

Reactor Facilities Licence Application Guide: Licence to Operate a Nuclear Power Plant

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Canadian Nuclear Safety Commission

Commission canadienne de sûreté nucléaire



Licence Application Guide: Licence to Operate a Nuclear Power Plant

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This document can be viewed on the CNSC website at <u>nuclearsafety.gc.ca</u> or to request a copy of the document in English or French, please contact:

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Preface

This regulatory document is part of the Canadian Nuclear Safety Commission (CNSC)'s reactor facilities series of regulatory documents, which also covers licence application guides for nuclear power plant (NPP) licences for other lifecycle stages. The full list of regulatory document series is included at the end of this document and can also be found on the <u>CNSC's website</u>.

Regulatory document REGDOC-1.1.3, *Licence Application Guide: Licence to Operate a Nuclear Power Plant* sets out requirements and guidance on submitting a formal application to the CNSC to obtain a licence to operate an NPP in Canada, and identifies the information that should be included in the application.

This document will be used to assess licence applications for proposed new NPPs and for licence renewals for existing NPPs. Once the Commission has granted a licence, the safety and control measures described in the licence application and the documents needed to support the application will form part of the licensing basis.

Guidance contained in this document exists to inform the applicant, to elaborate further on requirements or to provide direction to licensees and applicants on how to meet requirements. It also provides more information about how CNSC staff evaluate the information during their review of licence applications.

Licensees are expected to review and consider guidance; should they choose not to follow it, they should explain how their chosen alternate approach meets regulatory requirements. An applicant or licensee may put forward a case to demonstrate that the intent of a specification is addressed by other means and demonstrated by supporting information.

A graded approach, commensurate with risk, may be defined and used when applying the requirements and guidance contained in this regulatory document. The use of a graded approach is not a relaxation of requirements. With a graded approach, the application of requirements is commensurate with the risks and particular characteristics of the facility or activity.

Version 1.1 includes administrative updates to references to the Secretariat. As of January 1, 2022, the Commission Secretariat was renamed the Commission Registry and the Commission Secretary became the Commission Registrar.

Important note: Where referenced in a licence either directly or indirectly (such as through licenseereferenced documents), this document is part of the licensing basis for a regulated facility or activity.

The licensing basis sets the boundary conditions for acceptable performance at a regulated facility or activity, and establishes the basis for the CNSC's compliance program for that regulated facility or activity.

Where this document is part of the licensing basis, the word "shall" is used to express a requirement to be satisfied by the licensee or licence applicant. "Should" is used to express guidance or that which is advised. "May" is used to express an option or that which is advised or permissible within the limits of this regulatory document. "Can" is used to express possibility or capability.

Nothing contained in this document is to be construed as relieving any licensee from any other pertinent requirements. It is the licensee's responsibility to identify and comply with all applicable regulations and licence conditions.

By following the information in this regulatory document, applicants will submit the appropriate information to demonstrate that they are qualified and will make adequate and reasonable provisions to undertake the activity to be licensed.

The information in this document is consistent with modern national and international practices addressing issues and elements that control and enhance nuclear safety. In particular, they establish a modern, risk-informed approach to the licensing of nuclear power plants.

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Licence Application Guide: Licence to Operate a Nuclear Power Plant

1. Introduction

1.1 Purpose

This licence application guide identifies the information to be provided in support of an application for a licence to operate a nuclear power plant (NPP). It sets out requirements and guidance on submitting a formal application to the Canadian Nuclear Safety Commission (CNSC) to obtain a licence.

By following the information in this regulatory document, applicants will submit the appropriate information to demonstrate that they are qualified and will make adequate provisions to undertake the activity to be licensed.

1.2 Scope

This document will be used:

- by applicants to prepare a licence application for a licence to operate a proposed new NPP or for the renewal of a licence to operate an existing facility
- by CNSC staff to assess the licence application

Note 1: This document is not intended for applications for a licence amendment or revocation of an operating licence.

Note 2: The applicant must possess a licence to operate a nuclear facility before operation commences. For a new nuclear facility, operation commences when fuel is loaded (i.e., no fuel may be loaded before the licence to operate has been granted by the CNSC).

1.3 Relevant legislation

The following provisions of the *Nuclear Safety and Control Act* (NSCA, the Act) and the regulations made under it are relevant to this document:

• subsection 24(4) of the NSCA states that "No licence shall be issued, renewed, amended or replaced – and no authorization to transfer one given – unless, in the opinion of the Commission, the applicant or, in the case of an application for an authorization to transfer the licence, the transferee

(a) is qualified to carry on the activity that the licence will authorize the licensee to carry on; and

(b) will, in carrying on that activity, make adequate provision for the protection of the environment, the health and safety of persons and the maintenance of national security and measures required to implement international obligations to which Canada has agreed."

paragraphs (a) and (e) of section 26 of the NSCA state that "Subject to the regulations, no person shall, except in accordance with a licence,
 (a) possess, transfer, import, export, use or abandon a nuclear substance, prescribed equipment or prescribed information
 [...]

(e) prepare a site for, construct, operate, modify, decommission or abandon a nuclear facility"

subsection 3(1.1) of the *General Nuclear Safety and Control Regulations* (GNSCR) states that "the Commission or a designated officer authorized under paragraph 37(2)(c) of the Act, may require any other information that is necessary to enable the Commission or the designated officer to determine whether the applicant

(a) is qualified to carry on the activity to be licensed; or
(b) will, in carrying on that activity, make adequate provision for the protection of the environment, the health and safety of persons and the maintenance of national security and measures required to implement international obligations to which Canada has agreed."

Other relevant sections of the regulations made under the NSCA are included in the content of this document. Appendix A maps a list of relevant clauses from the NSCA and the regulations made under the NSCA to the related sections of this licence application guide.

The applicant must also comply with all applicable laws and regulations at all jurisdictional levels, provided they do not conflict with the NSCA and the regulations made under the NSCA.

Note: This regulatory document includes select requirements that are based on the NSCA and the regulations made under the NSCA. Other requirements are related to documents that must be addressed so that they are incorporated into the licensing basis, and that existing practice for licence renewals is codified.

1.4 CNSC contact information

A single point of contact from the CNSC is assigned to work with every licensee or applicant. This point of contact can provide the licensee or applicant with additional information or explanation of the information contained within this document.

The applicant should contact the CNSC early in the licence application process, and request the name and contact information of the single point of contact assigned to the licence application.

To contact the CNSC, refer to the CNSC's website.

2. Licensing Basis, Process and Submission

This section provides information on the licensing basis and process, including completing and submitting the licence application.

2.1 Licensing basis

The licensing basis sets the boundary conditions for acceptable performance at a nuclear facility. It establishes the basis for the CNSC's compliance program, which is designed to ensure that the licensee continues to meet requirements and conduct the licensed activity within the licensing basis. The concept of the licensing basis is explained in the CNSC's information document *Licensing Basis Objective and Definition* [1].

The applicant shall notify CNSC staff of any conflicts between elements of the licensing basis for the proposed licence (for example, conflicts between provincial and federal legislation).

CNSC staff will review the application and the supporting documentation, and assess whether the information is acceptable. When the Commission grants a licence, the information describing the safety and control measures will form part of the licensing basis.

2.2 Licensing process

REGDOC-3.5.1, *Licensing Process for Class I Nuclear Facilities and Uranium Mines and Mills* [2], clarifies the licensing process in the context of the NSCA.

In addition to the information provided in this licence application guide (REGDOC-1.1.3), the CNSC may request additional information by sending supplemental, facility-specific guidance to the applicant prior to the beginning of the licensing process.

The licensing process is initiated when the applicant submits a licence application. When necessary for increased clarity, the CNSC may request additional information, even if the application generally conforms to the guidelines provided in this document. Applicants should ensure they have included sufficiently detailed information to allow the licensing process to proceed efficiently; early engagement with CNSC staff is encouraged.

Note: The information provided in this document does not prevent applicants from proposing alternatives. However, any proposed alternative should appropriately reflect the complexities and hazards of the proposed activities, and should be demonstrated by supporting information.

2.3 Structuring the licence application

The application may be completed in either of Canada's official languages (English or French).

This licence application guide describes the expected safety and control measures, organized by the CNSC's safety and control area (SCA) framework. The CNSC uses (SCAs as the technical topics to assess, review, verify and report on regulatory requirements and performance across all regulated facilities and activities, as follows (see appendix B):

- management system
- human performance management
- operating performance
- safety analysis
- physical design
- fitness for service
- radiation protection
- conventional health and safety
- environmental protection
- emergency management and fire protection
- waste management
- security
- safeguards and non-proliferation
- packaging and transport

Each of the 14 SCAs is further divided into specific areas that cover all of the topics addressed in a complete assessment and review.

The applicant may choose to organize the information in any structure. However, the applicant is encouraged to organize the licence application according to the CNSC's SCA framework so as to facilitate the CNSC's review. If the application does not follow the order and organization of SCAs as shown above, the applicant should map the application to the CNSC's SCA framework.

2.4 Completing the licence application

The applicant is responsible for ensuring that the licence application contains sufficient information to meet regulatory requirements and to demonstrate that the applicant is qualified to carry on the licensed activity and will make adequate provisions to protect the health, safety and security of persons and the environment. If some information requested in various sections is redundant, the applicant may provide cross-references to detailed information in other sections as appropriate.

The application should cite CNSC regulatory documents, and other codes and standards that will govern program objectives that demonstrate the applicant's ability to meet the safety and control measures. Appendix C provides three lists of documents:

- all applicants shall apply as requirements the documents listed in table C.1
- new applicants shall apply as requirements the documents listed in table C.2; for licence renewals at existing NPPs, applicants shall address them to the extent practicable
- all applicants should address as guidance the documents listed in table C.3

Early in the licensing process, the CNSC will provide the applicant with the appropriate version (publication date and revision number) of each document to be cited through supplemental guidance. The supplemental guidance may also indicate documents additional to the ones listed in appendix C that the applicant should consider and address in the application.

The applicant may provide references to any documents that were previously provided in applications for a licence for site preparation or construction. For the renewal of an existing licence, the applicant will have already submitted the majority of the information with previous licence applications. This application should provide a list of the supporting documents and clearly identify which information has already been submitted. The supporting documents describe the safety policies, programs, processes, procedures, and other safety and control measures. Appendix D provides a sample format for applicants to map their supporting documents to the SCA framework, as well as to indicate if the document has already been submitted to the CNSC (for example, as part of a previous licence application). **Note:** If the document version in the supporting information has changed, the applicant must provide the CNSC with the new version number and a revised copy of the document.

The application should indicate the relevant sections of each supporting document.

New licence applications

For new licence applications, the applicant should confirm which editions of the codes and standards have received regulatory acceptance prior to the development of safety policies, programs, processes, procedures and other safety and control measures.

Licence renewals

For the renewal of an existing licence, the licensee typically conducts a periodic safety review (PSR). A PSR is used to determine the extent to which an existing NPP conforms to applicable regulatory requirements and to modern codes, standards and practices, and to identify any factors that would limit safe long-term operation. In performing a PSR, the licensee is required to conduct comprehensive reviews, addressing all aspects of safety, in order to conduct a global assessment and develop an integrated implementation plan (IIP) that describes safety improvements to be carried out by the licensee during the next licence period. For additional information on conducting a PSR, refer to REGDOC-2.3.3, *Periodic Safety Reviews* [3].

For licence renewals at existing NPPs:

- The applicant should indicate the editions of the codes and standards that form part of the application. The information may be informed by the list of documents that formed the basis of a PSR, but the two lists will not necessarily be identical. The applicant should use these documents in a manner that is consistent with the results of the safety factor reports in the PSR.
- The applicant shall submit improvement plans and significant activities to be carried out during the proposed licence period. These improvements include activities to be carried out during special outages (such as refurbishment outages), programmatic changes and major hardware modifications, replacements or repairs. Where changes are planned for the purposes of meeting new standards or practices (for example, changes related to the implementation of new documents listed in table C.2), the applicant shall identify the standard to be met and provide an implementation plan that includes target dates for compliance. An IIP derived from a PSR provides much of the necessary information.

- The applicant shall provide a statement of performance assessment that includes significant findings and lessons learned over the previous licence period. This statement should describe, at a minimum:
 - industrial safety performance history
 - past performance under each SCA; for the SCAs covered by the PSR, this information may come from the safety factor report for safety factor 8 (safety performance)
 - significant findings that affect or have previously affected the conduct of licensed activities
 - significant lessons learned from operating experience (OPEX); for the SCAs covered by the PSR, this information may come from the safety factor report for safety factors 8 (safety performance) and 9 (use of experience from other plants and research findings)
 - significant changes to operational states (for example, return to service from refurbishment, changes to output, units entering or leaving prolonged layup)
 - results from major self-assessments; for example, the global assessment from a PSR or any functional area review (such as a management system review or OPEX effectiveness review), including strengths and areas for improvements
 - how the applicant:
 - has addressed any follow-up actions from any environmental assessments (EAs) conducted during the current licensing period
 - will address any ongoing or outstanding follow-up actions
- The applicant should describe any additional planned changes that may affect the applicant's ability to carry on the licensed activities (for example, significant organizational or management changes).

2.5 Submitting the licence application

The applicant should ensure that the application is complete, dated and signed by the appropriate authority, and that all supporting documents are clearly identified and cross-referenced. All information submitted is subject to the provisions of the *Access to Information Act* and the *Privacy Act*. It is the responsibility of the applicant to identify and justify any material that is not suitable for disclosure (that is, subject to confidentiality requirements). Submitted information may be presented to the Commission to support the licensing decision. Any such information is also made available to the public on request, subject to confidentiality requirements.

If the licence application is subject to the *Canadian Nuclear Safety Commission Cost Recovery Fees Regulations*, the applicant should ensure that payment is enclosed. For further details, contact the CNSC Cost Recovery Advisory Group at 613-995-5894 or toll-free at 1-888-229-2672.

Applicants are strongly encouraged to submit the documents in electronic format (for example, on secure memory devices).

The applicant may choose instead to submit the licence application in printed (hard-copy) format; in this case, the applicant should submit two printed copies of the application (signed and dated) to the Commission at:

Commission Registrar Canadian Nuclear Safety Commission P.O. Box 1046, Station B 280 Slater Street Ottawa, ON K1P 5S9

As required by section 27 of the *General Nuclear Safety and Control Regulations*, the applicant or licensee shall keep a record of all information relating to the licence that is submitted by the applicant or licensee to the Commission.

Note that prescribed information, such as details of the security program, may be transmitted only by secure means, such as letter mail or encrypted secure memory devices. It is prohibited to submit prescribed information via unencrypted email. Guidance for the protection and transmission of prescribed information can be found in REGDOC-2.12.3, *Security of Nuclear Substances: Sealed Sources* [4].

3. Applicant's General Information

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(a), (b), (c), (d) and (k), and section 15
- *Class I Nuclear Facilities Regulations*, paragraphs 3(a), (b), (c), (e) and (i)
- Nuclear Security Regulations, paragraph 3(b)

The licence application shall include the following general information to satisfy the regulations, and should also include some additional general information, as listed below. The applicant may identify appropriate information and documents as being subject to confidentiality requirements.

3.1 Identification and contact information

3.1.1 Current licence number (for renewal)

If this licence application is for renewal of an existing licence, the applicant should provide the current nuclear power reactor operating licence (PROL) number.

3.1.2 Applicant's name and business address

The applicant shall provide the applicant's name and business address.

The name should be that of the persons or organization applying for the licence, as it appears on the proof of legal status documentation (such as the proof of incorporation or sole proprietorship). The applicant should name an individual only if that person is a sole proprietor or will be solely responsible for the licence.

The business address should be the legal, physical address of the applicant's head office, including the complete street name and number, rural route number if appropriate, city, province or territory, and postal code. A post office box number is not acceptable for a head office address.

The applicant should notify the Commission within 15 days of any changes to this information.

3.1.3 Mailing address

If the mailing address is different from the head office address, the applicant should provide the mailing address, including the complete street name and number, rural route number if appropriate, city, province or territory, and postal code.

If no address is provided here, the licence issued in response to the application will be mailed to the head office address. A post office box number is acceptable as a mailing address.

The applicant should notify the Commission within 15 days of any changes to this information.

3.1.4 All persons who have authority to interact for the applicant with the CNSC

The applicant shall notify the Commission of the persons who have authority to act for them in their dealings with the Commission. Also, the applicant shall notify the Commission of any change in the information, within 15 days after the change occurs.

The applicant should provide a list of names, positions and contact information of all persons who are authorized by the applicant to interact with the CNSC. **Note:** The applicant may request that, for security reasons, this information be subject to confidentiality requirements.

3.1.5 **Proof of legal status**

First-time applicants should provide proof of legal status by appending proof of incorporation, corporation number or charter. When submitting an application to renew a licence, proof of legal status should be provided if the applicant's original organization name has changed.

If the applicant is a corporation, the application should include the following information:

- corporation's legal name
- corporation number
- date of incorporation
- registered office address (if different from the head office address)

3.1.6 Evidence that the applicant is the owner of the site or has authority from the owner of the site to carry on the activity to be licensed

The applicant shall provide evidence that the applicant is the owner of the site or has authority from the owner of the site to carry on the activity to be licensed.

3.1.7 Identification of persons responsible for management and control of the licensed activity

The application shall contain the applicant's organizational management structure insofar as it may bear on the applicant's compliance with the NSCA and the regulations made under it, including the internal allocation of functions, responsibilities and authority.

The applicant shall notify the Commission of the names and position titles of the persons who are responsible for the management and control of the licensed activity and the nuclear substance, nuclear facility, prescribed equipment or prescribed information encompassed by the licence. The applicant shall notify the Commission of any change in this information within 15 days after the change occurs.

To satisfy these requirements, the applicant should provide a summary list of all persons responsible for management and control of the licensed activity, including:

- names
- positions (job titles)
- contact information (email, telephone, facsimile)
- mailing addresses (if different from the business mailing address); include the complete street name and number, rural route number if appropriate, city, province or territory, and postal code

3.1.8 Billing contact person

The applicant should provide the following information for the person responsible for licence fee payments:

- name
- position
- contact information (email, telephone, facsimile)
- mailing address (if different from the business mailing address); include the complete street name and number, rural route number if appropriate, city, province or territory, and postal code

3.1.9 Legal signing authority

The applicant should provide the name, title and contact information (address, email address and telephone number) of the individual who is signing the application as the applicant authority.

By signing, the applicant authority is indicating that they understand that all statements and representations made in the application and on supplementary pages are binding on the applicant.

3.2 Facility and activities to be licensed

3.2.1 Licence period

The applicant should state the requested licence period (years or months).

The CNSC uses flexible licence periods, which enable it to regulate NPPs in a risk-informed manner by adjusting the licence period in consideration of the licensee's previous performance and findings of its compliance verification activities. With the implementation of the PSR process, CNSC staff will typically recommend to the Commission a 10-year licence period. The licensee may request a specific licence period to match planned activities or anticipated change in status (such as the beginning or end of refurbishment).

3.2.2 Statement of the main purpose

The applicant shall provide:

- information about the activity to be licensed and its purpose
- a description of any nuclear facility, prescribed equipment or prescribed information to be encompassed by the licence

This information may be provided in summary format; for example, by listing the facilities, equipment or information.

3.2.3 Description of site

The application shall contain:

- a description of the site of the activity to be licensed, including the location of any exclusion zone and any structures within that zone
- plans showing the location, perimeter, areas, structures and systems of the nuclear facility
- a site plan that indicates the location and includes a description of the following, if applicable:
 - \circ the perimeter of the lands on which a high-security site is located
 - the barrier enclosing every protected area

- \circ the protected areas
- the unobstructed areas that meet the requirements set out in section 10 [of the *Nuclear Security Regulations*]
- the structure or barrier enclosing every inner area
- \circ the inner areas
- \circ the vital areas

3.2.4 Description of the facility's existing licensing status, if any

If a facility on the site is currently licensed by the CNSC, or a previous licence application is pending, the applicant should provide a description of the licensing status.

3.2.5 Nuclear and hazardous substances

The applicant shall provide:

- the name, maximum quantity and form of any nuclear substance to be encompassed by the licence
- the name, form, characteristics and quantity of any hazardous substances that may be on the site while the activity to be licensed is carried on

The applicant should provide the scientific name of each nuclear and hazardous substance.

This information may be provided in summary format; for example, by providing a table of the nuclear and hazardous substances and the information required for each substance.

3.3 Other relevant information

3.3.1 Permits, certificates and other licences

The applicant should describe the relationship of this application to any previous licences (for example, siting, construction or operation) issued by the CNSC for this facility, including any changes to the safety case that was included in the previous licences.

The applicant should reference any other CNSC licences that control other nuclear substances at the nuclear facility; for example, licences for nuclear substances and radiation devices, dosimetry service, and import/export of nuclear substances.

3.3.2 Similar facilities (for a licence application for a new facility)

If this licence application is for a new facility, the applicant should provide a list of any similar facilities owned or operated by the applicant that have been assessed and licensed by either the CNSC or any foreign national regulatory body, and a description of the main differences or design improvements made since that earlier licence was granted. The list should include the following information:

- facility name
- location
- date when the most recent licence was granted
- description of the facility

3.3.3 Supporting information

Supporting information includes:

- the results of experimental programs, tests or analyses (for example, results of manufacturers' material tests and qualification data, and results of fuel behaviour experimental programs)
- those that have been submitted to, received from, or published by a foreign national regulatory body
- information published by a national agency or an international nuclear agency such as the International Atomic Energy Agency (IAEA) or the International Commission on Radiological Protection (ICRP)

4. Safety Policies, Programs, Processes, Procedures and Other Safety and Control Measures

The applicant's safety policies, programs, processes, procedures and other safety and control measures shall address all relevant clauses in the NSCA and the regulations made under the NSCA (see appendix A), and shall also address the CNSC's safety and control areas (SCAs).

The applicant's policies, programs, processes and procedures shall also address other matters of regulatory interest, such as public information and disclosure programs, financial guarantees and Aboriginal engagement.

4.1 Management system

The management system SCA covers the framework that establishes the processes and programs required to ensure an organization achieves its safety objectives, continuously monitors its performance against these objectives, and fosters a healthy safety culture.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(k), 12(1)(a), and 17(c) and (e), and sections 15, 27 and 28
- *Class I Nuclear Facilities Regulations*, paragraphs 3(d) and (f), 6(d), (g) and (h), and subsections 14(1), (2), (4) and (5)
- Nuclear Security Regulations, subsections 37(1), (2) and (3), and section 38
- *Nuclear Substances and Radiation Devices Regulations*, subsection 36(1)

4.1.1 General considerations

The application should describe the management system programs, processes and procedures that have been or will be put in place to protect health, safety and the environment, and a description of the organizational management structure.

The application should also describe the safety policies, the roles of external safety assessment organizations, and the advisory committees that will advise the management of the operating organization.

4.1.2 Management system

The application should describe how the management system addresses all aspects of the management of the facility, including health, safety, security, environment, economics (with regards to safe operation) and quality. The application should also describe how the management system is implemented in all plant activities, such as engineering assessment and analysis, procurement of goods and services, manufacturing, commissioning and operation.

The application should describe the programs and processes in place to manage the key functions important to safety.

The application should include an explanation of the management controls for the design, construction, commissioning, operations and technical support functions (including control of contractors) and sufficient objective evidence to demonstrate how these controls have been and will continue to be exercised so as to promote and assure the safety aspects of work being performed.

The application should describe the measures taken to ensure the implementation of the management system procedures.

The application should describe how management will make its high-level expectations clear to all workers, through formal and well-publicized statements on elements of its management system such as its vision, mission, core values, guiding principles, safety policy and commitment to foster a healthy safety culture. The application should describe how the applicant will confirm that personnel responsible for checking compliance have access, whenever required, to senior levels of the applicant's management structure.

The applicant should describe the procurement approach, process or governance for use in the licensed activity. The application should include the provisions to ensure that procurement documents are clear and complete.

The application should describe how the procurement and manufacturing are systematically controlled. The application should explain the steps to be taken and the measures implemented to assure that applicable specifications for goods and services to be procured are met.

If the applicant plans to apply a different management system and organizational structure for operating the plant (as compared to constructing and commissioning), the application should describe the arrangements including those for the transition from construction to commissioning to operations.

4.1.3 Organization

The applicant should document the organizational structure, including the titles of all key positions with responsibilities for the management and control of the licensed activity. The description of the corporate and site management structures should include information on major technical support organizations, designer, constructor, major contractors and subcontractors, and the internal allocation of functions, responsibilities and authority.

The application should describe:

- the roles and responsibilities of each organizational element within the applicant's organization, and the qualifications of staff, including those of the oversight bodies (for example, safety committees, advisory panels)
- the approach, programs and processes proposed for staffing and service procurement
- the monitoring and management of contractors

The application should describe how management functions (such as policy making, operating, support and review functions) necessary for the safe operation of the plant are integrated into the management system.

4.1.4 Performance assessment, improvement and management review

The applicant should describe the programs covering performance assessment, improvement and management review. The applicant should provide sufficient objective evidence from the programs to demonstrate that the safety policy is implemented effectively.

The application should describe the provisions made for an independent and ongoing safety review, including an objective internal self-evaluation program supported by periodic external reviews and taking into account national and international experience and feedback from the nuclear industry.

The application should describe how organizational effectiveness and safety performance are measured, including the use of performance indicators to detect any shortcomings and deteriorations in safety.

The application should describe how organizational changes are managed to prevent degradation of safety performance.

The applicant should demonstrate that the analysis of the causes of significant incidents and events will consider technical, organizational and human factors aspects, and that the necessary arrangements have been made to report and analyze near-miss events.

4.1.5 **Operating experience**

The application should describe how the program has addressed the ways in which plant incidents and events are identified, recorded, investigated, trended and reported, both internally and to the regulator, including how these incidents and events will be used to promote enhanced safety performance of the workers and the plant.

The applicant should demonstrate that the program covers feedback of relevant operational experience from other plants, including the identification of generic problems and the implementation of measures for improvements as required. The applicant should also explain how feedback from non-event-related operational feedback (for example, observation of good practices, lessons learned from post-job briefings) will be collected, analyzed and disseminated.

4.1.6 Configuration management and change control

The application should describe the processes proposed to identify, review, approve, control, plan, execute, audit and document the activities related to modifications to the following elements:

- program management directing and monitoring the development and implementation of configuration management
- design requirements establishing, documenting, maintaining and communicating design requirements associated with structures, systems and components (SSCs)
- information control identifying and managing facility configuration information related to the physical configuration and the design requirements
- change control maintaining conformance among the design requirements, physical configuration and the facility configuration information as changes are made, and resolving identified configuration management discrepancies
- assessments defining facility-configuration management needs and measuring the effectiveness of design requirements, physical configuration and facility configuration information
- training providing assurance that workers have sufficient knowledge of the configuration management concepts, terminology (including definitions) and procedures

The applicant should demonstrate that processes are in place to evaluate the safety significance of proposed modifications, including the requirements for seeking CNSC approvals or providing notification where necessary.

For pressure boundary SSCs, the application should describe the arrangements that have been made to ensure the related quality assurance requirements are established in governance and in implementation processes and procedures.

The application should describe how the modification control processes cover the changes made to the physical plant, to safety-related software, to operating limits and to other important plant procedures.

The application should describe how the applicant ensures that the as-built configuration of the plant is aligned with the design and safety analysis.

4.1.7 Safety culture

The application should demonstrate that the following items are addressed in support of a healthy safety culture:

- safety is a clearly recognized value
- accountability for safety in the organization is clear
- safety is integrated into all activities in the organization
- a safety leadership process exists in the organization
- safety culture is learning-driven in the organization

The application should describe the strategy leading to the establishment and maintenance of a healthy safety culture for all workers performing licensed activities, including all levels of contractors. For additional information, refer to the documents listed in appendix C.

The application should clearly state how the principles of safety culture will be promoted and regularly assessed throughout the organization. In addition, the application should describe how the results of documented periodic self-assessments will be used in the overall strategy for improving safety performance.

4.1.8 Records management

The application should describe the provisions for maintaining all required documents and records, including the processes for identifying and categorizing controlled documents.

The application should describe elements of record management control, such as retention periods, methods for indexing and placing records in proper locations, and provisions for security and access.

4.1.9 **Business continuity**

The applicant should submit a business continuity plan. This plan should include contingency provisions for pandemics and for possible labour disruptions while maintaining staffing of key positions in support of the minimum shift complement.

4.2 Human performance management

The human performance management SCA covers activities that enable effective human performance through the development and implementation of processes that ensure that a sufficient number of licensee personnel are in all relevant job areas and have the necessary knowledge, skills, procedures and tools in place to safely carry out their duties.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(k), and 12(1)(a), (b), (e) and (j), and section 17
- *Class I Nuclear Facilities Regulations*, paragraphs 3(f) and 6(d), (h), (l), (m) and (n), sections 9, 10, 11 and 12, and subsection 14(2)
- Nuclear Security Regulations, section 38 (all requirements related to security training)

4.2.1 General considerations

The application should describe the qualifications, adequate numbers, skills and competencies required by workers at the facility.

The description should include the measures to ensure a sufficient number of workers in all job areas, and that workers have the necessary knowledge, skills, procedures and tools in place to safely carry out their duties.

The application should describe the measures to promote and support human performance at all levels in the organization. The application should demonstrate how the applicant's programs and processes interface to support continuous enhancement of human performance. The application should demonstrate various measures to identify and monitor human performance weaknesses and to correct any organizational deficiencies to minimize human error.

The application should describe the workforce planning process – including measures for knowledge transfer – to ensure that workers are recruited and trained to fill each key role within the organization.

4.2.2 Human performance program

The application should describe how the human performance program addresses and integrates the range of human factors that influence human performance, including but not limited to:

- the provision of qualified workers
- the reduction of human error
- organizational support for safe work activities
- the continuous improvement of human performance
- monitoring hours of work

4.2.3 **Personnel training**

The application shall describe a training system that is in accordance with REGDOC-2.2.2, *Personnel Training*, version 2 [5].

The applicant shall submit a description of any proposed full-scope training simulator used for the facility and the manner in which the simulator will be used to support operation.

The application shall include the applicant's overall training policy and all governance documents (or a description) related to the training system, including a list of the occupations or positions. The application shall include descriptions of the initial and continuing training programs for all workers engaged in licensed activities, including workers employed as trainers and instructional staff.

The application should describe the processes established to:

- develop and manage documentation related to all phases of training, including analysis, design, development, implementation and evaluation
- manage training change control
- manage and track the status of staff and contractor qualifications

4.2.4 Personnel certification

For positions requiring certification as set out in RD-204, *Certification of Persons Working at Nuclear Power Plants* [6], the application shall include details on the program that will be implemented to achieve the specified requirements for certification training and testing.

The applicant shall submit roles and responsibilities of certified positions to support the training programs for certified workers at the plant.

The application should describe the certification training and testing programs established for the certification of personnel for work relating to the safe operation and maintenance of the plant. The application should describe how the certification training will be linked to, or build upon, the training programs that are common to other workers.

The application should include any proposed alternate approaches that will be implemented to achieve certification and information on how the training and testing positions for the certification program will be staffed. The application should include information on the qualifications of the examiners and training personnel required to conduct certification-related training and testing on the full-scope training simulator.

The applicant should demonstrate that the training and testing of certified personnel ensure that they have the skills and knowledge necessary to perform the duties required to oversee and supervise operating activities. The applicant should submit the certification exam results or provide references where appropriate.

The applicant should demonstrate that the programs ensure that only personnel who hold a CNSC certification for a position are assigned to that position (these positions are directly related to the safe operation of the plant; for example, responsible health physicist, shift manager, authorized nuclear operator).

4.2.5 Initial certification examinations and requalification tests

The application shall describe an examination program to support workers certification in accordance with RD-204, *Certification of Persons Working at Nuclear Power Plants* [6].

The application shall address the CNSC examination guides EG-1 and EG-2, and the document *Requirements for the Requalification Testing of Certified Shift Personnel at Nuclear Power Plants*, revision 2.

The two examination guides and the document *Requirements for the Requalification Testing of Certified Shift Personnel at Nuclear Power Plants*, revision 2, are available from the CNSC (through the single point of contact between the applicant and the CNSC).

4.2.6 Work organization and job design

The application should describe the minimum number of workers with specific qualifications required for normal operations and accident conditions (minimum shift complement), and the measures in place to mitigate the effect of any violations of the minimum shift complement until minimum complement is restored. The application should demonstrate that each shift's minimum shift complement will be monitored and recorded.

The application should state the minimum number and position of certified personnel at all times in the nuclear facility and in the main control room.

The applicant should demonstrate that the adequacy of the minimum shift complement has been determined through a systematic analysis to identify the required number of workers and their qualifications. The applicant should demonstrate that the minimum shift complement can meet the performance requirements and support the safe operation of the plant.

For more information, refer to G-323, *Ensuring the Presence of Sufficient Qualified Staff at Class I Nuclear Facilities – Minimum Staff Complement* [7] and G-278, *Human Factors Verification and Validation Plans* [8].

4.2.7 Fitness for duty

The application shall describe how the requirements for fitness for duty will be implemented for workers in accordance with RD-204, *Certification of Persons Working at Nuclear Power Plants* [6].

The application should identify the oversight requirements for supervisors of certified and security personnel from the perspective of fitness for duty.

For more information, refer to:

- G-323, Ensuring the Presence of Sufficient Qualified Staff at Class I Nuclear Facilities Minimum Staff Complement [7]
- REGDOC-2.2.4, Fitness for Duty: Managing Worker Fatigue [9]

4.3 **Operating performance**

The operating performance SCA includes an overall review of the conduct of the licensed activities and the activities that enable effective performance.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(k) and 12(1)(c), (e) and (f), and sections 17, 29, 30, 31 and 32
- *Class I Nuclear Facilities Regulations*, paragraphs 6(c), (d), (e), (g), (h) and (k), and subsection 14(2)
- Radiation Protection Regulations

4.3.1 General considerations

The application shall include information on how the applicant will ensure that normal plant operations:

- are carried out safely, such that radiation doses to workers and members of the public as well as any planned discharges or releases of radioactive material or hazardous substances from the plant will be within authorized limits
- adhere to any applicable provincial legislation or other applicable codes and standards

The application shall describe the proposed measures, policies, methods and procedures for operating and maintaining the nuclear facility. The application should describe the means for preparation of equipment for maintenance and the monitoring of SSCs to confirm that they will continue to operate as required by the design.

The application should describe the principles, policies, programs, processes and procedures for operating and maintaining the plant. The application should also describe how the applicant will:

- exercise overall responsibility for safety in conducting licensed activities, including ongoing upgrades and modifications to the facility
- carry out effective oversight of these activities

The application should describe how the operating principles, policies, processes and programs will confirm that the SSCs, as an integrated unit, will perform and function in accordance with the design specifications and regulatory requirements, and as credited in the safety analysis.

The application should include information regarding the development, verification, validation and implementation of programs and procedures related to commissioning, reliability testing, maintenance and operation.

For a new facility, the application should describe the processes used to ensure that the performance of the SSCs has been assured from construction to operation and when (in the future) major modifications are made to the facility.

4.3.2 Procedures

The application should describe the development, verification, validation and implementation of operating procedures covering normal, abnormal, unplanned and emergency conditions (including beyond-design-basis accidents and severe accidents). The application should include information on how the applicant will ensure that the normal operating procedures are conducted safely in all normal operational configurations (including startup, power operation, shutting

down, shutdown, cooldown, load changes, power transients and fuel handling), and that operation will be consistent with the safe operating envelope for the plant.

The application should include sufficient information to demonstrate that the operator actions required to diagnose and respond to anticipated and unanticipated events are covered appropriately and use symptom-based and/or event-based procedures.

The application should describe how all normal, abnormal, unplanned and emergency operating procedures will be validated.

For more information, refer to G-278, Human Factors Verification and Validation Plans [8].

4.3.3 Safe operating envelope

The applicant should provide information related to the plant's safe operating envelope. The application should include a description of how the corresponding requirements for surveillance, maintenance and repair are specified, to ensure that these parameters remain within acceptable limits and that systems and components are operable. Where appropriate, this information should be supported by means of a deterministic safety analysis and a probabilistic safety assessment.

The application should state the safe operating limits and conditions pertaining to reactor core, channel and fuel bundle powers. The information submitted should describe how the applicant will comply with limits imposed by the design and safety analysis assumptions – for example, the total power generated in any one fuel bundle, the total power generated in any fuel channel, and the total thermal power from the reactor fuel. The application should clearly describe the actions to be taken if the limits and conditions are not met.

The information available on the set of limits and conditions and the accompanying design information for the plant should be sufficient to support the training, qualification and certification of plant workers.

4.3.4 Outage management performance

The application should describe the approach and relevant arrangements that are proposed for conducting maintenance outages, as required by the operating cycle and other factors. The information submitted should demonstrate that an outage management program exists for the management of planned outages, including a review to ensure proper scoping, planning and execution of safety-related commitments (such as for heat sinks and dose control). The application should also describe the policies, programs, processes and procedures governing the various aspects of outages, including human resources aspects.

The outage management program should describe the designated criteria that the licensee will follow to confirm that planned and discovery work has been satisfactorily completed. For more information on specific reporting requirements for outages, refer to REGDOC-3.1.1, *Reporting Requirements for Nuclear Power Plants*, version 2 [10].

4.3.5 Accident and severe accident management and recovery

The application shall include guidelines for a severe accident management (SAM) program in accordance with REGDOC-2.3.2, *Accident Management*, version 2 [11].

The application should also describe the emergency operating procedures (EOPs) for accident management.

The information submitted should demonstrate that these procedures and guidelines support the operator when responding to anticipated and unanticipated events. The application should clearly indicate the role of the safety analysis in supporting the EOPs and SAM guidelines.

The application should describe the systematic approach, and the principles and data used to develop the EOPs and SAM guidelines.

In the application, the description of the accident management program should include high-level information on:

- management structure (including management, operational and technical support staff) in place to deal with the in-plant and off-plant consequences of severe accidents and the roles and responsibilities of these workers
- guidelines for operating procedures and training needs
- protocol for interface with the public and with regulatory or other agencies
- analysis methods and results of the study of the feasibility of the planned emergency arrangements

4.4 Safety analysis

The safety analysis SCA covers maintenance of the safety analysis that supports the overall safety case for the facility. Safety analysis is a systematic evaluation of the potential hazards associated with the conduct of a proposed activity or facility and considers the effectiveness of preventive measures and strategies in reducing the effects of such hazards.

This section addresses the requirements of the following regulations made under the NSCA:

- General Nuclear Safety and Control Regulations, paragraphs 3(1)(d), (e) and (i), and 12(1)(c) and (f)
- *Class I Nuclear Facilities Regulations*, paragraphs 3(b) and (d), and 6(a), (b), (c), (d) and (h)
- *Radiation Protection Regulations* (all requirements related to dose)

4.4.1 General considerations

The application shall include a safety analysis of the NPP. The safety analysis should include a deterministic safety analysis, a probabilistic safety assessment (PSA) and a hazards analysis. The application should demonstrate that all levels of defence in depth are addressed, and should confirm that the facility's design is capable of meeting the applicable dose acceptance criteria and safety goals.

Whenever operator action is taken into account, the application should demonstrate that the operators will have reliable information, sufficient time to perform the required actions, documented procedures to follow, and will have been trained.

For new facilities, the application should demonstrate that the safety analysis has been updated to reflect all changes made during construction and fuel-out commissioning.

4.4.2 Postulated initiating events

The safety analysis shall identify postulated initiating events (PIEs) using a systematic methodology (for example, failure modes and effects analysis). The scope and classification of PIEs in the application shall meet the requirements specified in REGDOC-2.4.1, *Deterministic Safety Analysis* [12].

The information provided should demonstrate that all foreseeable events with the potential for serious consequences or with a significant frequency of occurrence are anticipated and considered.

For a site with multiple units, the application should describe how the design and safety analyses have taken into account the potential for specific hazards simultaneously affecting several units on the site.

4.4.3 Deterministic safety analysis

The application shall include a deterministic safety analysis to evaluate and justify plant safety, conducted in accordance with REGDOC-2.4.1, *Deterministic Safety Analysis* [12]. The level of conservatism of each deterministic safety analysis should be appropriate for the class of event analyzed and the analysis objectives.

The application should provide the dose acceptance criteria.

The application should also describe the trip coverage and trip setpoints.

The deterministic safety analysis should demonstrate that applicable dose limits under designbasis accidents (DBAs) are met.

For a currently licensed facility, it is recognized that full compliance with REGDOC-2.4.1 [12] may not be possible or provide any additional safety benefit beyond the current safety case. The application should describe a method of evaluating the significance of gaps identified (such as applying a graded approach) against REGDOC-2.4.1 and the importance to safety of each gap.

4.4.4 Hazard analysis

The applicant shall provide a hazard analysis that has been performed in accordance with the requirements of REGDOC-2.4.2, *Probabilistic Safety Assessment (PSA) for Nuclear Power Plants* [13], and taking into account the information in REGDOC-2.4.1. [12]

The application should describe the analysis of all potential hazards (internal and external), both natural and human-induced. Some examples are:

- for natural external hazards: earthquakes, droughts, floods, high winds, tornadoes, abnormal surges in water level and extreme meteorological conditions
- for human-induced external hazards: those that are identified in the site evaluation, such as airplane crashes and ship collisions
- for internal hazards: internal fires, internal floods, turbine missiles, onsite transportation accidents and releases of hazardous substances from onsite storage facilities

The application should describe the analysis of any potential combinations of the external hazards. It should also consider the potential interaction of external and internal hazards, such as external events that initiate internal fires or floods, or interactions that may lead to missile generation.

For a site with multiple units, the application should describe how the potential for specific hazards simultaneously affecting several units has been taken into account.

4.4.5 Probabilistic safety assessment

The application shall include a probabilistic safety assessment (PSA) conducted in accordance with the requirements specified in REGDOC-2.4.2, *Probabilistic Safety Assessment (PSA) for Nuclear Power Plants* [13].

The application should describe how the results of the PSA have been used to identify any plant vulnerabilities. With support from the PSA, the application should also:

- identify any systems for which design improvements or modifications to operational procedures could reduce the probabilities of severe accidents or mitigate the consequences
- provide information regarding the verification that emergency operating procedures are adequate
- describe how the results of the PSA provide insights into the severe accident management program

4.4.6 Severe accident analysis

The applicant shall demonstrate that a severe accident analysis has been performed in accordance with the requirements of:

- REGDOC-2.3.2, Accident Management, version 2 [11]
- REGDOC-2.4.1, Deterministic Safety Analysis [12]
- REGDOC-2.4.2, Probabilistic Safety Assessment (PSA) for Nuclear Power Plants [13]

The format and content of the beyond-design-basis accident (BDBA) analyses should be consistent with the presentation of the analyses for anticipated operational occurrences and design-basis events. In addition, the application should:

- state the objective and/or the specific acceptance criteria for the BDBA analysis
- include a discussion of the additional postulated failures in the accident scenario, including the reasons for their selection
- summarize the key results of the analyses with specific acceptance criteria, and state how the acceptance criteria are met

The application should provide detailed information concerning the analysis to identify accidents that can lead to significant core damage, and/or offsite releases of radioactive material (severe accidents). In addition, the information submitted should describe the evaluation that has been carried out on the capability of complementary plant design features to meet the design criteria.

The application should demonstrate the capability of the design to mitigate certain BDBAs. The applicant should explain the choice of the BDBAs to be analyzed and justified, indicating whether the choice was made on the basis of a PSA or according to another fault analysis that identifies potential vulnerabilities of the plant. Additionally, the applicant should describe, explain and justify the approach taken.

BDBA events are typically sequences involving more than one failure (unless they are taken into account in the DBAs at the design stage), such as plant blackout, design-basis events with degraded performance of a safety system, and sequences that lead to containment bypass and/or confinement bypass. The application should describe how the analysis:

- uses best-estimate models and assumptions
- takes credit for realistic system action and performance beyond original intended functions, including systems not important to safety
- takes credit for realistic operator actions

Where this is not possible, reasonably conservative assumptions should be made. These assumptions should consider uncertainties in the understanding of the physical processes being modelled.

The application should include an explanation of the analysis performed for severe accident sequences, including (as applicable) hydrogen fire, steam explosion and molten fuel/coolant interaction, and a description of the results of the most relevant severe accident analyses used in the development of the accident management programs and emergency preparedness planning for the plant.

4.4.7 Summary of analysis

The application should include information concerning the integrated review of the plant design and operational safety, carried out to complement the results of the deterministic analyses already performed and to give an indication of the success of the design in achieving the design objectives.

4.4.8 Event mitigation

The application shall provide the results of a review of event mitigation measures in accordance with the requirements of REGDOC-2.3.2, *Accident Management*, version 2 [11].
4.5 Physical design

The physical design SCA relates to activities that affect the ability of SSCs to meet and maintain their design basis, given new information arising over time and taking changes in the external environment into account.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(d), (e), (g), (h), (i) and (j), and 12(1)(c) and (f)
- *Class I Nuclear Facilities Regulations*, paragraphs 3(a), (b), (d) and (i), and 6(a), (b), (c), (h), (m) and (n)
- Radiation Protection Regulations
- Nuclear Security Regulations

4.5.1 General considerations

The application should include a general description of the overall conceptual physical design of the NPP, the design practices and the safety concepts. The application should also describe the approach followed for the general design of the SSCs.

For a new NPP, the application should include a comparison of the NPP's design, construction, commissioning and operation with prevailing modern standards and international practices.

For existing NPPs, the application should address the information in this section to the extent practicable. Any alternative approaches selected or mitigating measures applied should be identified.

The application may refer to information that was submitted previously (for example, in the application for a licence to construct). The set of documents that address the requirements in this section should be submitted only once (for the initial application), with few subsequent revisions.

The application should demonstrate that normal plant operations can be carried out safely such that radiation doses to workers and members of the public, and any planned discharges or releases of radioactive material from the plant, will be within authorized limits.

In addition, the application should demonstrate that the dose acceptance criteria and safety goals are met.

Description of structures, systems and components

For each SSC, the application should describe in detail the characteristics, major components and design basis requirements (such as the functional and performance requirements associated with the definition of design basis), including the following information:

- objective of the system and how it relates to the entire plant
- design description of the system and its main components with their configuration and their modes of operation, including:
 - functional requirements (for example, postulated demands and required performance for all plant states)
 - the design-basis events that contribute to the determination of the system design requirements, and which design limits are determined by which events
 - \circ interfaces with other systems

- measures taken to minimize the generation of hazardous and radioactive waste through design
- any other specific requirements imposed by applicable regulations, codes and standards
- supporting design documentation and any related documents, such as design requirements of the system
- safety and pressure boundary code classifications, quality assurance, seismic and equipment requirements, human factors requirements, requirements developed to ensure consistency with other systems and the safety analysis, the design reliability targets for systems and main components, and any requirements resulting from operational feedback
- detailed elements of system design, including, as appropriate:
 - o design flowsheets for fluid systems
 - o single line diagrams for electrical, and instrumentation and control systems
 - functional block diagrams for logic systems
 - physical location and isometric drawings
 - system boundaries as a function of mode of operation
 - o containment boundaries including isolation requirements
 - code classification and classification boundaries for pressure-retaining systems and components
 - seismic categories and seismic boundaries and their interfaces with support systems providing services, such as electric, pneumatic or hydraulic power, cooling, lubrication and sampling systems
 - o chemical control specifications
- operational aspects, such as:
 - operation of the system and its expected performance (including under beyonddesign conditions, if important)
 - interdependence with the operation of other systems
 - o requirements for technical specifications regarding system operability
 - system testing for availability, reliability and capability, including online health monitoring, reporting and trending
- maintenance aspects, including:
 - o surveillance
 - condition-based preventive maintenance
 - periodic maintenance and overhauls to ensure continued safety performance and to meet design reliability targets throughout the system's qualified life
- in-service inspection specifications, including visual, surface and/or volumetric nondestructive examination for SSCs to confirm that the actual condition of the SSC complies with design assumptions
- commissioning testing requirements to:
 - demonstrate to the extent practicable that the SSCs meet their performance requirements in all operational states and accident conditions credited in the safety analysis (particularly important for those design features which are new or first of a kind)
 - o verify that the SSCs have been correctly installed/constructed

The application should describe any design features necessary to support commissioning tests.

The design information should reflect all design modifications and changes made during previous licensing periods or phases.

4.5.2 Site characterization

The application should refer to, or summarize, the information previously submitted in any relevant environmental assessment or licensing documentation, such as environmental impact statements and any previous licence application. This information includes:

- geological, geotechnical, seismological, hydrological, hydrogeological and meteorological data
- site plan and description, and site reference data
- exclusion zone authority and control
- proximity of industrial, transport and military facilities

For additional information on site characterization, refer to RD-346, *Site Evaluation for New Nuclear Power Plants* [14].

4.5.3 Design principles and requirements

The application should describe the design principles and requirements that cover the processes for the overall conceptual design of the facility, and the operation and interaction of all of the SSCs to be addressed. To ensure that the NPP will be reliable, robust and maintainable, the applicant should ensure that the design:

- conforms to high quality levels
- incorporates the latest developments in knowledge and technology
- is resistant to the effects of common-cause events and, to the extent practicable, to severe accidents

When aspects of the design are based on conservative deterministic principles, such as those outlined in international codes and standards or in regulatory documents, the application should describe the use of such principles. If the design of the plant does not fully comply with a specific deterministic principle in a regulatory document, the applicant should demonstrate that the overall level of safety is not impaired.

The application should identify the criteria used for determining the level of acceptable risk, and should show that the criteria meet general safety objectives and concepts.

The application should describe the decision-making methodology (for example, cost/benefit, best available technology, and so on) that was used to select the design option.

Safety objectives and goals

The application should describe how the safety objectives and goals have been met in the design of SSCs. Where there is some redundancy of information requested in various sections, the application may include cross-references to detailed information in other sections as appropriate.

Safety objectives include general nuclear safety objectives, radiation protection objectives, technical safety objectives and environmental protection objectives. Safety goals include qualitative and quantitative safety goals, core damage frequency, and small and large release frequencies.

Design authority

The application should identify the design authority responsible for the overall design. If the design authority has been transferred from another organization, the applicant should provide the formal relationships (including roles and responsibilities) and the prerequisites that had to be met prior to the transfer.

Applicable regulations, codes and standards

The application should include declarations of the design's compliance with the codes and standards used. The applicant should evaluate these documents for their applicability, sufficiency and adequacy, and provide the results in the application. If necessary, the standards used should be supplemented with additional requirements that should also be identified in the application.

The applicant should provide an assessment, such as a gap analysis, if the codes and standards differ from those used in Canada. The application should include information pertaining to cases where requirements contained in any of the applicable regulations or codes and standards are not met.

The application should include an assessment of the safety significance of any deviations from applicable codes and standards. Where necessary, a separate and complete justification should be provided for each deviation. This justification should include all information necessary to assure the CNSC that any deviations will not negatively affect the facility's overall level of safety. This justification should be included wherever applicable in the licence application or in documents referenced in the licence application.

Safety assessment and engineering evaluation

The applicant should demonstrate that a systematic process has been applied throughout the design phase to ensure that the design meets all relevant safety requirements, and that the plant design process has followed proven engineering practices.

The applicant should ensure that the plant design meets all other applicable safety and regulatory requirements.

This section should provide the following information for each system that is credited (or that supports a credited system) in the safety analysis:

- an assessment of the functional capability of the system that is directly credited in the safety analysis, including but not limited to:
 - timing of system operation
 - minimum system performance envelope to meet safety analysis assumptions
 - ability of the system to perform over the lifetime of the plant
 - ability of the system to perform in any abnormal environmental conditions in accident scenarios for which the system is credited
- a demonstration that the physical separation, the electrical and/or fluid isolation devices and the environmental qualification requirements (or any other special protective measures) provide sufficient capacity to deliver the credited functions reliably

Identification of plant states and operational configurations

The application should identify all plant states and operational configurations.

For operational states (normal operation and anticipated operational occurrences (AOOs)), the information should cover configurations such as start-up, normal power operation, shutting down, shutdown, refuelling and any other normal operating configuration. The application should identify the key parameters and unique characteristics of each operational configuration, including the specific design provision for maintaining the configuration. The application should also provide the permissible periods of operation at different conditions (for example, power level) in the event of a deviation from normal operating conditions.

Plant design envelope

The application should include a cross-reference to the plant design envelope, which includes all plant states. The applicant should demonstrate that the design authority has established the plant design envelope.

Defence in depth

The applicant should provide, in general terms, the approach taken to incorporate the defence-indepth concept into the design of the NPP. The design approach adopted should ensure that multiple and (to the extent practicable) independent levels and barriers for defence are present in order to provide protection against AOOs and accidents, regardless of their origin.

The application should describe the selection of the main barriers, with particular emphasis placed on SSCs important to safety. The application should describe any proposed operator actions to mitigate the consequences of events and to assist in the performance of important plant safety functions.

Safety functions

The application should describe how the fundamental safety functions have been incorporated into the design of the NPP. The application should provide information on the SSCs used to perform necessary safety functions at various time intervals following a PIE.

The application should also identify and provide a description of any additional plant safety functions; for example, heat removal from irradiated fuel in fuel handling and storage systems.

Safety classification of structures, systems and components

The application should describe the approach adopted in the design for the safety classification of the SSCs. It should include criteria for deciding on the appropriate design requirements for each class, such as:

- appropriate codes and standards to be used in the design, manufacturing, construction, testing and inspection of individual SSCs
- system-related characteristics, such as the degree of redundancy, diversity, separation, and reliability, environmental qualification and seismic qualification

- availability requirements for particular SSCs for on-demand duty and for reliability for the prescribed mission time
- quality assurance requirements

Design for reliability

The application shall include the basis for reliability targets that meet the requirements in REGDOC-2.6.1, *Reliability Programs for Nuclear Power Plants* [15].

The description of the reliability program should include the following:

- methods used for reliability assessment
- how aging-related considerations are taken into account
- selection criteria for the reliability assessment input data and subsequent updates, based on testing, surveillance and other experience

The applicant should demonstrate that all SSCs important to safety have been designed with sufficient quality and reliability to meet the design limits. The applicant should provide a reliability analysis for each of these SSCs. The application should include considerations of:

- common-cause failures
- single-failure criterion
- fail-safe design
- allowance for equipment outages
- shared systems

Human factors

The application should describe how the plant design takes into account human factors. It should describe the systematic process that has been followed, for all systems, to incorporate considerations of human factors into the specification, definition and analysis of requirements; design activities; and verification and validation activities.

The application should describe the interfaces of human factors in design with other areas (for example, as inputs to the development of operating and other procedures and training). The application should also describe the considerations of human factors that apply to the design of specific SSCs, including:

- human-machine interfaces for all plant states
- instrumentation, displays and alarms provided to monitor system operations
- physical location, accessibility and usability of equipment that is operated, tested, maintained or monitored
- physical interlocks, and indication of bypassed or inoperable status

The application should include a list of human factors analyses and activities that were used in developing the design. The applicant should demonstrate that human factors engineering and human-machine interface considerations have been applied to all operational states and accident conditions, and for all plant locations where such interactions are anticipated.

The applicant should also provide a human factors engineering program plan.

For additional information on human factors design requirements, refer to:

- G-276, Human Factors Engineering Program Plans [16]
- G-278, Human Factors Verification and Validation Plans [8]

Radiation protection

The application shall include a description of the design approach adopted that demonstrates the facility design meets the requirements of the *Radiation Protection Regulations*.

The information submitted shall demonstrate that, in all operational states, radiation doses within the plant or any planned release of radioactive material from the plant are kept below regulatory limits and are as low as reasonably achievable (ALARA).

Robustness against malevolent acts

The information submitted should demonstrate that the design includes considerations of both physical protection concerns and transportation routes, in accordance with the requirements of the *Nuclear Security Regulations* and RD-346, *Site Evaluation for New Nuclear Power Plants* [14].

The application should describe both the general design approach and the approach and provisions followed to ensure the physical protection of the plant (including control areas) against internal and external sabotage. These measures should take into account the selection of specific materials, the physical separation of redundant systems, the performance requirements of the equipment, and the use of barriers to segregate redundant safety trains.

The description of the design approach should include:

- rules followed to establish the scope of threats
- justification for the specification of vital areas and the anticipated loads (for example., impact forces, blast pressure waves, internal induced vibrations, fires and missiles) on SSCs and buildings
- methodology used for assessing the vulnerability of the plant, along with the measures selected to address these vulnerabilities and their consequences

The application should also describe the provisions for protecting the capability of:

- monitoring and control of plant parameters
- emergency management and response
- mitigation and recovery measures to ensure the safety of the plant workers and the public

Note: Applicant submission and resultant review correspondence related to this topic is considered to be prescribed information under the NSCA and must be submitted in a secure manner. Refer to the Treasury Board of Canada Secretariat *Policy on Government Security* [17] for further details on handling, submitting and transmitting assets considered security-sensitive.

Safeguards in the design and design process

With respect to the design and design process, the information submitted should demonstrate that the design and design process comply with the obligations arising from the safeguards agreement between Canada and the International Atomic Energy Agency (IAEA). For additional information on safeguards, see section 4.13.

Design changes

The application should describe the control of design modifications such that the NPP is maintained and modified within the limits prescribed by the design, analysis and (once established) licensing basis.

To ensure adequate configuration management, the application should describe the design basis. The application should also describe the processes for maintaining the design basis, taking into account new information, operating experience, safety analyses, resolution of safety issues or correction of deficiencies.

The application should describe how design changes are assessed, addressed and accurately reflected in the safety analyses or analysis of record prior to implementation.

Feedback into the design and design process from operating experience and safety research

The application should describe how lessons learned from the operation of other plants or results of new research have been incorporated into the submitted plant design.

With respect to the design and design process, the application should describe how feedback from operating experience (OPEX) and safety research takes into account:

- changes in design due to recent advances in material properties
- improved methods of construction and fabrication
- considerations related to improvement in reliability and in the operability and maintainability of the plant
- considerations on the current safety approach
- the understanding of important phenomena governing plant behaviour
- methods and tools used in design and analysis

Plant operability and maintainability

The application should describe how, in general, the design process and its outputs support the design for system and equipment operability and maintainability.

Control of foreign material

The application should demonstrate that the design provides for the detection, exclusion and removal of all foreign material and corrosion products that may have an effect on safety.

Other safety functions

The application should specify, describe and explain the appropriateness of any other safety requirements or criteria that have been respected in the design to reduce the effect of failures and enhance the safety of the design. The description should include, but not be limited to:

- adequate safety margins
- simplified design
- passive safety features
- gradually responding plant systems
- fault-tolerant plant and systems
- operator-friendly systems

- leak-before-break concepts
- fail-safe design

Decommissioning

The application should include considerations of future plant decommissioning and dismantling activities.

The application should also include considerations of the requirements for storage of radioactive waste after the end of commercial operation.

4.5.4 Facility design

The application should describe the processes that pertain to the overall adequacy of the facility design, including layout of the facility itself.

Basic technical characteristics

The application should include a description (in a table, if appropriate) of the principal features and specifications of the NPP, including (but not limited to):

- number of reactor units
- type of NPP and its main features and characteristics
- safety systems
- type of nuclear steam supply system
- type of containment structure
- thermal power levels to be reached in the core
- corresponding net electrical power output for each thermal power level
- any other characteristics necessary for understanding the main technological processes of the design

In cases where the NPP design is similar to earlier designs licensed by the CNSC, the applicant should provide a comparison that identifies and justifies the main modifications and improvements that have been incorporated into the submitted design.

Layout of main systems and equipment in the facility

The application should include basic technical and schematic drawings of the main facility SSCs, including:

- details of the physical and geographical location of the NPP
- connections with the electrical grid
- means of access to the site by rail, road and water

This information should be sufficient for the CNSC to verify that the NPP design includes adequate provision for an appropriate exclusion zone. The information submitted should demonstrate that the facility layout takes into account PIEs to enhance the protection of SSCs important to safety. The application should also include general layout drawings of the entire NPP, accompanied by a brief description of the main systems and equipment, and their individual purposes and interactions. Information on NPP layout that contains security-related information should be submitted in a secure manner.

The application should include references to other sections that provide more detailed descriptions of SSCs. The application should describe the main interfaces and boundaries between onsite equipment and systems provided by different design organizations, including the interfaces with equipment and systems external to the NPP (for example, the electrical grid). The description should provide sufficient detail to reveal how the NPP operation will be coordinated.

The application should refer to the confidential information on the provisions made for the physical protection of the NPP.

4.5.5 Structure design

The application should present relevant information on the design of the site layout and on civil engineering works and structures associated with the nuclear facility. The application should describe the design and analysis procedures, the assumed boundary conditions and the computer codes used in the analysis. Site and plant layout information should include the main building and structures (including the foundation), sources of cooling water, grid connection, and access to all essential services required for both normal and emergency operation.

The application should describe the design principles, design basis requirements and criteria, and applicable codes and standards used in the design. The application should demonstrate that the safety margins are sufficient for the buildings and structures important to safety (for example, seismic design and robustness against internal and external events). The application should clearly state and justify any deviation from applicable codes and standards or from other design requirements.

The application should describe the safety classification for each building containing equipment or used for operations important to safety. The classification should be commensurate with the classification of the systems and equipment that it contains or the operations it is used for.

The application should include the seismic classification for each structure and building. The descriptions provided here should include the extent to which various load combinations have been considered in order to confirm the building's ability to meet its safety functions. If a structure performs a function other than structural support (for example, radiation shielding, separation barrier, containment), the application should specify the additional requirements for this function and should reference them in other relevant sections of the application.

The application should describe the range of anticipated structural loadings and performance requirements, including design consideration for specific hazards during operation, and for any design considerations or mitigation measures in place to deal with beyond-design-basis accidents.

The description of structures that house nuclear material (such as new and spent fuel or tritiated light or heavy water) should include the design considerations (for example, applied loads, codes and standards, analytical tools and material properties), the structural stability, the relative displacements, and the means of protection against internal and external events that were considered.

The application should address the safety requirements for the containment building or system, including, for example, its structural strength, leak tightness, and resistance to steady-state and transient loads (such as those arising from pressure, temperature, radiation and mechanical effects that could be caused by postulated internal and external events). The application should also include the main design features of the structures provided to comply with these safety requirements.

The application should provide details on the safety requirements and design features for the containment internal structures, such as the reactor vault structure, the shielding doors, the airlocks and the access control and facilities. The application should include the coupling between the internal structures and the main containment structure that affects the transmission of loads from external events to the internal structures.

The containment description should also cover details such as:

- identification of the applicable design guides and design requirements
- description of the structure, including:
 - base slab and sub-base
 - o containment wall design
 - containment wall openings and penetrations
 - pre-stressing system
 - o containment liner and its attachment method

If the design incorporates confinement or secondary confinement, the application should describe the confinement, including the analytical models and methods used and the results of the design evaluation of the containment's ultimate pressure capacity with the corresponding acceptance criteria. For designs incorporating a liner plate, the application should provide the analysis and design procedures for the liner plate and its anchorage.

4.5.6 System design

The applicant should present relevant information for the system description, pressure-retaining SSCs, equipment environmental qualification, electromagnetic interference, seismic qualification, and fire safety/fire protection.

System description

The applicant should provide, in detail, the characteristics and major components of the system and its design basis requirements (for example, the functional and performance requirements associated with the definition of design basis).

Pressure-retaining structures, systems and components

The application should describe the basis for the design of the pressure-retaining SSCs and their supports. The application should also describe the pressure boundary standards and codes (and their editions / effective dates). It should also describe the overall pressure boundary program, including its implementation processes and procedures. In addition, the application should describe the service agreement with a recognized authorized inspection agency and the related pressure boundary quality assurance program.

Equipment qualification

The applicant should provide detailed processes and specifications for an equipment qualification program. The program should identify equipment service conditions. The application should demonstrate that equipment can perform its intended safety functions under the environmental conditions defined for all plant states in which it is credited. For SSCs important to safety, the application should include a description of how aging effects due to service life are taken into account.

Electromagnetic interference

The applicant should demonstrate that instrumentation and electrical equipment of SSCs important to safety are protected from electromagnetic interference (EMI)-induced faults for all plant states in which they are credited.

The information submitted should demonstrate the capability, as specified in the design, of instrumentation and electrical equipment to function within the applied electromagnetic environment of the plant in different states, and without introducing significant electromagnetic disturbances to other equipment within the plant.

The application should include the plant layout strategies for grounding and shielding, and should also provide EMI-qualified device handling and storage requirements.

Seismic qualification

The application should describe how the plant design protects SSCs (including building structures) from earthquake damage. The applicant should ensure there is instrumentation available to monitor seismic activity at the site for the lifecycle of the plant.

SSCs important to safety should be designed to withstand a design-basis earthquake (DBE) event. For a beyond-design-basis earthquake, the applicant should demonstrate that there is a high confidence of low probability of failure of the SSCs that are credited to function during and after the event.

4.5.7 Fire safety and fire protection system

The application should describe how the plant's design provisions will address prevention of, protection from, control of, mitigation of, response to, and recovery from fires (including explosions) in order to protect the SSCs, persons and the environment.

The application should include an independent third-party review of the design, assessing compliance against the applicable fire codes and standards used in the design for protection from fires and explosions.

4.5.8 Reactor and reactor coolant system

The application should demonstrate that the reactor and reactor coolant system meet the requirements in REGDOC-2.5.2, *Design of Reactor Facilities: Nuclear Power Plants* [18].

The applicant should provide relevant information concerning the reactor, including a summary description of:

- mechanical, nuclear, thermal and hydraulic behaviour of the designs of the various reactor components
- fuel, reactor internals, and reactivity control systems
- related instrumentation and control systems in place to demonstrate the capability of the reactor to perform its design safety functions in all operational states throughout its design life

The applicant should ensure that the nuclear criticality safety program meets the requirements in RD-327, *Nuclear Criticality Safety* [19]. For additional information, refer also to GD-327, *Guidance for Nuclear Criticality Safety* [20].

Design of fuel system

The applicant should provide the following information concerning the thermal, mechanical, thermal-hydraulic and material design of all fuel systems and components, including a description of the fuel manufacturing and a summary of the in-core fuel management:

- the design documents of all fuel systems to be used, including the fuel design drawings
- the fuel design basis requirements
- evaluations of the fuel design
- a description of the methods and computer codes used to assess the fuel behaviour under normal and accident conditions
- testing, inspection and surveillance plans
- the manufacturing process

Design of the reactor internals

The application should describe the design of the reactor internals and their design basis requirements, specifically:

- structures into which the fuel has been assembled (for example, the fuel assembly or fuel bundle)
- related components required for fuel positioning
- all supporting elements internal to the reactor, including any separate provisions for moderation and fuel location

The information provided should link to and complement other sections that cover related aspects of the reactor fuel and its handling and storage, such as:

- physical and chemical properties of the fuel components including:
 - thermalhydraulic, structural and mechanical aspects
 - the expected response to static and dynamic mechanical loads and their behaviour
 - a description of the effects of irradiation on the ability of the reactor internals to perform their safety functions adequately over the design life of the plant
- any significant sub-system components, including any separate provisions for moderation and fuel location (corresponding design drawings should be provided)
- consideration of service effects on the performance of safety functions, including surveillance and/or inspection programs for reactor internals to monitor the effects of irradiation and aging on them
- program to monitor the behaviour and performance of the core, which should include provisions to monitor the neutronics, dimensions, and temperatures of the core

Nuclear design and core nuclear performance

The application should describe how the design meets the design basis requirements for:

- nuclear design of the fuel
- reactivity control systems (including nuclear and reactivity control limits such as excess reactivity, fuel burn-up, reactivity feedbacks)
- core design lifetime
- fuel replacement strategies
- reactivity coefficients
- stability criteria

- maximum controlled reactivity insertion and removal rates
- control of power distributions
- shutdown margins
- rod speeds and stuck rod criteria
- chemical and mechanical shim control
- neutron poison requirements
- all shutdown provisions

The description should also include any of the following areas of the design if applicable:

- fuel enrichment distributions
- burnable poison distributions
- physical features of the lattice or assemblies relevant to nuclear design parameters
- delayed neutron fractions and neutron lifetimes
- core lifetime and burn-up
- plutonium build-up
- soluble poison insertion rates
- xenon burnout or any other transient requirements

Further detailed information should be provided on the following topics, as appropriate:

- power distributions
- reactivity coefficients
- reactivity control requirements
- reactivity devices
- criticality during refuelling
- reactor core stability, irradiation issues
- analytical methods used (with verification and validation information and uncertainties)
- testing and inspection plans
- operational limits and conditions

Core thermalhydraulic design

The applicant should provide information concerning the reactor and reactor coolant system thermalhydraulic design, including:

- design basis requirements, the thermal and hydraulic design for the reactor core and attendant structures, and the interface requirements for the thermal and hydraulic design of the reactor coolant system
- analytical tools, methods and computer codes (with codes for verification, and validation information and uncertainties) used to calculate thermal and hydraulic parameters
- flow, pressure, void and temperature distributions, and the specification of their limiting values and a comparison with design limits
- justification for the thermalhydraulic stability of the core; for example, stability in forced or natural circulation flow against:
 - o neutronic/thermalhydraulic feedback
 - o flow oscillations
 - o parallel channel instabilities

Reactivity control systems

The design of the reactivity control systems should provide the means for detecting levels and distributions of neutron flux. Information provided on the reactivity control systems should include, but not be limited to:

- design basis requirements for the systems
- demonstration that the reactivity control systems, including any essential ancillary equipment, are designed to provide the required functional performance and are properly isolated from other equipment
- description of the qualification and commissioning tests that have been carried out, in order to ensure that the equipment and system performance comply with the design requirements and meet the claims for their performance made in the safety analysis
- description on how separation and diversity have been achieved
- description of the rate of reactivity insertion and the depth of each reactivity control system

Taken together, the SSCs important to safety instrumentation and control systems and the reactivity control systems should meet the expectations for shutdown means.

Reactor materials

The application should describe the materials used for the components of the reactor (including the materials for the reactor coolant system pressure boundary, the materials for the core support function and the materials for in-core components such as control rods and instrumentation). The application should include information on the material specifications, including:

- chemical, physical and mechanical properties
- resistance to corrosion
- dimensional stability, strength, toughness, hardness and crack tolerance
- where important, microstructure and material fabrication details

The application should describe the properties and required performance of seals, gaskets and fasteners in the primary pressure boundary.

The application should describe a material surveillance program that will address potential material degradation for all components, particularly for components operated in high radiation fields, in order to determine the metallurgical or other degradation effects of factors such as irradiation, stress corrosion cracking, flow-accelerated corrosion, thermal embrittlement, vibration fatigue, and other aging mechanisms.

The application should describe how neutronic properties of control rod materials are addressed in the nuclear design and core nuclear performance section.

Design of the reactor coolant system and reactor auxiliary system

The application should provide the design basis requirements for the reactor coolant system and its major components. The application should describe the system design performance and features to ensure that its various components and its interfacing subsystems meet the safety requirements for design.

The application should demonstrate that the reactor coolant SSCs are designed, manufactured and installed in a manner to allow periodic inspections and tests during their operating lifetime.

Where applicable, the information provided should cover:

- reactor coolant pumps
- steam generators or boilers
- depressurization system
- reactor coolant system piping
- main steamline isolation system
- isolation cooling system for the reactor core
- main steamline and feedwater piping
- pressurizer
- pressure-relief discharge system
- provisions for main and emergency cooling
- residual heat removal system and its components, such as pumps and valves
- supports for piping, vessels and components

The application should indicate the location of specified inspection information in the design documentation, including the volumetric or visual examination and testing.

The application should describe any additional systems associated with the reactor that are not described elsewhere in the application. For example, for CANDU reactors, such information would include the moderator system and its auxiliaries, the end shield cooling system and the annulus gas system. For light-water reactors, an example would be the primary leak detection system.

Integrity of the reactor coolant system pressure boundary

The application should include the results of the detailed analytical and numerical stress evaluations, and of the engineering mechanics and fracture mechanics studies for all components comprising the reactor coolant system pressure boundary.

The application should take into account the entire range of operating and postulated accident conditions in all operating and shutdown states. The description should directly refer to the detailed stress analyses for each of the major components, to permit further evaluations to be made, if necessary.

The information should be detailed enough to demonstrate that the materials, fabrication methods, inspection techniques, loading conditions and load combinations used conform to all applicable regulations, codes and standards. The pressure boundary materials, the pressure-temperature limits and the integrity of the reactor pressure boundary – including embrittlement considerations – should all be taken into account in this information.

If the reactor design includes a calandria vessel, the application should present similar information for these components, at a level of detail commensurate with their importance to safety.

4.5.9 Safety systems and safety support systems

The information submitted in the application should demonstrate that the safety systems ensure the safe shutdown of the reactor or the residual heat removal from the core, or limit the

consequences of AOOs and DBAs. The application should describe how the safety support system supports the operation of one or more safety systems.

Means of shutdown

The application should describe the means of reactor shutdown, reducing reactor power to a low value, and maintaining that power for the required duration, when the reactor power control system and the inherent characteristics are insufficient or incapable of maintaining reactor power within the requirements of the SOE.

Emergency core cooling system

The application should describe the emergency core cooling system (ECCS). Systems that supply electrical power or cooling water to equipment used in the operation of the ECCS should be considered as a safety support system.

The applicant should ensure that, if injection of emergency coolant is required, an operator cannot easily prevent the injection from taking place.

The application should demonstrate that plant safety would not be affected even if all or part of the ECCS was operated inadvertently.

Containment

The application should describe the containment structure in place to minimize the release of radioactive materials to the environment during operational states and DBAs. The containment should also assist in mitigating the consequences of design-extension conditions (DECs). Containment should be part of the safety system and may include complementary design features.

Emergency heat removal system

The application should describe the emergency heat removal system (EHRS), which provides for removal of residual heat in order to meet fuel design limits and reactor coolant boundary condition limits.

If the EHRS is required to mitigate the consequences of a DBA, then the EHRS should be designed as a safety system.

The applicant should demonstrate that, during DECs, the EHRS will function as required.

Safety support system

The information submitted should demonstrate that the safety support systems ensure the fundamental safety functions are available in operational states, DBAs and DECs. The design should include emergency safety support systems to cope with the possibility of loss of normal service and, where applicable, concurrent loss of backup systems.

4.5.10 Electrical power systems

The application should specify the required functions and performance characteristics of each electrical power system that provides normal, standby, emergency and alternate power supplies to ensure:

- sufficient capacity to support the safety functions of the connected loads in operational states, DBAs and DECs
- availability and reliability is commensurate with the safety significance of the connected loads

4.5.11 Instrumentation and control

The application should describe the instrumentation and control (I&C) systems used to support the safety case of the facility. The applicant should include provision of instrumentation to monitor and control plant variables and systems over the respective ranges for operational states, DBAs and DECs, in order to ensure plant safety and to make sure that adequate information can be obtained on plant status.

4.5.12 Control facilities

The applicant should provide a description of the plant control facilities, including the main control room, secondary control room and emergency support facilities.

The description should cover the habitability systems, equipment, supplies and procedures that are in place to ensure that essential plant workers, including those in the main and secondary control rooms, can remain at their posts and operate the plant safely in all operational states, or to maintain the plant in a safe condition under all accident conditions considered in the safety case.

The application should include considerations of escape routes and means of communication. The documentation should explain how workers will relocate from the main control room to the secondary control room when the circumstances demand it, and should demonstrate that the route is properly qualified to ensure safe passage in these circumstances. In addition to the habitability systems for the control rooms, this section should cover:

- shielding
- air purification systems
- systems for the control of climatic conditions
- storage capacity for food and water, as required

4.5.13 Steam supply system

The applicant should provide design information related to the steam supply system, including the steam lines, steam and feedwater system piping and vessels and turbine generators. The applicant should ensure there is sufficient margin in the design such that pressure boundary limits are not exceeded in operational states and DBAs.

The application should demonstrate that piping and vessels are separated from electrical and control systems to the extent practicable.

The application should demonstrate that turbine generators have protection systems in place to minimize the potential for any missiles from a turbine break-up striking SSCs important to safety.

4.5.14 Plant auxiliary systems

The application should describe the plant auxiliary systems, including their design basis requirements. It should also describe any other plant auxiliary system whose operation may influence plant safety, but has not been covered elsewhere in the application (for example, communication and lighting systems).

Water systems

The applicant should provide information concerning the water systems associated with the NPP, including the station service water systems, the cooling system for reactor auxiliaries, the makeup system for demineralized water, the condenser cooling water system, the fire protection water supply systems, the ultimate heat sink, and the condensate storage facilities.

The application should describe the safety significance and reliability requirements of each of the water systems, taking into account any claims made in the safety case for their availability to provide cooling. Those water systems that support SSCs important to safety or safety functions should meet the expectations of the safety support system.

Heat transfer to an ultimate heat sink

The application should describe the systems for transferring residual heat from SSCs important to safety to an ultimate heat sink. This overall function should be subject to very high levels of reliability during operational states, DBAs and DECs.

Process auxiliaries

The application should describe the auxiliary systems associated with the reactor process system, including but not limited to the following:

- compressed-air systems
- process and post-accident sampling systems
- equipment drainage and floor drainage systems
- chemical control systems and volume control systems
- purification system

The application should also define the guaranteed shutdown state (GSS) that will support safe maintenance activities of the NPP.

Heating, ventilation and air conditioning systems

The application should describe the plant's heating, ventilation, and air conditioning (HVAC) systems. The description should include areas such as control facilities, the spent fuel pool area, the auxiliary and radioactive waste area, the turbine building (in boiling water reactors), and the ventilation systems for safety systems.

The safety significance of any HVAC system credited in the plant safety analysis should be clearly stated, including all common safety-related functionality dependencies such as the air-conditioning system for an equipment room that may contain multiple divisions or groupings of support systems.

4.5.15 Fuel handling and storage

The application should include a description of the fuel handling and storage systems, including details for:

- monitoring and alarming
- criticality prevention
- shielding, handling, storage, cooling, transfer and transport of non-irradiated and irradiated fuel

The application should also include a description of methods for detection of failed fuel in the reactor.

4.5.16 Waste treatment and control

The application should describe how the generation of radioactive and hazardous wastes is minimized, and how the wastes are characterized, controlled, handled, conditioned and disposed of.

The application should also describe how releases within the plant and to the environment will be monitored and controlled such that they remain within prescribed limits.

4.5.17 Laboratories and Class II nuclear facilities

The applicant should provide information on the design of laboratories and Class II nuclear facilities within the NPP and if included as a licensed activity under the Class I licence. The design of laboratories and Class II nuclear facilities should meet the requirements of the *Class II Nuclear Facilities and Prescribed Equipment Regulations* and the *Nuclear Substances and Radiation Devices Regulations*, as applicable.

The applicant should provide information on the provisions for storage of items such as, but not limited to, contaminated tooling and radiation sources.

For more information, refer to GD-52, *Design Guide for Nuclear Substance Laboratories and Nuclear Medicine Rooms* [21].

4.6 Fitness for service

The fitness for service SCA covers activities that affect the physical condition of SSCs to ensure that they remain effective over time. This area includes programs that ensure all equipment is available to perform its intended design function when called upon to do so.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(d), (e), (i) and (j), and 12(1)(c) and (f)
- *Class I Nuclear Facilities Regulations*, paragraphs 3(f) and 6(a), (b), (c), (d), (m) and (n), and subsection 14(2)
- Radiation Protection Regulations

4.6.1 General considerations

The application should identify all SSCs important to safety.

4.6.2 Reliability program

For new facilities, the reliability program shall meet the requirements of REGDOC-2.5.2, *Design of Reactor Facilities: Nuclear Power Plants* [18].

For currently licensed facilities applying for a licence renewal, the reliability program shall meet the requirements of REGDOC-2.6.1, *Reliability Programs for Nuclear Power Plants* [15].

The application should provide a description of the reliability program for plant systems whose failure affects the risk of a release of radioactive or hazardous material. Examples of topics include:

- setting reliability targets
- performing reliability assessments
- testing and monitoring
- regulatory reporting

4.6.3 Maintenance program

Maintenance activities include monitoring, inspecting, testing, assessing, calibrating, servicing, overhauling, repairing and replacing parts.

The maintenance program shall meet the requirements of REGDOC-2.6.2, *Maintenance Programs for Nuclear Power Plants* [22].

The application should include a clearly defined maintenance program containing the proposed measures, policies, methods and procedures that provide direction for maintaining SSCs so that they remain capable of maintaining their functions, as described in design documents and safety analyses that are included in the plant licensing basis.

The application should describe the processes for planning, monitoring, scheduling and executing work activities so that SSCs continue to perform the design intent and remain fit for service in the presence of degradation mechanisms.

The application should describe:

- preventive maintenance activities
- maintenance processes and record retention requirements

- corrective maintenance
- calibration of measuring and monitoring devices
- SSC monitoring, activity optimization
- outage management, work assessment
- work planning and scheduling
- work execution
- maintenance procedures
- post-maintenance verification and testing
- maintenance program assessment

4.6.4 Aging management program

The application shall describe the integrated aging management program that meets the requirements of REGDOC-2.6.3, *Aging Management* [23].

The application should include the aging management processes that ensure reliability and availability of required safety functions of SSCs throughout the service life of the NPP.

The application should include the following elements of an aging management program:

- organizational arrangements
- data collection and record keeping
- screening and selection process for aging management
- evaluations for aging management
- condition assessments
- SSC-specific aging management plans
- management of obsolescence
- interfaces with other supporting plant programs
- implementation of SSC-specific aging management plans
- review and improvement process for aging management programs

The application should include SSC-specific aging management plans (also called lifecycle management plans (LCMPs)) for major components in accordance with the overall integrated aging management program framework. Examples of major components that may require LCMPs are fuel channels, feeder piping, steam generators and reactor components, and structures. The application should include SSC-specific aging management plans (or LCMPs) that are structured and have forward-looking inspection and maintenance schedules, requirements to monitor and trend aging effects, and any preventive actions to minimize and control aging degradation of the SSCs.

Periodic inspection or in-service inspection programs may be incorporated directly into aging management programs or LCMPs, or may be treated as stand-alone programs. When such programs are treated as stand-alone programs, their role in the aging management framework should be described in the application.

4.6.5 Chemistry control program

The application should include a clearly defined chemistry control program that states the goals and objectives of the program. The program should:

- preserve the integrity of SSCs important to safety
- manage the harmful effects of chemical impurities and corrosion on plant SSCs

- implement the ALARA principle to manage the buildup of radioactive material and occupational radiation exposure
- limit the release of chemicals and radioactive material to the environment

The applicant should demonstrate that the chemistry control program establishes processes and overall requirements for effective control during operation and under lay-up conditions to ensure critical plant equipment performs safely and reliably over the requested licensing period. The application should include a set of technical basis documents establishing the design basis for chemistry control.

The applicant should demonstrate that a chemistry surveillance program is established and implemented to verify the effectiveness of chemistry control in plant systems. The surveillance program should be used to detect trends in parameters and to discover and eliminate undesirable effects and consequences of out-of-range chemistry parameters.

The applicant should demonstrate that consideration is given to the use of online monitoring of control parameters as the preferable monitoring method for evaluating chemistry conditions in plant systems. The applicant should demonstrate that a calibration and maintenance program is established and applied to all online and laboratory monitoring instrumentation. The applicant should demonstrate that redundancy or equivalency of laboratory facilities is provided to ensure analytical services at all times.

The applicant should demonstrate that the chemistry control program includes defined chemistry specifications for systems; procedures for chemistry parameter monitoring, trending and monitoring activities; and procedures for the storage and handling of chemicals.

The application should describe provisions for a post-accident sampling system or other adequate sampling facility. If one does not exist, the applicant should describe the other approaches that have been adopted for core damage evaluation and for estimation of the inventory of fission products released into containment.

The applicant should demonstrate that the operating organization has procedures for chemicals and for controlling their required quality. The application should include lists of approved chemicals.

The applicant should demonstrate that the chemistry control program includes procedures for selection, monitoring and analysis of chemistry regime, instructions for operations involving chemistry processes and evaluation of operating results, the operation and reference limits for chemistry parameters and action levels, and possible remedial actions, including ensuring that the chemicals and their quantities used are correct.

4.6.6 Periodic and in-service inspection and testing programs

The application should include periodic and in-service inspection and testing programs for the following SSCs:

- nuclear pressure boundary components
- containment components
- containment structures
- safety-related structures
- balance-of-plant pressure boundary components important to nuclear safety

Periodic and in-service inspection and testing programs require physical inspection and testing of SSCs to confirm that service-induced degradation has not increased the likelihood of a failure of a barrier against the release of radioactive substances.

The application should state the codes and standards that the applicant intends to use as the basis of the design, inspection and testing programs. Regulatory acceptance of the proposed codes and standards will be considered as part of the application review process.

The application should include inspection programs for balance-of-plant pressure boundary components based upon the aging management program requirements.

Program documents should describe baseline inspection activities implemented to establish the condition of an SSC at the time it was placed into service and describe periodic inspection activities spanning the intended operating life of the plant.

If the codes and standards listed in appendix C do not apply to a particular plant design, the application should identify alternate codes or standards that meet the intent of current standards from the CSA Group and justify the selection of those codes or standards in the application.

It is acceptable to divide inspection programs by component type or other relevant criteria and to submit separate inspection program documents.

4.7 Radiation protection

The radiation protection SCA covers the implementation of a radiation protection program in accordance with the *Radiation Protection Regulations*. This program must ensure that contamination levels and radiation doses received by individuals are monitored, controlled and maintained as low as reasonably achievable (ALARA).

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(e), (f) and (i), and 12(1)(a), (b), (c), (d), (e) and (f); and sections 17 and 29
- *Class I Nuclear Facilities Regulations*, paragraphs 6(d), (e), (h), (i), (k), (m) and (n), and section 14
- Radiation Protection Regulations
- Nuclear Substances and Radiation Devices Regulations, sections 5, 8, 20 and 23

The application should describe how the design of the radiation protection program is commensurate with the radiological hazards associated with the licensed activities, based on a thorough analysis of radiological hazards, radiation exposure and dose assessments, and an optimization of doses to conform to the ALARA principle.

4.7.1 Radiological hazard identification and assessment

The application should provide the radiological evaluation and safety assessment performed in the development of the radiation protection program. Information provided should include the potential sources of radiation and the analysis of exposure pathways. The applicant should take into account contained and immobile sources, potential out-of-core criticality (resulting from mishandling of enriched fuel), and potential sources of airborne radioactive material. The application shall describe a nuclear criticality safety program that meets the requirements in RD-327, *Nuclear Criticality Safety* [19]. For additional information, refer to GD-327, *Guidance for Nuclear Criticality Safety* [20].

Estimated annual collective, individual effective and individual equivalent radiation doses for individuals selected for monitoring should be provided, including methods for estimating the doses.

4.7.2 Application of ALARA

The applicant should provide the policy that documents the application of the ALARA principle. The application should describe how the policy is integrated within the radiation protection program to ensure that radiation exposures and doses conform to the ALARA principle. The information submitted should demonstrate that there is sufficient management commitment in establishing this policy.

For additional information, refer to G-129 rev 1, *Keeping Radiation Exposures and Doses "As Low as Reasonably Achievable (ALARA)"* [24].

4.7.3 Elements of the radiation protection program

The applicant should demonstrate that the radiation protection program includes the following elements:

- organization and administration for radiation protection
- radiation protection training and qualification
- classification of areas and local rules

- radiation exposure and dose control
- radiation protection equipment and instrumentation
- radiation monitoring and dose assessment
- contamination control
- planning for unusual situations
- radiation protection program oversight

The information submitted should demonstrate that the radiation protection program is based on an assessment that takes into account the location and magnitude of all radiological hazards.

Organization and administration for radiation protection

The applicant should provide the organizational structure related to the radiation protection program, including the roles and responsibilities of each position and their experience, training and qualification requirements.

The applicant should provide the policies and procedures that will ensure sufficient management control over work practices.

Radiation protection training and qualification

The application should describe the radiation protection training program, including methods for training, retraining and indoctrination training, and for maintenance of radiation protection instruction manuals.

The application should identify the knowledge and skills required for all employees, including radiation protection personnel, health physics staff, contractors and visitors.

Classification of areas and local rules

The applicant should provide the classification of areas within the NPP. The applicant should also provide the criteria and rationale for radiation zone designations, including zone boundaries during normal, refuelling and accident conditions. The application should describe how the zones are based on predicted dose rates, contamination levels, concentration of airborne radionuclides, access requirements, and specific requirements such as the need to separate safety trains. The application should describe how the rationale for zoning includes control of radiation exposures to conform to the ALARA principle, to prevent spread of contamination and to prevent or limit potential radiation exposures.

The applicant should demonstrate that proper signage within areas is provided.

The information submitted should demonstrate that local rules for the areas have been established and described.

Radiation exposure and dose control

The application should describe the methods for radiation exposure and dose control, including policies and procedures that provide the basis for work instructions with the intent of ensuring radiation exposures and doses conform to the ALARA principle.

The applicant should provide the policy and procedures for radiation work planning and radiation work protection. The application should demonstrate that anticipated radiological hazards are also considered in the establishment of operating and maintenance procedures.

The applicant should provide the policies for radiation personal protective equipment (RPPE) and respiratory protection, which includes selection, use and maintenance.

The applicant should identify the equipment for radiation exposure and dose control.

The applicant should provide the action levels and their bases.

Radiation protection equipment and instrumentation

The description of the radiation protection program should include the criteria for selecting fixed, portable and laboratory technical equipment and instrumentation for:

- performing radiation and contamination surveys
- in-plant airborne radioactivity monitoring and sampling
- area radiation monitoring
- monitoring of workers for normal operation, AOOs and accident conditions

The application should describe how the program will provide adequate quantities and types of equipment for anticipated needs in normal operations and emergencies, taking into consideration unavailability during calibration, maintenance and repair.

The application should describe the provisions for instrument storage, calibration and maintenance facilities. The application should include details on the frequency of calibration, the maintenance programs and the traceability of the instrumentation's usage. The application should also describe the calibration services for instrumentation, including how the service ensures traceability to a national standards laboratory.

Radiation monitoring and dose assessment

In the radiation protection program, the application should include the policy for a radiation monitoring and survey program with provisions for:

- routine monitoring, which is conducted to demonstrate that the working environment is satisfactory for continued operations and that no change has taken place that would call for a reassessment of operational procedures
- task-related monitoring, which supplies information about a particular task or operation and to provide, if necessary, a basis for immediate decisions on the execution of the task
- special monitoring, such as during the commissioning stage for new facilities, following major modifications to either facilities or procedures, or when operations are being carried out under abnormal circumstances such as those following an incident or an accident

The application should describe the methods for monitoring and performing surveys, as well as the frequency, types and locations of the measurements to be performed.

The applicant should provide the policy for radiation monitoring and dose assessments for workers. The information should include details on monitoring procedures for workers, bioassays, and recording and reporting doses for workers.

Contamination control

The application should describe the contamination control program and its provisions for monitoring and decontaminating objects and persons in controlled areas, including storage areas for contaminated tools and other items.

Planning for unusual situations

The application should include the policy describing provisions for radiation protection during AOOs, DBAs and BDBAs/severe accidents. The application should include information on access controls, properly designed habitability controls, communications systems, adequate radiation monitoring capabilities, portable emergency response radiation protection equipment and instrumentation, and radiation personal protective equipment (RPPE), instrumentation and equipment.

Radiation protection program oversight

The applicant should provide a policy for oversight of the radiation protection program, including, but not limited to, considerations of:

- management commitment
- assignment of responsibilities for quality assurance and oversight of the radiation protection program
- corrective action feedback into the radiation protection program

The applicant should provide a policy for conducting regular reviews of the radiation protection program. The application should include details on the frequency of, and the process for, conducting the review. The application should describe how procedures, equipment and facilities are improved when warranted.

The applicant should provide the policy for developing performance indicators (such as goals, objectives and guiding principles for their development).

The applicant should also provide details on which records are generated and the retention periods for those records.

4.7.4 Dose to the public

All applicants should submit the technical basis for calculating the dose to the public from licensed activities.

For existing facilities, the application should include the maximum effective doses to the public as a result of activities conducted at the plant during the current licence period.

This information may be submitted as part of the information addressing environmental protection.

4.8 Conventional health and safety

The conventional health and safety SCA covers the implementation of a program to manage workplace safety hazards and to protect personnel and equipment.

This section addresses the requirements of the following regulations made under the NSCA:

- General Nuclear Safety and Control Regulations, paragraph 12(1)(c)
- Class I Nuclear Facilities Regulations, paragraphs 3(e), (f) and (h)

It also addresses the requirements of the *Canada Labour Code Part II* or the applicable provincial occupational health and safety legislation.

4.8.1 General considerations

The application should describe the program and implementation of policies to minimize risk to the health and safety of workers posed by conventional (non-radiological) hazards in the workplace, including the management of workplace safety hazards and the protection of personnel and equipment.

The applicant should demonstrate that the occupational health and safety (OHS) program meets the requirements set out in all applicable provincial and federal legislation. The application should demonstrate how it ensures that all workers, including contractors, comply with the applicant's health and safety policies and procedures.

OHS is regulated by federal and provincial bodies for nuclear facilities in Canada, including Employment and Social Development Canada, the CNSC and various provincial ministries of labour. The application should address any memoranda of understanding (MOUs) that deal with OHS matters that may be in place between the federal and provincial bodies.

The application should demonstrate that the applicant has policies in place to:

- adequately execute the worker health and safety policies and procedures
- make adequate provision for the protection of the health and safety of persons, including provisions to:
 - o demonstrate adequate oversight of the site OHS program
 - ensure compliance with applicable OHS regulations and requirements
 - ensure adequate OHS training of persons involved in OHS activities
 - have the capabilities for reporting, investigating and identifying root causes of incidents and significant events
- implement corrective actions to eliminate the identified root causes and verify completion to prevent recurrence

The application should demonstrate how it identifies potential OHS hazards, assesses the associated risks, and puts in place the necessary materials, equipment, programs and measures to effectively manage, control and minimize those risks. The applicant should demonstrate that the handling and storing of hazardous materials complies with the Workplace Hazardous Materials Information System (WHMIS) program.

The application's description of the health and safety program should address periodic inspections, safety meetings, OHS committees and continuous improvement.

The application should describe the measures for monitoring accident severity rate, accident frequency, lost-time injuries, medically treated injuries and disabling injuries.

4.9 Environmental protection

The environmental protection SCA covers programs that identify, control and monitor all releases of radioactive and hazardous substances and effects on the environment from facilities or as the result of licensed activities.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(c) and (e), 12(1)(c) and (f), and 17(b), (c) and (e)
- *Class I Nuclear Facilities Regulations*, paragraphs 3(e), (g), and (h), and 6(d), (h), (i), (j) and (k); and subsection 14(1)
- Radiation Protection Regulations

4.9.1 General considerations

The application shall include a comprehensive set of environmental protection measures that meet the requirements of REGDOC-2.9.1, *Environmental Protection: Environmental Principles, Assessments and Protection Measures* [25]. The application should include detailed information related to the potential environmental effects resulting from the nuclear facility's interactions with the environment and the public.

The application should identify and describe all standards, guidelines or criteria that have been applied with respect to preventive and control measures for environmental protection from plant discharges, including:

- preventive and control measures pertaining to environmental protection, including their expected performance
- a list of SSCs that are important for preventive and control measures; for example, active liquid waste and stack monitoring equipment
- the maintenance program established to ensure the sustained operational performance of preventive and control measures
- alarm systems to be installed to respond to failure of preventive and control measures
- identification of the measures that will be taken to make appropriate data available to the authorities and the public

4.9.2 Effluent and emissions control (releases)

The application should describe the effluent monitoring program that will be the primary indicator of plant performance in terms of releases to air, surface waters, groundwater and soils, from both plant operation and waste management activities.

The applicant should demonstrate that the program encompasses all activities to be carried out related to monitoring releases of radioactive and hazardous substances with potential environmental effects. The application should describe how the program integrates all site routines that will sample, measure and analyze radiological and hazardous substances and physical parameters.

The application should include detailed information on:

• criteria established to identify the radioactive and hazardous substances that will be monitored, and the detection limits that will be set to verify the performance of the preventive and control measures taken to manage releases

- inventory of potential radionuclides and physio-chemical elements that could be released and affect the environment
- identification of the authorized limits (for example, dose to the public, derived release limits, action levels and discharge limits) and operational targets for releases and the mitigation of physical effects
- alarm systems provided to respond to unplanned releases
- availability targets for the various monitoring devices, and a maintenance program to assure sustained performance of monitoring equipment at their availability targets
- documentation on worker qualifications and the training program for specialist staff and contractors participating in the implementation of this effluent monitoring program
- documentation on quality assurance and quality control to be followed when undertaking specific monitoring tasks
- documentation on procedures for sampling, analytical methods, calibration of equipment and data management
- documentation outlining the audit and review process for each of the elements of the effluent monitoring program

The applicant should identify derived release limits (DRLs) for radionuclides such as tritium, iodine, carbon-14, noble gases and particulates. The applicant should demonstrate how these DRLs were derived using mathematical equations that describe the transfer of radioactive materials through the environment to humans.

The information submitted should demonstrate how the radiological emissions will be monitored and controlled to conform to the ALARA principle, within the DRLs.

The applicant should identify environmental action levels (EALs) that are approximately 10 percent of the DRLs for respective radionuclides release via airborne, waterborne or sewage discharge pathways.

The application should describe non-radiological aspects of site activity that could have environmental effects, including exposure to members of the public. The application should include detailed information on:

- identification of the chemical and physical nature of the releases and the potential chemical and physical effects
- identification of the authorized limits and operational targets for releases and the measures taken to comply with such limits
- the offsite monitoring regime for hazardous substances and the physical effects they cause
- the alarm systems for responding to unplanned releases
- identification of the measures that will be taken to make appropriate data available to the authorities and the public

The application should include an explanation of the measures that will be taken to identify potential or expected releases of hazardous substances to the environment and to identify any physical effects to biota, such as impingement and entrainment or habitat loss.

Where applicable, the applicant should provide information on the monitoring of routine discharges of radioactive effluents and hazardous substances (such as SO₂, NO₂, CO₂, ammonia, hydrazine, chlorine, morpholine and ozone-depleting substances).

The applicant should provide the DRLs and EALs for releases via air, water or sewage at the plant. Guidance criteria for establishing EALs are set out in G-228, *Developing and Using Action Levels* [26].

4.9.3 Environmental management system

The application should describe the environmental management system established to ensure protection of the environment throughout operation.

The description of the environmental management system should include information on:

- emissions management
- spills management
- land assessment and remediation management
- waste management
- management of polychlorinated bi-phenyls (PCBs)
- management of ozone-depleting substances
- management of environmental impacts
- radiological emission limits and action levels
- monitoring of radioactivity in effluents
- management of the offsite radiological environmental monitoring program
- management of adverse effects on fish population (fish impingement and entrainment, and thermal effects)

4.9.4 Assessment and monitoring

The application should describe the monitoring system established to cover all environmental monitoring activities on the site during operation.

The application should describe all important pathways, contaminants and parameters, and their relevance to the protection of the environment and human and non-human biota. The description of the system should include the following:

- a design document that describes the structural framework, environmental monitoring components and associated rationale for the environmental monitoring program, including:
 - description of objectives and monitoring rationale
 - methodology and criteria to identify radiological and hazardous substances and physical and biological parameters that require monitoring
 - sampling and analytical frequency
 - o sampling locations
 - environmental media to be sampled
 - o analytical detection limits
 - performance indicators, targets and action levels
 - \circ corrective action plan to be implemented if the levels or performance targets are exceeded
- documentation on worker qualifications and the training program required by staff and contractors

- information on sampling, analytical methods, calibration of equipment and data management
- documentation outlining the audit and review process for each of the elements of the environmental monitoring program

The application should:

- describe how the radiological conditions in the environment of the plant site and the radiological effects of any neighbouring plant units and other external sources are taken into account
- provide an understanding of the prevailing radiological conditions at the site
- be detailed enough to serve as an initial reference point of the prevailing radiological conditions

The application should also describe the provisions for monitoring the site-related parameters affected by:

- seismic events, atmospheric events, and water- and groundwater-related events
- demographic, industrial and transport-related developments

This description should be sufficiently detailed to provide the information necessary to support emergency actions in response to external events, to support a periodic review of safety at the site, and to develop dispersion modeling for radioactive material. The description should also serve as confirmation of the completeness of the set of site-specific hazards that have been taken into account.

4.9.5 **Protection of the public**

The application should identify and describe all the radiological and non-radiological aspects of site activities that could have environmental effects, including exposure to members of the public during operation.

The application should address the measures taken to identify releases of solid, liquid and gaseous radioactive effluents into the environment. It should indicate how the effluents will be managed to conform to the ALARA principle, and should include information on:

- identification of the authorized limits and operational targets for solid, liquid and gaseous effluent releases and the measures taken to comply with such limits
- the offsite monitoring regime for contamination levels and radiation levels in the various components of the surrounding environment, and the methods to be followed to estimate radiation doses to members of the public
- the methods to be used to prepare, store and retain records of the radioactive releases that will be made routinely from the site
- the dedicated release monitoring programs and alarm systems that are required to respond to unplanned radioactive releases and the automatic devices to be provided to interrupt such releases, if applicable
- identification of the measures that will be taken to make appropriate data available to the authorities and the public

4.10 Emergency management and fire protection

The emergency management and fire protection SCA covers emergency plans and emergency preparedness programs that exist for emergencies and for non-routine conditions. This area also includes any results of participation in exercises.

Note: This SCA includes conventional emergency and fire response. Fire protection operations, design and analysis are discussed in the appropriate SCA of operating performance, safety analysis or physical design.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(d) and (i) [all requirements related to fire]) and 12(1)(a), (b), (c), (d), (e), (f), (g) and (h)
- Class I Nuclear Facilities Regulations, paragraphs 3(a) and (f), and 6(h) and (k)

4.10.1 General considerations

The application shall describe an emergency preparedness program that meets the requirements of REGDOC-2.10.1, *Nuclear Emergency Preparedness and Response* [27].

An effective emergency preparedness program is based on the following components:

- planning basis
- program management
- response plan and procedures
- preparedness

The application should describe the preparations that have been made to ensure that onsite and offsite emergencies and severe accidents will be dealt with safely and effectively. The application should reference population studies and emergency planning considerations related to the site.

4.10.2 Nuclear emergency preparedness and response

The application should describe how the nuclear emergency program encompasses both emergency preparedness and emergency response measures. The description should:

- address emergency situations that could endanger the safety of onsite workers, the environment and the public
- include information outlining the interfaces with the provincial nuclear emergency response plans and coordination with the municipalities and foreign states in the surrounding region when implementing the emergency plan and related protective actions
- provide information on the proximity to the plant of airports, railways, roads and emergency services

The application should describe how the applicant intends to conduct emergency exercises and drills as outlined in their nuclear emergency plan.

The application should describe any natural or artificial events within and beyond the design basis that would affect emergency management requirements (for example, forest fires, earthquakes, extreme weather conditions, toxic fume clouds, explosions and airplane crashes).

The description of the emergency plan should include:

- a basis for emergency planning
- selection and qualification of workers
- emergency preparedness and response organizations
- staffing levels
- emergency training, drills and exercises
- emergency procedures
- assessment of emergency response capability
- assessment of accidents
- activation and termination of emergency responses
- protection of facility workers and equipment
- interface with offsite organizations
- a recovery program
- a public education program

4.10.3 Conventional emergency preparedness and response

The application should describe all non-radiological, non-routine conditions at the facility for which the emergency preparedness program has been established. The description should include details about which provisions exist on-site and which provisions involve off-site response support.

4.10.4 Fire emergency preparedness and response

The applicant should describe a comprehensive fire protection program that ensures the licensed activities do not result in unreasonable risk to the health and safety of persons and the environment due to fire.

4.11 Waste management

The waste management SCA covers internal waste-related programs that form part of the facility's operations up to the point where the waste is removed from the facility to a separate waste management facility. This area also covers the planning for decommissioning.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(c), (d), (e), (i) and (j), and 12(1)(c)
- *Class I Nuclear Facilities Regulations*, paragraphs 3(e), (f) and (k); 4(e); 6(e), (h), (i) and (j); and subsection 14(2)
- Radiation Protection Regulations

4.11.1 General considerations

The application should describe the waste program to address waste generated during day-to-day operations of the plant, during planned or unplanned outages, and its transfer to the waste storage facility or an authorized facility.

The description of the waste management program should address both conventional and radioactive waste, and should include information on:

- controls for handling
- storage
- disposal
- characterization
- classification
- minimization
- segregation
- clearance
- exemption
- processing
- packaging
- training
- auditing
- transportation

4.11.2 Waste management practices

The application should identify the main sources of solid, liquid and gaseous radioactive and hazardous waste within the facility. The measures taken for the safe management and disposal of these wastes throughout operation should be described.

The application should describe the types, quantities and volumes of radioactive and hazardous waste that will be accumulated, and how waste will be categorized and separated within the storage areas.

The application should describe the provisions for safe handling of radioactive and hazardous waste of all types produced during operation.

Where the application includes the consolidation of the waste management facility into an NPP operating licence, the application should describe the process for handling (including receipt,
transfer and loading of waste), storage and disposal of the solid radioactive waste and the management of spent fuel from the spent fuel bay to the dry storage facility.

The application should describe the potential need for specialized systems to deal with issues of storage in both the near and longer term (for example, cooling, containment, volatility, chemical stability, reactivity, retrievability and criticality). Any system already in place should be described.

The application should describe how common safety considerations for waste storage are addressed, including:

- immobility and energy state of the radioactive material
- stability and resistance to degradation of the waste form and container
- multi-barrier containment approach
- waste package life and retrievability
- facility resistant to hazards, with minimized need for monitoring and maintenance
- appropriate robustness for the storage period, prior to disposal activities

The application should describe how the program takes into account the possible need to retrieve waste at some point in the future, including during the decommissioning stage.

With respect to the storage and management of spent nuclear fuel, the application should describe how the program reflects the fundamental safety concerns related to criticality, exposure, heat control, containment and retrievability.

If waste will be transported to another specified location for long-term storage, the application should describe provisions for ensuring safe transport.

4.11.3 Waste characterization

The applicant should demonstrate that the waste management program includes the measures taken to categorize and separate waste (for example, physical, chemical and radiological waste).

The application should also describe the measures taken to condition the waste produced during operation, and describe the procedures for processing the waste.

4.11.4 Waste minimization

The application should describe the measures taken to minimize the accumulation of waste produced during operation. The application should include provisions to reduce the waste to a level that is as low as practicable.

The application should describe methods to minimize radioactive waste generation at the source, such as:

- design measures
- operating procedures
- product changes
- source control
- technology

The application should show that both the volume and the activity of the waste are minimized, and that the volume and the activity of the waste meet any specific requirements that may be posed by the design of the waste storage facility.

4.11.5 Decommissioning practices

The application should include a strategy for the management of waste and spent fuel when the reactor and waste storage facility are decommissioned.

The application should describe provisions for periodic updates to include additional details and to reflect recent developments in the decommissioning plan.

For further guidance on decommissioning, refer to G-219, *Decommissioning Planning for Licensed Activities* [28], and G-206, *Financial Guarantees for the Decommissioning of Licensed Activities* [29].

4.12 Security

The security SCA covers the programs required to implement and support the security requirements stipulated in the regulations, the licence, orders, or expectations for the facility or activity.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(d), (e), (g), (h) and (i), 12(1)(c), (g), (h) and (j), and 17(c) and (e); sections 21, 22, and 23; subsection 28(1); and sections 29 and 30
- Class I Nuclear Facilities Regulations, paragraphs 3(a), (b) and (i), and 6(h) and (l)
- Nuclear Security Regulations
- Nuclear Substances and Radiation Devices Regulations, paragraphs 36(1)(a) and (d)

4.12.1 General considerations

The application shall describe a security program that meets the requirements of:

- RD-361, Criteria for Explosive Substance Detection, X-ray Imaging, and Metal Detection Devices at High-Security Sites [30]
- REGDOC-2.12.2, Site Access Security Clearance [31]
- RD-321, Criteria for Physical Protection Systems and Devices at High-Security Sites [32]
- REGDOC-2.12.1, *High-Security Sites: Nuclear Response Force* [33]
- REGDOC-2.12.3, Security of Nuclear Substances: Sealed Sources [4]
- RD-363, Nuclear Security Officer Medical, Physical, and Psychological Fitness [34]

Note: Any information considered classified, protected, proprietary or personal should be submitted in accordance with the CNSC's *Guidance Document on Confidential Filings* [35].

The application should describe the security program and plan that will encompass all licensed activities, including a description of:

- the threat risk assessment (TRA) process and results
- the cyber security program
- response arrangements
- security practices
- the security training and qualification program

The applicant should provide information related to:

- site access control and measures to prevent loss or illegal use, illegal possession or illegal removal of the nuclear substance
- prescribed assets (equipment or prescribed information)
- the proposed measures to prevent acts of sabotage or attempted sabotage at the nuclear facility
- specific information related to meeting the requirements for high-security sites and the transportation of Category I, II or III nuclear material

The application should include a complete TRA to mitigate any threats, risks or vulnerabilities to the facility. The application should describe how vital areas within the nuclear facility are protected against design-basis threats and any other credible threats identified in the TRA. The

application should describe how the security program is based on credible risks and vulnerabilities, and should contain a site plan that conforms to the *Nuclear Security Regulations*.

Regulatory document G-208, *Transportation Security Plans for Category I, II or III Nuclear Material* [36] provides information on preparing and submitting a written transportation security plan.

Regulatory document G-274, *Security Programs for Category I or II Nuclear Material or Certain Nuclear Facilities* [37] provides information that should be included with a licence application. Specific topics include, for example, how security information should be organized and the administrative procedures to be followed when providing the security program description.

4.12.2 Facilities and equipment

The application should describe how the security program ensures that:

- security systems, devices and equipment provide deterrence, detection, assessment and delay functions
- operational readiness is maintained

The applicant should describe the engineered safety barriers that protect against malevolent acts and how these provisions are documented as part of a managed program or process within the management system. The application should describe the process to report on changes in design, analysis or operational procedures that are credited for the protection against malevolent acts, in accordance with the *Nuclear Security Regulations*.

The application should describe the access control of workers and vehicles to vital areas. The application should also describe the control mechanisms, which may should include access control devices, identification badges, escorted access, and detection and assessment systems.

4.12.3 Response arrangements

The application should describe how the security program ensures that onsite and offsite response arrangements provide effective response to unauthorized removal of nuclear or radioactive material or to the sabotage of nuclear facilities.

The applicant should provide a tactical deployment plan that describes protection arrangements with an offsite response force.

The applicant should demonstrate how the program ensures that a nuclear response force is in place and authorized to prevent and detect unauthorized entry into a protected area or inner area, including unauthorized entry of weapons and explosive substances.

The application should demonstrate that the communications systems are implemented commensurate to the threats, risks and vulnerabilities.

4.12.4 Security practices

The application should describe the measures in the security program that ensure administrative and technical measures are implemented, maintained and documented in a security program.

The applicant should describe how access to prescribed assets is limited to those workers having the appropriate security clearance and a valid need-to-know basis.

4.12.5 Security training and qualification

The application shall describe measures in place to ensure response workers are trained and capable of performing the duties described in section 30 of the *Nuclear Security Regulations* and in accordance with training requirements specified in REGDOC-2.12.2, *High-Security Site: Nuclear Response Force* [33]. The application should describe realistic drills and exercises to test the performance of security systems, processes, procedures and workers.

The application should describe the duties of the security officers. The applicant should demonstrate that the security officers are adequately equipped to perform their assigned duties and tasks.

The application should describe the process that ensures that the required documentation and necessary medical, physical and psychological certification of a person is obtained before that person can be authorized to act as a nuclear security officer.

4.12.6 Cyber security

The application should describe a cyber security program that ensures cyber assets that are subject to cyber security requirements are protected from cyber attacks. The application should address internal and external cyber threats.

The application should describe how the cyber security program is designed, implemented and maintained as an effective program. The application should provide information on the following program elements, including but not limited to:

- defensive strategy and security architecture
- policies and procedures
- asset identification and classification
- roles and responsibilities of the involved parties
- security controls
- awareness and training
- configuration management
- coordination with other programs
- incident response, reporting and recovery plan
- program review and maintenance
- lifecycle approach to cyber assets

4.13 Safeguards and non-proliferation

The safeguards and non-proliferation SCA covers the programs and activities required for the successful implementation of the obligations arising from the Canada/International Atomic Energy Agency (IAEA) safeguards agreements as well as all other measures arising from the *Treaty on the Non-Proliferation of Nuclear Weapons*.

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, subsection 3(2), paragraphs 3(1)(g) and (h), 10(b) and 12(1)(i); paragraphs 20(d) and 21(1)(a) and (b); and subsection 23(2)
- Class I Nuclear Facilities Regulations, paragraph 6(f)
- Nuclear Non-proliferation Import and Export Control Regulations

It also addresses the requirements of the following international protocols:

- IAEA INFCIRC/164, Agreement between Government of Canada and IAEA for the Application of Safeguards in Connection with the Treaty on the Non-Proliferation of Nuclear Weapons [38]
- IAEA INFCIRC/164/Add.1, Protocol additional to INFCIRC/164 [39]

4.13.1 General considerations

The applicant shall provide a description of the arrangements made by the applicant that will permit the CNSC to discharge Canada's obligations and provide information to the IAEA. The application shall describe how the arrangements address the requirements in REGDOC-2.13.2, *Import and Export* [40] and RD-336, *Accounting and Reporting of Nuclear Material* [41].

The application should describe measures related to site buildings and structures, operational parameters and the flow and storage of nuclear material, from the plant's design and commissioning phases through to its decommissioning and eventual abandonment.

For NPPs, the non-proliferation program is limited to the tracking and reporting of foreign obligations and origins of nuclear material.

For the purposes of the application and its review, document ownership will vary between the IAEA, the CNSC and the applicant:

- the IAEA is responsible for the generic safeguards approach
- the CNSC is responsible for providing assistance in developing the generic approach, assisting in developing the procedures at the applicant level, and monitoring compliance with safeguard documents and obligations
- the applicant is responsible for establishing and implementing the safeguards program

4.13.2 Nuclear accountancy and control

The application should describe how the program ensures collection, storage and reporting to the CNSC and IAEA on the inventory and transfer of fissionable and fertile substances. The application should describe measures to ensure that nuclear materials are tracked and reports are submitted to the CNSC on the inventory and transfer of fissionable and fertile substances and application of IAEA safeguards.

The application should describe provisions for timely submission of accurate reports and information on nuclear material. Further information is available in GD-336, *Guidance for Accounting and Reporting of Nuclear Material* [42].

The application should describe provisions for the submission of:

- annual operational information
- accurate design information of plant structures
- processes and procedures

4.13.3 Access and assistance to the IAEA

The application should describe how the program ensures that the IAEA is able, upon request, to access the facility for inspections and other verification activities. Additionally, the application should describe how the program ensures that such activities are supported by facility workers and resources.

The application should describe how the effectiveness of safeguards procedures, and assistance to the IAEA for site access and inspections, are reviewed.

4.13.4 Operational and design information

The application should describe:

- the processes that collect, store and report relevant operational information to the CNSC and the IAEA
- how the program ensures that the facility's design information questionnaire is complete and correct
- how the program ensures that updates are reported to the CNSC

The application should also describe methods of development and implementation of an appropriate safeguards approach based on the plant's specific designs.

The application should describe how the program engages both the CNSC and the IAEA to ensure the safeguards approach taken is suitable for its purpose.

4.13.5 Safeguards equipment, containment and surveillance

The applicant should demonstrate that adequate resources (such as power and lighting) are provided to IAEA equipment and that measures are in place for the protection of IAEA equipment and seals.

4.14 Packaging and transport

The packaging and transport SCA covers programs for the safe packaging and transport of nuclear substances to and from the licensed facility.

This section addresses the requirements of the following regulations made under the NSCA:

- General Nuclear Safety and Control Regulations, paragraphs 3(1)(e) and 20(a)
- Class I Nuclear Facilities Regulations, paragraphs 6(e) and (h)
- Packaging and Transport of Nuclear Substances Regulations, 2015

It also addresses the requirements of the Transportation of Dangerous Goods Regulations.

4.14.1 Package design and maintenance

The application should describe how the program ensures that all shipping packages are designed and maintained for the protection and containment of the quantities transported.

The application should describe elements such as package certification, package testing, inspection and maintenance.

4.14.2 Packaging and transport program

The applicant shall describe the measures in place to ensure compliance with all requirements of the *Packaging and Transport of Nuclear Substances Regulations*, 2015 and the *Transportation of Dangerous Goods Regulations*.

The application should describe the measures to ensure that appropriate training is provided for workers involved in the handling, preparation for transport, and transport of dangerous goods, and that training certificates are issued to workers.

4.14.3 Registration for use

The application should describe the measures in place to ensure that certified packages are registered for use prior to transport.

5. Other Matters of Regulatory Interest

This section addresses the requirements of the following regulations made under the NSCA:

- *General Nuclear Safety and Control Regulations*, paragraphs 3(1)(1) and (m), and sections 29 to 32
- Class I Nuclear Facilities Regulations, paragraph 3(j)
- Canadian Nuclear Safety Commission Cost Recovery Fees Regulations

5.1 **Reporting requirements**

The applicant shall describe how the reporting and trending programs, processes and procedures meet the requirements of REGDOC-3.1.1, *Reporting Requirements for Nuclear Power Plants* [10].

5.2 Public information and disclosure program

The applicant shall describe how their proposed public information and disclosure program (required by all licensees) meets the requirements in RD/GD-99.3, *Public Information and Disclosure* [43].

The description shall include how and with what tools the licensee will communicate with the public, particularly with those persons living in the vicinity of the site, and the general nature and characteristics of the anticipated effects on the environment and the health and safety of persons that may result from the operation of the facility (listed under "General Requirements for Licence Applications" under section 3(j) of the *Class I Nuclear Facilities Regulations*).

For new facilities, the applicant should demonstrate that ongoing engagement with appropriate parties has been continued from construction activities and integrated into operational activities.

5.3 Aboriginal engagement

The CNSC, as an agent of the Crown, has the responsibility to ensure that Canada's legal obligations to Canada's Aboriginal peoples, as outlined in section 35 of the *Constitution Act, 1982*, are respected. Applicants and licensees' Aboriginal engagement activities help inform the CNSC's approach to Aboriginal consultation.

REGDOC-3.2.2, *Aboriginal Engagement* [44] sets out requirements and guidance for licensees whose proposed projects may raise the Crown's duty to consult.

5.4 Cost recovery and financial guarantees

Each NPP licensee in Canada has the prime responsibility for the safety of its facility, including providing adequate financial resources to support the safety of each NPP throughout its life.

5.4.1 Cost recovery

An operating licence for a nuclear power plant is subject to the requirements of Part 2 of the *Canadian Nuclear Safety Commission Cost Recovery Fees Regulations*. Applicants are responsible for payment of the annual fees determined by CNSC. Payments are normally requested on a quarterly basis and are due to the Receiver General of Canada.

The applicant should discuss the details of the amount and payment plan with the CNSC.

For additional information, refer to the *Canadian Nuclear Safety Commission Cost Recovery Fees Regulations*.

5.4.2 Financial guarantees

The application should describe the financial guarantees for the costs of decommissioning the NPP according to the NSCA and the *General Nuclear Safety and Control Regulations*. The applicant should also provide a cross-reference to the supporting document regarding the value and form of the financial guarantee.

For more information about financial guarantees and licensing, consult G-206, *Financial Guarantees for the Decommissioning of Licensed Activities* [29].

Appendix A: Legislative Clauses

The information submitted by an applicant for a licence to operate a nuclear power plant is based on the relevant clauses from legislation, including the *Nuclear Safety and Control Act* (NSCA) and the regulations made under the NSCA. Table A.1 lists the relevant clauses.

Table A.1: Clauses in the NSCA and the regulations made under the NSCA, mapped to the relevant
sections of this licence application guide

Legislation	Clause(s)	Section(s) in this document
NSCA	24(4)	Every SCA (sections 4.1 through 4.14) 5, Other Matters of Regulatory Interest
	26(a), (e)	Every SCA (sections 4.1 through 4.14) 5, Other Matters of Regulatory Interest
General Nuclear Safety and Control Regulations (GNSCR)	3(1)(a)	3.1.2, Applicant's name and business address
	3(1)(b)	3.2.2, Statement of the main purpose
	3(1)(c)	3.2.5, Nuclear substances
		4.9, Environmental protection
		4.11, Waste management
	3(1)(d)	3.2.2, Statement of the main purpose
		4.4, Safety analysis
		4.5, Physical design
		4.6, Fitness for service
		4.10, Emergency management and fire protection
		4.11, Waste management
		4.12, Security
	3(1)(e)	4.4, Safety analysis
		4.5, Physical design
		4.6, Fitness for service
		4.7, Radiation protection
		4.9, Environmental protection
		4.11, Waste management4.12, Security
		4.12, Security 4.14, Packaging and transport
	3(1)(f)	4.7, Radiation protection
	3(1)(g)	4.5, Physical design4.12, Security
		4.12, Security 4.13, Safeguards and non-proliferation
	3(1)(h)	
	3(1)(h)	4.5, Physical design4.12, Security
		4.12, Security 4.13, Safeguards and non-proliferation

Legislation	Clause(s)	Section(s) in this document
	3(1)(i)	4.4, Safety analysis
		4.5, Physical design
		4.6, Fitness for service
		4.7, Radiation protection
		4.9, Environmental protection
		4.10, Emergency management and fire protection (all requirements related to fire)
		4.11, Waste management
		4.12, Security
	3(1)(j)	4.5, Physical design
		4.6, Fitness for service
		4.11, Waste management
	3(1)(k)	3.1.7, Identification of persons responsible for management and control of the licensed activity
		4.1, Management system
		4.2, Human performance
		4.3, Operating performance
	3(1)(1)	5, Other matters of regulatory interest
	3(2)	4.13, Safeguards and non-proliferation
	10(b)	4.13, Safeguards and non-proliferation
	12(1)(a)	4.1, Management system
		4.2, Human performance management
		4.7, Radiation protection
		4.10, Emergency management and fire protection
	12(1)(b)	4.2, Human performance management
		4.7, Radiation protection
		4.10, Emergency management and fire protection
	12(1)(c)	4.3, Operating performance
		4.4, Safety analysis
		4.5, Physical design
		4.6, Fitness for service
		4.7, Radiation protection
		4.8, Conventional health and safety
		4.9, Environmental protection
		4.10, Emergency management and fire protection
		4.11, Waste management
		4.12, Security
	12(1)(d)	4.7, Radiation protection
		4.10, Emergency management and fire protection

Legislation	Clause(s)	Section(s) in this document
	12(1)(e)	4.2, Human performance management
		4.3, Operating performance
		4.7, Radiation protection
		4.10, Emergency management and fire protection
	12(1)(f)	4.3, Operating performance
		4.4, Safety analysis
		4.5, Physical design
		4.6, Fitness for service
		4.7, Radiation protection
		4.9, Environmental protection
		4.10, Emergency management and fire protection
	12(1)(g)	4.10, Emergency management and fire protection4.12, Security
	12(1)(h)	4.10, Emergency management and fire protection4.12, Security
	12(1)(i)	4.13, Safeguards and non-proliferation
	12(1)(j)	4.2, Human performance management
		4.12, Security
	15	3.1.7, Identification of persons responsible for
		management and control of the licensed activity4.1, Management system
	15(a)	
	15(a)	3.1.4, All persons who have authority to interact for the applicant with the CNSC
		3.1.9, Legal signing authority
	15(b)	3.1.4, All persons who have authority to interact for the
		applicant with the CNSC
		3.1.7, Identification of persons responsible for management and control of the licensed activity
	17(a)	4.2, Human performance management
		4.3, Operating performance
		4.7, Radiation protection
	17(b)	4.2, Human performance management
		4.3, Operating performance
		4.9, Environmental protection
	17(c)	4.1, Management system
		4.2, Human performance management
		4.3, Operating performance
		4.9, Environmental protection
		4.12, Security

Legislation	Clause(s)	Section(s) in this document
	17(d)	4.2, Human performance management
		4.3, Operating performance
		4.7, Radiation protection
	17(e)	4.1, Management system
		4.2, Human performance management
		Personnel training
		4.3, Operating performance
		4.9, Environmental protection4.12, Security
	20(a)	
	20(a)	4.14, Packaging and transport
	20(d)	4.13, Safeguards and non-proliferation
	21	4.12, Security
	21(1)(a)	4.13, Safeguards and non-proliferation
	21(1)(b)	4.13, Safeguards and non-proliferation
	22	4.12, Security
	23	4.12, Security
	23(2)	4.13, Safeguards and non-proliferation
	27	[keep a copy of all info relating to the licence that is submitted by the licensee to the Commission see section 3]
		4.1, Management system
	28	4.1, Management system
	28(1)	4.12, Security
	29	4.12, Security
		5.1, Reporting requirements
	30	4.3, Operating performance
		4.12, Security
		5.1, Reporting requirements
	31	4.3, Operating performance
		5.1, Reporting requirements
	32	4.3, Operating performance
		5.1, Reporting requirements
Canadian Nuclear Safety Commission Cost Recovery Fees Regulations	all	5.4, Cost recovery, financial guarantees and insurance

Legislation	Clause(s)	Section(s) in this document
Class I Nuclear Facilities	3(a)	3.2.3, Description of site
Regulations		4.5, Physical design
		4.10, Emergency management and fire protection
		4.12, Security
	3(b)	3.2.3, Description of site
		4.4, Safety analysis
		4.5, Physical design
		4.12, Security
	3(c)	3.1.6, Evidence that the applicant is the owner of the site
	3(d)	4.1, Management system
		4.4, Safety analysis
		4.5, Physical design
	3(e)	3.2.5, Nuclear and hazardous substances
		4.8, Conventional health and safety
		4.9, Environmental protection
		4.11, Waste management
	3(f)	4.1, Management system
		4.2, Human performance management
		4.6, Fitness for service
		4.8, Conventional health and safety
		4.10, Emergency management and fire protection
		4.11, Waste management
	3(g)	4.9, Environmental protection
	3(h)	4.8, Conventional health and safety
		4.9, Environmental protection
	3(i)	4.5, Physical design
		4.12, Security
	3(j)	5, Other matters of regulatory interest
	3(k)	4.11, Waste management
	4(e)	4.11, Waste management
	6(a)	4.4, Safety analysis
		4.5, Physical design
		4.6, Fitness for service
	6(b)	4.4, Safety analysis
		4.5, Physical design
		4.6, Fitness for service

Legislation	Clause(s)	Section(s) in this document
	6(c)	4.3, Operating performance
		4.4, Safety analysis
		4.5, Physical design
		4.6, Fitness for service
	6(d)	4.1, Management system
		4.2, Human performance management
		4.3, Operating performance
		4.4, Safety analysis
		4.6, Fitness for service
		4.7, Radiation protection
		4.9, Environmental protection
	6(e)	4.3, Operating performance
		4.7, Radiation protection
		4.11, Waste management
		4.14, Packaging and transport
	6(f)	4.13, Safeguards and nonproliferation
	6(g)	4.1, Management system
		4.3, Operating performance
	6(h)	4.1, Management system
		4.2, Human performance management
		4.3, Operating performance
		4.4, Safety analysis
		4.5, Physical design
		4.7, Radiation protection
		4.8, Conventional health and safety
		4.9, Environmental protection
		4.10, Emergency management and fire protection
		4.11, Waste management
		4.12, Security
		4.14, Packaging and transport
	6(i)	4.7, Radiation protection
		4.9, Environmental protection
		4.11, Waste management
	6(j)	4.9, Environmental protection
		4.11, Waste management
	6(k)	4.3, Operating performance
		4.7, Radiation protection
		4.9, Environmental protection
		4.10, Emergency management and fire protection
	6(1)	4.2, Human performance management
		4.12, Security

Legislation	Clause(s)	Section(s) in this document
	6(m)	4.2, Human performance management4.5, Physical design
		4.6, Fitness for service
		4.7, Radiation protection
	6(n)	4.2, Human performance management
		4.5, Physical design
		4.6, Fitness for service
		4.7, Radiation protection
	9	4.2, Human performance management
	10	4.2, Human performance management
	11	4.2, Human performance management
	12	4.2, Human performance management
	14	4.7, Radiation protection
	14(1)	4.1, Management system
		4.9, Environmental protection
	14(2)	4.1, Management system
		4.2, Human performance management
		4.3, Operating performance
		4.6, Fitness for service
		4.11, Waste management
	14(4)	4.1, Management system
	14(5)	4.1, Management system
Nuclear Non-proliferation Import and Export Control Regulations	all	4.13, Safeguards and non-proliferation
Nuclear Security	all	4.5, Physical design
Regulations	un	4.12, Security
	3(b)	3.2.3, Description of site
	37(1), (2) and (3)	4.1, Management system
	38	4.1, Management system
		4.2, Human performance management
Nuclear Substances and Radiation Devices Regulations	5	4.7, Radiation protection
	8	4.7, Radiation protection
	20	4.7, Radiation protection
	23	4.7, Radiation protection

Legislation Clause(s)		Section(s) in this document
	36(1)(a)	4.1, Management system4.12, Security
36(1)(b)		4.1, Management system
36(1)(c)		4.1, Management system
36(1)(d)		4.1, Management system4.12, Security
36(1)(e)		4.1, Management system
Packaging and Transport of Nuclear Substances Regulations, 2015all		4.14, Packaging and transport
Radiation Protection	all	4.3, Operating performance
Regulations		 4.3, Operating performance 4.4, Safety analysis (all requirements related to dose) 4.5, Physical design 4.6, Fitness for service 4.7, Radiation protection 4.9, Environmental protection
		4.11, Waste management

Appendix B: Safety and Control Areas

The CNSC's regulatory requirements and expectations for the safety performance of programs are grouped into three functional areas and 14 safety and control areas (SCAs). The SCAs are further divided into specific areas that define the key components of each SCA. Table B.1 shows a list of the functional areas, SCAs and the specific areas that define the key components of each SCA.

Functional	Safety and control area	Specific area
area	(SCA)	
Management	1. Management system	Management system
		Organization
		Performance assessment, improvements and
		management review
		Operating experience (OPEX)
		Change management
		Safety culture
		Configuration management
		Records management
		Management of contractors
		Business continuity
	2. Human performance	Human performance program
	management	Personnel training
		Personnel certification
		Initial certification examinations and requalification
		tests
		Work organization and job design
		Fitness for duty
	3. Operating performance	Conduct of licensed activities
		Procedures
		Reporting and trending
		Outage management performance
		Safe operating envelope
		Severe accident management and recovery
		Accident management and recovery
Facility and	4. Safety analysis	Deterministic safety analysis
equipment		Hazard analysis
• •		Probabilistic safety assessment
		Criticality safety
		Severe accident analysis
		Management of safety issues (including R&D
		programs)
	5. Physical design	Design governance
		Site characterizations
		Facility design
		Structure design
		System design
		Components design

 Table B.1: The CNSC's functional areas, safety and control areas, and specific areas

6. Fitness for service Equipment fitness for service / equipment performance Maintenance Maintenance Structural integrity Aging management Chemistry control Periodic inspections and testing Processes 7. Radiation protection Application of ALARA Worker dose control Radiation protection program performance Radiation protection Radiation protection program performance Radiation protection program performance Radiation protection program performance 8. Conventional health and safety Performance 9. Environmental protection Effluent and emissions control (releases) Protection Environmental management system (EMS) Assessment and monitoring Protection of the public Environmental management system (EMS) 10. Emergency management and fire protection Conventional emergency preparedness and response 11. Waste management Waste characterization 12. Security Facilities and equipment 13. Safeguards and non- proliferation Nuclear material accountancy and control Access and assistance to the IAEA Operational and design information	Functional area	Safety and control area (SCA)	Specific area
Maintenance Structural integrity Aging management Chemistry control processes 7. Radiation protection Application of ALARA Worker dose control Radiation protection program performance 8. Conventional health and safety Performance 9. Environmental protection Effluent and emissions control (releases) Environmental management system (EMS) Assessment and monitoring 10. Emergency management and fire protection 11. Waste management 12. Security Facilities and equipment Waste characterization Waste management 12. Security Facilities and equipment Response arrangements Security practices Dirils and exercises Drills and exerci		6. Fitness for service	Equipment fitness for service / equipment
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surveillance			
Import and export			
14. Packaging and transport Package design and maintenance		14 Packaging and transport	
Packaging and transport Packaging and transport			
Registration for use			

Appendix C: Regulatory Documents and Standards

This appendix provides three lists of documents:

- all applicants shall apply as requirements the documents listed in table C.1.
- new applicants shall apply as requirements the documents listed in table C.2; for licence renewals at existing NPPs, applicants shall address them to the extent practicable.
- All applicants should address as guidance the documents listed in table C.3.

For each licence application, the CNSC provides supplemental facility-specific guidance regarding the applicable versions of the documents listed in tables C.1 and C.2. This guidance may also indicate other documents that are to be addressed in the application.

C.1 Regulatory documents and standards to be applied as requirements for all applicants

Licensees are required to meet these requirements, codes and standards. The application shall include a description of how these documents and standards will be met.

Main	Related	Document	Document	Document title
SCA	SCAs	source	number	
All		CNSC	RD/GD-99.3	Public Information and Disclosure
All		CNSC	REGDOC-3.2.2	Aboriginal Engagement
1		CSA Group	N286	Management system requirements for nuclear facilities
2		CNSC	RD-204	<i>Certification of Persons Working at Nuclear</i> <i>Power Plants</i>
2	10	CNSC	REGDOC-2.2.2	Personnel Training, version 2
3	10	CNSC	REGDOC-2.3.2	Accident Management
3		CNSC	REGDOC-3.1.1	Reporting Requirements for Nuclear Power Plants, version 2
3	4	CSA Group	N290.15	<i>Requirements for the safe operating envelope of nuclear power plants</i>
4	3	CNSC	REGDOC-2.4.1	Deterministic Safety Analysis
4	3	CNSC	REGDOC-2.4.2	Probabilistic Safety Assessment (PSA) for Nuclear Power Plants
4	1, 5, 6	CSA Group	N286.7	<i>Quality Assurance of Analytical, Scientific and</i> <i>Design Computer Programs for Nuclear Power</i> <i>Plants</i>
5	3, 6	CSA Group	N285.0	General requirements for pressure-retaining systems and components in CANDU nuclear power plants
5	3, 6	CSA Group	N289.1	General requirements for seismic design and qualification of CANDU nuclear power plants
5	3, 6	CSA Group	N290.7	<i>Cyber security for nuclear power plants and small reactor facilities</i>
5	6	CSA Group	N290.12	Human factors in design for nuclear power plants
5	3, 6	CSA Group	N290.13	Environmental Qualification of Equipment for CANDU Nuclear Power Plants
5	3, 6	CSA Group	B51	Boiler, pressure vessel, and pressure piping code

Main	Iain Related Document Document		Document	Document title				
SCA	SCAs	source	number					
6	3, 5	CNSC	REGDOC-2.6.1	Reliability Programs for Nuclear Power Plants				
6	3, 5	CNSC	REGDOC-2.6.2	Maintenance Programs for Nuclear Power Plants				
6	3, 5	CNSC	REGDOC-2.6.3	Aging Management				
6	3, 5	CSA Group	N285.4	Periodic inspection of CANDU nuclear power plant components				
б	3, 5	CSA Group	N285.5	Periodic inspection of CANDU nuclear power plant containment components				
6	3, 5	CSA Group	N287.7	In-service examination and testing requirements for concrete containment structures for CANDU nuclear power plants				
9	3	CNSC	REGDOC-2.9.1	<i>Environmental Protection: Environmental</i> <i>Principles, Assessments and Protection Measures</i>				
9	3	CSA Group	N288.1	<i>Guidelines for calculating derived release limits</i> <i>for radioactive material in airborne and liquid</i> <i>effluents for normal operation of nuclear facilities</i>				
9	3	CSA Group	N288.4	<i>Environmental monitoring programs at Class I</i> <i>nuclear facilities and uranium mines and mills</i>				
9	3	CSA Group	N288.5	<i>Effluent monitoring programs at Class I nuclear</i> <i>facilities and uranium mines and mills</i>				
9	3	CSA Group	N288.6	Environmental risk assessments at Class I nuclear facilities and uranium mines and mills				
10		CNSC	REGDOC-2.10.1	Nuclear Emergency Preparedness and Response				
10	3, 4, 5, 6	CSA Group	N293	Fire protection for nuclear power plants				
11	0, 1, 0, 0	CSA Group	N292.2	Interim Dry Storage of Irradiated Fuel				
11	3	CSA Group	N292.3	Management of low- and intermediate-level radioactive waste				
11	3	CSA Group	N294	Decommissioning of facilities containing nuclear substances				
12		CNSC	RD-321	Criteria for Physical Protection Systems and Devices at High-Security Sites				
12		CNSC	RD-361	Criteria for Explosive Substance Detection, X-ray Imaging and Metal Detection at High Security Sites				
12	2	CNSC	RD-363	Nuclear Security Officer Medical, Physical and Psychological Fitness				
12		CNSC	REGDOC-2.12.1	High-Security Sites: Nuclear Response Force				
12		CNSC	REGDOC-2.12.2	Site Access Security Clearance				
13	3	CNSC	RD-336	Accounting and Reporting of Nuclear Material				

C.2 Regulatory documents and standards to be applied as requirements for new facilities and addressed to the extent practicable for existing facilities

In addition to the documents listed in table C.1, applicants for new facilities are required to meet the requirements, codes and standards listed in table C.2; the application shall include a description of how these documents and standards will be met. For any licence renewals for existing facilities, the application shall address these documents and standards to the extent practicable; for example, in a periodic safety review.

Main SCA	Related SCAs	Document source	Document number	Document title			
2		CNSC	REGDOC-2.2.4	Fitness for Duty: Managing Worker Fatigue			
3		CNSC	REGDOC-2.3.1	Conduct of Licensed Activities: Construction and Commissioning Programs			
3	10	CNSC	REGDOC-2.3.2	Accident Management, version 2			
5		CNSC	RD-346	Site Evaluation for New Nuclear Power Plants			
5		CNSC	REGDOC-2.5.2	Design of Reactor Facilities: Nuclear Power Plants			
5	3, 6	ASME	B31.1	Power Piping			
5	3, 6	ASME	BPVC	Boiler and Pressure Vessel Code			
5	3, 6	CSA Group	N285.0/N285.6 Series	General requirements for pressure-retaining systems and components in CANDU nuclear power plants/Material standards for reactor components for CANDU nuclear power plants			
5	3, 6	CSA Group	N287.1	<i>General requirements for concrete containment</i> <i>structures for nuclear power plants</i>			
5	3, 6	CSA Group	N287.2	Material requirements for concrete containment structures for CANDU nuclear power plants			
5	3, 6	CSA Group	N287.3	Design requirements for concrete containment structures for nuclear power plants			
5	3, 6	CSA Group	N287.4	Construction, fabrication, and installation requirements for concrete containment structures for CANDU nuclear power plants			
9	4	CSA Group	N288.7	Groundwater protection programs			
5	3, 6	CSA Group	N289.2	Ground motion determination for seismic qualification of nuclear power plants			
5	6	CSA Group	N289.3	Design procedures for seismic qualification of nuclear power plants			
5	3, 6	CSA Group	N289.4	<i>Testing procedures for seismic qualification of</i> <i>nuclear power plant structures, systems, and</i> <i>components</i>			
5	3, 6	CSA Group	N289.5	Seismic instrumentation requirements for nuclear power plants and nuclear facilities			
5	3, 6	CSA Group	N290.0	General requirements for safety systems of nuclear power plants			
5	3, 6	CSA Group	N290.1	Requirements for the shutdown systems of nuclear power plants			
5	3, 6	CSA Group	N290.2	Requirements for emergency core cooling systems of nuclear power plants			

Main Related D		Document	Document	Document title				
SCA	SCAs	source	number					
5	3, 6	CSA Group	N290.3	Requirements for the containment system of nuclear power plants				
5	3, 6	CSA Group	N290.4	Requirements for reactor control systems of nuclear power plants				
5	3, 6	CSA Group	N290.5	Requirements for Electrical Power and Instrument Air Systems of CANDU Nuclear Power Plants				
5	3, 6	CSA Group	N290.6	Requirements for monitoring and display of nuclear power plant safety functions in the event of an accident				
5	3, 6	CSA Group	N290.11	Requirements for reactor heat removal capability during outage of nuclear power plants				
5	3, 6	CSA Group	N290.14	Qualification of digital hardware and software for use in instrumentation and control applications for nuclear power plants				
5	3, 6	CSA Group	N291	Requirements for Safety-Related Structures for CANDU Nuclear Power Plants				
6	3, 5	CSA Group	N285.8	<i>Technical requirements for in-service evaluation</i> <i>of zirconium alloy pressure tubes in CANDU</i> <i>reactors</i>				
6	3, 5	CSA Group	N287.5	<i>Examination and testing requirements for</i> <i>concrete containment structures for nuclear power</i> <i>plants</i>				
6	3, 5	CSA Group	N287.6	Pre-operational proof and leakage rate testing requirements for concrete containment structures for nuclear power plants				
12		CNSC	RD-353	Testing and Implementation of Emergency Measures				

C.3 Regulatory documents and standards to be addressed as guidance

For all facilities, the application should address as guidance the following regulatory documents and standards.

Main	Related	Document	Document	Document title			
SCA	SCAs	source	number				
2	3	CNSC	G-323	Ensuring the Presence of Sufficiently Qualified			
				Staff at Class I Nuclear Facilities – Minimum			
				Shift Complement			
4		ASME	ASME/ANS	Addenda to ASME/ANS RA-S-2880 Standard for			
			RA-Sa-2009	Level 1/ Large Early Release Frequency			
				Probabilistic Risk Assessment for Nuclear Power			
				Plant Applications			
4		EPRI	TR-1019194	Guidelines for Performance of Internal Flooding			
				Probabilistic Risk Assessment			
4		IAEA	INSAG-4	Safety Series No. 75: Safety Culture			

Main SCA	Related SCAs	Document source	Document number	Document title				
4	BCAS	IAEA	SSG-3	Development and Application of Level 1				
т			550-5	Probabilistic Safety Assessment for Nuclear				
				Power Plants				
4		IAEA	SSG-4	Development and Application of Level 2				
•				Probabilistic Safety Assessment for Nuclear				
				Power Plants				
4		IAEA	TECDOC	Determining the quality of probabilistic safety				
			1511	assessment (PSA) for applications in nuclear				
				power plants				
4		U.S. NRC	NUREG/	PRA Procedures Guide: A Guide to the				
			CR-2300	Performance of Probabilistic Risk Assessments				
				for Nuclear Power Plants				
5	2,4	CNSC	G-276	Human Factors Engineering Program Plans				
5	2,4	CNSC	G-278	Human Factors Verification and Validation Plans				
5	3, 6	ASME	B31.3	Process Piping Guide				
5	3, 6	ASME	B31.5	Refrigeration Piping and Heat Transfer				
				Components				
5	2,4	IEEE	Std 1023 - 2004	IEEE Recommended Practice for the Application				
				of Human Factors Engineering to Systems,				
				Equipment, and Facilities of Nuclear Power				
				Generating Stations and Other Nuclear Facilities				
5	2, 3	U.S. NRC	NUREG-0700	Human-System Interface Design Review				
_				Guidelines				
5	2,4	U.S. NRC	NUREG-0711	Human Factors Engineering Program Review				
			Rev. 3	Model				
6	3, 5	COG	05-9011	Interim Implementation Guidelines for CANDU				
				Nuclear Plant Reliability Programs				
7		CNSC	G-129	Keeping Radiation Exposures and Doses "As Low				
-	2.0	CNICC	G 220	as Reasonably Achievable (ALARA)"				
7	3,9	CNSC	G-228	Developing and Using Action Levels				
11	3	CNSC	G-206	Financial Guarantees for the Decommissioning of				
11	3	CNSC	G-219	Licensed Activities Decommissioning Planning for Licensed Activities				
11	3	CNSC	G-219 G-274	Decommissioning Planning for Licensed Activities Security Programs for Category I or II Nuclear				
12	5	CINSC	0-274	Material or Certain Nuclear Facilities				
12	5	IAEA		Nuclear Security Series No. 4 Technical				
	C			Guidance: Engineering Safety Aspects of the				
				Protection of Nuclear Power Plants against				
				Sabotage				
12	5	IAEA	NSS-17	Nuclear Security Series No. 17: Computer				
				Security at Nuclear Facilities				
12	5,13	IAEA	INFCIRC	Nuclear Security Recommendations on Physical				
			225 Rev 5	Protection of Nuclear Material and Nuclear				
				Facilities				
12		U.S. DOD	UFC 3-340-02	Structures to Resist the Effects of Accidental				
				Explosions				

Main	Related	Document	Document	Document title		
SCA	SCAs	source	number			
13	3	CNSC	GD-336	Guidance for Accounting and Reporting of		
				Nuclear Material		
14	12	CNSC	G-208	Transportation Security Plans for Category I, II		
				or III Nuclear Material		

Appendix D: Sample Format for Listing the Supporting Documentation

The applicant should ensure that the licence application addresses all of the information requested in this licence application guide. The applicant is encouraged to map the information provided to the related sections and subsections of this document.

- For an application for a new licence, the applicant will have already provided supporting documentation in applications for a licence for site preparation or construction.
- For the renewal of an existing licence, the applicant will have already submitted the majority of the information with previous licence applications (for example, a licence to prepare the site, a licence to construct the facility, and any previous renewals of the licence to operate the facility).

For this supporting documentation and information, the application should clearly identify the information that has already been submitted and provide a list of the supporting documents.

D.1 Sample (suggested) format

This table provides a sample format that the applicant may consider for providing a mapping of the supporting information to the SCA framework. It also provides a sample format for cross-referencing applicable information that has been previously provided to the CNSC.

Note: The column heading "In LCH for WN (Y/N)" indicates whether the document is identified in the licensee's current licence conditions handbook (LCH) as a document requiring written notification (WN) of change to the CNSC.

Document			In LCH for WN	Previously submitted	Related sections and subsections of
Identifier	Title		(Y/N)	(Y/N)	REGDOC-1.1.3
					e.g., 4.1

Glossary

For definitions of terms used in this document, see <u>REGDOC-3.6</u>, *Glossary of CNSC* <u>*Terminology*</u>.

REGDOC-3.6 includes terms and definitions used in the <u>Nuclear Safety and Control Act</u> (NSCA), the regulations made under the NSCA, and CNSC regulatory documents and other publications. REGDOC-3.6 is provided for reference and information.

References

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