mind retrofits, they say that it would be only at 12 -- at the pipe, at the discharge pipe. I mean, we 13 should not expect that because it doesn't work or 14 there's serious adverse effect here that it would 15 change the system from once through to cooling 16 towers. So I'd like to hear more about this one 17 from you.

18 MR. HOGGARTH: Yeah. I think part 19 of it was -- might have been some lack of clarity 20 in -- in OPG's understanding of our recommendation 21 there, but I'll -- I'll explain that. So -- Tom 22 Hoggarth for the record. We -- your question when 23 you first start off, you were talking about do we 24 consider there's still some risk to the Round 25 Whitefish because -- with once through cooling.

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And with the bounding scenario and the location
 where they put the -- the intake structure, it's
 still within known depths that Round Whitefish
 spawn.

5 We've got on record, Ontario Power 6 Generation has indicated that they're -- they're 7 willing to work with DFO, EC, CNSC and MNR to find 8 the best location for the intake structure. So one 9 of the mitigation measures that we're looking at is 10 let's move the intake structure to deeper water and 11 then that in itself will start reducing and -- and 12 potentially reduce completely the concern that we 13 have to Round Whitefish impingement.

14 The -- the issue around retrofits 15 I -- I can understand OPG's concern that they would 16 build a structure and the day after tomorrow we would then say, oh, we want to change now. And so 17 18 I understand their concern with that and that's not 19 necessarily what we meant. And what I -- what our 20 involvement would be is when we sit down and look 21 at -- and this is if once your cooling is selected, 22 we would sit down with the team and provide 23 information on our needs to the design team that's 24 designing it. And a good example would be is right 25 now under the federal Species at Risk Act, Sturgeon

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are not listed. There's not a lot of Sturgeon
 known in this area, but let's say our recovery
 strategies in ten years from now, start to work and
 we start to see Sturgeon showing up.

5 So we would -- when we're coming 6 to the table and we're speaking to, okay, design of 7 that structure today, we might bring up, okay, 8 let's say Sturgeon do show up in 15 years from now. 9 What can you do with your design today? You may 10 not have to implement it all, but what can you do 11 with your design today such that in 15 years from 12 now, if we've got an issue with an aquatic species, 13 they can say, okay, we'll not implement this plan. 14 And so it -- it's along that line. We're, you 15 know, DFO, we're not experts on nuclear; we're not 16 engineers. We provide the information to the -- to 17 the nuclear people and the engineers on what our 18 needs may be for their protection and then we allow 19 them to -- to develop the design criteria that can 20 work.

Other mitigation measures that we would be working with them and we would be working with our colleagues at CNSC, would specially speak to, you know, would acoustic deterrents also be needed here or could they be used? Do we need fish

1 bypass systems here?

2 The Sturgeon one might be one of those issues where -- well, right now, there's 3 4 nothing we can actually do with the -- the actual design of the intake, but we could put in fish 5 6 bypass systems or have it engineered such that if 7 fish bypass systems are required, we can then 8 install them. And -- so that might be a method, 9 but again, we'd be leaving it to the nuclear 10 experts to sort of appraise or tell us how they can 11 do it.

12 And part of the reason why we 13 brought that recommendation forward is we have got 14 ourselves in situations where we've approved a 15 structure and then because of maybe changing the 16 environment or something that wasn't anticipated, 17 we start finding impact. And we've gone back to 18 industry and said, oh, we would like to see a 19 change, and the answer we always get back, oh, but 20 you should have told us that before. The way it's 21 designed, we can't make those changes. 22 So it's just -- we want to be 23 sitting down with OPG upfront, listing -- and --24 and part of the multi-stakeholder workshop that

25 we're talking about would do that kind of stuff;

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2 realistic, not just way, way out there ones, but 3 realistic concerns such that. 4 When they do come up with a final 5 design, it has the ability to be flexible for those 6 kinds of changes. 7 MEMBER BEAUDET: Thank you. Ι 8 would like to go to CNSC. I have here a 9 responsible authority, who can issue an 10 authorization permitting, with compensation, measure destruction of the habitat. I have a 11 12 thermal plume that may or may not eventually 13 destroy biota, and I believe, DFO, your 14 authorization does not cover biota, it covers 15 habitat. And with the Ministry -- with Environment 16 Canada, it would have to be proven that the thermal 17 discharge is deleterious and therefore there is no 18 compliance to the law and then they can be sued. 19 Now, in-between, there is a gap 20 here, and I would like to know, CNSC has also the 21 responsible authority of this project, if you 22 somewhere can fill the gap? 23 MS. THOMPSON: Patsy Thompson for 24 the record. I will describe the regulatory 25 process, and if I leave some of your issues

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would list all the concerns that -- that are

1 unanswered, then, I would ask that you come back 2 with a request for more details. The CNSC, for existing projects, 3 4 most of them were licensed before the Nuclear 5 Safety and Control Act came into force before the 6 CNSC had a mandate to protect the environment. And 7 so for existing facilities, the regulatory regime 8 between the CNSC and other regulators, I think was 9 rather unclear for us as a federal team, but also 10 for licensees. 11 For new projects, given the fact 12 that the Nuclear Safety and Control Act is in 13 place, I think, brings clarity. The Act clearly 14 identifies the requirement for the commission to 15 ensure that the environment will be protected with 16 the operation of facilities that would be licensed

17 from the CNSC.

18 The environment as defined in CNSC 19 legislation is the same definition that we find in 20 other legislation, so it covers the physical and 21 biological aspects of the environment including 22 biota. In addition, the CNSC is a responsibility -23 - a responsible authority, as you pointed out, 24 under the Canadian Environment Assessment Act, and 25 because of our licensing regime, there -- there is

a mechanism to ensure that mitigation measures and
 follow-up are included through the licence, either
 by licence conditions or the licence condition
 handbook.

5 In terms of determining the level 6 of mitigation and the level of the limits that need 7 to be put on the facility that, for example, if 8 OPG's Darlington new build is authorized, we 9 essentially work with our legislation and other 10 federal or provincial legislation to make sure that when we recommend licences -- licence limits and 11 12 conditions to the commission, that we do not put a 13 situation were by complying with our licences, 14 other legislation would be not complied with. 15 And so in that case it's very important to work with our federal and provincial 16 17 partners to make sure that the limits and 18 conditions put on nuclear facility will ensure that 19 the environment is protected to the satisfaction of

20 the jurisdictions that have, for example, water or 21 air quality jurisdiction and, in the case of fish, 22 either DFO or Environment Canada. So that's the 23 process that would be put in place to ensure that 24 the limits and provisions in other legislation are 25 complied with through our licensing regime.

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1 MEMBER BEAUDET: But here the -- I 2 understand that DFO authorization comes before the 3 licence to prepare the site is done or just after 4 -- before -- before the licence to the construct, 5 but when is it, before or after the licence to 6 prepare the site?

7 MS. THOMPSON: If I could, Madame 8 Beaudet, I would ask Barclay Howden to explain how 9 a site preparation licence, the licence to prepare 10 a site and the other authorizations from and MNR or 11 DFO would work.

12 MEMBER BEAUDET: Please. 13 MR. HOWDEN: Thank you, Barkley 14 Howden speaking. From a licensing standpoint, the 15 licence to prepare a site would likely be one of 16 the first ones to be issued, recognizing that if 17 there was going to be any in waterworks, i.e.: in-18 filling, there would be a requirement for OPG to 19 obtain the authorization from DFO for the 20 destruction of fish habitat, and eventually from 21 Ministry of Natural Resources, a land use permit to 22 be able to do the in-filling. So I think in terms 23 of order, the CNSC licence to prepare a site and 24 the DFO authorization are really not contingent on 25 one occurring before the other.

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1 I think where the timing part 2 comes in is for Ministry of Natural Resources in 3 Ontario. I think they need those two authorizations to be in place for them to then 4 consider the infilling part at that point because 5 6 that is actually placing materials into the water 7 and OPG would have to get the land use permit, and 8 there is some other ones. So I think those two, 9 the CNSC and DFO ones, can come really at any time, 10 but they both have to be in place almost as a 11 prerequisite for MNR to be able to provide their 12 authorization.

13 MEMBER BEAUDET: Thank you. Ι'd 14 like to go now with Ontario Ministry of Natural 15 Resources. And the three items I'd like to cover 16 with you, first, species at risk. Yesterday, it 17 was interesting that, for instance, the snapping 18 turtle in Coot's Pond and, although Coot's pond 19 will not disappear, it may be, as OPG has said in 20 one of their responses to one IR from us, that it 21 could be -- I mean, species there could be 22 indirectly effected. And what we heard from 23 Environment Canada, it was that, for instance, a 24 snapping turtle can resist, you know, turbidity in 25 water, so even if -- because they are doing work,

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1 there's some impact, they would probably survive 2 those impacts. Now, I'd like to hear more about 3 you -- about the three species at risk, like, 4 bobolink and chiminey swift and least bittern. Ιt is not just that whether they're onsite or not 5 6 onsite, it is just how much you feel that they can 7 resist if there is an impact. I mean how resilient 8 are they, and before we try to look at remediation 9 measures or conservation strategy, do they have a 10 chance to resist the activities, like, for instance 11 some species can -- don't mind if there's a lot a 12 noise around, et cetera, and I'd like to hear from 13 you about these three species at risk. 14 MS. PELLA-KEEN: Deb Pella-Keen, 15 for the record. With permission, may I ask Emma 16 Followes, who is our ecologist, to speak to your 17 question. 18 MEMBER BEAUDET: Yes, please. 19 MS. PELLA KEEN: Thank you. 20 MS. FOLLOWES: Emma Followes, for 21 the record. So for the three species that you 22 asked about, bobolink, chiminey swift, and least 23 bittern, bobolink is a migratory bird, and I think 24 it has already been discussed by Environment

25 Canada. They do have breeding side fidelity, so

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1 they do return to the same site each year to breed. 2 In terms of their tolerance for disturbance, I 3 can't actually speak to the specifics of their 4 tolerance to disturbance, so I will not be able to answer that one for you, but I certainly look into 5 6 it if you would like more information. 7 MEMBER BEAUDET: Please. 8 MS. FOLLOWES: As for Chimney 9 Swift on the site, this species, it is -- they used 10 to nest in -- in old growth trees, and they now --11 that were broken down, and they now nest in 12 chimneys, and it is not known if they are actually 13 nesting on the site. If they are currently are 14 nesting on one of the existing structures that's 15 not going to be removed, then likely there is not 16 going to be an impact on that particular species. 17 And as for least bittern, in that 18 situation there was one least bittern that was 19 observed in Coot's Pond. It's not known to be 20 breeding on the site. There was also one observed 21 adjacent in the Raby Head Wetland. 22 They are known to exist in areas 23 where there is urban surrounding around their 24 wetlands. This particular species is on the site

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because it's not known to be breeding on the site

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1 unlikely at this point that we know that there 2 would be an impact or if it turns out to be 3 breeding, then we can certainly look into that 4 further. 5 MEMBER BEAUDET: Could you look in 6 the two points that you mentioned that you would 7 look into for the least bittern and the bobolink, 8 please? 9 MS. FOLLOWES: Certainly, yes. 10 CHAIRPERSON GRAHAM: We'll assign 11 that an undertaking, Undertaking number 26 from the 12 Minister of Natural Resources of Ontario to provide 13 the panel with this information. 14 CHAIRPERSON GRAHAM: And how long 15 do you expect it would take to get that? 16 MS. FOLLOWES: I would imagine we 17 just need a couple of weeks to confer with other 18 experts on that and look into it for you. 19 CHAIRPERSON GRAHAM: Okay. So can 20 we say Monday the 1<sup>st</sup> I think it is -- Monday, April 4<sup>th</sup>. Is that okay? 21 22 MS. FOLLOWES: That's fine. 23 MEMBER BEAUDET: My second point 24 is just a clarification in your submission on page 25 3, the last paragraph.

1 You say you're still of the 2 opinion that this project as outlined could, through cumulative effects, have a significant 3 4 impact to the round whitefish population and I'd 5 like you to clarify your definition of cumulative 6 effects here. 7 Is it with Darlington, with the 8 other projects on the north shore of Lake Ontario, 9 or is it additive effects of this project, lake 10 infill, term of discharge, et cetera, combined with 11 the existing Darlington and the new one? 12 MR. TODD: Andy Todd, for the 13 record. 14 In this context, "cumulative 15 effects" is in the context of combined development 16 along the north shore in a broader context where 17 Darlington -- the proposed project at Darlington is 18 just another project within that context. 19 MEMBER BEAUDET: Thank you. 20 Also on page 5, you say that 21 you're still reviewing the latest submission from 22 OPG related to costs of the process. 23 Do you mean the Baird report? 24 MS. PELLA KEEN: What we mean is -- Deb Pella Keen, for the record. 25

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What we mean is the DFO 1 2 commissioned peer review report that we received on January 28<sup>th</sup>. 3 4 MEMBER BEAUDET: Okay. I don't 5 believe we have that document. So when do you 6 think you're going to finish that -- is it from 7 OPG? Is it the document ---8 MS. PELLA KEEN: No, it was -- may 9 I defer to DFO to clarify the peer review? 10 MEMBER BEAUDET: Yes, please. 11 MS. PELLA KEEN: Thank you. 12 CHAIRPERSON GRAHAM: Sure, go 13 ahead. 14 MR. HOGGARTH: Yeah, Tom Hoggarth, 15 for the record. 16 When we did the initial review of 17 coastal processes, we had actually hired a coastal 18 engineer from Shoreplan and I'm pretty sure we have 19 submitted those documents so you have them. 20 So all that documentation of the 21 back and forth between Baird & Associates that OPG 22 hired and the input that the coastal engineer that 23 we had hired has been given to the Ministry of 24 Natural Resources for their review as well. 25 MEMBER BEAUDET: Okay. We have

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1 all these documents but we don't have your input. 2 MS. PELLA KEEN: Deb Pella Keen, 3 for the record. 4 That's correct. We received the 5 document on January 28<sup>th</sup>. So we have not yet 6 completed our review. 7 MEMBER BEAUDET: And is it 8 possible to have your comments? Is it in the near 9 future even to be completed? Because for you it's 10 also important that we know how you feel about the 11 result of these studies because you are -- well 12 being Crown land first of all and also looking at 13 coastal processes, I think we would like to have 14 also your comments. 15 MS. PELLA KEEN: Deb Pella Keen, 16 for the record. 17 As I noted on one of my slides, 18 there are a number of approvals that would be 19 required before we would issue our approval for use 20 of Crown land lakebed here and one of them is a 21 satisfactory coastal process report. 22 So we have an engineer that's 23 currently reviewing it. What he has seen to date 24 has been satisfactory but however, I'm 25 uncomfortable about making a commitment to his time

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given he's in a different work unit but would 30 1 2 days be acceptable? 3 MEMBER BEAUDET: Well, I think 4 when it's ready, if you could send us, we would 5 appreciate it. 6 MS. PELLA KEEN: Absolutely. 7 CHAIRPERSON GRAHAM: Well, then 8 we'll give it an undertaking, Undertaking number 9 27. 10 Did you say a specific date? No, 11 because the review is not finished. So put it the 12 last day of the hearings here and then we'll see 13 about extending, or how do you do that? 14 Yes, we'll say within 30 days or 15 as soon as possible, but we can't close the record until we have it. I believe that would be -- so we 16 17 may have to communicate back and forth and note 18 that. So we'll say within 30 days for now. 19 Is that satisfactory, Madame 20 Beaudet? 21 MEMBER BEAUDET: Yes. 22 My last point was about the round 23 whitefish being of a different genome. I believe 24 this was raised the first time by the Ministry of 25 Natural Resources and I'd like to hear also DFO on

1 that. 2 I don't know if it has progressed, the research on that or your reflection, your 3 4 thoughts because there was a question that what is here at the Darlington site could be different from 5 6 the lake population. 7 MR. TODD: Andy Todd, for the 8 record. 9 Could I call upon Marc Desjardins 10 to speak to that point? 11 MEMBER BEAUDET: Yes, please. 12 MR. TODD: Thank you. 13 CHAIRPERSON GRAHAM: Yes, please. 14 Mr. Desjardins? 15 MR. DESJARDINS: Marc Desjardins, 16 for the record. 17 Just to put some context into the 18 question, the bulk of the information that I 19 reviewed along with the impact statement was 20 historic hydro reports. 21 Going back to the data collected 22 from the '80s and the '70s, it was noted that there 23 were differences in population parameters between 24 Darlington and Pickering, those being specifically 25 that there seemed to be different size classes at

each of the sites and there seemed to be different 1 2 recruitment patterns, that being when there were good year classes at one site, there wasn't always 3 4 good year classes at the other. 5 Through ongoing monitoring 6 workshops, it was raised that those indicators 7 could lead to one making the conclusion that they 8 could be distinct populations and there were 9 requests or there was conceptually requests for 10 genetic analyses but those were never done. 11 So as a precautionary principle, 12 with all this information hanging in the balance, 13 that led to our conclusion regarding the potential 14 significance of Darlington on the north shore if it 15 is in fact a unique population. 16 But there has been no evidence to 17 support genetics as to whether they're unique. 18 MEMBER BEAUDET: Will this aspect 19 be part of the round whitefish action plan? 20 MR. TODD: Andy Todd, for the 21 record. 22 It could be. It's something we're 23 looking at but it's a placeholder at this point. 24 MEMBER BEAUDET: I'd like to hear 25 from a CNSC expert on that, please.

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1	DR. THOMPSON: If I could point
2	you to CNSC staff's Recommendation number 12 where
3	we recommend that this work on to better understand
4	the population structure and geographic
5	distribution be part of a research element in the
6	round whitefish action plan.
7	And if you'd like, I could ask Don
8	Wismer to explain this better.
9	MEMBER BEAUDET: Yes, please.
10	MR. WISMER: It's Don Wismer.
11	There's been ongoing lake
12	whitefish and round whitefish research elsewhere in
13	the Great Lakes and Lake Huron associated with the
14	Bruce site since about 1979. It's still ongoing
15	and they're just starting to get to this question
16	now because it's so difficult to define on a large
17	lake.
18	And their preliminary results
19	there for lake whitefish seem to indicate that
20	populations are 40 kilometres apart. The one at
21	the Bruce site versus 40 kilometres north at the
22	fishing islands could be distinct. That's for lake
23	whitefish.
24	Now, this is a different species
25	and it's a different lake, so all that tells us is

it's within the realm of possibility that within 1 2 that distance you might have different populations, but we don't know. 3 4 So that's a Recommendation 12, part of an RPMD, part of it was to do studies to 5 6 define the population structure and geographic distribution. 7 8 Genetic analysis may be 9 appropriate or it may not, that's just one way to 10 do it. There's a bunch of different ways to do it, 11 but it would be up to the working group in the 12 round whitefish action plan to have a workshop and 13 decide what the issues are and the best ways to 14 pursue them scientifically. 15 MEMBER BEAUDET: You realize we 16 have to approve or not your recommendation? 17 That's why I was trying -- I mean, 18 there are lots of questions I still have for CNSC. 19 We may do them, you know, as we go along and this 20 was one of them because genetic analysis cannot be 21 done just within a year. You know, it's 22 inconclusive results. 23 My last question is ---24 CHAIRPERSON GRAHAM: Pardon me, 25 Madame Beaudet.

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1 Dr. Thompson, you want to add 2 something because I think we're still kind of up in 3 the air? 4 DR. THOMPSON: That was my 5 feeling. If you would allow me just a second to 6 confer with Mr. Wismer. 7 Patsy Thompson, for the record. 8 I think the issue is also related 9 to earlier questions by Madame Beaudet in terms of 10 the additive effects of the habitat impingement and 11 thermal on the round whitefish. And, in addition, 12 the cumulative effects assessment could not provide 13 definitive answers on whether or not there would be 14 likely significant environmental effects. 15 And the uncertainty rests with 16 whether or not it's a local population or it's a 17 broader distribution population, and that is the reason we made the recommendation. 18 There's 19 uncertainty in our ability to be able to be 20 conclude on the impacts of the project on round 21 whitefish. 22 MEMBER BEAUDET: The implication 23 if it is of a different genome is far more reaching 24 than if it is not. 25 I'd like to hear OPG on that,

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1 please?

2 MR. PETERS: Madame Beaudet, could 3 you repeat just exactly what you'd like me to focus 4 on and I'd be happy to do that? 5 MEMBER BEAUDET: There is a 6 question that the round whitefish existing around 7 the existing and the to-be-built Darlington site 8 could be of a different genome than the rest of the 9 lake. And in the round whitefish action plan we 10 have to decide, under the recommendation of CNSC, 11 if it would be appropriate to make the analysis to 12 determine that? 13 MR. PETERS: Thank you very much. 14 John Peters, for the record. 15 I think it's very important to 16 understand, as Don Wismer has indicated to you, 17 there are studies of a similar nature being done in 18 Lake Huron at the moment and we know that those 19 studies have progressed through a number of 20 different means and they haven't necessarily led to 21 perhaps the most specific thing you're thinking of, 22 of genomic testing. 23 The work that we relied upon when 24 we heard about this issue and responded in the IRs

25 that you're referring to, was to point out that the

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population studies that we have been doing are 1 2 showing more similar age characterizations more 3 recently than these historic studies. 4 And we went back to Steve 5 Griffiths, the biologist who did the original work 6 and made the hypothesis, and when we responded to 7 you we had his views that there was no current 8 evidence to say that that appears to still be an 9 issue outstanding. 10 However, in fairness, it's a 11 precautionary issue that's been raised through the 12 studies we've -- or the consultations we've been 13 doing and so you'll see our acceptance to this 14 recommendation as part of what OPG has committed to 15 the federal agencies' recommendations. 16 MEMBER BEAUDET: Thank you. 17 My last point is -- it comes back 18 to species at risk and I know that for -- the law 19 provides DFO to take on -- in the authorization 20 document. If you want, you can add other things, 21 you know, like it could be species at risk that you 22 cover but also species at risk that you do not 23 cover. 24 And I was wondering if you would 25 be willing to accept that responsibility?

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MR. HOGARTH: I'm not too sure what you mean by -- Tom Hogarth, for the record, sorry -- I'm not too sure what you mean by species at risk outside of legislation. So if you're talking about a non-aquatic species at risk, I don't think Fisheries and Oceans will want to move down that route.

8 If we're talking about a 9 provincial species at risk that's listed under 10 provincial legislation but not yet listed under the 11 federal legislation, yes, we would work with the 12 province on making sure that any kind of an 13 authorization we do do would harmonize and/or 14 support the concerns that the province would have. 15 MEMBER BEAUDET: I'll be more 16 clear on what I mean here. 17 In taking a course of action after 18 considering the review panel report of responsible 19 authority shall design a follow-up program for the 20 project and ensure that's its implementation is 21 done according to Article 38.(2). 22 Now, the responsible authority is 23 not limited by the Act of Parliament that confers 24 the power it exercises or the duties or functions

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it performs in fulfilling this responsibility. You

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can link them to other instruments, but you could 1 2 have a broader responsibility, especially in terms 3 of follow-up programs. 4 That's what I was getting at. 5 MR. HOGARTH: Again, I have been 6 involved in follow-up monitoring programs as a 7 responsible authority where we are involved in 8 broader issues than just the Fisheries Act or the 9 habitat stuff that we're doing. 10 What we've done in the past is 11 we've worked with other agencies to make sure that 12 there is protection. We've worked with the 13 province to make sure that their licensing or their 14 permitting process would meet our needs for the 15 protection of the species. 16 So I know we have -- in the past, 17 we've been very reluctant to put issues outside of 18 -- I'm going to say section 35 of the Fisheries Act 19 within our authorization because we may or may not 20 have any real authority if they don't follow up 21 within our authorization. 22 If you would like though I would 23 take this as an undertaking and I would go back to 24 our legal counsel with that specific question and 25 see how we can -- see what we can do with it.

1 MEMBER BEAUDET: Yes, please. 2 I'd like also to have CNSC comment 3 on that as a responsible authority? 4 DR. THOMPSON: Patsy Thompson, for 5 the record. 6 In other environmental assessments 7 what has been done as environmental assessments for 8 projects like this where the CNSC is the lead 9 responsible authority, is we would take the 10 responsibility to make sure that the follow-up 11 program that is, for example, recommended by the 12 panel, that have elements related to protection of 13 health, safety and the environment be included in 14 the follow-up program that the CNSC would take 15 responsibility for. 16 We have not, for example, taken 17 responsibility for elements of follow-up programs that are outside of the CNSC's mandate such as 18 19 socio-economic or things that aren't clearly 20 related to health, safety and protection of the 21 environment, but this clearly is and it's certainly 22 something that could become part of the follow-up 23 program under a CNSC licence. 24 MS. BEAUDET: Thank you. 25 CHAIRPERSON GRAHAM: For follow-

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up, Undertaking number 28, to Fisheries and Oceans. 1 2 So a date when you can get that perhaps? 3 MR. HOGGARTH: Yes, Tom Hoggarth, 4 for the record. 5 We'll be back here -- back on 6 Monday, and I'll try and get an answer on Monday 7 for you of when we'll expect a response back from 8 our legal department on how we can handle this. 9 CHAIRPERSON GRAHAM: Fine, we'll 10 put it on the agenda for Monday just for a specific 11 date of follow-up. 12 MR. HOGGARTH: Yeah. 13 CHAIRPERSON GRAHAM: Thank you 14 very much, Madame Beaudet. 15 MEMBER BEAUDET: Thank you, I'm 16 finished, Mr. Graham. 17 CHAIRPERSON GRAHAM: Mr. 18 Pereira. 19 MEMBER PEREIRA: Thank you, Mr. 20 Chairman. I'll start off with a question to DFO. 21 In Section 3.2 of PMD-11 P1.7, reference is made to 22 the Lake Ontario near-shore habitat. Could DFO 23 elaborate on the significance of the near -- near-24 shore as a fish habitat, and indicate the typical 25 extent of this habitat in the vicinity of the

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1 Darlington site?

2 MR. HOGGARTH: Generally near-3 shore habitats are considered, and especially in 4 lake environments, to be the most productive habitat within a lake. And that is where the --5 6 the great majority of the life processes for fish 7 occur. In -- in the near-shore area in front of 8 Darlington, I think there's a bit of mix of 9 important critical habitat for spawning, but 10 there's also -- if you -- I don't think we have any 11 definitions for it of near -- near-shore, but once 12 you start getting shallower in depth, you start to 13 get in a very high-energy zone, and it's in these 14 high-energy zones that fish just would not have the 15 ability for spawning. Because if they -- they lay 16 their eggs one day, the very next day they'd be 17 swept up onto the beach through storm and wave 18 action.

19 So the immediate shoreline within 20 the -- in that area, I wouldn't be considering as, 21 you know, critical habitat for survival of fish. 22 They definitely would use it in calmer periods, but 23 it would be offshore of that. And again, that --24 that goes to sort of our two-metre line contour 25 that we're looking at as well that once you get in

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1 close you start to get into a high-energy zone, and 2 it's offshore for that to probably about the 3 thermocline depth --4 MEMBER PEREIRA: Which is? 5 MR. HOGGARTH: -- which is 6 anywhere from 15 to 20-metre depth. 7 MEMBER PEREIRA: 15 to 20 --8 MR. HOGGARTH: And that would be the near -- near-shore area. 9 10 MEMBER PEREIRA: Thank you. On 11 page 11 of the same PMD-11 P1.7, DFO identifies a 12 number of fish species at risk that may be found in 13 the near-shore at the Darlington site. And the 14 specific ones listed are deep water skulpin, lake 15 sturgeon, Atlantic salmon and American eel. DFO 16 goes on to state, however, that: 17 "In this near-shore habitat 18 adjacent to the Darlington 19 site, there does not appear 20 to be critical habitat for 21 these at risk fish species." 22 Where do the critical habitat for 23 these species occur relative to the Darlington 24 site? 25 MR. HOGGARTH: Yeah, the -- it

would be different for -- for all of them, and 1 2 Atlantic salmon, they use streams to migrate up to 3 spawn. Sturgeon, much the same, there would be 4 shoal spawners or -- and/or in streams. And there hasn't been, and I don't think identified any 5 6 critical habitat and recovery strategies for these 7 species in this area. 8 MEMBER PEREIRA: Okay. 9 MR. TODD: Andy Todd, for the 10 record. These species would be transient through 11 the area. 12 MEMBER PEREIRA: Okay. 13 MR. TODD: But, you know, they may 14 pass through, but it wouldn't be part of their --15 what we'd say their home. 16 MR. PEREIRA: Okay. Thank you. 17 Again, for DFO. I think it was the end of page 10 18 and the early part of page 11 in PMD-11 P1.7. You 19 make comments about the -- the relative abundance 20 of whitefish in the vicinity of Darlington seems to 21 go up and down. And you close off by saying, yes, 22 whitefish continue to be present there. Now, in 23 that discussion, are you concluding that the

24 whitefish is not in decline -- population is not in

25 decline in the vicinity of Darlington?

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1 MR. HOGGARTH: This information is 2 -- is information that has been provided through the studies that OPG has been doing, and it's based 3 4 on a very short period of time. So it would be hard to make any very big conclusions around it. 5 6 It's just general conclusions there right now that 7 the population does, based on the sampling they've 8 just done over the last two years, indicates that 9 they're catching about the same amount each year. 10 But I wouldn't go beyond an inference much past 11 that. 12 MEMBER PEREIRA: So you cannot conclude whether they're in decline or whether 13 14 they're --15 MR. HOGGARTH: No, not just with 16 the limited amount of studying that's been done at 17 this time. 18 MEMBER PEREIRA: Thank you. Then 19 on page 17 of your PMD -- PMD 11 P1.7 you have your 20 recommendations, and DFO recommends consideration 21 of moving the intake for the once-through cooling 22 system into deeper water to reduce impacts on fish. 23 What depth range would DFO 24 consider to be appropriate for reducing the impacts 25 to levels of relatively low significance? And you

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1 made a comment on that in your presentation as 2 well, that you could possibly have relatively 3 little impact if you went deep enough. 4 MR. HOGGARTH: Yeah, Tom Hoggarth, 5 for the record. 6 Again, this discussion has come up 7 a couple times through the panel hearings, and 8 today if we had to make a decision without 9 additional information, we'd know that round 10 whitefish generally spawn four to 12-metre depth, 11 so it would be beyond the 12-metre depth that we 12 would want. 13 The deeper it goes, if we can get 14 it into the thermocline again, the better it would 15 be. So if I had to make a decision today, it would 16 be out 15 to 20 metres, but the hope is, is that 17 the Round Whitefish Action Plan will be providing 18 more specific information that'll give us a better 19 idea of putting a finite number or a specific 20 number on that. 21 MEMBER PEREIRA: The US federal 22 government department have shared experience with 23 your US counterpart, so might be advising on the 24 construction of a nuclear generating station on the 25 other side of the same lake. Do you share

1 information on what your recommendations are and so 2 on?

3 MR. HOGGARTH: Tom Hoggarth, for 4 the record. I know our science people do work with 5 their American counterparts on issues around fish 6 and the fish habitat within the lake. We, the 7 habitat management program, my group, have not 8 specifically sat down with the nuclear industry or 9 discussed with nuclear industry in the States. 10 We -- again, as I say, we're not 11 -- we would not be experts on the nuclear industry, 12 and we would be relying specifically on CNSC to be 13 providing us information on what is, sort of, best 14 practices that the nuclear industry has -- is doing 15 throughout, you know, Ontario, US and -- and 16 potentially the world.

17 MEMBER PEREIRA: I was just going 18 to ask whether you're aware of what the US is doing 19 with respect to once-through cooling systems and 20 what they might require for a new nuclear 21 generating station on the US side of Lake Ontario? 22 MR. HOGGARTH: Tom Hoggarth, for 23 the record. No, I don't have that other than just 24 what we heard from PNNL earlier that it appears 25 that the Americans are going away from allowing

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1 once-through cooling.

2 MEMBER PEREIRA: Perhaps I could 3 ask CNSC staff to give us some sort of a fairly 4 high level overview of what the US practices for 5 once-through cooling systems and restrictions of 6 once-through cooling systems for a new nuclear 7 generating station in the United States? 8 MR. WISMER: Don Wismer. For a 9 new nuclear generating station they require cooling 10 towers or the equivalent performance of a cooling 11 tower by combination of other technology. On the 12 other side of the lake the New York Department of 13 Environmental Conservation is the one that is 14 setting the rules right now, and they're preference 15 seems to be towards cooling towers, but they're 16 under a different regulatory environment than we 17 are. They have a Clean Water Act that's more 18 prescriptive and technology-based, whereas here we're more risk-based. So it's hard to compare 19 20 because the regulatory regimes are quite different. 21 MEMBER PEREIRA: Thank you. CHAIRPERSON GRAHAM: Thank you. 22 23 Madame Beaudet, you have further questions? 24 MEMBER BEAUDET: I have one 25 question with the -- the Round Whitefish Action

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1 Plan. You're supposed to develop an implementation 2 plan and propose some research and it would be done 3 over how many years? 4 MR. HOGGARTH: Tom Hoggarth for 5 the record. 6 In the discussions that we've had, 7 the round whitefish action plan would actually be 8 done over the time, the lifespan of the Darlington 9 Plant itself. We would be reassessing it -- I 10 don't think we've set a date time scale on 11 reassessing whether we need to continue it, but the 12 thought is right now, we would start off as for the long term of the lifespan. 13 14 And the other issue around the 15 whitefish action plan that we've also discussed and 16 we may not have brought it up here yet is, although 17 at this stage of the game it is whitefish centric 18 or round whitefish centric, there may be need to 19 adapt it to include another species in the future 20 as well. 21 So it will be -- although the main 22 focus is round whitefish right now, some of the 23 information that we get there will help on other 24 fish species as well. 25 MEMBER BEAUDET: Because the

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reaction of OPG to your recommendation is they 1 2 accepted on the condition that it is aligned to the 3 project implementation. And so we heard, for 4 instance, that for the licence to prepare site, several permits would be required, and I believe 5 6 that would take some time. So we have a few years 7 before they start actually building on the site. 8 So I was wondering if CNSC can 9 tell us, if we go back to my question earlier -- to 10 try to find out if the population is specific to 11 Darlington or is the same as the rest of the lake; 12 would that be possible to determine that? 13 MR. WISMER: Don Wismer. 14 My experience with genetic testing 15 has been on other species at the Bruce site, and it 16 was wildlife because they suddenly showed up after 17 20 years of not being there, and we wanted to know 18 are these local or are they from elsewhere. And 19 because a lot of genetic work had been done 20 elsewhere in the Great Lakes, we were able to get a 21 quick answer within about two years. 22 But that's the problem with this 23 species. It hasn't been the focus of a lot of that 24 type of research, although John Peters said there's 25 been 30 years of work. It's been largely catching

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the fish and catching the larvae but not going to
 the next level of genetic.

3 We have a number of 4 recommendations on baseline fish work and several 5 of them are timed such that they need to happen 6 prior to site preparation. And OPG has already 7 taken action on a number of those, and some of them 8 deal with whitefish, like fall sampling for 9 spawners. They've done that now in two years, 10 which was one of the recommendations. This spring, 11 they are going to do another larval study for round 12 whitefish.

13 So we are starting to get the 14 information we need, but then there's other studies 15 that would need to be done before operations. And 16 so what needs to be decided is the timing of this 17 population structure result relative to the timing 18 of the plant.

And if you -- probably want an answer right now from me, so it's just my opinion without having talked to my colleagues here that it would -- we'd want to have an answer before we got to the operational stage. This is assuming we get an infill that doesn't impact the habitat, so it's not greater than two metres. That's my view. You

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1 may want to ask other people here.

2 DR. THOMPSON: If I could, madame 3 Beaudet, just to add to what Mr. Wismer said; the 4 recommendations that the CNSC staff and other 5 agencies have made are aligned with various phases 6 of the project. And our understanding of the 7 timelines for the project is that the licence to 8 prepare a site that is being requested by OPG is, I 9 think, a 10-year licence. And so the time between 10 the issuance of a licence and the end of 11 construction is quite long, and the follow-up 12 program is phased so that the information from the 13 various follow-up programs, including the fish 14 program, would provide the information as it is 15 needed to make licensing or regulatory decisions. 16 MEMBER BEAUDET: Thank you. 17 CHAIRPERSON GRAHAM: Thank you. 18 Mr. Pereira, anything else? 19 I have just one question and 20 that's with regard to DFO's recommendations of the 21 two workshops. Will those workshop findings, will 22 they be used in the follow-up programs; is that 23 what you would expect? 24 MR. HOGGARTH: Tom Hoggarth for 25 the record.

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1 That is correct. 2 CHAIRPERSON GRAHAM: And would 3 they be binding? I mean will there be a general 4 agreement that they be the path to follow? 5 MR. HOGGARTH: Yes, Tom Hoggarth 6 for the record. And this goes back to some of 7 Madame Beaudet's questions around how do we make 8 sure the -- let's say the whitefish action plan is 9 actually implemented. 10 We've talked at the federal team 11 level and there would be certain aspects of it that 12 would definitely have a place within our authorization and require, within our 13 14 authorizations and there could be sections of the 15 whitefish action plan that would be required as 16 part of the licences that CNSC is issuing. 17 So that's how we would make sure 18 that it's sort of legally binding, as it would be, 19 both in our authorization as well as in licences 20 issued by CNSC. 21 CHAIRPERSON GRAHAM: Thank you. 22 I guess the procedure we follow is 23 questions from OPG and then CNSC. OPG is certainly 24 not going to ask questions to their own 25 presentation, but do you have any questions to

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1 either DFO or the Ministry of Natural Resources? 2 MR. SWEETNAM: No questions at 3 this time. 4 CHAIRPERSON GRAHAM: CNSC, do you 5 have any questions? Dr. Thompson. 6 DR. THOMPSON: If we could, Mr. 7 Graham, we would have, I believe, one question for 8 OPG and two questions for DFO. 9 CHAIRPERSON GRAHAM: Please 10 proceed. 11 DR. THOMPSON: The first question 12 to the Department of Fisheries and Oceans would be, 13 there's been discussions of the jurisdictions under 14 the Fisheries Act between Environment Canada and 15 DFO, and we would like to have some clarity in 16 terms of the potential physical impacts of the 17 diffuser operation on the fish larval drift that was discussed earlier. Does it fall under the 18 19 jurisdiction of DFO, because it is physical impact 20 or Environment Canada? We would just like some 21 clarity on this. That would be my first question. 22 The second question is that ---23 CHAIRPERSON GRAHAM: Perhaps, Dr. 24 Thompson, we'll get an answer for that and then go 25 on. DFO?

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1 MR. HOGGARTH: Yes, based on the 2 question, there is the -- one of the concerns we would have if there is larval drift moving along 3 4 the shoreline and the upwellings from the diffuser 5 and let's for this moment say that the upwellings 6 are not a deletery substance but there is 7 upwellings and current, and the young fish are 8 pushed off into deeper water. That would most 9 likely result in mortality of fish, and it would be 10 under Section 32 Authorization that we may be 11 looking at that as an issue. 12 CHAIRPERSON GRAHAM: Dr. Thompson. 13 DR. THOMPSON: Thank you. 14 The second question relates to the 15 presentation by DFO and many of their 16 recommendations that appear to focus essentially on 17 once-through cooling and optimisation. And our 18 question was whether in DFO's opinion the 19 recommendation that CNSC staff made to the panel, 20 which is Recommendation No. 1 for cost-benefit 21 analysis using sort of a weighting and scoring 22 method for all condenser cooling water types, would 23 be an analysis that would be useful for DFO's 24 authorization process. 25 MR. HOGGARTH: Tom Hoggarth from

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1 Fisheries and Oceans.

2 Yes, if you'll notice through a 3 lot of our requests as well, DFO was trying to get 4 at this issue of an alternative analysis and a more clear, definite alternative analysis. And that 5 6 goes back to what I was earlier talking about that 7 with the bounding scenario, we are looking at the 8 worst of the worst and, therefore, we are making 9 certain recommendations based on the worst of the 10 worst. 11 We might actually have the ability 12 to make better or different -- whether they're better, but different decisions if we had what we 13 14 would consider a more robust alternative analysis, 15 which is along the lines of a cost-benefit 16 analysis. 17 Here's where the trade-offs are; 18 here's what you're winning and losing. It might 19 allow us to provide a more fullsome review of it. 20 So definitely, DFO would also 21 concur that something like that would be as useful. 22 CHAIRPERSON GRAHAM: Dr. Thompson, 23 either a follow-up or -- you had also said you had 24 one for OPG? Maybe a follow-up yet to DFO. 25 DR. THOMPSON: I have no follow-up

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1 to DFO, but perhaps one to OPG, if we could. 2 MR. McALLISTER: Andrew McAllister 3 for the record. OPG mentioned cooling towers would 4 still require close to a 40-hectare infill. We 5 would like to know if OPG is able to provide 6 revised site layouts for the various condenser 7 cooling options with the two-metre depth contour 8 overlay along with the area of infill beyond that 9 two-metre depth contour that may be required for 10 each of the cooling tower options? 11 CHAIRPERSON GRAHAM: OPG? 12 MR. PETERS: John Peters for the 13 record. We're just going to check. I be -- we 14 think we might have already achieved this so I'm --15 I'm just -- I just want to check and make sure. 16 CHAIRPERSON GRAHAM: Certainly, 17 we'll just stand by for a moment. 18 (SHORT PAUSE/COURTE PAUSE) 19 MS. SWAMI: Laurie Swami for the 20 record. I'm -- I'm sorry, we thought we had filed 21 it, but we have not, but we could do so. 22 CHAIRPERSON GRAHAM: So, fine, 23 that's excellent, undertaking number 29. 24 And a timeline, Ms. Swami? MR. PETERS: We would put this in 25

1 a form that could be shared by the middle of next 2 week, Wednesday morning. 3 CHAIRPERSON GRAHAM: Yes, that 4 would be fine. So we'll put it as undertaking 5 number --6 MR. PETERS: Thank you. 7 CHAIRPERSON GRAHAM: -- for March 8 30<sup>th</sup>. Okay. CNSC, any other questions? 9 DR. THOMPSON: No, thank you, sir. 10 CHAIRPERSON GRAHAM: Mr. Pereira? 11 Madam Beaudet? If not, then we go to government 12 agencies and Mr. Leonardelli, I believe you and 13 your team have a question or questions. 14 MR. LEONARDELLI: Thank you, Mr. 15 Chairman. Sandro Leonardelli for the record. I 16 wanted to clarify that Environment Canada is on 17 record regarding thermal effects, both in our written submission of January 31<sup>st</sup> and in what we've 18 19 said at the hearings on Wednesday and Thursday. 20 During the OPG presentation, it 21 was stated that thermal effects were limited to a 22 few days based on OPG's studies with Environment 23 Canada. I wanted to point out, with all due 24 respect to OPG, that the inclusion of Environment 25 Canada in that statement is out of context and

1	inconsistent with Environment Canada's submissions.
2	The conclusion presented today by
3	OPG is their conclusion only, and that anyone
4	interested in Environment Canada's perspective on
5	thermal effects is encouraged to read our written
6	submission of January 31 <sup>st</sup> . Thank you.
7	CHAIRPERSON GRAHAM: Thank you,
8	Mr. Leonardelli. Someone else from EC or
9	Environment Canada has a statement or a question
10	or
11	MR. KIM: Yes, Duck Kim for the
12	record. I wanted to also make a statement on on
13	our position on one of the statements that was made
14	at the OPG's presentation. A lot has been said
15	about the Round Whitefish Action Plan and we we
16	are, at Environment Canada, are also hopeful that
17	the studies that will be conducted under the Round
18	Whitefish Action Plan will be successful and we'll
19	we will be able to identify, you know, key
20	habitat for spawning and population
21	characterizations.
22	However, as noted in Mr. John
23	Peters presentation, there's been 30 years of
24	studies already on Round Whitefish in Lake Ontario,
25	and we still don't know where some of these habitat

1 So there is a possibility that we might not are. 2 be able to find definitively where these habitat 3 might exist, therefore, it is -- we maintain the 4 position that -- that based on the precautionary approach that we've taken, that Round Whitefish 5 6 does -- we -- we assume that Round Whitefish 7 spawning habitat does exist at -- at -- in the 8 vicinity of Darlington Station and the new project 9 area and that until proven otherwise, and therefore 10 we also assume that at -- under the current 11 situation and the current scenario of the preferred 12 location of the diffuser and such, that potential 13 adverse effects are possible there for Round 14 Whitefish. Thank you. 15 CHAIRPERSON GRAHAM: Thank you. 16 If not, is -- that's all your -- that's your only 17 two. Are there any questions to Environment 18 Canada, either from CNSC and OPG? 19 MR. PETERS: Thank you, Mr. 20 Chairman. I just wanted to make it clear that I 21 had no intention -- if I -- I was just -- I reread 22 the speaking notes I had for -- we'll let the 23 record show what it shows, but I was focusing on 24 OPG's work and research we have filed before this 25 -- this panel in my comments with regard to the

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1 effects -- thermal effects in the winter. And I
2 fully accept my colleague's views may be different.
3 I was trying to indicate that we had been working
4 together to try and resolve this problem for a
5 number of months and the record shows that. Thank
6 you.

7 CHAIRPERSON GRAHAM: Thank you 8 very much. With that I -- I will go to intervenors 9 and believe it or not we have one intervenor with 10 six questions and I'll allow the six questions 11 providing not too long a preamble.

#### 12 --- QUESTIONS BY THE INTERVENORS:

13 MS. BULL: Of course, thank you, 14 Mr. Chair. And thank you for the excellent 15 presentation by DFO. I feel like it's answered a 16 lot of questions. First, one clarification which 17 may help the record. We heard from the CNSC that 18 although the U.S. is not building once through 19 cooling plants anymore because of the fish impacts. 20 Canada's laws are more risk-based than the 21 American's Clean Water Act. To correct this, the 22 Fisheries Act is actually a quasi-criminal statute 23 and it's not based on risk and -- and I think if 24 you consult the record for what's happening in the 25 U.S., you'll find that those changes away from once

1 through are happening because of the impacts on 2 fish. Thank you. 3 My first question, we've heard 4 about protection for unique fish and fish habitat 5 and -- as opposed to all fish or fish habitat. I'm 6 not aware of the Section of the Fisheries Act that 7 provides for protecting certain fish over others. 8 So if I could be pointed to that Section, I'd 9 appreciate it. 10 CHAIRPERSON GRAHAM: Just before 11 you -- you get a response, I failed to introduce 12 you so for the transcripts, Joanna Bull from Lake 13 Ontario Waterkeeper and I apologize. DFO, would 14 you like to respond? 15 MR. HOGGARTH: Tom Hoggarth for 16 the record. You're correct that the Fisheries Act 17 does not apply to any individual species. As I --18 as I indicated in my preamble, we're using 19 Whitefish as a surrogate for making decisions as --20 if we're able to protect the Round Whitefish, we --21 we will be able to protect the other fish species 22 in -- in here. So when you look at -- we will have 23 to be providing separate authorizations. Once such 24 authorization, if needed, will be for an infill and 25 the authorization that we'll be doing for the

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infill will be for multiple -- multiple species not 1 2 just one species. It is looking at improving the 3 productive capacity of a coastal wetland. So, no, 4 we are not just picking to use the Fisheries Act for a single species, but we use a single species 5 6 as a -- a fish to review as it's -- it's the most 7 sensitive species we've got there. 8 MS. BULL: Thank you, just to 9 clarify, my question wasn't related to the Round 10 Whitefish, it was in relation to whether it is 11 valid to say that because the fish exist other 12 places in the lake or this habitat exists other --13 in other areas of Lake Ontario, there's no need to 14 protect this habitat. 15 CHAIRPERSON GRAHAM: Your second question, please? 16 17 MS. BULL: My second question. We 18 understand the premise of the no net-loss policy 19 and the Fisheries Act authorizations. Just to 20 confirm from DFO, your first preference is for the 21 protection of fish habitat, and these other options 22 come in only where it's absolutely necessary to 23 destroy that habitat? 24 MR. HOGGARTH: That's in our 25 policies, and our policies do speak to that. Their

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1 preference is, as I indicated, will work to the --2 with the proponent to -- through re-design, 3 relocation to limit the impact on fish habitat as 4 much as possible. Only when we're confident or when we understand that that can't be done, we 5 6 would then be looking at authorizations only if 7 considered acceptable. 8 MS. BULL: Thank you. 9 CHAIRPERSON GRAHAM: Your third 10 question, please. 11 MS. BULL: Thank you. DFO notes 12 that if once-through cooling is built adaptive 13 measures should be included to reduce fish kills, 14 including acoustic deterrents. 15 We know that at Pickering where 16 OPG was ordered by the CNSC to reduce fish kills, a 17 net was installed. That net is removed during the winter months and OPG has told us that acoustic 18 19 deterrents are not viable. Can you explain why 20 that would be different at Darlington? 21 MR. HOGGARTH: I'm -- we may need 22 an answer from OPG. I'm not sure of the context of 23 why they're saying they're not -- they would not be 24 workable at Pickering. 25 CHAIRPERSON GRAHAM: OPG?
1 MR. PETERS: I would -- I would be 2 happy to answer -- John Peters, for the record. 3 With regards to the new nuclear project and -- and 4 Darlington generally it's a very different intake 5 and discharge design. There is very little 6 relationship to the type of design that is 7 available at Pickering, and so it's bad -- bad 8 practice, I think to generalize about the nature of 9 effects and the opportunities to improve the 10 performance. 11 We did consider these deterrents 12 as a possible thing that we might look at as a --13 once we get the detailed design we'd see if it was 14 effective or not in Darlington's case. 15 CHAIRPERSON GRAHAM: I want you 16 only to address Darlington, and you are. 17 MS. BULL: So the site at 18 Darlington would -- would be able to accommodate 19 acoustic measures? 20 MR. PETERS: For the record, John 21 Peters. I'm sorry, Chairman, that's not what I 22 said. I said we would take a look at it as we've 23 identified it as an option. I can't confirm that 24 it would be appropriate in the particular situation 25 at Darlington as it is an offsite deep water

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1 diffuser.

2 CHAIRPERSON GRAHAM: Thank you.3 Your question number four.

MS. BULL: Thank you, that's
helpful. This is actually my last question, so
I'll be short today.

7 With respect to the confusion 8 about the thermal discharges in DFO's jurisdiction 9 versus Environment Canada, if it's helpful our fish 10 habitat expert will be available on Monday to 11 answer questions on this, and his findings were 12 that while Environment Canada has the jurisdiction 13 under 36(3) where thermal impacts are found to be 14 deleterious substance, thermal impacts can also 15 cause a harmful alteration and disruption of fish habitat, which is Section 35, and that would be 16 17 under DFO's jurisdiction.

18 So given that context I'm 19 wondering if DFO has quantified the loss in terms 20 of the area including thermal discharge that would 21 be -- would be had.

CHAIRPERSON GRAHAM: DFO?
 MR. HOGGARTH: Tom Hoggarth, for
 the record. And again, if the thermal -- if the
 discharge is considered deleterious we would not be

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looking at authorizing under the Fisheries Act or 1 2 discussing -- or -- well, we could discuss it, but we would not be using Section 35(2) of the 3 4 Fisheries Act for making decisions around it. 5 Deleterious substance, as we've 6 already indicated, are prohibited. It's an 7 outright prohibition unless there's a regulation. 8 And to me -- and again, there's no confusion. 9 Section 36 is looked after by Environment Canada, 10 Section 35 is looked after by Habitat Management 11 DFO. 12 CHAIRPERSON GRAHAM: Thank you. I 13 have indication here that David Zeit would like to 14 have a question from Transport Canada. Mr. Zeit. 15 MR. ZEIT: Thank you, Mr. 16 Chairman. David Zeit, for the record, from 17 Transport Canada. 18 There's been a fair bit of 19 discussion today, especially in DFO's presentation 20 regarding the idea of extending the intake pipe 21 further into the lake to reduce impacts to fish, 22 possibly as far as the 15 to 20-metre depth line. 23 Obviously that results in the pipe extending --24 projecting much further into the lake. 25 I'd like to know if OPG would be

1 seeking a vessel operation restriction zone for the 2 entirety of that increased length if the design, in fact, does -- does go that -- does favour that 3 4 increased length, or if they feel it might be sufficient protection for their infrastructure to 5 6 have an approach in which we provide a restrictive 7 zone for the near-shore portion and then perhaps 8 simply hydro-graphic markings on charts for the 9 further portion.

10 So, for example, just to use 11 arbitrary numbers for the sake of discussion, maybe 12 a restrictive zone out to the five-metre depth 13 line. And then from the five-metre line out to 20 14 metres hydro-graphic markings. Does OPG feel that 15 would be sufficient protection or, as I said 16 before, would they be seeking a protective zone for 17 the entirety of the length?

18 CHAIRPERSON GRAHAM: OPG, would 19 you like to address that, whether it's a buried 20 line or whether it's on -- and what the displace 21 is, plus how you'll be applying.

22 MR. SWEETNAM: Albert Sweetnam, 23 for the record. Until we actually do a detailed 24 design, we will be unable to answer that question 25 because it would all depend on the -- the chances

1 of our diffuser being damaged by traffic, what sort 2 of traffic would be in that area. So we would have 3 to do a full study in the risks associated with 4 damage to the diffuser.

5 In terms of the way that the 6 diffuser's constructed, it's actually a tunnel in 7 the bedrock that goes into the -- in the lake, and 8 then the diffusers come up from -- from the tunnel, 9 so our concern would be in terms of the sort of 10 traffic, marine traffic that would be in that area 11 that could potentially impact upon those. So we 12 would have to do a full study. So it would be --13 we won't be able to -- to answer now whether we 14 would require a full restrictive zone or not. 15 CHAIRPERSON GRAHAM: Mr. Zeit, 16 does that suffice your -- your question? 17 MR. ZEIT: It -- it does for now. 18 So it sounds like we'll defer that discussion until 19 later in the design stage. But my question ties 20 back to a question I believe Madame Beaudet asked 21 yesterday about what sort of mitigation measures 22 could we consider through our office of boating 23 safety to reduce impacts to recreational boaters 24 and fishers. And I'd like to suggest, this would 25 be an example of that sort of mitigation when the

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appropriate time in design and study comes, we
 would sit down with OPG and discuss the possibility
 of having a combined hydro-graphic chart marking
 and restrictive zone approach rather than just a
 restrictive zone for the entirety of the length.
 Thank you.
 CHAIRPERSON GRAHAM: Thank you.

8 Questions from my colleagues? Any other questions?9 Madame Beaudet? Mr. Pereira?

10 Well, I want to thank Mr. Hoggarth 11 with the DFO and his team for coming today and 12 answering questions, which garner a lot of interest 13 and a need for answers. And also to the Ministry 14 of Natural Resources, Deb Pella Keen for your team 15 for coming and giving us your presentation and your 16 answers to our questions. So with that I go to the 17 co-manager for an announcement. Kelly McGee.

18 MS. MCGEE: Thank you. I just 19 have one administrative matter to mention. The 20 panel had previously announced that the audio files 21 could be accessed on the Canadian Environmental 22 Assessment Agency website. In fact we've run into 23 some technical difficulties, they aren't available 24 on the CEAA registry, but you can access both the 25 audio files and the archived webcasts on the

Canadian Nuclear Safety Commission website. Thank you. CHAIRPERSON GRAHAM: And with that, I'm almost astonished, it's five o'clock, I won't know what to do. I want to thank everyone today and we will adjourn this hearing until tomorrow morning at nine o'clock. Thank you very much and have a good evening. --- Upon adjourning at 05:08 p.m./ L'audience est ajournée à 17h08 

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13	notes/enregistrements au meilleur de mes capacités,
14	et je le jure.
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