# Regulatory Oversight of Canada's Major Decommissioning Projects

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### Canadian Nuclear Safety Commission (CNSC)

- Regulates the nuclear industry to protect the health, safety and security of people and to protect the environment
- Implements Canada's international commitments on the peaceful use of nuclear energy
- Disseminates objective scientific, technical and regulatory information to the public

More than 70 years of nuclear safety in Canada







#### Independent Commission

- Independent Commission members
- Quasi-judicial administrative tribunal
- Reports to Parliament through the Minister of Natural Resources
- Science-based decision making
- Open and transparent public participation in Commission decision-making process



Transparent, science-based decisions





#### CNSC Regulates All Nuclear-Related Facilities and Activities

- Uranium mines and mills
- Uranium fuel fabrication and processing
- Nuclear power plants
- Waste management facilities
- Nuclear substance processing
- Industrial and medical applications
- Nuclear research and education
- Transport
- Import/export controls

#### From cradle to grave











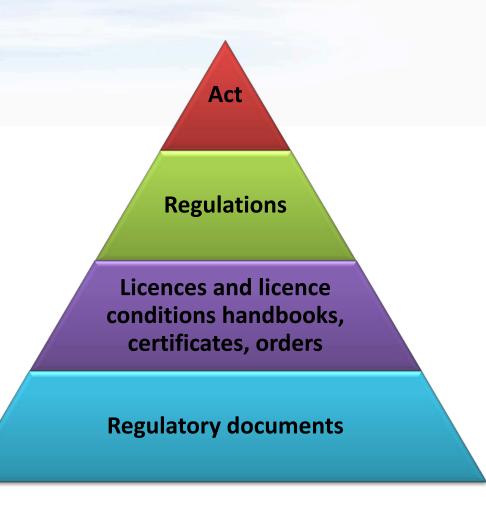






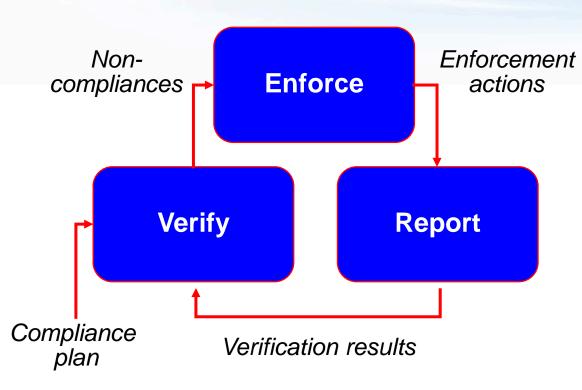
#### Regulatory Framework

- Act the Nuclear Safety and Control Act is the enabling legislation
- **Regulations** are legally binding requirements
- Licences, licence conditions handbooks, certificates, orders – set the mandatory requirements licensees must meet to retain their license
- Regulatory documents provide clarity (in greater detail than regulations) on what the licensees and applicants must achieve to meet the CNSC's regulatory requirements





# CNSC Conducts Ongoing Compliance Activities



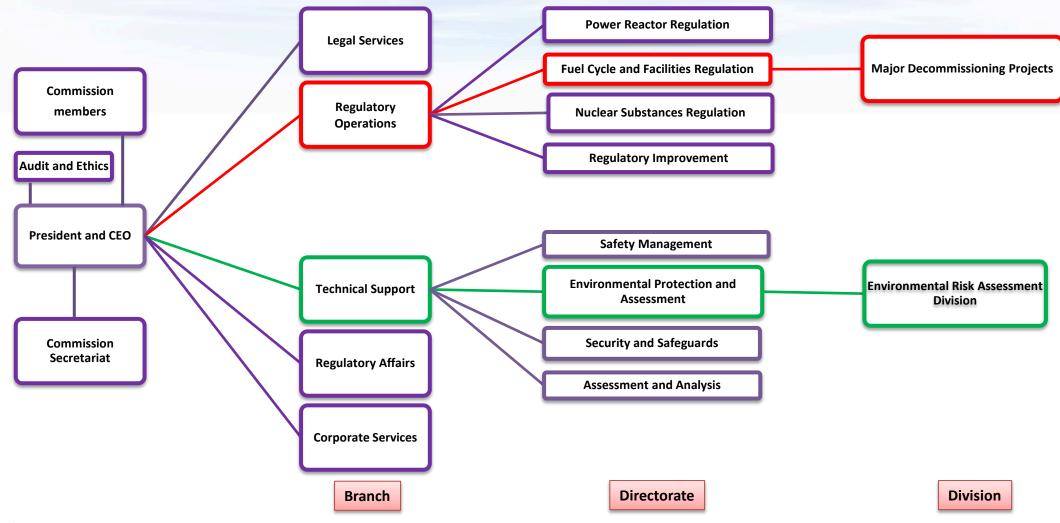
Strong regulatory oversight







#### Organization (abbreviated)







#### CNL's Proposed Decommissioning Projects

In 2016, CNSC received regulatory submissions from Canadian Nuclear Laboratories (CNL) for two major decommissioning projects:

- decommissioning of the Nuclear Power Demonstration (NPD) reactor site (Ontario)
- decommissioning of the Whiteshell Reactor #1 (WR-1)
  research reactor at the Whiteshell Laboratories
  (Manitoba)









- The NPD facility was the first Canadian nuclear power reactor and a prototype for the CANDU reactor design
- The facility served as a training centre for nuclear operators and engineers from Canada and around the world
- NPD was a single 20-megawatt electrical (Mwe) pressurized heavy water reactor
- It operated from 1962 until 1987 and has been in a safe shutdown state for the last 30 years (fuel removed and offsite)
- CNL is proposing an *in situ* decommissioning approach, which involves preparing systems and structures for grouting in









### Whiteshell Reactor #1 (WR-1) Decommissioning

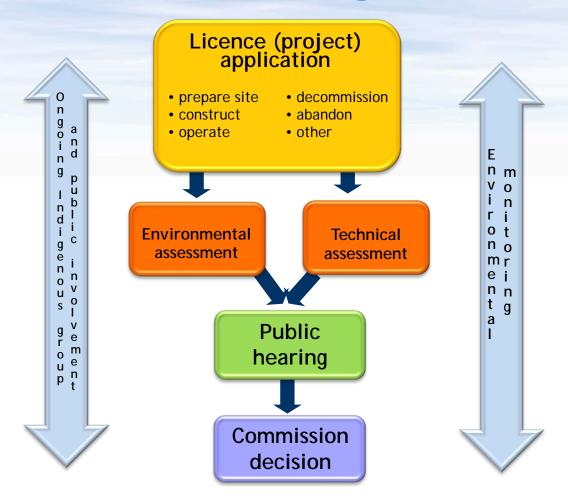
- WR-1 is a former nuclear research reactor that played an important role in building Canada's scientific and industrial capacity
- It was a 60-megawatt thermal (MWt) organic-cooled reactor
- WR-1 was shut down in 1985 and safely maintained since then in a state of storage with surveillance (fuel in dry storage on site)
- CNL is proposing an *in situ* decommissioning approach for WR-1, which involves preparing systems and Technistructures for grouting in place







#### **CNSC Licensing Process**



Safety must be demonstrated





#### Sound Regulatory Framework

- Modern legislation and regulations provide robust yet flexible regulatory oversight for nuclear safety
- Regulatory documents provide greater clarity on requirements
- CNSC licensing and compliance processes are clear, pragmatic and comprehensive
- No changes are needed to the Canadian regulatory framework for these major decommissioning projects

Objective-based regulatory framework







#### CNSC Regulatory Review (1/4)

- CNSC has initiated its regulatory review for these projects:
  - modern and flexible regulatory framework
  - technical expertise in place to ensure strong capacity for regulatory review
  - open and transparent stakeholder information and engagement program

Safety case is the driver











#### CNSC Regulatory Review (2/4)

- CNSC's regulatory review includes an emphasis on these aspects of the proposed projects:
  - detailed decommissioning plans
  - waste characterization
  - long-term safety
  - characteristics and evolution of barrier systems
  - dose to workers and the public
  - environmental protection, monitoring, mitigation

Will only approve if safety has been demonstrated







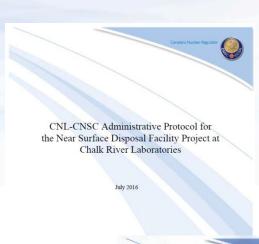






### CNSC Regulatory Review (3/4)

- CNSC program and project management
  - program charter
  - technical assessment reference matrices
- Administrative protocols between CNSC and CNL
  - set out framework, milestones and deadlines for environmental assessment and licensing
  - provide for transparent and predictable timelines
- Coordination with other federal/provincial agencies









### CNSC Regulatory Review (4/4)

- Consultation with the public, Aboriginal peoples and non-government organizations (NGOs)
  - CNSC posts information on its website and conducts public outreach activities
  - CNSC has a duty to consult with Aboriginal peoples
  - CNSC sets out requirements and guidance for licensee public information programs and Aboriginal engagement
- Regulatory process that provides for public, Aboriginal and NGO participation in environmental and licensing decisions
- CNSC's Participant Funding Program









#### Current Status / Next Steps

- CNL has provided regulatory submissions for these decommissioning projects in the form of licensing applications including environmental impact statements
- CNSC staff have begun their regulatory review of these projects; recommendations to the Commission hinge on adequate demonstration of safety
- Commission decisions are required to authorize these projects; public hearings are anticipated in late 2018





## Thank you!



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